## Capital Project Selection Framework Infrastructure Stimulus Update

BART Board of Directors

June 24, 2021



### **Presentation Overview**

- 1. Capital Project Selection Framework
- 2. Capital Program Federal Funding Opportunities
  - Review of Board Workshop/Board Direction
  - Federal Legislative Activity Update











# 1. Confirm unfunded or underfunded capital needs.

- Capture the full picture of capital needs by Executive Office
- Identify unfunded projects and funding gaps in active projects, including planning and development needs for future capital projects
- Leverage existing data sources, including the Asset Management Plan, Capital Improvement Program (CIP), State of Good Repair (SOGR) Capital Needs Inventory (CNI) and the Strategic Plan



### 2. Apply BART Capital Needs Prioritization Criteria

- Assess unfunded or underfunded capital needs using BART capital project prioritization criteria
- Base assessment on objective and quantitative data

RISK	SAFETY		COMPLIANCE		RELIABILITY
OPERATIONAL EFFICIENCIES	OPERATING SAVINGS		SUSTAINABILITY		RESILIENCE
CUSTOMER EXPERIENCE & RIDERSHIP		EQUITY		TIME CRITICALITY	

### 3. Map capital needs to fund source.

- Funding is not fungible:
  - **Eligible projects**
  - **Primary evaluation** criteria
  - Secondary evaluation criteria
  - Funding and project delivery requirements and constraints

**EXAMPLE Transit & Intercity Rail Capital Program** 

down requirements) Sustainable communities strategies and Scalable project scope Analysis thrancial NMT/GHG reduction Benefit to priority vialed voloped (award may be smaller (not quantitatively captured) than request) ~ life aboliced Increase ridership Reduce GHG emissions Integrate rail system **Rail capital projects** quantitative analysis) state agencies Intercity, commuter, cunding leverage Kom non-State & urban rail projects Rail, bus and ferry sources integration **Bus rapid transit and** In adopted Susain Constant other bus and ferry Communites Stores Benefits to freight transit projects Multi-year allocations lirabolicable) Improve safety (funding availability coston) (and cannot be awarded before formal allocation) Geographic equity underserved communities

Timely use of funds

(funds expiration dates, spend

Pro rata reimbursement **Qto**, John funds pro rata with Spend down funding sources)

2+ rail operators or

collaboration of

- **3.** Map capital needs to fund source to optimize probability of securing funding.
  - Will use Capital Project Selection Framework to advance projects under a federal Infrastructure Stimulus Bill
  - Priorities/program guidelines could include:

SHOVEL-READY / SHOVEL-WORTHY	STATE-OF-GOOD-REPAIR		BOOSTS RESILIENCE		MITIGATES GHG EMISSIONS
DELIVERS CRITICAL PROJECTS		SUPPORTS AMERICAN WORKERS		ADDRESSES EQUITY	

- 4. Normalize evaluation of projects across all project development and delivery Executive Offices (EOs) to ensure consistency.
  - Advance District-wide priorities
  - EOs submit their top-100 projects, identified, scored, and mapped under Steps 1 through 3
  - Compile submittals and normalize prioritization and fund mapping
  - Review and confirm normalized prioritized and mapped project list

- 5. Consider District Selection Principles in selection of projects for submittal:
  - Optimize Probability of Securing Funding
    - Advance projects that best fit guidelines and rules of the funding program
    - Package needs into compelling project or program bundles
  - Seek to Close Funding Gaps on Critical Projects
    - Prioritize completing the funding plan for projects that are already under contract/construction
  - Advance Hard-to-Fund Programs/Projects
    - Give preference to projects that are difficult to fund through existing fund sources
  - Target Programmatic Balance
    - Seek funding within following ranges:
      - 55-70% Systemwide State of Good Repair (includes security & sustainability elements)
      - 30-45% Core Capacity, Service Improvements & Expansion, and Station Modernization (includes security & sustainability elements)
      - 1-3% Security & Sustainability Improvements (stand-alone projects security & sustainability elements also included in projects under other programs)

Capital Program Federal Funding Opportunities



## FY22 Appropriations – Timeline

#### February

 House announces opportunity for members to submit Community Project Funding (CPF) requests

#### March

House Appropriations Committee releases CPF guidance

#### April

- BART submits CPF requests to House members (early-mid April)
- Senate announces restoration of congressionally directed spending (CDS)
- Deadline for House members to submit CPF requests (April 30)

#### May

- BART submits CDS requests to Senators Feinstein & Padilla
- President's FY22 Budget released

#### June

- Deadline for Senators to submit CDS requests (mid-late June)
- House Appropriations subcommittee and full committee mark-ups through July

#### July

- House Appropriations bills considered by full House
- Senate to begin subcommittee mark-up

#### August

• Congressional Recess

#### September

• Likely passage of a Continuing Resolution

#### October

• Start of FY22

#### November/December

 House and Senate negotiate on an FY22 omnibus appropriations bill with expected passage before end of calendar year

## Surface Transportation Reauthorization – Timeline

#### March

- House Transportation & Infrastructure (T&I) Committee announces opportunity for members to submit project funding requests
- Committee guidance released (March 23)

#### April

- BART submits project and programmatic requests to House members (early-mid April)
- Deadline for members to submit project requests (April 27)

#### May

- T&I Committee announces over 2,000 projects submitted from 318 House Members
- Senate EPW Committee introduces and passes bipartisan Surface Transportation Reauthorization Act of 2021

#### June

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- T&I Committee introduces INVEST in America Act and releases list of Member Designated Projects
- T&I Committee mark-up and vote

- Full House vote on INVEST in America Act (week of June 28)
- Senate Commerce to mark up rail title on June 16

#### July/August

Congressional Recess

#### September

- Current authorization bill expires
- Likely short-term extension

\*Senate Banking has yet to mark up its transit title.

\*\*Neither House Ways & Means nor Senate Finance have marked up their respective titles that would signal how the bill would be paid for.

## FY22 Appropriations & Surface Transportation Reauthorization Earmarks – BART Project Requests

BART's **Capital Project Selection Framework** informed the selection of projects to advance for consideration and assessed many factors, including:

- Priority and urgency of project need
- Project does not compete well/insufficient funding from existing grant programs
- Location of project within Congressional districts; assessment of probability of member/community support
- Committee guidance
- Funding obligation requirements

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### **BART Project Requests**

### **FY22** Appropriations

- Link21 Equity & Co-creation Workshops (House member request) \$1.5M
- Next Generation Fare Gates (Senator Feinstein request) \$5M
- Powell Street Station Elevator Renovation (Senator Padilla request) \$5M

### House Surface Transportation Reauthorization (STR)

- Embarcadero Station Platform Elevator Capacity & Redundancy \$6.3M ✓ Submitted by Speaker Pelosi
- Station Restroom & Lighting Enhancements \$3M
  - ✓ Submitted by Rep. Lee
- Fleet of the Future Maintenance Facility \$20M

✓ Submitted by Rep. Swalwell

- Access & Mobility for All (Systemwide Elevator Modernization and Next Generation Fare Gates) - \$20M
- Link21 Planning/Design/Environmental \$250M

### **BART STR Programmatic Requests**

- 30% increase in Federal Transit Administration (FTA) Capital Investment Grant (CIG) funding for projects with Full Funding Grant Agreements
- **50+%** increase to FTA formula programs
- Creation of new Transformational Rail and Integrated Networks (TRAINS) Program to support megaregional, multi-modal programs not accommodated within existing federal programs

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## INVEST in America Act (H.R. 3684)

- June 4: bill introduced by the House Transportation & Infrastructure (T&I) Committee
- Provides **\$547 billion** over five years
  - \$343 billion for roads, bridges, and safety
  - \$109 billion for transit
  - \$95 billion for passenger rail
- Includes \$14.9 billion in contract authority for Member Designated Projects
- June 10: T&I Committee passed bill (38-26) with two Republicans voting in support
- Week of June 28: House Floor vote
- House Ways & Means Committee now tasked with producing revenue text

## Key Provisions within INVEST in America Act

### **Member Designated Projects**

- 1,473 projects included, totaling \$5.7B, nationwide
- Two BART projects, totaling \$9.25M, selected:
  - Embarcadero Station Platform Elevator Capacity & Redundancy (\$6.25M)
  - Station Restroom & Lighting Enhancements (\$3M)

### **Formula Funding Increases**

• Grows by over 70% overall FTA formula funding

### **Federal Share Adjustments**

• Authorizes additional appropriations in FY22 to **increase by up to 30%** the federal share of a new starts, **core capacity**, or small starts project

### Passenger Rail Improvement, Modernization & Expansion (PRIME) Grants

• Creates a new \$25B competitive grant program to improve mobility, operational performance, or growth of high-speed or intercity passenger rail corridors.

## President's American Jobs Plan

- \$2.3T in infrastructure investment plan over eight years; includes \$621B for transportation infrastructure and resilience
- Plan would be paid for by a Made in America Tax Plan that seeks to raise over \$2T over 15 years to pay for mostly one-time investments and reduce deficits on a permanent basis

#### **Bipartisan Challenges**

- For months, the President has attempted to find a bipartisan agreement on infrastructure – first with Republican leaders and now amid a growing group of bipartisan Senators
- Bipartisan group supports a much smaller (\$974B 1.2T) five-year proposal with an emphasis on "core physical" infrastructure
- The biggest challenge continues to be how to pay for investment plan
  - Republicans want to use unspent COVID-19 relief money and user fees
  - Democrats focusing on tax increases
- Even with a budget reconciliation strategy, 50 votes in the Senate is not guaranteed

## Looking Ahead

- July 22: Capital Program Controls agenda item
- Federal funding updates as bills advance
- Any questions?



