Capital Project Selection Framework Infrastructure Stimulus Update

BART Board of Directors

June 24, 2021



Presentation Overview

- 1. Capital Project Selection Framework
- 2. Capital Program Federal Funding Opportunities
 - Review of Board Workshop/Board Direction
 - Federal Legislative Activity Update











1. Confirm unfunded or underfunded capital needs.

- Capture the full picture of capital needs by Executive Office
- Identify unfunded projects and funding gaps in active projects, including planning and development needs for future capital projects
- Leverage existing data sources, including the Asset Management Plan, Capital Improvement Program (CIP), State of Good Repair (SOGR) Capital Needs Inventory (CNI) and the Strategic Plan



2. Apply BART Capital Needs Prioritization Criteria

- Assess unfunded or underfunded capital needs using BART capital project prioritization criteria
- Base assessment on objective and quantitative data

RISK	SAFETY		COMPLIANCE		RELIABILITY
OPERATIONAL EFFICIENCIES	OPERATING SAVINGS		SUSTAINABILITY		RESILIENCE
CUSTOMER EXPERIENCE & RIDERSHIP		EQUITY		TIME CRITICALITY	

3. Map capital needs to fund source.

- Funding is not fungible:
 - **Eligible projects**
 - **Primary evaluation** criteria
 - Secondary evaluation criteria
 - Funding and project delivery requirements and constraints

EXAMPLE Transit & Intercity Rail Capital Program

down requirements) Sustainable communities strategies and Scalable project scope Analysis thrancial NMT/GHG reduction Benefit to priority vialed voloped (award may be smaller (not quantitatively captured) than request) ~ life aboliced Increase ridership Reduce GHG emissions Integrate rail system **Rail capital projects** quantitative analysis) state agencies Intercity, commuter, cunding leverage Kom non-State & urban rail projects Rail, bus and ferry sources integration **Bus rapid transit and** In adopted Susain Constant other bus and ferry Communites Stores Benefits to freight transit projects Multi-year allocations lirabolicable) Improve safety (funding availability coston) (and cannot be awarded before formal allocation) Geographic equity underserved communities

Timely use of funds

(funds expiration dates, spend

Pro rata reimbursement **Qto**, John funds pro rata with Spend down funding sources)

2+ rail operators or

collaboration of

- **3.** Map capital needs to fund source to optimize probability of securing funding.
 - Will use Capital Project Selection Framework to advance projects under a federal Infrastructure Stimulus Bill
 - Priorities/program guidelines could include:

SHOVEL-READY / SHOVEL-WORTHY	STATE-OF-GOOD-REPAIR		BOOSTS RESILIENCE		MITIGATES GHG EMISSIONS
DELIVERS CRITICAL PROJECTS		SUPPORTS AMERICAN WORKERS		ADDRESSES EQUITY	

- 4. Normalize evaluation of projects across all project development and delivery Executive Offices (EOs) to ensure consistency.
 - Advance District-wide priorities
 - EOs submit their top-100 projects, identified, scored, and mapped under Steps 1 through 3
 - Compile submittals and normalize prioritization and fund mapping
 - Review and confirm normalized prioritized and mapped project list

- 5. Consider District Selection Principles in selection of projects for submittal:
 - Optimize Probability of Securing Funding
 - Advance projects that best fit guidelines and rules of the funding program
 - Package needs into compelling project or program bundles
 - Seek to Close Funding Gaps on Critical Projects
 - Prioritize completing the funding plan for projects that are already under contract/construction
 - Advance Hard-to-Fund Programs/Projects
 - Give preference to projects that are difficult to fund through existing fund sources
 - Target Programmatic Balance
 - Seek funding within following ranges:
 - 55-70% Systemwide State of Good Repair (includes security & sustainability elements)
 - 30-45% Core Capacity, Service Improvements & Expansion, and Station Modernization (includes security & sustainability elements)
 - 1-3% Security & Sustainability Improvements (stand-alone projects security & sustainability elements also included in projects under other programs)

Capital Program Federal Funding Opportunities



FY22 Appropriations – Timeline

February

 House announces opportunity for members to submit Community Project Funding (CPF) requests

March

House Appropriations Committee releases CPF guidance

April

- BART submits CPF requests to House members (early-mid April)
- Senate announces restoration of congressionally directed spending (CDS)
- Deadline for House members to submit CPF requests (April 30)

May

- BART submits CDS requests to Senators Feinstein & Padilla
- President's FY22 Budget released

June

- Deadline for Senators to submit CDS requests (mid-late June)
- House Appropriations subcommittee and full committee mark-ups through July

July

- House Appropriations bills considered by full House
- Senate to begin subcommittee mark-up

August

• Congressional Recess

September

• Likely passage of a Continuing Resolution

October

• Start of FY22

November/December

 House and Senate negotiate on an FY22 omnibus appropriations bill with expected passage before end of calendar year

Surface Transportation Reauthorization – Timeline

March

- House Transportation & Infrastructure (T&I) Committee announces opportunity for members to submit project funding requests
- Committee guidance released (March 23)

April

- BART submits project and programmatic requests to House members (early-mid April)
- Deadline for members to submit project requests (April 27)

May

- T&I Committee announces over 2,000 projects submitted from 318 House Members
- Senate EPW Committee introduces and passes bipartisan Surface Transportation Reauthorization Act of 2021

June

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- T&I Committee introduces INVEST in America Act and releases list of Member Designated Projects
- T&I Committee mark-up and vote

- Full House vote on INVEST in America Act (week of June 28)
- Senate Commerce to mark up rail title on June 16

July/August

Congressional Recess

September

- Current authorization bill expires
- Likely short-term extension

*Senate Banking has yet to mark up its transit title.

**Neither House Ways & Means nor Senate Finance have marked up their respective titles that would signal how the bill would be paid for.

FY22 Appropriations & Surface Transportation Reauthorization Earmarks – BART Project Requests

BART's **Capital Project Selection Framework** informed the selection of projects to advance for consideration and assessed many factors, including:

- Priority and urgency of project need
- Project does not compete well/insufficient funding from existing grant programs
- Location of project within Congressional districts; assessment of probability of member/community support
- Committee guidance
- Funding obligation requirements

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BART Project Requests

FY22 Appropriations

- Link21 Equity & Co-creation Workshops (House member request) \$1.5M
- Next Generation Fare Gates (Senator Feinstein request) \$5M
- Powell Street Station Elevator Renovation (Senator Padilla request) \$5M

House Surface Transportation Reauthorization (STR)

- Embarcadero Station Platform Elevator Capacity & Redundancy \$6.3M ✓ Submitted by Speaker Pelosi
- Station Restroom & Lighting Enhancements \$3M
 - ✓ Submitted by Rep. Lee
- Fleet of the Future Maintenance Facility \$20M

✓ Submitted by Rep. Swalwell

- Access & Mobility for All (Systemwide Elevator Modernization and Next Generation Fare Gates) - \$20M
- Link21 Planning/Design/Environmental \$250M

BART STR Programmatic Requests

- 30% increase in Federal Transit Administration (FTA) Capital Investment Grant (CIG) funding for projects with Full Funding Grant Agreements
- **50+%** increase to FTA formula programs
- Creation of new Transformational Rail and Integrated Networks (TRAINS) Program to support megaregional, multi-modal programs not accommodated within existing federal programs

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INVEST in America Act (H.R. 3684)

- June 4: bill introduced by the House Transportation & Infrastructure (T&I) Committee
- Provides **\$547 billion** over five years
 - \$343 billion for roads, bridges, and safety
 - \$109 billion for transit
 - \$95 billion for passenger rail
- Includes \$14.9 billion in contract authority for Member Designated Projects
- June 10: T&I Committee passed bill (38-26) with two Republicans voting in support
- Week of June 28: House Floor vote
- House Ways & Means Committee now tasked with producing revenue text

Key Provisions within INVEST in America Act

Member Designated Projects

- 1,473 projects included, totaling \$5.7B, nationwide
- Two BART projects, totaling \$9.25M, selected:
 - Embarcadero Station Platform Elevator Capacity & Redundancy (\$6.25M)
 - Station Restroom & Lighting Enhancements (\$3M)

Formula Funding Increases

• Grows by over 70% overall FTA formula funding

Federal Share Adjustments

• Authorizes additional appropriations in FY22 to **increase by up to 30%** the federal share of a new starts, **core capacity**, or small starts project

Passenger Rail Improvement, Modernization & Expansion (PRIME) Grants

• Creates a new \$25B competitive grant program to improve mobility, operational performance, or growth of high-speed or intercity passenger rail corridors.

President's American Jobs Plan

- \$2.3T in infrastructure investment plan over eight years; includes \$621B for transportation infrastructure and resilience
- Plan would be paid for by a Made in America Tax Plan that seeks to raise over \$2T over 15 years to pay for mostly one-time investments and reduce deficits on a permanent basis

Bipartisan Challenges

- For months, the President has attempted to find a bipartisan agreement on infrastructure – first with Republican leaders and now amid a growing group of bipartisan Senators
- Bipartisan group supports a much smaller (\$974B 1.2T) five-year proposal with an emphasis on "core physical" infrastructure
- The biggest challenge continues to be how to pay for investment plan
 - Republicans want to use unspent COVID-19 relief money and user fees
 - Democrats focusing on tax increases
- Even with a budget reconciliation strategy, 50 votes in the Senate is not guaranteed

Looking Ahead

- July 22: Capital Program Controls agenda item
- Federal funding updates as bills advance
- Any questions?



