# San Francisco Bay Area Rapid Transit District

2150 Webster Street, P. O. Box 12688, Oakland, CA 94604-2688



#### **COMMITTEE MEETING AGENDA**

Tuesday, November 15, 2022

2:00 PM

Please note that attachments have been added under Item 3.

via Teleconference Only. Zoom Link: https://us06web.zoom.us/j/89729608101

**Audit Committee** 

SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT 2150 Webster Street, P. O. Box 12688, Oakland, CA 94604-2688

NOTICE OF MEETING AND AGENDA AUDIT COMMITTEE November 15, 2022 2:00 p.m.

COMMITTEE MEMBERS: Directors Dufty (Chairperson), Allen, Foley, Parry, and Willis

Chairperson Dufty has called a Meeting of the Audit Committee on Tuesday, November 15, 2022, at 2:00 p.m.

Please note, pursuant to all necessary findings having been made by the Board of Directors of the San Francisco Bay Area Rapid Transit District (for itself as well as all subordinate legislative bodies) to continue remote public meetings in the manner contemplated under urgency legislation Assembly Bill No. 361, public participation for this meeting will be via teleconference only.

Presentation materials will be available via Legistar at https://bart.legistar.com

You may join the Committee Meeting via Zoom by calling 833-548-0282 and entering access code 897 2960 8101; logging in to Zoom.com and entering access code 897 2960 8101; or typing the following Zoom link into your web browser: https://us06web.zoom.us/j/89729608101

If you wish to make a public comment:

1) Submit written comments via email to board.meeting@bart.gov, using "public comment" as the subject line. Your comment will be provided to the Committee and will become a permanent part of the file. Please submit your comments as far in advance as possible. Emailed comments must be received before 4:00 p.m. on November 14, 2022, in order to be included in the record.

2) Call 833-548-0282, enter access code 897 2960 8101, dial \*9 to raise your hand when you wish to speak, and dial \*6 to unmute when you are requested to speak; log in to Zoom.com, enter access code 897 2960 8101, and use the raise hand feature; or join the Committee Meeting via the Zoom link (https://us06web.zoom.us/j/89729608101) and use the raise hand feature. Public comment is limited to three (3) minutes per person.

LaTonia Peoples-Stokes
Deputy Assistant District Secretary

#### **AGENDA**

1. Call to Order.

2. 2022 Federal Transit Administration Triennial Review Update. For

Information.

<u>Attachments:</u> 2022 FTA Triennial Review Update - Cover Memo

2022 FTA Triennial Review Update - Presentation

**3.** External Audit Reports for the Fiscal Year Ending on June 30, 2022. For

Information.

Attachments: a) BART Annual Financial Statements - Draft

b) Independent Auditor's Report on Financial Statement of BART's Retiree Heal

c) Independent Auditor's Report on Financial Statement of BART's Survivors Be

d) Single Audit Report - Draft

e) Independent Auditor's Report on Compliance for Measure B Program and Re

f) Independent Auditor's Report on Compliance for Measure BB Program and Re

g) Independent Auditor's Report on Compliance for PTMISEA Guidelines and In

h) Independent Auditor's Report on Compliance with the Transportation Develor

i) Agreed Upon Procedures Report for Evaluation of Board of Director's Expense

j) Management Letter - SAS114 - Draft

4. Office of the Inspector General (OIG) Activities Report: July 2022 -

September 2022.

For Information and Possible Action.

<u>Attachments:</u> OIG Report of Activities July 2022 to September 2022 - Report

OIG Activities Report July 2022 to September 2022 - Presentation

**5.** OIG Investigation Reports. For Information and Possible Action.

a. OIG Investigation Report: Termination Procedures.

b. OIG Investigation Report: Manager Overtime.

<u>Attachments:</u> OIG Investigation Report - Presentation

OIG Investigation Report - Termination Procedures

OIG Investigation Report - Manager Overtime

6. Next Meeting: Date and Future Agenda Items. For Discussion.

7. Committee Member Announcements/Comments. For Discussion.

(An opportunity for Committee members to provide brief comments on matters relevant to the Audit Committee.)

8. Public Comment.

BART provides services/accommodations upon request to persons with disabilities and individuals who are limited English proficient who wish to address BART Board matters. A request must be made within one and five days in advance of a Board or Committee meeting, depending on the service requested. Please contact the District Secretary's Office at (510) 464-6083 for information.

#### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

MEMORANDUM

**TO:** Board of Directors **DATE:** November 4, 2022

**FROM:** General Manager

**SUBJECT:** 2022 FTA Triennial Review Update

At the Audit Committee Meeting on November 15, 2022, "2022 FTA Triennial Review Update" will be presented as an information item.

If you have any questions about this presentation, please contact Pamela Herhold, Assistant General Manager, Performance & Budget, at <a href="mailto:Pherhol@bart.gov">Pherhol@bart.gov</a>, or (510) 464-6168.



#### Attachment

cc: Board Appointed Officers

Deputy General Manager

**Executive Staff** 



# 2022 FTA Triennial Review Update

PERFORMANCE & AUDIT DEPARTMENT – NOVEMBER 2022



# FTA Triennial Summary

- FTA is responsible for conducting oversight activities to help ensure that recipients of Chapter 53 grants use the funds in a manner consistent with their intended purpose and in compliance with regulatory and statutory requirements.
- As a recipient of FTA grants, BART is required to participate in the Triennial review every three years.
- Due to the Coronavirus 2019 (COVID-19) Public Health Emergency, the Triennial was delayed from 2021 and a virtual site visit was conducted for this Triennial Review.
- The Triennial Review focused on compliance in 23 areas, four of which were not applicable to BART.
- The review concentrated on procedures and practices employed since BART's previous Triennial Review; however, coverage was extended to earlier periods as needed to assess the policies in place and the management of federal award funds.
- This presentation summarizes the findings from the FY22 Triennial Review of BART.



## FTA Triennial Timeline

### **Key Dates:**

- Recipient Information Request (RIR): November 23, 2021
- BART Triennial Planning Meetings: December 2021
- FTA Training Workshops: January 4-6 & 11-13, 2022
- FY22 Contactor Manual released: January 6, 2022
- BART's RIR submitted to FTA: January 24, 2022

- FTA Scoping Meeting: March 2, 2022
- Site Visit Agenda sent to BART: April 14, 2022
- Desk Review Initial Responses from FTA: April 22, 2022
- Site Visit: 3 days during May 3-9, 2022 (remote)
- Draft Report: June 10, 2022
- Final Report: June 28, 2022



# FTA/BART Document Submission Counts

### **BART's advance preparation steps:**

• RIR Responsibility Matrix Memo distributed: December 6, 2021

• Training schedule for FTA Workshops: December 7, 2021

Internal BART team "kick-off" Meeting: December 21, 2021

• Reminder to stakeholders on RIR deadline: January 6, 2022

### **BART's response to FTA Triennial requests:**

• Initial documents submitted for RIR in February: 283

Additional documents submitted in April:

Additional documents submitted as Corrective Actions: 120



### FTA Process

The Triennial Review included the following detailed steps:

- Pre-review assessment.
- Desk review and scoping meeting with the FTA regional office.
- Site visit by FTA reviewers (remote due to COVID-19).
- BART had 27 open FTA grant awards at the time of the review.
- Review was expanded to address BART's compliance with the administrative relief and flexibilities FTA granted and the requirements of the COVID-19 operating relief funds received through the CARES (2020), CRRSA (2021), and ARP (2021/2022\*).
- BART was requested to share if and/or how it suspended, deviated from, or significantly updated or altered its transit program due to the public health emergency.

\*American Rescue Plan (ARP) funds were awarded subsequent to the review



# Sections of the Triennial Review (1 of 2)

- 1. Legal
- Financial Management and Capacity
- 3. Technical Capacity Award Management
- Technical Capacity Program Management & Subrecipient Oversight
- 5. Technical Capacity Project Management

- 6. Transit Asset Management
- 7. Satisfactory Continuing Control
- 8. Maintenance
- 9. Procurement
- 10. Disadvantaged Business Enterprise (DBE)
- 11. Title VI
- 12. Americans with Disabilities Act (ADA) General



# Sections of the Triennial Review (2 of 2)

- 13. ADA Complementary Paratransit
- 14. Equal Employment Opportunity
- 15. School Bus (Not Applicable)
- 16. Charter Bus (Not Applicable)
- 17. Drug Free Workplace Act
- 18. Drug and Alcohol Program
- 19. Section 5307 Program Requirements

- 20. Section 5310 Program
  Requirements (Not Applicable)
- 21. Section 5311 Program
  Requirements (Not Applicable)
- 22. Public Transportation Agency Safety Plan (PTASP)
- 23. Cybersecurity (New FY22)



### FTA Metrics

FTA uses metrics to evaluate whether a transit agency is meeting the requirements for each of the areas reviewed:

- **Not Deficient**: An area is considered not deficient if, during the review, nothing came to light that would indicate the requirements within the area reviewed were not met.
- Deficient: An area is considered deficient if any of the requirements within the area reviewed were not met.
- **Not Applicable**: An area can be deemed not applicable if, after an initial assessment, the recipient does not conduct activities for which the requirements of the respective area would be applicable.



# FTA Initial Deficiencies Noted in Draft Report

| Review Area                                         | FTA Code             | Description                                                                                                                                         |
|-----------------------------------------------------|----------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------|
| Financial Management & Capacity (F)                 | F1-1<br>F4-1<br>F8-1 | Lacking/missing required written financial management policies and procedures ECHO documentation deficient Ineligible operating expense calculation |
| Technical Capacity – Award<br>Management (TC-AM)    | TC-AM5-1*            | Inactive award/untimely closeouts                                                                                                                   |
| Technical Capacity – Program<br>Management (TC-PgM) | TC-PgM7-1*           | Inadequate oversight of subrecipients                                                                                                               |
| Satisfactory Continuing Control (SCC)               | SCC8-3               | Inadequate equipment records                                                                                                                        |
| Procurement (P)                                     | P11-1                | Missing FTA Clauses                                                                                                                                 |
| Drug Free Workplace Act (DFWA)                      | DFWA1-1              | No written DFWA policy                                                                                                                              |

<sup>\*</sup> Denotes a repeat finding from prior FTA Triennial



# FTA - 2022 Triennial Review Results Summary

| TRIENNIAL REVIEW RESULTS                                                        |             | FTA Finding<br>Running Count |
|---------------------------------------------------------------------------------|-------------|------------------------------|
| Site Visit Initial Findings                                                     | 10          |                              |
| Draft Report Findings - 2 removed entire                                        | 8           |                              |
| Final Report Findings - 4 closed in June v                                      | 4           |                              |
| Corrective Actions - 4 pending closure with additional support submitted to FTA |             | TBD                          |
| FTA Code Deficiencies                                                           | Description | FTA Status                   |

| FTA Code  | Deficiencies                          | Description                                                                     | FTA Status                         |
|-----------|---------------------------------------|---------------------------------------------------------------------------------|------------------------------------|
| TC-AM5-1  | Inactive award/untimely closeouts     | FTA required further refinements on closeout scheduling, updates submitted      | Submitted; Pending<br>FTA Response |
| TC-PgM7-1 | Inadequate oversight of subrecipients | FTA requires further refinements on document retention, updates submitted       | Submitted; Pending FTA Response    |
| P11-1     | Missing FTA Clauses                   | Updated RFP provided, pending Board approval of sample purchase to also provide | Submitted; Pending<br>FTA Response |
| DFWA1-1   | No written DFWA policy                | All required supporting documentation provided                                  | Submitted; Pending<br>FTA Response |



### Procurement FTA Clauses Added

**Telecommunications:** 2 CFR Part 200.216 Prohibition on certain telecommunications and video surveillance services or equipment.

- (a) Recipients and subrecipients are prohibited from obligating or expending loan or grant funds to:
  - (1) Procure or obtain;
  - (2) Extend or renew a contract to procure or obtain; or
  - (3) Enter into a contract (or extend or renew a contract) to procure or obtain equipment, services, or systems that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology as part of any system. As described in Public Law 115-232, section 889, covered telecommunications equipment is telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation (or any subsidiary or affiliate of such entities).

### Fraud, Waste or Abuse Reporting: FTA Master Agreement (28) Section 39(b):

(3) Additional Notice to U.S. DOT Inspector General. The Recipient must promptly notify the U.S. DOT Inspector General in addition to the FTA Chief Counsel or Regional Counsel for the Region in which the Recipient is located, if the Recipient has knowledge of potential fraud, waste, or abuse occurring on a Project receiving assistance from FTA. The notification provision applies if a person has or may have submitted a false claim under the False Claims Act, 31 U.S.C. § 3729, et seq., or has or may have committed a criminal or civil violation of law pertaining to such matters as fraud, conflict of interest, bid rigging, misappropriation or embezzlement, bribery, gratuity, or similar misconduct involving federal assistance. This responsibility occurs whether the Project is subject to this Agreement or another agreement between the Recipient and FTA, or an agreement involving a principal, officer, employee, agent, or Third Party Participant of the Recipient. It also applies to subcontractors at any tier. Knowledge, as used in this paragraph, includes, but is not limited to, knowledge of a criminal or civil investigation by a Federal, state, or local law enforcement or other investigative agency, a criminal indictment or civil complaint, or probable cause that could support a criminal indictment, or any other credible information in the possession of the Recipient. In this paragraph, "promptly" means to refer information without delay and without change. This notification provision applies to all divisions of the Recipient, including divisions tasked with law enforcement or investigatory functions.



# 2022 Triennial Review Results Comparison

### FTA Average Count of Findings per Triennial Review:

- 2022 5.47 Avg. FTA Findings vs. BART's 4 Findings
- 2018 6.86 Avg. FTA Findings vs. BART's 6 Findings

### Other Peer Agencies and their FY22 FTA Triennial Results:

- San Diego Metropolitan Transit System (MTS) 7 Findings
- San Mateo County Transit District (SamTrans) 4 Findings



# FTA Triennial Reviews: Top 10 Findings for All Transit Agencies

| FTA Review Area                      | Finding Code & Description                                                               |
|--------------------------------------|------------------------------------------------------------------------------------------|
| Procurement                          | P11-1 -Missing FTA clauses                                                               |
| Disadvantaged Business Enterprise    | DBE5-1 -DBE uniform reports contain inaccuracies and/or are missing required information |
| Procurement                          | P10-2 -Lacking required cost/price analysis                                              |
| Procurement                          | P10-1 -Lacking independent cost estimate                                                 |
| Title VI                             | TVI2-1 -Language Assistance Plan implementation deficiencies                             |
| Procurement                          | P5-1 -Incomplete written documentation of procurement history                            |
| Technical Capacity –Award Management | TC-AM2-1 -Incorrect Federal Financial Report (FFR) reporting                             |
| Procurement                          | P4-1 -Responsibility determination deficiencies                                          |
| Procurement                          | P20-3 -Pre-award and/or post-delivery certifications lacking                             |
| Financial Management and Capacity    | F4-1 –Electronic Clearing House Operation (ECHO) documentation deficient                 |



# FTA Triennial Summary – FY25 Triennial Planning

### Internal Audit (IA) created standard operating procedures for Triennial, key steps include:

### Additional Focused Professional Development

Attend the annual FTA Triennial Review Workshops & Grantee Oversight Workshops.

### Pre-review Preparation

- Further incorporate the most recent FTA's Contractor's Manual into our planning.
- Monitor and review documented corrective action implementation from previous review.

### Establish a Working Team

- Create a Triennial Review working group with various backgrounds (e.g., Legal, Financial & Procurement) to oversee the Triennial Review preparation and response.
- Conduct Self-Assessment or a 'mock' FTA Triennial review in non-review years.

### Working within Triennial Review Framework

- Prep BART staff regarding 'site' interviews (e.g., what to expect).
- Ensure that the requests from the reviewers are understood and have a BART IA moderator assign, monitor, and QA/QC responses.
- Prep to make the most of the three-day site visit as the individual departments will likely only have 1-2 hours to explain their internal processes, etc. to the FTA reviewers.





### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

ANNUAL FINANCIAL REPORT June 30, 2022

#### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

#### ANNUAL FINANCIAL REPORT June 30, 2022

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#### INDEPENDENT AUDITOR'S REPORT

Members of the Board of Directors San Francisco Bay Area Rapid Transit District Oakland, California

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the business-type activities and fiduciary activities of the San Francisco Bay Area Rapid Transit District ("the District"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activities the District, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (Government Auditing Standards), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter

As discussed in Note 6 to the financial statements, during the year ended June 30, 2022, the District adopted new accounting guidance, GASB Statement No. 87, *Leases*. The adoption resulted in recording lease liabilities and corresponding right-of-use lease assets and lease receivables and corresponding deferred inflows of resources relating to leases. The net position of business-type activities as of July 1, 2021 was restated by \$2,346,000 as a result of adoption. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in net pension liability and related ratios, the schedule of employer pension contributions, the schedule of changes in net OPEB liability and related ratios, and the schedule of employer OPEB contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United

States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining statement of fiduciary net position and the combining statement of changes in fiduciary net position are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statement of fiduciary net position and the combining statement of changes in fiduciary net position are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated <>, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

San Francisco, California <>, 2022

#### Introduction

The following discussion and analysis of the financial performance and activity of the San Francisco Bay Area Rapid Transit District (the District or BART) provide an introduction and understanding of the basic financial statements of the District for the years ended June 30, 2022 and 2021. This discussion was prepared by management and should be read in conjunction with the financial statements and the notes thereto, which follow this section.

The District is an independent agency created in 1957 by the legislature of the State of California for the purpose of providing an adequate, modern, interurban mass rapid transit system in the various portions of the metropolitan area surrounding the San Francisco Bay. The District started its revenue operations in September 1972. It presently operates a 131-mile, 50-station system serving the five counties of Alameda, Contra Costa, San Francisco, San Mateo and Santa Clara. On June 13, 2020 the District celebrated the opening of the Berryessa Extension in Santa Clara County, which added two (2) stations and 10 miles of track to the system. The Operating and Maintenance agreement provides guidance on the financial, maintenance and operating responsibilities of each party, where Valley Transportation Authority (VTA) owns the extensions including the transit centers and the District operates the service and maintains the system. The governance of the District is vested in a Board of Directors composed of nine members, each representing an election district within the District.

#### **The Financial Statements**

The basic financial statements provide information about the District's Enterprise Fund and Fiduciary Funds. The financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as promulgated by the Governmental Accounting Standards Board (GASB).

Enterprise fund – The enterprise fund summarizes the District's business activities related to operating, capital, and financing transactions. The enterprise fund consolidates the financial information associated with the District's General Fund, Capital Funds and Debt Service Funds.

General Fund: The General Fund accounts for the District's operating activities. Revenues and expense in the General Fund are distinguished between operating and nonoperating. Operating revenues includes receipts from passenger fares, parking revenues, telecommunication revenues, advertising, and other income associated with transit operations. Operating expenses consists of labor and non-labor expenses associated with providing transit services. Sales tax revenues, property tax revenues, and funding from local, state, and federal agencies that are used for paying operating expenses are recognized in the General Fund as nonoperating income.

Capital Funds: These funds account for financial resources to be used for the acquisition or construction of capital assets. Major sources of revenues for these funds comes primarily from grants, proceeds from sale of bonds, or allocations from the General Fund. Upon completion of a capital project, all of the associated cost are capitalized and transferred to the District's General Fund.

Debt Service Funds: These funds account for transactions related to long-term debt obligations associated with the District's Sales Tax Revenue and General Obligation bonding programs. Transactions recorded on these funds includes the recognition of the debt obligations upon issuance of the bonds, recognition of the discount or premiums related to the bond issuance and the subsequent amortization, receipt of funds to cover debt service from sales tax revenues allocated by the General Fund and from property tax assessments, payments of debt obligations, both principal and interest expense, and recognition of investment income earned from funds held prior to making the debt service payments.

Fiduciary Funds: BART's Fiduciary funds shows the financial position and summarizes the activities of the District's Retiree Health Benefit Trust and Survivors' Benefit Trust (the Trust). Balances reflected in the fiduciary fund financial statements are not reflected in the Enterprise Fund since the trust assets are restricted to be used for the benefit of the beneficiaries of those funds.

#### **Overview of the Enterprise Fund Financial Statements**

The Statement of Net Position reports assets, deferred outflows of resources, liabilities, deferred inflows of resources and the difference as net position. The entire equity section is combined to report total net position and is displayed in three components - net investment in capital assets; restricted net position; and unrestricted net position.

The Statement of Revenues, Expenses and Change in Net Position consist of operating and nonoperating revenues and expenses based upon definitions provided by GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions, as amended by GASB Statement No. 36, Recipient Reporting for Certain Shared Nonexchange Revenues, and GASB Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, as amended by GASB Statement No. 37, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus. Accordingly, significant recurring sources of the District's revenues, such as capital contributions, are reported separately, after nonoperating revenues and expenses.

The Statement of Cash Flows are presented using the direct method and include a reconciliation of operating loss to net cash used in operating activities.

#### Condensed Statements of Revenues, Expenses and Change in Net Position

A summary of the District's Statements of Revenues, Expenses and Change in Net Position for the years 2022 and 2021 is as follows (dollar amounts in thousands):

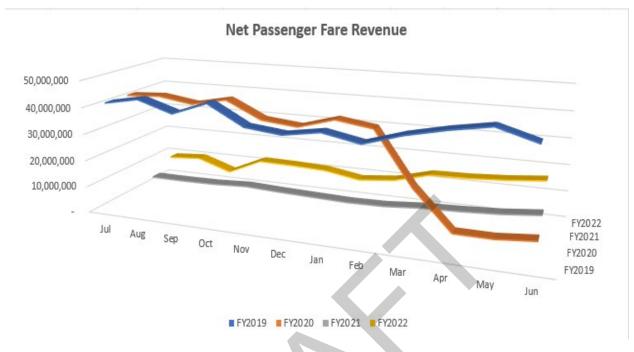
|                                                |              |              | Change |                         |         |
|------------------------------------------------|--------------|--------------|--------|-------------------------|---------|
|                                                |              |              | F      | Favorable (Unfavorable) |         |
|                                                | 2022         | 2021         |        | Amount                  | Percent |
|                                                |              |              |        |                         |         |
| Operating revenues                             | \$ 166,112   | \$ 90,509    | \$     | 75,603                  | 83.53%  |
| Operating expenses, net                        | 1,047,794    | 989,764      |        | 58,030                  | 5.86%   |
| Operating loss                                 | (881,682)    | (899,255)    |        | 17,573                  | -1.95%  |
| Nonoperating revenues, net                     | 872,639      | 857,231      |        | 15,408                  | 1.80%   |
| Capital contributions                          | 332,321      | 365,812      |        | (33,491)                | -9.16%  |
| Change in net position                         | 323,278      | 323,788      |        | (510)                   | -0.16%  |
| Net position, beginning of year, as restated * | 7,355,968    | 7,029,834    |        | 326,134                 | 4.64%   |
| Net position, end of year                      | \$ 7,679,246 | \$ 7,353,622 | \$     | 325,624                 | 4.43%   |

<sup>\*</sup> Beginning net position from 2022 was restated due to implementation of GASB Statement No. 87 (see Note 6).

#### **Operating Revenues**

Operating revenues increased by \$75,603,000 in fiscal year 2022 driven primarily by partial recovery in transit ridership. Fare revenues increased by \$73,290,000. Average weekday ridership in fiscal year 2022 was 111,000 exits compared to 52,922 exits in fiscal year 2021. Although transit ridership in fiscal year 2022 more than doubled compared to the previous fiscal year, the District's ridership and fare revenues remained well below pre-pandemic levels (28% of 2019's level) as employers in the San Francisco Bay Area continue to allow their employees to work remotely. Parking revenues in the current fiscal year increased by \$4,409,000 due also to growth in ridership, offset by decrease of \$1,279,000 in telecom revenues.

The chart below shows the monthly net passenger fare revenue from fiscal year 2019 to 2022.



#### **Operating Expenses, Net**

In fiscal year 2022, net operating expenses increased by \$58,030,000 compared to the previous year.

Net labor expense decreased by \$49,330,000 in fiscal year 2022. Salaries and wages declined by \$17,170,000 driven by vacancies, with 636 operating and capital positions vacant at the end of the fiscal year. Other post-employment benefit adjustments related to the implementation of GASB 68 and 74-75 decreased by \$82,551,000 particularly for pension related expense which were lower by \$105,885,000, offset by increase of \$16,165,000 in retiree health expense and increase of \$6,588,000 in survivor benefits expense. Other labor related changes during the fiscal year were from: a) \$14,133,000 decrease in payroll expense in fiscal year 2022 due to non-payment of non-recurring retirement incentive made in fiscal year 2021; b) \$2,495,000 decrease in mandated COVID related benefits paid to employees; offset by c) \$30,131,000 increase in overtime expense, of which \$25,513,000 were related to capital projects; d) \$32,406,000 decrease in labor reimbursement from capital projects as District staff temporarily deployed to capital projects due to shorter train schedules in fiscal year 2021 were pulled back to their normal duties as the District restore service previously curtailed at the beginning of the pandemic; and e) \$3,860,000 increase in workers compensation claims.

Total non-labor expense increased by \$107,360,000 in fiscal year 2022 primarily from depreciation expense, which increased by \$101,981,000. Other factors that contributed to the increase in non-labor expenses were from: a) \$7,238,000 increase in traction power due to increase in transit service implemented in August 2021 following a prolonged period of reduced service during the COVID shelter in place; b) \$3,498,000 increase in Interchange fees, Clipper and other bank fees, and \$5,826,000 increase in purchased transportation, due to resumption of payment for feeder services and increase activities related to paratransit services; c). \$4,609,000 increase in materials cost and maintenance related expenses due to increase in train service; d) \$10,972,000 increase in professional and technical services, and offset by e) \$8,638,000 decrease in uninsured public liability insurance claims; f) \$16,204,000 decrease in rental expense from reduction in rental facilities occupied by the District attributable to the relocation of

administrative staff to the newly acquired BART headquarter in July 2021; and g) \$1,976,000 decrease in miscellaneous expenses primarily from election cost incurred in fiscal year 2021.

#### Nonoperating Revenues, Net

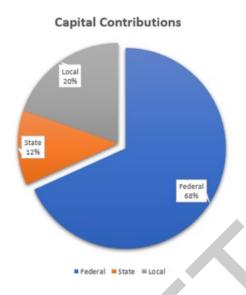
Net nonoperating revenues increased by \$15,408,000 in fiscal year 2022. Total net non operating revenues increased by \$35,547,000 driven by \$52,184,000 increase in sales tax revenue as brisk demand for consumer items continue despite the pandemic, and partly due to higher gas prices and inflation. Financial assistance was higher due to increase of \$6,666,000 in State Transit Assistance (STA) and increase of \$40,747,000 in emergency relief grants received from the Federal Transit Administration. Revenue from sale of Low Carbon Fuel Standard credits was also higher by \$9,704,000. Property tax revenue decreased by \$71,924,000 in the current fiscal year. Property tax collections used for general operations increased by \$2,304,000 due to continued rise in property values, offset by \$73,598,000 decrease in property tax collections earmarked for debt service based on payment schedules for General Obligation Bonds. Total non operating expenses increased by \$20,139,000. Interest expense increased by \$9,425,000 primarily due to higher outstanding Measure RR General Obligation bonds and interest expense recognized related to lease obligations due to adoption of GASB 87. Planning related expenses associated with the Link21 project also increase by \$10,667,000 compared to fiscal year 2021.

#### **Capital Contributions**

Revenues from capital contributions are related to grants and other financial assistance received by the District from federal, state, and local agencies to fund capital projects. The District receives mostly reimbursement-type grants of which the District has to first incur eligible costs under the provider's program before qualifying for the grant resources. Revenues from capital contributions are recognized at the time when the eligible project costs are incurred.

In fiscal year 2022 the District received capital contributions of \$332,321,000 from the following sources (dollar amounts in thousands):

|         | <u>Capital</u> | Contributions |
|---------|----------------|---------------|
| Federal | \$             | 226,878       |
| State   |                | 40,169        |
| Local   |                | 65,274        |
| Ť       | \$             | 332,321       |



Major sources of local revenues came from the Metropolitan Transportation Commission (MTC) Exchange Fund, VTA subsidy for capital projects, Regional Measure 2 from MTC, Alameda County Transportation Commission (ACTC) Measure B and BB, City and County of San Francisco Proposition A GO Bonds, and San Francisco Municipal Transportation Agency (SFMTA), which were used to fund, among others, the Rail Car Procurement Project, eBART Parking Lot, BART 19<sup>th</sup> Street Station Modernization, San Francisco Canopy and Escalator Replacement, Powell Street Gateway Station Improvement and the Warm Springs Irvington Station Design. Major sources of revenues from the State includes the State's Proposition 1B funds and SB1 Public Transportation Account, which were used to fund, among others, the Communication-Base Train Control (CBTC), Station Modernization, BART 19<sup>th</sup> Street Station Modernization, and Canopy and Escalator Replacement projects. Major funding from the federal government came from Federal Transit Administration Section 5307, 5309 and 5337 grants. A significant portion of these funding were allocated and spent to support the Rail Car Replacement, Hayward Maintenance Complex Phase 2, CBTC, Fare Gate & Station Hardening and Substation related to Core Capacity projects.

The major additions in fiscal years 2022 and 2021 to capital projects are detailed on page 11.

#### **Condensed Statements of Net Position**

A comparison of the District's *Statements of Net Position* as of June 30, 2022 and 2021 is as follows (dollar amounts in thousands):

|                                  |              |              | Chane<br>Favorable (Ur                  |         |
|----------------------------------|--------------|--------------|-----------------------------------------|---------|
|                                  | 2022         | 2024         |                                         |         |
|                                  | 2022         | 2021         | Amount                                  | Percent |
| Current assets                   | \$ 1,363,628 | \$ 1,014,907 | \$ 348,721                              | 34.4%   |
| Capital assets, net              | 10,342,816   | 9,867,533    | 475,283                                 | 4.8%    |
| Noncurrent assets - other        | 1,069,877    | 835,291      | 234,586                                 | 28.1%   |
| Total assets                     | 12,776,321   | 11,717,731   | 1,058,590                               | 9.0%    |
|                                  | , -,-        | , , ,        | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |         |
| Deferred outflows of resources   | 239,737      | 215,592      | 24,145                                  | 11.2%   |
| 20101104 044110110 01 100041000  |              | ,002         | 2.,                                     |         |
| Current liabilities              | 485,130      | 420,283      | 64,847                                  | 15.4%   |
| Noncurrent liabilities           | 4,348,125    | 4,011,024    | 337,101                                 | 8.4%    |
| Total liabilities                | 4,833,255    | 4,431,307    | 401,948                                 | 9.1%    |
| Deferred inflows of resources    | 503,557      | 148,394      | 355,163                                 | 239.3%  |
|                                  | 000,007      | 140,004      | 000,100                                 | 200.070 |
| Net position                     |              |              |                                         |         |
| Net investment in capital assets | 7,475,744    | 7,426,365    | 49,379                                  | 0.7%    |
| Restricted                       | 156,553      | 205,370      | (48,817)                                | -23.8%  |
| Unrestricted (deficit)           | 46,949       | (278,113)    | 325,062                                 | -116.9% |
| Total net position               | \$ 7,679,246 | \$ 7,353,622 | \$ 325,624                              | 4.4%    |

#### **Current Assets**

In fiscal year 2022, current assets increased by \$348,721,000 primarily due to increase of \$317,143,000 in cash, cash equivalents and investments. About 64% or \$204,060,000 of the increase in cash, cash equivalents and investment were attributable to the increase in cash received from the federal emergency relief grants that have not yet been used to cover operating budget shortfall through the end of fiscal year 2022; these funds are temporarily set aside in a reserve account and will be utilized to balance operating budget shortfalls in future years. The remaining increase in cash and cash equivalents and investments is due to timing, including reimbursement received in the amount of \$74,619,000 in fiscal year 2022 from the Trustee for Measure RR project expenses for the months of May and June 2021 compared with a month worth of unreplenished expenses at the end of fiscal year 2022. Government receivables and other receivables increased by \$28,940,000 due to timing in invoicing driven by project schedules and receipt of payments for outstanding invoices. Materials and supplies inventory also increased by \$2,638,000 for additional spare parts received related to the Rail Car Procurement project.

#### **Noncurrent Assets - Other**

Noncurrent assets – other increased in fiscal year 2022 by \$234,586,000 primarily driven by increase of \$136,568,000 in restricted cash and investments and increase of \$97,904,000 in lease receivable. The increase in non-current restricted cash and investments was attributable to increase in funds available to support capital projects principally from the \$700,000,000 proceeds received from the issuance in May 2022 of the 2022D Measure RR General Obligation Bonds, offset by decrease of \$505,278,000 in restricted cash and investments from utilization of project fund balances funded by 2019 Measure AA GOB, 2020

Measure RR GOB, 2019 Sales Tax Revenue Bonds and various cash advances received from the State, decrease of \$33,536,000 in funds earmarked for debt service for the District's Sales Tax Revenue Bonds and Measure AA and RR General Obligation Bonds, and decrease of \$24,608,000 from full utilization of the remaining funds in the San Francisco (SFO) Extension Reserve Fund to cover the shortfall in the SFO Extension. The increase in lease receivable is associated with the implementation of GASB 87 in the current fiscal year.

#### **Current Liabilities**

Current liabilities increased in fiscal year 2022 by \$64,847,000 primarily from increase in payable to vendors and contractors by \$31,465,000 due to timing in receipt and settlement of invoices and increase in unearned revenue in the amount of \$30,110,000 for amount reclassified in the current fiscal year to current liabilities (Note 14). Other changes include net increase in interest payable by \$2,528,000 associated with the debt service for the new 2022D RR General Obligation Bonds issued in May 2022; \$2,189,000 increase in dental reserves, \$7,448,000 increase in short term lease liability associated with implementing GASB 87, \$2,910,000 increase in current portion of long-term debt based on debt service requirement, offset by \$12,765,000 decrease in other unearned revenue for portions earned on grant funds received in advance from local and State agencies.

#### **Noncurrent Liabilities**

Noncurrent liabilities increased in fiscal year 2022 by \$337,101,000. Net Long-term debt increased by \$608,281,000 primarily due to the \$700,000,000 2022D Measure RR GO Bonds issued in May 2022. This increase was offset by \$79,095,000 decrease in outstanding sales tax revenue bonds and general obligation bonds for principal payments made in fiscal year 2022. Other changes to long-term debt include an increase of \$19,062,000 in premium on bonds payable associated with the latest bond issuance, offset by \$28,776,000 for the annual amortization of premiums on all outstanding bonds, and \$2,910,000 decrease in long-term debt from higher amount reclassified to current liability in fiscal year 2022 compared to balance reclassified in fiscal year 2021. Other changes in non-current liabilities were from: a) \$62,253,000 increase in lease liability due to adoption of GASB 87 in fiscal year 2022; b) net increase of \$13,591,000 in unearned fiber optics revenue due to advance payment received related to long-term license fee agreement executed in the current fiscal year; c) \$59,741,000 increase in the balance of Retiree Health Benefit obligation per GASB 68 actuarial valuation report; d) \$2,025,000 increase in long-term portion of accrued compensated absences, and offset by d) \$301,538,000 decrease in the balance of pension liability per GASB 68 actuarial valuation report e) \$12,077,000 and \$11,097,000 decrease in the balance of obligations for Survivors Benefits and Retiree Life Insurance, respectively, per GASB 74-75 actuarial valuation reports; f) decrease in non-current unearned revenue by \$30,110,000 for portion reclassified to current liability (see Note 14); g) \$46,291,000 decrease in deferred revenue for unearned ground leases reclassified in the current fiscal year to Deferred Inflow of Resources-Leases Related, due to adoption of GASB 87; h) \$6,097,000 decrease in balance of advances received from grants and other agreements; and i) \$1,581,000 decrease in non-current portion of self-insurance reserves.

#### **Capital Assets**

Details of capital assets, net of accumulated depreciation, as of June 30, 2022 and 2021 are as follows (dollar amounts in thousands):

|                                              | 2022    |        | 2021 |           |
|----------------------------------------------|---------|--------|------|-----------|
|                                              |         |        |      |           |
| Land and easements                           | \$ 7    | 19,633 | \$   | 700,649   |
| Construction in progress                     | 1,8     | 78,621 |      | 1,979,176 |
| Stations, track, structures and improvements | 5,1     | 72,808 |      | 4,925,618 |
| Buildings                                    | 5       | 59,674 |      | 532,491   |
| Systemwide operation and control             | 1       | 33,938 |      | 118,945   |
| Revenue transit vehicles                     | 7       | 39,136 |      | 639,268   |
| Service and Miscellaneous equipment          | 1:      | 27,500 |      | 133,600   |
| Capitalized construction and start-up costs  | 3       | 25,356 |      | 282,806   |
| Repairable property items                    | 5       | 85,337 |      | 526,367   |
| Right of Use- leased assets                  |         | 67,870 |      | -         |
| Information systems                          |         | 32,943 |      | 28,613    |
|                                              |         |        |      |           |
| Total capital assets, net                    | \$ 10,3 | 42,816 | \$   | 9,867,533 |

During fiscal year 2022, capital additions to construction in progress amounted to \$738,175,000 related to acquisitions and/or major improvements for the following assets (dollar amounts in thousands):

|                                                | <br>2022      |
|------------------------------------------------|---------------|
|                                                |               |
| Guideway                                       | \$<br>367,290 |
| Passenger stations                             | 137,882       |
| Maintenance and administration building        | 56,617        |
| Revenue transit vehicles                       | 101,637       |
| Communication and information system           | 51,396        |
| Automatic fare collections and other equipment | <br>23,353    |
|                                                |               |
|                                                | \$<br>738,175 |

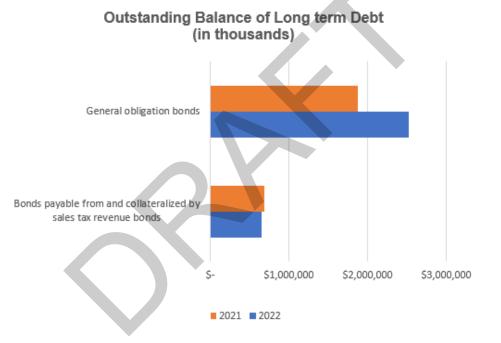
Additional information related to the District's capital assets can be found in Note 4 – Capital Assets and Note 7– Long-Term Debt.

The District has entered into contracts for the construction of various facilities and equipment totaling approximately \$1,845,910,000 at June 30, 2022.

#### **Long-Term Debt**

The outstanding balance of total long-term debt (including current portion but excluding unamortized balance of bond premium/discounts) as of June 30, 2022 and 2021 are as follows (dollar amounts in thousands):

|                                                                         | 2022 |           |    | 2021      |
|-------------------------------------------------------------------------|------|-----------|----|-----------|
| Bonds payable from and collateralized by a pledge of sales tax revenues | \$   | 657.520   | \$ | 686,295   |
| General obligation bonds                                                | _    | 2,521,570 | _  | 1,871,890 |
|                                                                         | \$   | 3,179,090 | \$ | 2,558,185 |



Sales Tax Revenue Bonds are rated "AA+" by Standard and Poor's Global Ratings (S&P) and "AA" by Fitch Ratings. General Obligation Bonds are rated "Aaa" by Moody's and "AAA" by Fitch Ratings.

In 2022, \$700,000,000 were added to total long-term debt due to the issuance of the 2022D Measure RR General Obligation Bonds. Principal payments made on outstanding bonds during the year were \$28,775,000 for Sales Tax Revenue Bonds and \$50,320,000 for the General Obligation Bonds. Additional information on the District's long-term debt obligations can be found in Note 7 – Long -Term Debt.

#### **Economic Factors and Next Year's Budgets**

On June 9, 2022, the District's Board of Directors adopted BART's first two-year budget. The budget in both years is balanced; in fiscal year 2023, the operating budget is \$1,017,406,000 and the capital budget is funded at a level of \$1,494,207,000.

The fiscal year 2023 operating budget is \$1,255,000 lower than the budget in fiscal year 2022. Though the operating budget total is very close to the fiscal year 2022 budget, two major changes were made. An adjustment to the District's assumed vacancy rate (from 3.14% in fiscal year 2022 to 10.00% in fiscal year 2023) reflects actual hiring challenges in the sector and significantly reduces budgeted labor costs. The savings generated by this adjustment were mostly offset by increases in pension costs and assumed cost increases in non-labor areas such as professional & technical fees. On the revenue side, the adopted fiscal year 2023 budget assumes that over the course of the year, BART averages 34% of pre-COVID ridership. The costs associated with running rich service despite lower ridership are offset by federal emergency funding. In fiscal year 2023, a total of \$313,595,000 in federal assistance is budgeted. \$50,515,000 will be funded from operating reserves set aside in fiscal year 2022 funded by CRRSAA revenue. An additional \$263,080,000 in American Rescue Plan (ARP) funds are budgeted, some of which will come from operating reserves set aside in fiscal year 2022 funded by revenue recognized from that source, with the remainder to be recognized in fiscal year 2023.

Fiscal year 2023 operating revenues continue to be constrained due to the COVID-related ridership decline, though improved over fiscal year 2022 levels. Rail passenger revenue is budgeted to be 34% higher (\$56,233,000) in fiscal year 2023 than in the fiscal year 2022 budget, though it is important to note that fiscal year 2022 ridership revenue actuals were significantly lower than budgeted. Sales tax revenue is estimated to increase by 14% (\$37,529,000) in fiscal year 2023 compared to the budget in fiscal year 2022; this increase is in line with fiscal year 2022 actual sales tax receipts, which outperformed budget. Property tax revenue is budgeted to increase by 6% (\$3,483,000) in fiscal year 2023 as compared to the budget in fiscal year 2022, to reflect robust short-term real estate property appreciation in the Bay Area real estate market.

The fiscal year 2023 budget funds a rail service plan that supports BART's crucial role supporting the Bay Area's re-opening. This plan continues the service increase initiated in August 2021, which included restoration of 15-minute headways before 8 pm six days a week, and extended system closing time back from 9 pm to midnight. The 9 pm closure and reduced frequencies remain on Sundays.

BART drastically scaled back allocations from operating reserves and to fund capital projects in fiscal year 2021 to reflect uncertainty around ongoing funding during the COVID-19 pandemic. Due to the award of federal emergency funding, the District opted to restore and increase allocation funding levels in fiscal year 2022. An additional capital funding allocation is included in the budget for fiscal year 2023, to restore funding to the District's Sustainability allocation, which is set by Board Policy. A total of \$97,498,000 is included in budget allocations in fiscal year 2023.

A full \$738,000,000 (49%) of capital expenses in fiscal year 2023 are directed to System Reinvestment including a portion of the New Rail Car Program, updates to the Hayward Maintenance Complex (HMC), renewing train control components, traction power, guideway infrastructure and other capital projects. Service and Capacity Enhancement represents 40% (\$591,000,000) of the budget and will focus on station access improvements and modernization, upgraded facilities at HMC and Concord Shop, as well as train control modernization and traction power upgrades as part of the Core Capacity program. The Earthquake Safety Program, which represents 5% (\$69,000,000) of the fiscal year 2023 capital budget, will focus on the Transbay Tube Seismic Retrofit project. Other capital work on essential security upgrades, life safety improvements, service and capacity enhancements, and ADA/system accessibility improvements will also continue.

#### **Contacting the District's Financial Management**

The District's financial report is designed to provide the District's Board of Directors, management, investors, creditors, legislative and oversight agencies, citizens and customers with an overview of the District's finances and to demonstrate its accountability for funds received. For additional information about this report, please contact Christopher Gan, Interim Controller-Treasurer, at 2150 Webster Street, P.O. Box 12688, Oakland, California 94612.





# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT PROPRIETARY FUND FINANCIAL STATEMENTS STATEMENT OF NET POSITION

June 30, 2022

(Dollar amounts in thousands)

| ASSETS                                       |            |
|----------------------------------------------|------------|
| Current assets                               |            |
| Unrestricted assets                          |            |
| Cash and cash equivalents                    | \$ 463,992 |
| Investments                                  | 478,029    |
| Government receivables                       | 221,658    |
| Lease receivable                             | 265        |
| Receivables and other assets                 | 44,050     |
| Materials and supplies                       | 73,391     |
| Total unrestricted current assets            | 1,281,385  |
| Restricted assets                            |            |
| Cash and cash equivalents                    | 21,332     |
| Investments                                  | 57,689     |
| Receivables and other assets                 | 3,222      |
| Total restricted current assets              | 82,243     |
| Total current assets                         | 1,363,628  |
| Noncurrent assets                            |            |
| Capital assets                               |            |
| Nondepreciable                               | 2,598,254  |
| Depreciable, net of accumulated depreciation | 7,744,562  |
| Unrestricted assets                          |            |
| Lease receivables                            | 97,903     |
| Receivables and other assets                 | 67         |
| Restricted assets                            |            |
| Cash and cash equivalents                    | 244,165    |
| Investments                                  | 714,039    |
| Receivables and other assets                 | 13,703     |
| Total noncurrent assets                      | 11,412,693 |
| Total access                                 | 10 776 201 |
| Total assets                                 | 12,776,321 |
| DEFERRED OUTFLOWS OF RESOURCES               |            |
| Losses on refundings of debt                 | 10,992     |
| Pension related                              | 170,936    |
| Other postemployment benefits related        | 57,809     |
| Total deferred outflows of resources         | 239,737    |

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT PROPRIETARY FUND FINANCIAL STATEMENTS STATEMENT OF NET POSITION

June 30, 2022 (Dollar amounts in thousands)

| LIABILITIES Current liabilities                         | ф 242.402            |
|---------------------------------------------------------|----------------------|
| Accounts payable and other liabilities Unearned revenue | \$ 313,403<br>73,647 |
| Lease liability                                         | 73,047<br>7,448      |
| Current portion of long-term debt                       | 68,735               |
| Self-insurance liabilities                              | 21,897               |
| Total current liabilities                               | 485,130              |
| Noncurrent liabilities                                  |                      |
| Accounts payable and other liabilities                  | 55,005               |
| Unearned revenue                                        | 21,915               |
| Lease liability                                         | 62,253               |
| Long-term debt, net of current portion                  | 3,351,195            |
| Self-insurance liabilities, net of current portion      | 49,823               |
| Net other postemployment benefits liability             | 281,718              |
| Net pension liability                                   | 526,216              |
| Total noncurrent liabilities                            | 4,348,125            |
| Total liabilities                                       | 4,833,255            |
| DEFERRED INFLOWS OF RESOURCES                           |                      |
| Pension related                                         | 250,216              |
| Other postemployment benefits related                   | 110,288              |
| Lease related                                           | 143,053              |
| Total deferred inflows of resources                     | 503,557              |
| NET POSITION                                            |                      |
| Net investment in capital assets                        | 7,475,744            |
| Restricted for debt service and other liabilities       | 156,553              |
| Unrestricted                                            | 46,949               |
| Total net position                                      | \$ 7,679,246         |

## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT PROPRIETARY FUND FINANCIAL STATEMENTS STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION

Year ended June 30, 2022 (Dollar amounts in thousands)

| Operating revenues                                      |          |           |
|---------------------------------------------------------|----------|-----------|
| Fares                                                   | \$       | 135,818   |
| Other                                                   |          | 30,294    |
| Total operating revenues                                |          | 166,112   |
| Operating expenses                                      |          |           |
| Transportation                                          |          | 240,353   |
| Maintenance                                             |          | 411,890   |
| Police services                                         |          | 93,835    |
| Construction and engineering                            |          | 28,065    |
| General and administrative                              |          | 116,278   |
| Depreciation                                            |          | 330,437   |
| Total operating expenses                                |          | 1,220,858 |
| Less - capitalized costs                                |          | (173,064) |
|                                                         |          |           |
| Net operating expenses                                  |          | 1,047,794 |
|                                                         |          |           |
| Operating loss                                          |          | (881,682) |
|                                                         |          |           |
| Nonoperating revenues (expenses)                        |          |           |
| Transactions and use tax - sales tax                    |          | 310,706   |
| Property tax                                            |          | 124,658   |
| Operating financial assistance                          |          | 552,639   |
| Investment income                                       |          | 1,064     |
| Interest expense                                        |          | (75, 263) |
| Planning and Studies                                    |          | (39,038)  |
| Other expense                                           |          | (2,127)   |
| Total nonoperating revenues, net                        |          | 872,639   |
|                                                         |          |           |
| Change in net position before capital contributions     |          | (9,043)   |
|                                                         |          | ( , ,     |
| Capital contributions                                   |          | 332,321   |
|                                                         |          |           |
| Change in net position                                  |          | 323,278   |
|                                                         |          | ,         |
| Net position, beginning of year                         |          | 7,353,622 |
| Prior period adjustment - leases GASB 87 implementation |          | 2,346     |
| Net position, beginning of the year, as restated        |          | 7,355,968 |
| , , , , , , , , , , , , , , , , , , , ,                 |          | , ,       |
| Net position, end of year                               | \$       | 7,679,246 |
| to position, ond or jour                                | <u>Ψ</u> | .,0.0,2-0 |
|                                                         |          |           |

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT PROPRIETARY FUND FINANCIAL STATEMENTS STATEMENT OF CASH FLOWS

Year ended June 30, 2022 (Dollar amounts in thousands)

| Cash flows from operating activities                          |             |
|---------------------------------------------------------------|-------------|
| Receipts from customers                                       | \$ 134,674  |
| Payments to suppliers                                         | (191,768)   |
| Payments to employees                                         | (598,092)   |
| Payments related to planning and studies                      | (39,038)    |
| Other operating cash receipts                                 | 44,290      |
| Net cash used in operating activities                         | (649,934)   |
| Cash flows from noncapital financing activities               |             |
| Transactions and use tax (sales tax) received                 | 253,744     |
| Property tax received                                         | 57,261      |
| Operating financial assistance received                       | 549,444     |
| Net cash provided by noncapital financing activities          | 860,449     |
| Cash flows from capital and related financing activities      |             |
| Transactions and use tax (sales tax) received                 | 56,962      |
| Property tax received                                         | 70,578      |
| Capital grants received                                       | 288,584     |
| Expenditures for facilities, property and equipment           | (717,034)   |
| Proceeds from disposition of property                         | 86          |
| Principal paid on long-term debt                              | (79,095)    |
| Payments of long-term debt issuance and service costs         | (2,127)     |
| Proceeds from issuance of General Obligation Bonds            | 719,062     |
| Interest paid on long-term debt                               | (98,936)    |
| Deposit refunded                                              | (131)       |
| Net cash provided by capital and related financing activities | 237,949     |
| Cash flows from investing activities                          |             |
| Proceeds from sale and maturity of investments                | 724,785     |
| Purchase of investments                                       | (1,166,786) |
| Interest received                                             | 1,648       |
| Net cash used in investing activities                         | (440,353)   |
| Net change in cash and cash equivalents                       | 8,111       |
| Cash and cash equivalents, beginning of year                  | 721,378     |
| Cash and cash equivalents, end of year                        | \$ 729,489  |
| Reconciliation of cash and cash equivalents to                |             |
| the Statement of Net Position                                 |             |
| Current unrestricted cash and cash equivalents                | \$ 463,992  |
| Current restricted cash and cash equivalents                  | 21,332      |
| Noncurrent restricted cash and cash equivalents               | 244,165     |
| Total cash and cash equivalents                               | \$ 729,489  |
| . S.E. Suon and Suon Squitaionic                              | Ψ 120,700   |

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT PROPRIETARY FUND FINANCIAL STATEMENTS STATEMENT OF CASH FLOWS

Year ended June 30, 2022 (Dollar amounts in thousands)

| Reconciliation of operating loss to net cash used in                    |          |             |
|-------------------------------------------------------------------------|----------|-------------|
| operating activities                                                    |          |             |
| Operating loss                                                          | \$       | (881,682)   |
| Adjustments to reconcile operating loss to net cash used in             | Ψ.       | (001,002)   |
| operating activities:                                                   |          |             |
| Depreciation and amortization                                           |          | 330,437     |
| Provision for inventory obsolescence                                    |          | 1,609       |
| Provision for doubtful accounts                                         |          | 1,536       |
| Amortization of leasehold improvements                                  |          | (1,087)     |
| Amortization of ground lease                                            |          | (932)       |
| Loss on disposal of assets                                              |          | 100         |
| Expenses for planning and studies                                       |          | (39,038)    |
| Net effect of changes in:                                               |          | (,)         |
| Receivables and other assets                                            |          | (3,308)     |
| Materials and supplies                                                  |          | (4,251)     |
| Accounts payable and other liabilities                                  |          | 9,279       |
| Self-insurance liabilities                                              |          | (618)       |
| Unearned revenue                                                        |          | 16,251      |
| Net pension liability                                                   |          | (301,538)   |
| Deferred outflows of resources related to pensions                      |          | (11,190)    |
| Deferred inflows of resources related to pensions                       |          | 252,422     |
| Net other postemployment benefits liability                             |          | 36,567      |
| Deferred outflows of resources related to other postemployment benefits |          | (65,581)    |
| Deferred inflows of resources related to other postemployment benefits  |          | 11,090      |
|                                                                         |          |             |
| Net cash used in operating activities                                   | \$       | (649,934)   |
| Het daen ded in operating deminde                                       | <u> </u> | (****,****) |
| Noncash transactions                                                    |          |             |
| Capital assets acquired with a liability at year-end                    | \$       | 163,459     |
| Change in fair value of investments                                     | Ψ        | (2,477)     |
| Amortization of long-term debt premium and discount                     |          | (27,551)    |
| Amortization of loss on refunding of debt                               |          | 1,225       |
| Capital grants included in government receivables                       |          | 209,992     |
|                                                                         |          | _00,00_     |

## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT FIDUCIARY FUND FINANCIAL STATEMENTS STATEMENT OF FIDUCIARY NET POSITION

June 30, 2022 (Dollar amounts in thousands)

| ASSETS                                                       |    |                  |
|--------------------------------------------------------------|----|------------------|
| Cash and cash equivalents                                    | \$ | 37,892           |
| Receivables and other assets                                 |    |                  |
| Receivable from BART                                         |    | 147              |
| Interest & dividend receivables                              |    | 512              |
| Pending trades receivables                                   |    | 11,592<br>19     |
| Prepaid expenses                                             |    | 12,270           |
| Total receivables and other assets                           |    | 12,270           |
| Investments                                                  |    |                  |
| Domestic common stocks                                       |    | 45,666           |
| Foreign stocks                                               |    | 3,107            |
| U.S. Treasury obligations                                    |    | 27,776           |
| Mortgage Backed Securities                                   |    | 12,623           |
| Mutual funds - equity                                        |    | 218,514          |
| Mutual funds - fixed income securities Corporate obligations |    | 79,966<br>42,263 |
|                                                              |    | •                |
| Foreign obligations                                          |    | 2,600            |
| Total investments                                            |    | 432,515          |
|                                                              |    |                  |
| Total assets                                                 |    | 482,677          |
| LIABILITIES                                                  |    |                  |
| Accounts payable                                             |    | 193              |
| Pending trades payable                                       |    | 22,967           |
| Total liabilities                                            |    | 23,160           |
| . 312. 112. 113.                                             |    | · · ·            |
| Net position restricted for other postemployment benefits    | \$ | 459,517          |
|                                                              | -  |                  |

## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT FIDUCIARY FUND FINANCIAL STATEMENTS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION June 30, 2022

(Dollar amounts in thousands)

| Additions                                                                    |               |
|------------------------------------------------------------------------------|---------------|
| Employer contributions                                                       | \$<br>44,021  |
| Employee and retiree contributions                                           | 695           |
| Net investment income (expense)                                              |               |
| Interest income                                                              | 5,914         |
| Net realized and unrealized gains (losses) on investments                    | (72, 267)     |
| Investment expense                                                           | <br>(506)     |
| Net investment income (expense)                                              | <br>(66,859)  |
| Total additions                                                              | (22,143)      |
| Deductions                                                                   |               |
| Benefit payments                                                             | 29,820        |
| Legal fees                                                                   | 24            |
| Audit fees                                                                   | 37            |
| Insurance expense                                                            | 24            |
| Administrative fees                                                          | 207           |
| Total deductions                                                             | <br>30,112    |
|                                                                              |               |
| Change in net position                                                       | (52,255)      |
| Net position restricted for other postemployment benefits, beginning of year | 511,772       |
| Net position restricted for other postemployment benefits, end of year       | \$<br>459,517 |

#### NOTE 1 - REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Description of Reporting Entity</u>: The San Francisco Bay Area Rapid Transit District (the District or BART) is a public agency created by the legislature of the State of California in 1957 and regulated by the San Francisco Bay Area Rapid Transit District Act, as amended, and subject to transit district law as codified in the California Public Utilities Code. The disbursement of funds received by the District is controlled by statutes and by provisions of various grant contracts entered into with federal, state and local agencies.

Basis of Accounting and Presentation: The basic financial statements provide information about the District's Enterprise Fund and the Retiree Health Benefit Trust and Survivor Benefit Trust (the Trusts). Separate statements for each fund category – proprietary and fiduciary – are presented. The basic financial statements are reported using the economic resources measurement focus and the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP). Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Revenues from property taxes are recognized in the fiscal year for which the taxes are levied; revenue from sales taxes are recognized in the fiscal year when the underlying exchange takes place; revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied; and revenue from investments is recognized when earned.

The Enterprise Fund, a proprietary fund, distinguishes operating revenues and expenses from nonoperating items. The District's operating revenues are generated directly from its transit operations and consist principally of passenger fares. Operating expenses for the transit operations include all costs related to providing transit services. These costs include labor, fringe benefits, materials, supplies, services, utilities, leases and rentals, and depreciation on capital assets. All other revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

The Trusts, fiduciary funds, are used to account for assets held by the District as a trustee to pay retiree health care premiums and survivor benefits. The assets of the Trusts cannot be used to support the District's programs. Separate financial statements are maintained for the Retiree Health Benefit Trust and Survivor Benefit Trust, the former receives contributions from the District, whereas the latter is solely funded by employee, retiree and survivor contributions.

<u>Cash Equivalents</u>: For purposes of the statement of cash flows, the District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

<u>Investments</u>: The District records investment transactions on the trade date. Investments in nonparticipating interest-earning investment contracts (e.g. nonnegotiable certificates of deposits and guaranteed investment contracts) are reported at cost and all other investments are at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The District measures its investments at fair value and categorizes its fair value measurements within the fair value hierarchy established by GAAP. As a matter of policy, the District usually holds investments until their maturity.

<u>Restricted Assets</u>: Certain assets are classified as restricted assets on the statement of net position because their use is subject to externally imposed stipulations, either by certain bond covenants, laws or regulations or provisions of debt agreements. Restricted assets are further categorized as current and non current based on the planned use, i.e., current restricted assets are expected to be consumed or realized within a year. Noncurrent restricted assets on the other hand includes cash and claims to cash that are restricted as to withdrawal or use for other than current operations, that are designated for disbursement in the acquisition or construction of noncurrent assets, or that are segregated for the liquidation of long-term debts. Cash and cash equivalent and investments specifically capital funds and debt service funds are included in the noncurrent restricted assets.

# NOTE 1 - REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Capital Grants/Contributions</u>: The District receives grants from the Federal Transit Administration (FTA) and other agencies of the U.S. Department of Transportation, the State of California, and local transportation funds for the acquisition of transit-related equipment, improvements and preventative maintenance. Capital grants receivables represent amounts expected from governmental agencies to reimburse the District for costs incurred for capital projects (Note 9) and are reported as government receivables on the statement of net position.

<u>Materials and Supplies</u>: Materials and supplies consist primarily of replacement parts for the system and rail vehicles, which are stated at cost using the average-cost method. Materials and supplies are expensed as consumed.

<u>Bond Discounts, Premiums and Losses on Refunding</u>: The bond discounts, premiums and losses on refunding are amortized over the term of the bonds as a component of interest expense. The unamortized portion of these items, except the losses on refunding, which are reported as deferred outflows of resources, are presented as an adjustment of the face amount of bonds payable.

<u>Capital Assets</u>: Capital assets are stated at cost (except for intangible right-to-use lease assets, the measurement of which is discussed in "Leases" below and in Note 6) or at acquisition value of donated assets and depreciated using the straight-line method over the estimated useful lives of the assets ranging from 3 to 80 years. The District's policy is to capitalize acquisitions of capital assets with a cost of \$5,000 or more and a useful life of more than one year, and all costs related to capital projects, regardless of amounts. Upon disposition, costs and accumulated depreciation/amortization are removed from the accounts and resulting gains or losses are included in operations.

The District capitalizes as intangible capital assets, internally generated intangibles such as computer software. Easements and rights-of-way are capitalized and recorded as part of land and are not amortized as they have indefinite useful lives while computer software is amortized over a period of 20 years.

Major improvements and betterments to existing facilities and equipment are capitalized. Costs for maintenance and repairs that do not extend the useful life or the service utility of the applicable assets are charged to expense as incurred.

<u>Leases</u>: In June 2017, GASB issued Statement No. 87, *Leases*, and the objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments.

#### Lessee Leases

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. The District recognizes lease liabilities with an initial, individual value of \$5,000 or more.

Key estimates and assumptions related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District's incremental borrowing rate of 3% was used as the discount rate for lessee leases
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

# NOTE 1 - REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The District monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with capital assets and lease liabilities are reported with current liabilities and long term debt on the statement of net position. Please refer to Note 6 for further information.

#### Lessor Leases

At the commencement of a lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the District determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The District's incremental borrowing rate of 3% was used as the discount rate for lessor leases
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable. Please refer to Note 6 for further information.

<u>Unearned Revenue</u>: Unearned revenue consists of (1) prepayments of revenues related to license fees paid by telecommunication companies for the use of the District's right of way for wireless accessibility to their customers; (2) estimated passenger tickets sold but unused; (3) advances received from grant agreements; (4) prepayments of ground lease revenues (Note 14); and (5) value of property received in exchange for the District's property not yet transferred at the end of the fiscal year. The detailed balances of unearned revenue as of June 30, 2022 is presented below (dollar amounts in thousands):

|                                  | <br>Current  |    | n Current | <br>Total    |
|----------------------------------|--------------|----|-----------|--------------|
|                                  |              |    |           |              |
| Telecom & Cell Site license fees | \$<br>4,396  | \$ | 17,611    | \$<br>22,007 |
| Passenger/Parking tickets        | 18,987       |    | -         | 18,987       |
| Grant advances                   | 4,904        |    | 4,304     | 9,208        |
| Property exchange*               | 30,110       |    | -         | 30,110       |
| VTA advances                     | 13,568       |    | -         | 13,568       |
| Other Advances                   | <br>1,682    |    | <u>-</u>  | <br>1,682    |
| Total                            | \$<br>73,647 | \$ | 21,915    | \$<br>95,562 |

<sup>\*</sup>Transaction related to the Richmond parking garage and parcel exchange that has not been fully transferred yet. Please refer to Note 14 for further information.

# NOTE 1 - REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Compensated Absences</u>: Compensated absences are reported and accrued as a liability in the period incurred. Compensated absences have a total balance of \$78,355,000 as of June 30, 2022, and are shown in the statement of net position under accounts payable and other liabilities (see Note 5) as follows (dollar amounts in thousands):

| Compensated Absences June 30, 2021      | \$<br>76,408 |
|-----------------------------------------|--------------|
| Leave benefits earned                   | 80,556       |
| Leave benefits used                     | <br>(78,609) |
| Compensated Absences June 30, 2022      | 78,355       |
| Less: Noncurrent portion                | <br>51,945   |
|                                         |              |
| Current portion of Compensated Absences | \$<br>26,410 |

<u>Pollution Remediation</u>: The recognition of pollution remediation obligations (including contamination) address the current or potential detrimental effects of existing pollution by estimating costs associated with participating in pollution remediation activities, such as site assessments and cleanups. There are no known material remediation obligations that the District is currently or potentially involved in.

Net Position: Net investment in capital assets include capital assets net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets. Restricted net position consists of assets where constraints on their use are either (a) externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation. Restricted net position includes amounts restricted for debt service and other liabilities. Unrestricted net position consists of net position that does not meet the definition of restricted or net investment in capital assets. This net position component includes net position that has been designated by management for specific purposes, which in the case of the District include allocations to fund capital projects, and other liabilities, which indicate that management does not consider them to be available for general operations. Generally, the District's policy is to spend restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

<u>Transactions and Use Tax (Sales Tax) Revenues</u>: The State of California legislation authorizes the District to impose a 0.5% transaction and use tax within District boundaries, which is collected and administered by the State Board of Equalization. Of the amounts available for distribution, 75% is paid directly to the District for the purpose of paying operating expenses, except for the portion that is paid directly to trustees to cover principal and interest payments of maturing sales tax revenue bonds. The remaining 25% is allocated by the Metropolitan Transportation Commission (MTC) to the District, the City and County of San Francisco, and the Alameda-Contra Costa Transit District for transit services. The District records the total transactions and use taxes earned (including amounts paid to the trustees) as nonoperating revenue.

Property Taxes, Collection and Maximum Rates: The State of California Constitution Article XIII.A provides that the general purpose maximum property tax rate on any given property may not exceed 1% of its assessed value unless an additional amount for general obligation debt has been approved by voters. Assessed value is calculated at 100% of market value as defined by Article XIII.A and may be adjusted by no more than 2% per year, unless the property is sold or transferred. The State Legislature has determined the method of distribution of receipts from a 1% tax levy among the counties, cities, school districts and other districts, such as the District.

# NOTE 1 - REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The District receives an allocation of property tax revenues for transit operations. Additionally, beginning in fiscal year 2006, the District received property tax allocations for the debt service payments on Measure AA General Obligation Bonds. Beginning in fiscal year 2018, the District also received property tax allocation for the debt service of Measure RR General Obligation Bonds. As required by the law of the State of California, the District utilizes the services of each of the three BART Counties of Alameda, Contra Costa and San Francisco for the assessment and collection of taxes for District purposes. District taxes are collected at the same time and on the same tax rolls as county, school district and other special district taxes. Property taxes are recorded as revenue in the fiscal year of levy. Assessed values are determined annually by the Assessor's Offices of City and County of San Francisco, County of Alameda and County of Contra Costa on January I, and become a lien on the real properties at January 1. The levy date for secured and unsecured properties is July 1 of each year. Secured taxes are due November I and February 1 and are delinquent if not paid by December 10 and April 10, respectively. Unsecured property tax is due on July 1 and becomes delinquent after August 31.

<u>Operating Financial Assistance</u>: Financial assistance grants for operations from federal, state and local agencies are reported as nonoperating revenue in the period in which all eligibility requirements have been satisfied (Note 9).

<u>Collective Bargaining</u>: Approximately 86% of the District's employees are subject to collective bargaining. The current bargaining units consist of the following:

- American Federation of State, County and Municipal Employees (AFSCME), Local 3993
- Amalgamated Transit Union (ATU), Local 1555
- Service Employees International Union (SEIU), Local 1021
- BART Police Officers Association (BPOA)
- BART Police Managers Association (BPMA)

<u>Capitalized Costs</u>: The District initially charges employee salaries, wages and benefits to operating expenses by functional expense category. Labor costs included in those amounts that are associated with capital projects are subsequently adjusted to be included in the cost of the related capital asset. This adjustment is reflected in the statement of revenues, expenses and change in net position as a reduction of operating expenses.

<u>Pensions</u>: For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the District's Pension Plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by California Public Employees' Retirement System (CalPERS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms.

Other Post-Employment Benefits (OPEB): The District currently has the following OPEB Plans: Retiree Health Benefit Plan, Survivor Benefit Plan and Life Insurance. For purposes of measuring the net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to OPEB, information about the fiduciary net position of the District's OPEB Plans and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans Benefit payments and contribution due from employer or retirees and survivors (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms.

<u>Use of Estimates</u>: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

# NOTE 1 - REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

New Accounting Pronouncements Adopted: GASB Statement No. 87, Leases, has an objective to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. It requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. The District adopted this standard for fiscal year ended June 30, 2022. The adoption of this standard changed the accounting and reporting of the District's leases both as a lessee and lessor. See Note 6 to the financial statements for more details on the impact of implementation as of July 1, 2021.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, establishes accounting requirements for interest cost incurred before the end of a construction period. This statement enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period. The requirements of this statement are effective for reporting periods beginning after December 15, 2020. The District adopted this standard for fiscal year ended June 30, 2022. The adoption of the standard has no impact on the District's financial statements.

GASB Statement No. 91, *Conduit Debt Obligations*, provides a single method of reporting conduit debt obligations. This statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this statement are effective for reporting periods beginning after December 15, 2021. Management is currently evaluating the effect of this statement on the District's financial statements.

GASB Statement No. 92, *Omnibus 2020*, establishes accounting and financial reporting requirements for specific issues related to leases, intra-entity transfers of assets, postemployment benefits, government acquisitions, risk financing and insurance related activities of public entity risk pools, fair value measurements, and derivative instruments. The initial requirements of this Statement are effective as follows: (a) The requirements in paragraphs 4, 5, 11, and 13 were effective upon issuance. (b) The requirements in paragraphs 6 and 7 are effective for fiscal years beginning after June 15, 2021. (c) The requirements in paragraphs 8, 9, and 12 are effective for reporting periods beginning after June 15, 2021. (d) The requirements in paragraph 10 are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021. The adoption of the standard has no impact on the District's financial statements.

GASB Statement No. 93, *Replacement of Interbank Offered Rates (IBOR)*, establishes accounting and financial reporting requirements related to the replacement of IBORs in hedging derivative instruments and leases. It also identifies appropriate benchmark interest rates for hedging derivative instruments. The requirements of this Statement, except for paragraphs 11b, 13, and 14 were effective for reporting periods beginning after June 15, 2020. The requirement in paragraph 11b is effective for reporting periods ending after December 31, 2021. The requirements in paragraphs 13 and 14 are effective for fiscal years beginning after June 15, 2021, and all reporting periods thereafter. The adoption of the remaining paragraphs 11b, 13, and 14 has no impact on the District's financial statements.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships (PPPs)* and *Availability Payment Arrangements (APAs)*, establishes standards of accounting and financial reporting for PPPs and APAs for governments. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. Management is currently evaluating the effect of this statement on the District's financial statements.

# NOTE 1 - REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), establishes standards of accounting and financial reporting for SBITAs by a government end user (a government). The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. Management is currently evaluating the effect of this statement on the District's financial statements.

GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, (a) clarifies how the absence of a governing board should be considered in determining whether a primary government is financially accountable for purposes of evaluating potential component units and (b) modifies the applicability of certain component unit criteria as they relate to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans (for example, certain Section 457 plans). The requirements of this statement are effective as follows: (a) The requirement in (1) paragraph 4 of this Statement as it applies to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans and (2) paragraph 5 of this Statement are effective immediately. (b) The requirements in paragraphs 6–9 of this Statement are effective for fiscal years beginning after June 15, 2021. (c) All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021. The District adopted paragraphs 4 and 5 of this statement in fiscal year 2020 and the remaining paragraphs of this statement in fiscal year 2022. The adoption of the standard has no impact on the District's financial statements.

GASB Statement No. 99, *Omnibus 2022*, enhances comparability in accounting and financial reporting and to improve consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The requirements of this statement are effective as follows: (a) The requirements in paragraph 26-32 related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by the pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance. (b) The requirements in paragraphs 11-25 related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. (c) The requirements in paragraphs 4-10 related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter. The District adopted paragraphs 26-32 in fiscal year 2022. The adoption of the above requirements has no impact on the District's financial statements. Management is currently evaluating the effect of the remaining paragraphs of this statement on the District's financial statements.

GASB Statement No. 100, Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62, enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this Statement are effective for accounting changes and errors corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Management is currently evaluating the effect of this statement on the District's financial statements.

GASB Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences and associated salary-related payments by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statements are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Management is currently evaluating the effect of this statement on the District's financial statements.

#### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS

#### Cash and Cash Equivalents, and Investments of the Enterprise Fund

Cash, cash equivalents and investments are reported in the Enterprise Fund as follows (dollar amounts in thousands):

|                                          |    | <u>Unrestricted</u> |    | Restricted         | <u>Total</u> |                      |
|------------------------------------------|----|---------------------|----|--------------------|--------------|----------------------|
| Cash and cash equivalents<br>Investments | \$ | 463,992<br>478,029  | \$ | 265,497<br>771,728 | \$           | 729,489<br>1,249,757 |
| Total                                    | \$ | 942,021             | \$ | 1,037,225          | \$           | 1,979,246            |

In March 2019, the Board approved the creation of Pension Funding Policy and an Internal Revenue Service (IRS) Section 115 Irrevocable Supplemental Pension Trust for the purpose of providing additional funds to pay down the District's liability base or be used as stabilization fund if the required CalPERS pension contributions exceed the budgeted projections. In fiscal year 2022, an additional \$16,667,000 was deposited to the Section 115 account and investment loss of \$2,389,000 was recognized by the Trust. The balance of Section 115 Irrevocable Supplemental Pension Trust account as of June 30, 2022 was \$34,535,000 and is reflected as part of restricted cash and cash equivalents.

<u>Investment Policy</u>: The California Public Utilities Code, Section 29100, and the California Government Code (CGC), Section 53601, provide the basis for the District's investment policy. To meet the objectives of the investment policy – (1) preservation of capital, (2) liquidity, and (3) yield – the investment policy, approved by the Board of Directors, specifically identifies the types of permitted investments, as well as any maturity limits and other restrictions. The following table presents the authorized investment, requirements, and restrictions per the CGC and the District's investment policy:

|                                                    | Maximum  |          |       |                |      |               |            |          |
|----------------------------------------------------|----------|----------|-------|----------------|------|---------------|------------|----------|
|                                                    | Max      | imum     | (     | %              | %    | % with        |            | mum      |
|                                                    | Matu     | rity (1) | of Po | <u>rtfolio</u> | One  | <u>lssuer</u> | Rating (2) |          |
| Investment Type                                    | CGC      | District | CGC   | District       | CGC  | District      | CGC        | District |
|                                                    |          |          |       |                |      |               |            |          |
| U.S. Treasury Obligations (bills, bonds, or notes) | 5 years  | 5 years  | None  | None           | None | None          | None       | None     |
| U.S. Agencies                                      | 5 years  | 5 years  | None  | None           | None | None          | None       | None     |
| Bankers' Acceptances                               | 180 days | 180 days | 40%   | 40%            | 30%  | 30%           | None       | None     |
| Commercial Paper (3)                               | 270 days | 270 days | 25%   | 25%            | 10%  | 10%           | P1         | P1       |
| Negotiable Certificates                            | 5 years  | 5 years  | 30%   | 30%            | None | None          | None       | None     |
| Repurchase Agreements                              | 1 year   | 1 year   | None  | None           | None | None          | None       | None     |
| Reverse Repurchase Agreements                      | 92 days  | 90 days  | 20%   | 20%            | None | None          | None       | None     |
| Local Agency Investment Fund                       | N/A      | N/A      | None  | 20%            | None | None          | None       | None     |
| Non-Negotiable Time Deposits                       | 5 years  | 5 years  | 30%   | 30%            | None | None          | None       | None     |
| Medium Term Notes/Bonds (3)                        | 5 years  | 5 years  | 30%   | 30%            | None | None          | Α          | Α        |
| Municipal Securities of California Local Agencies  | 5 years  | 5 years  | None  | None           | None | None          | None       | None     |
| Mutual Funds                                       | N/A      | N/A      | 20%   | 20%            | 10%  | 10%           | AAA        | AAA      |
| Notes, Bonds, or Other Obligations                 | 5 years  | 5 years  | None  | None           | None | None          | None       | None     |
| Mortgage Pass-Through Securities                   | 5 years  | 5 years  | 20%   | 20%            | None | None          | AAA        | AAA      |
| Financial Futures (3)                              | N/A      | N/A      | None  | None           | None | None          | None       | None     |

#### Footnotes

- (1) In the absence of a specified maximum, the maximum is 5 years.
- (2) Minimum credit rating categories include modifications (+/-).
- (3) District will not invest in these investment types unless specifically authorized by the Board.

#### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Investments Authorized by Debt Agreements</u>: The District must maintain required amounts of cash and investments with fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds and funds set aside for debt service. The table below identifies the investment types that are authorized for investments held by fiscal agents. The table also identifies certain provisions of these debt agreements:

|                                                                                                                                                                                                                                                                                                                                                                                                                                       |                                              |                                                     | Maximum                                      | Maximum                              |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|-----------------------------------------------------|----------------------------------------------|--------------------------------------|
|                                                                                                                                                                                                                                                                                                                                                                                                                                       |                                              | Minimum                                             | Percentage                                   | Investment                           |
|                                                                                                                                                                                                                                                                                                                                                                                                                                       | Maximum                                      | Credit                                              | of                                           | in One                               |
| Authorized Investment Type                                                                                                                                                                                                                                                                                                                                                                                                            | <u>Maturity</u>                              | <u>Quality</u>                                      | <u>Portfolio</u>                             | <u>Issuer</u>                        |
| Securities of the LLS Covernment and its agencies                                                                                                                                                                                                                                                                                                                                                                                     | None                                         | None                                                | None                                         | None                                 |
| Securities of the U.S. Government and its agencies Housing Authority Bonds or project notes issued by                                                                                                                                                                                                                                                                                                                                 | None                                         | None                                                | None                                         | None                                 |
| public agencies or municipalities fully secured by the U.S.                                                                                                                                                                                                                                                                                                                                                                           | None                                         | None                                                | None                                         | None                                 |
| Obligations of any state, territory, or commonwealth of                                                                                                                                                                                                                                                                                                                                                                               |                                              |                                                     |                                              |                                      |
| the U.S. or any agency or political subdivisions thereof                                                                                                                                                                                                                                                                                                                                                                              | None                                         | Aa1/AA+                                             | None                                         | None                                 |
| Collateralized time deposits                                                                                                                                                                                                                                                                                                                                                                                                          | None                                         | A-1                                                 | None                                         | None                                 |
| Commercial paper                                                                                                                                                                                                                                                                                                                                                                                                                      | None                                         | Aaa/AAA                                             | None                                         | None                                 |
| Repurchase agreements                                                                                                                                                                                                                                                                                                                                                                                                                 | None                                         | None                                                | None                                         | None                                 |
| Money market mutual funds                                                                                                                                                                                                                                                                                                                                                                                                             | None                                         | None                                                | None                                         | None                                 |
| Investment agreements                                                                                                                                                                                                                                                                                                                                                                                                                 | None                                         | Aa1/AA+                                             | None                                         | None                                 |
| Other investments approved by the Board that will not                                                                                                                                                                                                                                                                                                                                                                                 |                                              |                                                     |                                              |                                      |
|                                                                                                                                                                                                                                                                                                                                                                                                                                       | None                                         | None                                                | None                                         | None                                 |
|                                                                                                                                                                                                                                                                                                                                                                                                                                       | None                                         | Aa1/AA+                                             | None                                         | None                                 |
| Local Agency Investment Fund                                                                                                                                                                                                                                                                                                                                                                                                          | None                                         | None                                                | None                                         | None                                 |
| public agencies or municipalities fully secured by the U.S. Obligations of any state, territory, or commonwealth of the U.S. or any agency or political subdivisions thereof Collateralized time deposits  Commercial paper  Repurchase agreements  Money market mutual funds  Investment agreements  Other investments approved by the Board that will not adversely affect ratings on bonds  Corporate bonds, notes, and debentures | None<br>None<br>None<br>None<br>None<br>None | Aa1/AA+ A-1 Aaa/AAA None None Aa1/AA+  None Aa1/AA+ | None<br>None<br>None<br>None<br>None<br>None | None<br>None<br>None<br>None<br>None |

Interest Rate Risk: Interest rate risk is the risk that changes in market rates will adversely affect the fair value of an investment. One of the District's primary objectives is to provide sufficient liquidity to meet its cash outflow needs, however, the District does not have any policies specifically addressing interest rate risk, except as outlined in the CGC. A summary of investments by type of investments and by segmented time distribution as of June 30, 2022, is as follows (dollar amounts in thousands):

|                                                 |                     | Investment<br>(in Y | Maturities<br>ears) |
|-------------------------------------------------|---------------------|---------------------|---------------------|
|                                                 |                     | Less                |                     |
|                                                 | Total               | Than 1              | 1 - 5               |
| Money market mutual funds*                      | \$ 140,523          | \$ 140,523          | \$ -                |
| U.S. Treasuries                                 | 439,440             | 439,440             | -                   |
| U.S. government agencies                        | 928,007             | 928,007             | -                   |
| Commercial paper                                | 240,680             | 240,680             | -                   |
| Certificates of deposit                         | 891                 | 891                 |                     |
| Total investments subject to interest rate risk | 1,749,541           | \$ 1,749,541        | \$ -                |
| Deposits with banks                             | 199,232             |                     |                     |
| Mutual funds                                    | 27,868              |                     |                     |
| Imprest funds                                   | 2,605               |                     |                     |
| Total cash and investments                      | <u>\$ 1,979,246</u> |                     |                     |
| * Weighted-average maturity                     |                     |                     |                     |

#### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Credit Risk</u>: The District's credit rating risk is governed by Section 53601 of the CGC which, among others, limits investments in money market mutual funds to those funds with the highest evaluations granted by the rating agencies, which is AAAm. There are no investment limits on the securities of U.S. Treasury or certain U.S. government agencies that are backed by the full faith and credit of the United States government. The following is a summary of the credit quality distribution for securities with credit exposure as rated by Standard & Poor's, Fitch Ratings and/or Moody's as of June 30, 2022 (dollar amounts in thousands):

|                                                 |    |           | Credit Ratings |           |    |    |     |          |   |   |    |        |
|-------------------------------------------------|----|-----------|----------------|-----------|----|----|-----|----------|---|---|----|--------|
|                                                 |    |           |                |           |    |    |     |          |   |   |    | Not    |
|                                                 |    | Total     |                | AAA       |    | AA |     |          | Α |   |    | Rated  |
| Money market mutual funds                       | \$ | 140,523   | \$             | 140,523   | \$ |    | _   | \$       |   | _ | \$ | _      |
| U.S. Treasuries                                 |    | 439,440   |                | 439,440   |    |    | -   |          |   | - |    | _      |
| U.S. government agencies                        |    | 928,007   |                | 928,007   |    |    | -   |          |   | - |    | _      |
| Commercial paper                                |    | 240,680   |                | 240,680   |    |    | -   |          |   | - |    | -      |
| Mutual funds                                    |    | 27,868    |                | - '       |    |    | -   |          |   | - |    | 27,868 |
| Certificates of deposit                         |    | 891       |                |           |    |    |     |          |   |   |    | 891    |
|                                                 |    |           |                |           |    |    | 7   | <u> </u> |   |   |    |        |
| Total investments subject to credit risk        |    | 1,777,409 | \$             | 1,748,650 | \$ |    | - ` | \$       |   | - | \$ | 28,759 |
|                                                 |    |           | _              |           | _  |    |     |          |   |   |    |        |
| Deposits with banks                             |    | 199,232   |                |           |    |    |     |          |   |   |    |        |
| Imprest funds                                   |    | 2,605     |                |           |    |    |     |          |   |   |    |        |
| Tatal and and and and and                       |    |           |                |           |    |    |     |          |   |   |    |        |
| Total cash and cash equivalents and investments | \$ | 1,979,246 |                |           |    |    |     |          |   |   |    |        |
| mvestments                                      | Ψ_ | 1,070,240 |                |           |    |    |     |          |   |   |    |        |

#### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Fair Value Hierarchy</u>: The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs (the District does not value any of its investments using Level 3 inputs).

The following is a summary of the fair value of investments of the District as of June 30, 2022 (dollar amounts in thousands):

| Investments by Fair Value Level                 | Total |           | Level 1       |    | Level 2   |
|-------------------------------------------------|-------|-----------|---------------|----|-----------|
|                                                 |       |           |               |    |           |
| Money market mutual funds                       | \$    | 140,523   | \$<br>98,606  | \$ | 41,917    |
| U.S. Treasuries                                 |       | 439,440   | 439,440       |    | -         |
| U.S. government agencies                        |       | 928,007   |               |    | 928,007   |
| Commercial paper                                |       | 240,680   | -             |    | 240,680   |
| Mutual funds                                    |       | 27,868    | <br>27,868    |    |           |
|                                                 |       |           |               |    |           |
| Total investments at fair value                 |       | 1,776,518 | \$<br>565,914 | \$ | 1,210,604 |
|                                                 |       |           |               |    |           |
| Excluded from fair value hierarchy reporting:   |       |           |               |    |           |
| Certificate of deposit                          |       | 891       |               |    |           |
|                                                 |       |           |               |    |           |
| Total investments                               | \$    | 1,777,409 |               |    |           |
| Cash and cash equivalents                       |       |           |               |    |           |
| Deposits with banks                             |       | 199,232   |               |    |           |
| Imprest funds                                   |       | 2,605     |               |    |           |
| Total and and and and and and and investments   | œ.    | 4 070 040 |               |    |           |
| Total cash and cash equivalents and investments | \$    | 1,979,246 |               |    |           |

Investments valued at \$565,914,000 in fiscal year 2022 are classified in Level 1 of the fair value hierarchy. This asset category consists of U.S Treasury securities and money market mutual funds which are valued using Institutional Bond quotes, i.e., quoted market prices in active markets.

Total investments valued at \$1,210,604,000 in fiscal year 2022 are classified in Level 2 of the fair value hierarchy. Fair value was determined using Matrix Pricing techniques maintained by various pricing vendors. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

Concentration of Credit Risk: The District does not have a policy to limit investments in any one issuer to no more than 5% of the total portfolio. However, the District is required to disclose investments that represent a concentration of 5% or more of investments in any one issuer other than U.S. Treasury obligations and pooled investments. The District has investments in MUFG Bank Limited New York of \$149,719,000 and FHLB of \$928,007,000 as of June 30,2022, which exceed 5% of total investments.

#### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Custodial Credit Risk – Deposits</u>: For deposits, custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned. The CGC Section 53652 requires California banks and savings and loan associations to secure governmental deposits by pledging government securities as collateral. The market value of pledged securities must equal at least 110% of the District's deposits. California law also allows financial institutions to secure governmental deposits by pledging first trust deed mortgage notes having a value of 150% of the District's total deposits. Such collateral is considered to be held in the District's name.

<u>Custodial Credit Risk – Investments</u>: For investments, custodial credit risk is the risk that in the event of a failure of the counterparty, the District may not be able to recover the value of its investments. The exposure to the District is limited as the District's investments are held in the District's name by a third-party safe-keeping custodian that is separate from the counterparty or in the custody of a trust department, as required by bond covenants.

#### Investments of the Retiree Health Benefit Trust and Survivor Benefit Trust

<u>Investment Policy</u>: The investment objective of the Trusts is to achieve consistent long-term growth for the Trusts and to maximize income consistent with the preservation of capital for the sole and exclusive purpose of providing benefits to participants and their beneficiaries and defraying reasonable expenses of administering the Trusts. The District's Board of Directors establishes the general investment policy and guidelines for the Trusts. Allowable investments under the Trusts investment guidelines include:

- Cash equivalents such as U.S. Treasury bills, money market mutual funds, short-term interest fund (STIF) trusts, commercial paper rated A1/P1, banker's acceptances, certificates of deposits and repurchase agreements:
- Fixed income securities, which include U.S. agency and corporation bonds (including Yankees) and preferred stock and Rule 144A issues, and mortgage or asset-backed securities; and
- Equity securities, including U.S. traded common, preferred stocks and convertible stocks and bonds, including American Depository Receipts.

### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Interest Rate Risk</u>: The Trusts' investment policies mitigate exposure to changes in interest rates by requiring that the assets of the Trust be invested in accordance with the following asset allocation guidelines:

| Asset Class                               | <u>Minimum</u> | <u>Maximum</u> | <u>Preferred</u> |
|-------------------------------------------|----------------|----------------|------------------|
| Equity securities Fixed income securities | 45%<br>25%     | 70%<br>45%     | 60%<br>35%       |
| Cash equivalents                          | 3%             | 10%            | 5%               |

Fixed income securities have the following maturity restrictions: (1) maximum maturity for any single security is 40 years, and (2) the weighted average portfolio maturity may not exceed 25 years.

A summary of investments by type of investments and by segmented time distribution as of June 30, 2022, is as follows (dollar amounts in thousands):

|                                                 |            |         | Investment Maturities (in Years) |        |    |        |              |    |        |
|-------------------------------------------------|------------|---------|----------------------------------|--------|----|--------|--------------|----|--------|
|                                                 |            |         |                                  | Less   |    |        |              |    | More   |
|                                                 |            | Total   |                                  | Than 1 |    | 1 - 5  | <br>6 - 10   | T  | han 10 |
| U.S. Treasury obligations                       | \$         | 27,776  | \$                               | 8,072  | \$ | 9,847  | \$<br>3,369  | \$ | 6,488  |
| Mortgage backed securities                      |            | 12,623  |                                  | 9      |    | 35     | 1,165        |    | 11,414 |
| Corporate obligations                           | 1          | 42,263  |                                  | 95     |    | 9,287  | 21,339       |    | 11,542 |
| Foreign obligations                             |            | 2,600   |                                  | -      |    | 353    | <br>1,500    |    | 747    |
| Total investments subject to interest rate risk |            | 85,262  | \$                               | 8,176  | \$ | 19,522 | \$<br>27,373 | \$ | 30,191 |
| Domestic common stocks                          |            | 45,666  |                                  |        |    |        |              |    |        |
| Foreign stocks                                  |            | 3,107   |                                  |        |    |        |              |    |        |
| Mutual funds - equity                           |            | 218,514 |                                  |        |    |        |              |    |        |
| Mutual funds - fixed income securities          |            | 79,966  |                                  |        |    |        |              |    |        |
| Money market mutual funds & cash in banks       | <b>)</b> — | 37,892  |                                  |        |    |        |              |    |        |
| Total cash and cash equivalents and investments | \$         | 470,407 |                                  |        |    |        |              |    |        |

#### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Credit Risk</u>: The Trusts' credit risk policy is defined in its Statement of Investment Policy approved by the District's Board of Directors. The policy states that the Board recognizes that some risk is necessary to produce long-term investment results that are sufficient to meet the Trusts' objectives and that the Trusts' investment managers are expected to make reasonable efforts to control risk. The investment policy requires that all of the Trusts' assets be invested in liquid securities, defined as securities that can be transacted quickly and efficiently for the Trusts, with minimal impact on market prices. The investment policy also demands that no single investment shall exceed five percent of the total Trusts assets, at market value, except obligations of the U.S. government, short-term money market funds, index funds and other diversified commingled accounts; and for actively managed equity accounts, where, for issues that comprise more than 4% of the account's stated benchmark, the limit shall be 125% of the weight of the common stock benchmark.

The following is a summary of the credit quality distribution for securities with credit exposure as rated by Standard & Poor's and/or Moody's as of June 30, 2022 (dollar amounts in thousands):

|                                                 |            |           | Cre      | edit Ratings |              |              |
|-------------------------------------------------|------------|-----------|----------|--------------|--------------|--------------|
|                                                 | Total      | AAA       | AA       | Α            | BBB          | Not<br>Rated |
| U.S. Treasury obligations                       | \$ 27,776  | \$ 27,776 | \$ -     | \$ -         | \$ -         | \$ -         |
| Mortgage backed securities                      | 12,623     | 12,623    | <u>-</u> | -            | <u>-</u>     | -            |
| Corporate obligations                           | 42,263     | 7,890     | 771      | 12,242       | 21,360       | -            |
| Foreign obligations                             | 2,600      | -         | 236      | 901          | 1,463        | -            |
| Mutual funds - fixed income securities          | 79,966     | -         |          |              | <del>-</del> | 79,966       |
| Total investments subject to credit risk        | 165,228    | \$ 48,289 | \$ 1,007 | \$ 13,143    | \$ 22,823    | \$ 79,966    |
| Domestic common stocks                          | 45,666     |           |          |              |              |              |
| Foreign stocks                                  | 3,107      |           |          |              |              |              |
| Mutual funds - equity                           | 218,514    |           |          |              |              |              |
| Money market mutual funds & cash in banks       | 37,892     |           |          |              |              |              |
| Total cash and cash equivalents and investments | \$ 470,407 |           |          |              |              |              |

#### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Fair Value Hierarchy</u>: The Trusts categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the Trusts as of June 30, 2022 (dollar amounts in thousands):

| Investments by Fair Value Level                 |    | Total   |    | Level 1 |    | Level 2 |  |
|-------------------------------------------------|----|---------|----|---------|----|---------|--|
|                                                 |    |         |    |         |    |         |  |
| Domestic common stocks                          | \$ | 45,666  | \$ | 45,666  | \$ | -       |  |
| Foreign stocks                                  |    | 3,107   |    | 3,107   |    | -       |  |
| U.S. Treasury obligations                       |    | 27,776  |    | 26,079  |    | 1,697   |  |
| Mortgage backed securities                      |    | 12,623  |    | -       |    | 12,623  |  |
| Mutual funds - equity                           |    | 218,514 |    | 218,514 |    | -       |  |
| Corporate obligations                           |    | 42,263  |    | -       |    | 42,263  |  |
| Foreign obligations                             |    | 2,600   |    | -       |    | 2,600   |  |
| Mutual funds - fixed income securities          |    | 2,896   |    | 2,896   |    | -       |  |
|                                                 |    |         |    |         |    |         |  |
| Total investments at fair value                 | \$ | 355,445 | \$ | 296,262 | \$ | 59,183  |  |
| Investment measured at Net Asset Value          |    |         |    |         |    |         |  |
| Mutual funds - fixed income securities          |    | 77,070  |    |         |    |         |  |
| Total investments                               |    | 432,515 |    |         |    |         |  |
|                                                 |    |         |    |         |    |         |  |
| Money market mutual funds & cash in banks       |    | 37,892  |    |         |    |         |  |
|                                                 |    |         |    |         |    |         |  |
| Total cash and cash equivalents and investments | \$ | 470,407 |    |         |    |         |  |

Investments classified in Level 1 of the fair value hierarchy valued at \$296,262,000 in fiscal year 2022 are valued using quoted prices in active markets.

Investments amounting to \$59,183,000 in fiscal year 2022 are classified under Level 2 of the fair value hierarchy and are valued using matrix pricing, which is used to value securities based on the securities' relationship to benchmark quoted prices.

The fixed income commingled fund totaling \$77,070,000 as of June 30, 2022 is valued using the net asset value (NAV) methodology. The NAV is derived from the value of these investments, accrued income, anticipated cash flow (maturities) and other fund expenses. This fixed income strategy investment is similar to the mutual fund, but at a lower cost for institutional investors. The investment has daily liquidity and any interest earned in the fund is redeemable immediately after the acquisition. There is no restriction on the redemption frequency and the notice period is not currently in place although Western Asset does reserve the right to implement a 15-day notice period per the Confidential Offering Memorandum. The Trust do not have an unfunded commitment related to this investment type.

#### NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

Concentration of Credit Risk: The Trusts' investment policies mitigate exposure to concentration of credit risk by diversifying the portfolio and limiting investments in any one issuer to no more than 5% of the total portfolio with the following exceptions: obligations of the U.S. Government, diversified short term money market funds, index funds, other diversified comingled accounts and actively managed equity accounts. As of June 30, 2022, none of the investments exceed 5% of total investments or 5% of the fiduciary net position except pooled investments.

<u>Custodial Credit Risk – Investments</u>: For investments, custodial credit risk is the risk that in the event of a failure of the counterparty, the Trusts may not be able to recover the value of its investments. The exposure to the Trusts is limited as the Trusts' investments are in the custody of a third-party custodian that is separate from the counterparty.

#### NOTE 3 - RECEIVABLES AND OTHER ASSETS

Amounts other than leases receivable are aggregated into a single accounts receivables and other assets account (net of allowance for doubtful accounts) in the statement of net position as of June 30, 2022 (dollar amounts in thousands):

| Prepaid expenses                                             | \$<br>15,381 |
|--------------------------------------------------------------|--------------|
| Deposit for Power Supply                                     | 13,703       |
| Property tax receivables                                     | 5,833        |
| Contract Warranty Receivable                                 | 4,759        |
| Imprest deposits for self-insurance liabilities              | 2,760        |
| Interest receivable                                          | 4,865        |
| Capitol Corridor Joint Powers Authority receivable (Note 14) | 1,941        |
| Telecommunications                                           | 4,266        |
| Other                                                        | 9,834        |
| Allowance for doubtful accounts                              | <br>(2,300)  |
|                                                              |              |
| Total receivables and other assets                           | \$<br>61,042 |
|                                                              |              |
| Current, unrestricted portion                                | \$<br>44,050 |
| Current, restricted portion                                  | 3,222        |
| Noncurrent, unrestricted portion                             | 67           |
| Noncurrent, restricted portion                               | 13,703       |
|                                                              |              |
| Total receivables and other assets                           | \$<br>61,042 |

# **NOTE 4 - CAPITAL ASSETS**

Changes to capital assets during the fiscal year ended June 30, 2022, were as follows (dollar amounts in thousands):

|                                              | July 1,<br><u>2021</u> | Additions<br>and<br><u>Transfers</u> | Retirements<br>and<br><u>Transfers</u> | June 30,<br><u>2022</u> |
|----------------------------------------------|------------------------|--------------------------------------|----------------------------------------|-------------------------|
| Capital assets, not being depreciated        |                        |                                      |                                        |                         |
| Land and easements                           | \$ 700,649             | \$ 18,984                            | \$ -                                   | \$ 719,633              |
| Construction in progress                     | 1,979,177              | 738,175                              | (838,731)                              | 1,878,621               |
| Total capital assets, not being depreciated  | 2,679,826              | 757,159                              | (838,731)                              | 2,598,254               |
|                                              |                        |                                      | ,                                      |                         |
| Capital assets, being depreciated            |                        |                                      |                                        |                         |
| Tangible asset                               |                        |                                      |                                        |                         |
| Stations, track, structures and improvements | 6,487,012              | 413,290                              | (1,245)                                | 6,899,057               |
| Buildings                                    | 558,956                | 36,197                               |                                        | 595,153                 |
| System-wide operation and control            | 729,183                | 32,848                               | (27)                                   | 762,004                 |
| Revenue transit vehicles                     | 1,555,753              | 122,284                              | (97,175)                               | 1,580,862               |
| Service and miscellaneous equipment          | 446,612                | 19,698                               | (1,207)                                | 465,103                 |
| Capitalized construction and start-up costs  | 592,497                | 90,095                               | (2,223)                                | 680,369                 |
| Repairable property items                    | 680,390                | 96,809                               | (79)                                   | 777,120                 |
| Intangible asset                             |                        |                                      |                                        |                         |
| Right to use - leased assets                 | 73,842                 | 6,106                                | (70)                                   | 79,948                  |
| Information systems                          | 64,899                 | 8,526                                | (72)                                   | 73,353                  |
| Total capital assets, being depreciated      | 11,189,144             | 825,853                              | (102,028)                              | 11,912,969              |
| Long angumulated depresiation                |                        |                                      |                                        |                         |
| Less accumulated depreciation                |                        |                                      |                                        |                         |
| Tangible asset                               | (4 504 004)            | (400,000)                            | 4.044                                  | (4.700.040)             |
| Stations, track, structures and improvements | (1,561,394)            | (166,099)                            | 1,244                                  | (1,726,249)             |
| Buildings                                    | (26,465)               | (9,014)                              | -                                      | (35,479)                |
| System-wide operation and control            | (610,238)              | (17,852)                             | 24                                     | (628,066)               |
| Revenue transit vehicles                     | (916,484)              | (24,641)                             | 99,399                                 | (841,726)               |
| Service and miscellaneous equipment          | (313,012)              | (25,616)                             | 1,025                                  | (337,603)               |
| Capitalized construction and start-up costs  | (309,691)              | (45,322)                             | -                                      | (355,013)               |
| Repairable property items                    | (154,023)              | (37,838)                             | 78                                     | (191,783)               |
| Intangible asset                             | (4.075)                | (7.100)                              |                                        | (40.070)                |
| Right to use - leased assets                 | (4,975)                | (7,103)                              | -                                      | (12,078)                |
| Information systems                          | (36,288)               | (4,194)                              | 72                                     | (40,410)                |
| Total accumulated depreciation               | (3,932,570)            | (337,679)                            | 101,842                                | (4,168,407)             |
| Total capital assets, being depreciated, net | 7,256,574              | 488,174                              | (186)                                  | 7,744,562               |
| Total capital assets, net                    | \$ 9,936,400           | \$ 1,245,333                         | <u>\$ (838,917)</u>                    | \$ 10,342,816           |

#### NOTE 4 - CAPITAL ASSETS (Continued)

To replace the District's aging fleet of revenue rail vehicles, on May 10, 2012, the Board of Directors authorized the award of a contract to Bombardier Transit Corporation for the procurement of additional and replacement cars. The base contract provides for the design, engineering, manufacture, testing, supply spare parts, special tools, test equipment, cab simulator, documentation, drawings, program management, in-service support, warranty, training and data submittal, management and support of 260 heavy rail transit vehicles, with several options to procure additional vehicles thereafter, including two options for 150 vehicles, one option for 115 vehicles, and one option for 100 vehicles. The District awarded the base contract for 260 vehicles and exercised options to the additional vehicles for a total purchase of 775 vehicles, comprised of 310 "D" (control cab-equipped) and 465 "E" (non-control) cars. The total project cost for the 775 vehicles is approximately \$2,584,000,000 and is being paid from funding sources including funds from FTA, MTC, VTA and from the District. In addition to the 775 new vehicles on order, the District plans to acquire an additional 425 new cars to enable a peak capacity of 30 scheduled ten-car trains per hour via the Transbay Tube, for the network as expanded to Santa Clara by Phase II of the Silicon Valley Extension. These additional cars will be all "E" (non-control cars), which will bring the revenue fleet to 310 "D" and 890 "E" cars, for a total of 1,200 cars. As of June 30, 2022, a total of 345 cars have been delivered and deployed in revenue service.

At an election held on November 8, 2016, the District obtained an authorization to issue General Obligation Bonds (Measure RR) up to \$3,500,000,000 to finance its System Renewal Program in order to keep BART safe; prevent accidents/breakdowns/delays; relieve overcrowding; and to address critical infrastructure needs which include replacing and upgrading 90 miles of severely worn tracks, tunnels damaged by water intrusion, 44-year old train control systems, and other deteriorating infrastructure. Please see Note 7 for a summary of major projects and related expenses funded by Measure RR.

A portion of assets capitalized in fiscal years 2021 and 2022 relate to the cost of the BART Headquarters (BHQ). The purchase price and build out cost for the new building was financed through the issuance of the 2019A Sales tax revenue bonds (see Note 7). Detail of assets capitalized as of June 30, 2022 is presented below (dollar amounts in thousands):

| Land                    | \$<br>27,651  |
|-------------------------|---------------|
| Building                | 173,469       |
| Technology and fixtures | <br>19,928    |
| Total                   | \$<br>221,048 |

# NOTE 4 - CAPITAL ASSETS (Continued)

Construction in progress with a balance of \$1,878,621,000 as of June 30, 2022 is composed of the following projects (dollar amounts in thousands):

| Project ID  | roject ID <u>Project name</u>                          |            |
|-------------|--------------------------------------------------------|------------|
|             |                                                        |            |
| 09AU000     | Transbay tube retrofit #1 (Underwater)                 | \$ 305,885 |
| 40FA000/001 | 775 Car acquisition planning & procurement             | 239,647    |
| 15EJ450     | M-Line 34.5 KV replacement phase II                    | 112,574    |
| 49GH004     | CBTC - CIG                                             | 108,583    |
| 15EJRRA     | A-Line 34.5kV AC cable replacement                     | 69,496     |
| 15EKRR1     | TP-switch stations & gap break                         | 61,573     |
| 49GH000     | Train control modernization - construction engineering | 52,810     |
| 09EK300     | Emergency generator for transbay tube                  | 51,918     |
| 07EA011     | 19th St.station modernization construction             | 42,918     |
| 15EK600     | Substation for core capacity                           | 41,061     |
| 15TC002     | Renewal of tunnels and structures                      | 40,129     |
| 15LK001     | Canopy/escalators replacement                          | 36,962     |
| 15EK350     | Substation replacement and installation group II       | 36,233     |
| 15LK002     | San Francisco escalator replacement                    | 34,499     |
| 15TD000     | Wayside equipment                                      | 30,919     |
| 15EJRRR     | R-Line 34.kV AC cable replacement                      | 28,380     |
| 15TC007     | Aerial fall protection                                 | 25,316     |
| 40FD001     | New car phase II procurement                           | 22,600     |
| 01RQ103     | HMC East storage yard                                  | 21,538     |
| 01RQ100     | HMC Phase 2 preliminary engineering                    | 20,598     |
| 15EJRRC     | C-Line 34.5kV AC cable replacement                     | 19,153     |
| 15IF003     | Powell Street - gateway station                        | 18,539     |
| 15CQ012     | A77 Interlocking replacement                           | 18,371     |
| 15ELRR1     | MPR install & rectifier rehabilitation                 | 18,070     |
| 15IIRR1     | Stations emergency lighting                            | 15,512     |
| 02DD000     | WSX Irvington station design                           | 14,331     |
| 47CJ014     | Fare gate renovation & rehabilitation                  | 13,700     |
| 15CQ008     | KLine Interlocks K23,K25,K33C15                        | 11,616     |
| 15EIRR1     | CWS bulk supply transformer                            | 10,163     |
| 15CQ007     | Oakland yard tracks project                            | 9,975      |
| 15EJRRK     | K-Line 34.5kV AC cable replacement                     | 9,707      |
|             |                                                        |            |

# NOTE 4 - CAPITAL ASSETS (Continued)

| Project ID | Project name                                  | Project balance |
|------------|-----------------------------------------------|-----------------|
| 15RY001    | Conc & Integ Proj - station modernization     | \$ 9,298        |
| 11IA002    | Civic Center platform stairs                  | 9,200           |
| 15IJ200    | Station fire alarm replacement R & K line     | 8,718           |
| 20AJ003    | Replace trunked radio SWD Phase 1             | 8,610           |
| 15NU002    | Accessibility improvement program             | 8,361           |
| 60CC004    | Renewal and upgrade OCC                       | 7,520           |
| 15TC023    | Fences systemwide                             | 7,448           |
| 60CC002    | Transit operations facility                   | 6,964           |
| 15EJ400    | Traction power cables - M line                | 6,786           |
| 15EK601    | TCCP EB TPSS procurement & installation       | 6,675           |
| 15EK200    | TRCT/Power substation renovation- procurement | 6,570           |
| 15AARR1    | Tunnel LED lighting upgrade                   | 6,244           |
| 60CC000    | New OCC                                       | 6,090           |
| 79NKRR1    | Train control room UPS system                 | 5,682           |
| 59CT001    | Wayfinding improvements phase 3               | 5,140           |
| 47CJ016    | Clipper C2 upgrade program integration        | 5,131           |
| 15ELRR2    | 34.5kV blocking scheme Systemwide             | 4,689           |
| 07EA001    | BART 19th St. station improvement             | 4,680           |
| 15QN004    | ROW fencing replacement                       | 4,575           |
| 54RR170    | Rotoclone replacement                         | 4,000           |
| 47CJ017    | AFCE SBC equipment refresh                    | 3,968           |
| 40FA002    | New car warranty-reimburseable                | 3,813           |
| 49GH006    | CBTC enabling works                           | 3,799           |
| 15EK201    | Traction/power portable substation            | 3,735           |
| 45GA000    | Station hardening                             | 3,692           |
| 20AJ001    | Engineering services phased radio replacement | 3,519           |
| 15CH001    | Tail track extension- Dublin & Millbrae       | 3,256           |
| 15QN003    | Tunnel waterproof W line                      | 3,051           |
| 03SO003    | Concord station modernization                 | 3,048           |
|            | Others                                        | <u>171,583</u>  |
|            | Total Construction in Progress June 30, 2022  | \$ 1,878,621    |

The District has entered into contracts for the construction of various facilities and equipment totaling approximately \$1,845,910 at June 30, 2022.

#### **NOTE 5 - ACCOUNTS PAYABLE AND OTHER LIABILITIES**

The District reports the following aggregated payables as accounts payable and other liabilities in the statement of net position as of June 30, 2022 (dollar amounts in thousands):

|                                    | Current    | Non-Current     | Total      |  |  |
|------------------------------------|------------|-----------------|------------|--|--|
| Devable to uniders and contractors | Ф 402 E07  | <u></u> ሲ ጋ ዐΕር | Ф 106 GE2  |  |  |
| Payable to vendors and contractors | \$ 193,597 | \$ 3,056        | \$ 196,653 |  |  |
| Employee salaries and benefits     | 46,903     | -               | 46,903     |  |  |
| Accrued compensated absences       | 26,410     | 51,945          | 78,355     |  |  |
| Accrued interest payable           | 46,493     | 4               | 46,497     |  |  |
| Liabilities at the end of year     | \$ 313,403 | \$ 55,005       | \$ 368,408 |  |  |

#### **NOTE 6 - LEASES**

In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. Starting in fiscal year 2022, the District adopted GASB 87.

#### Lessee:

The District is lessee on various noncancellable leases of non-revenue vehicles, warehouse storage space, office and miscellaneous equipment, and parcels used for parking. The lease term ranges from 24 to 624 months, with monthly payments ranging from \$104 to \$208,000.

Upon adoption of GASB Statement No. 87 on July 1, 2021, the District recognized \$69,757,000 of lease liabilities and \$73,842,000 of right to use leased assets. The opening balance adjustment related to lessee leases is presented below (dollar amounts in thousands):

| Right to use- leased assets     | \$<br>73,842 |
|---------------------------------|--------------|
| Interest payable                | (207)        |
| Long term lease liability       | (64,304)     |
| Short term lease liability      | (5,453)      |
| Opening net position adjustment | 660          |

#### NOTE 6 - LEASES (Continued)

Future payments under noncancelable lessee leases at June 30, 2022 are as follows (dollar amounts in thousands):

| Year ending June 30 | <u>Total</u> |        | <u>Pri</u> | <u>ncipal</u> | <u>Interest</u> |        |  |
|---------------------|--------------|--------|------------|---------------|-----------------|--------|--|
| 2023                | \$           | 9,437  | \$         | 7,448         | \$              | 1,989  |  |
| 2024                | Ψ            | 8,865  | Ψ          | 7,092         | Ψ               | 1,773  |  |
| 2025                |              | 6,317  |            | 4,733         |                 | 1,584  |  |
| 2026                |              | 4,076  |            | 2,600         |                 | 1,476  |  |
| 2027                |              | 3,583  |            | 2,176         |                 | 1,407  |  |
| 2028-2032           |              | 15,446 |            | 9,304         |                 | 6,142  |  |
| 2033-2037           |              | 12,691 |            | 7,801         |                 | 4,890  |  |
| 2038-2042           |              | 12,500 |            | 8,852         |                 | 3,648  |  |
| 2043-2047           |              | 12,500 |            | 10,283        |                 | 2,217  |  |
| 2048-2052           |              | 10,001 |            | 9,412         |                 | 589    |  |
|                     |              |        |            |               |                 |        |  |
|                     | \$           | 95,416 | \$         | 69,701        | \$              | 25,715 |  |
|                     |              |        |            |               |                 |        |  |

#### Lessor:

The District is the lessor for a noncancellable leases of parcels of land (ground lease) and office spaces. The District recognizes a lease receivable and a deferred inflow of resources in the statement of financial position.

Upon adoption of GASB Statement No. 87 on July 1, 2021, the District recognized \$98,852,000 of lease receivables and \$144,523,000 of deferred inflow of resources. The opening balance adjustment for lessor leases is presented below (dollar amounts in thousands):

| Interest Receivable             | 2,766     |
|---------------------------------|-----------|
| Shor term lease receivable      | 684       |
| Long term lease receivable      | 98,168    |
| Deferred inflow of Resources    | (144,523) |
| Opening net position adjustment | (3,006)   |

The total impact of implementation of GASB Statement No. 87 is presented below (dollar amounts in thousands):

| Lessee Opening Net Position Adjustment | \$<br>660     |
|----------------------------------------|---------------|
| Lessor Opening Net Position Adjustment | <br>(3,006)   |
|                                        | \$<br>(2,346) |

#### **NOTE 7 - LONG-TERM DEBT**

Long-term debt activity for the fiscal year ended June 30, 2022 is summarized as follows (dollar amounts in thousands):

|                                                        |    | July 1,<br><u>2021</u> | <u>Additior</u> | IS.      | ayments/<br>nortization | June 30,<br><u>2022</u> |
|--------------------------------------------------------|----|------------------------|-----------------|----------|-------------------------|-------------------------|
| 2012A Sales Tax Revenue Refunding Bonds                | \$ | 8,040                  | \$              | -        | \$<br>(3,865)           | \$<br>4,175             |
| 2012B Sales Tax Revenue Bonds                          |    | 5,620                  |                 | -        | (2,775)                 | 2,845                   |
| 2015A Sales Tax Revenue Refunding Bonds                |    | 124,650                |                 | -        | (2,675)                 | 121,975                 |
| 2016A Sales Tax Revenue Refunding Bonds                |    | 77,365                 |                 | -        | (3,465)                 | 73,900                  |
| 2017A Sales Tax Revenue Refunding Bonds                |    | 118,260                |                 | -        | -                       | 118,260                 |
| 2017B Sales Tax Revenue Refunding Bonds                |    | 49,050                 |                 | -        | (15,995)                | 33,055                  |
| 2019A Sales Tax Revenue Bonds                          |    | 223,020                |                 | -        | -                       | 223,020                 |
| 2019B Sales Tax Revenue Refunding Bonds                |    | 80,290                 |                 | -        | -                       | 80,290                  |
| 2013C General Obligation Bonds - Measure AA            |    | 91,855                 |                 | -        | (18,365)                | 73,490                  |
| 2015D General Obligation Refunding Bonds - Measure AA  |    | 272,390                | _               | ٦        | (8,235)                 | 264,155                 |
| 2017E General Obligation Refunding Bonds - Measure AA  |    | 68,935                 |                 | -        | -                       | 68,935                  |
| 2019F General Obligation Bonds - Measure AA            |    | 205,100                |                 | -        | -                       | 205,100                 |
| 2019G General Obligation Refunding Bonds - Measure AA  |    | 43,500                 |                 | -        | -                       | 43,500                  |
| 2017A General Obligation Bonds - Measure RR            |    | 257,340                |                 | -        | (5,185)                 | 252,155                 |
| 2019B General Obligation Bonds - Measure RR            |    | 307,765                | •               | -        | (5,265)                 | 302,500                 |
| 2020C General Obligation Bonds - Measure RR            |    | 625,005                |                 | -        | -                       | 625,005                 |
| 2022D General Obligation Bonds - Measure RR            |    |                        | 700,0           | 000      | <br>(13,270)            | <br>686,730             |
|                                                        |    | 2,558,185              | 700,0           | 000      | (79,095)                | 3,179,090               |
| Add (less): Original issue premiums and discounts, net |    | 250,554                | 19,0            | 162      | (28,776)                | 240,840                 |
| onginaniosos promanios and aleccano, no                | _  |                        |                 | <u> </u> | <br>(=0,1.0)            | <br>2.0,0.0             |
| Total long-term debt                                   |    | 2,808,739              | \$ 719,0        | 062      | \$<br>(107,871)         | 3,419,930               |
| Less current portion of long-term debt                 | _  | (65,825)               |                 |          |                         | <br>(68,735)            |
| Long-term debt, net of current portion                 | \$ | 2,742,914              |                 |          |                         | \$<br>3,351,195         |

2012 Series A Sales Tax Revenue Refunding Bonds (the 2012A Refunding Bonds): On October 4, 2012, the District issued the 2012 Series A Sales Tax Revenue Refunding Bonds, with a principal amount of \$130,475,000 and a premium of \$23,439,000 to provide sufficient funds, along with \$10,690,000 in other District funds, to refund \$51,605,000 principal amount of the Association of Bay Area Governments BART SFO Extension Bond (Airport Premium Fare), 2002A Bonds, to refund the remaining balance of the 2001 Bonds with an aggregate principal amount of \$41,745,000, to refund \$63,615,000 principal amount of the 2006 Bonds, and to fund costs of issuance of the 2012A Refunding Bonds. The 2012A Refunding Bonds are special obligations of the District, payable from and secured by a pledge of sales tax revenues. In December 2017, a portion of the 2012A Refunding Bonds in the amount of \$26,820,000 were refunded from the proceeds of 2017 Series A and 2017 Series B Sales Tax Revenue Refunding Bonds. Additionally, in October 2019, \$72,335,000 of the outstanding 2012A Refunding Bonds were refunded from the proceeds of the 2019B Refunding Bonds. On June 30, 2022, the 2012A Refunding Bonds consist of serial bonds amounting to \$4,175,000 with interest rate of 5% and will mature on July 1, 2022.

#### NOTE 7 - LONG-TERM DEBT (Continued)

2012 Series B Sales Tax Revenue Bonds (the 2012B Bonds): On October 4, 2012, the District issued the 2012 Series B Sales Tax Revenue Bonds, with a principal amount of \$111,085,000 to provide financing for the Oakland International Airport Connector Project and to fund the costs of issuance. The 2012B Bonds are special obligations of the District, payable from and secured by a pledge of sales tax revenues. In December 2017, a portion of the 2012B Bonds in the amount of \$86,025,000 were refunded from the proceeds of the 2017 Series A and 2017 Series B Sales Tax Revenue Refunding Bonds. On June 30, 2022, the 2012B Bonds consist of serial bonds amounting to \$2,845,000 with interest rate of 2.677% and will mature on July 1, 2022.

2015 Series A Sales Tax Revenue Refunding Bonds (the 2015A Refunding Bonds): In October 2015, the District issued the 2015 Series A Sales Tax Revenue Refunding Bonds, with a principal amount of \$186,640,000 and a premium of \$31,350,000 to, along with other District funds, provide sufficient funds to (1) refund \$231,250,000 principal amount of the District's 2005 Refunding Bonds; (2) refund \$720,000 principal amount of the District's 2006 Bonds; and (3) fund costs of issuance associated with the 2015A Refunding Bonds. The 2015A Refunding Bonds are special obligations of the District, payable from and secured by a pledge of Sales Tax Revenues derived from a transaction and use tax levied by the District in Alameda and Contra Costa Counties and the City and County of San Francisco. On June 30, 2022, the 2015A Refunding Bonds consist of serial bonds amounting to \$121,975,000 with interest rate of 5%, with various maturity dates from July 1, 2022 to July 1, 2034.

2016 Series A Sales Tax Revenue Refunding Bonds (the 2016A Refunding Bonds): In August 2016, the District issued 2016 Series A Sales Tax Revenue Refunding Bonds, with a principal amount of \$83,800,000 and a premium of \$11,855,000 to provide sufficient funds, along with other District funds, to (1) refund \$94,450,000 principal amount of the District's 2006A Refunding Bonds, and (2) to fund costs of issuance associated with the 2016A Refunding Bonds. The 2016A Refunding Bonds are special obligations of the District, payable from and secured by a pledge of Sales Tax Revenues derived from a transaction and use tax levied by the District in Alameda and Contra Costa Counties and the City and County of San Francisco. On June 30, 2022, the 2016A Refunding Bonds consist of serial bonds amounting to \$73,900,000 with interest rates ranging from 2.125% to 5%, with various maturity dates from July 1, 2022 to July 1, 2036.

2017 Series A and 2017 Series B Sales Tax Revenue Refunding Bonds (the 2017A Refunding Bonds and 2017B Refunding Bonds): In December 2017, the District issued 2017 Series A Sales Tax Revenue Refunding Bonds with a principal amount of \$118,260,000 and 2017 Series B Sales Tax Revenue Refunding Bonds with a principal amount of \$67,245,000 to provide sufficient funds, along with other District funds, to (1) refund all of the outstanding principal balance amounting to \$115,095,000 of the District's 2010 Sales Tax Refunding Bonds, refund a portion of the outstanding principal balance amounting to \$26,820,000 of the District's 2012 Series A Sales Tax Refunding Bonds, and refund a portion of outstanding principal balance amounting to \$86,025,000 of the District's 2012 Series B Sales Tax Revenue Bonds and 2) fund costs of issuance associated with the 2017 Series A and 2017 Series B Refunding Bonds. The 2017A Refunding Bonds and 2017B Refunding Bonds are special obligations of the District, payable from and secured by a pledge of Sales Tax Revenues derived from a transaction and use tax levied by the District in Alameda and Contra Costa Counties and the City and County of San Francisco. On June 30, 2022, the 2017A Refunding Bonds consist of serial bonds amounting to \$118,260,000 with interest rates ranging from 3% to 5%, with various maturity dates from July 1, 2023 to July 1, 2034; and the 2017B Refunding Bonds consist of serial bonds amounting to \$33,055,000 with interest rates ranging from 2.537% to 2.621% with various maturity dates from July 1, 2022 to July 1, 2023.

#### NOTE 7 - LONG-TERM DEBT (Continued)

2019 Series A Sales Tax Revenue Bonds (the 2019A Bonds): In October 2019, the District issued 2019 Series A Sales Tax Revenue Bonds with a principal amount of \$223,020,000 to provide sufficient funds (1) to fund the acquisition, renovation, improvement and equipping of facilities which will serve as the District's new headquarters; (2) to provide capitalized interest through July 1, 2021; and (3) to fund costs of issuance associated with the 2019A Bonds. The 2019A Bonds are special obligations of the District, payable from and secured by a pledge of Sales Tax Revenues derived from a transaction and use tax levied by the District in Alameda and Contra Costa Counties and the City and County of San Francisco. On June 30, 2022, the 2019A Bonds consist of serial bonds amounting to \$113,485,000 with interest rates ranging from 4% to 5%, with various maturity dates from July 1, 2029 to July 1, 2039 and term bonds with interest rate of 3% in the amount of \$109,535,000 due on July 1, 2044, with mandatory redemptions at various dates beginning July 1, 2040 through July 1, 2044.

2019 Series B Sales Tax Revenue Refunding Green Bonds (the 2019B Refunding Bonds): In October 2019, the District issued 2019 Series B Sales Tax Revenue Green Bonds with a principal amount of \$80,290,000 to provide sufficient funds to (1) refund \$72,335,000 of the District's 2012A Bonds; and (2) fund costs of issuance associated with issuance of the 2019B Refunding Bonds. The 2019B Refunding Bonds are special obligations of the District, payable from and secured by a pledge of Sales Tax Revenues derived from a transaction and use tax levied by the District in Alameda and Contra Costa Counties and the City and County of San Francisco. On June 30, 2022, the 2019B Refunding Bonds consist of serial bonds amounting to \$80,290,000 with interest rates ranging from 1.891% to 3.098%, with various maturity dates from July 1, 2023 to July 1, 2036.

2013 Measure AA General Obligation Bonds, Series C (the 2013C Measure AA GO Bonds): On November 21, 2013, the District issued the 2013 Series C Measure AA General Obligation Bonds, with a principal amount of \$240,000,000. The 2013C Measure AA GO Bonds are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged to the payment of the 2013C Measure AA GO Bonds. The 2013C Measure AA GO Bonds constitute the third issue of general obligation bonds issued pursuant to the Measure AA authorization to provide financing for earthquake safety improvements to District facilities in the Three District Counties, including strengthening tunnels, bridges, overhead tracks, the underwater Transbay Tube and the Berkeley Hills Tunnel. In August 2019, a portion of the 2013C Measure AA GO Bonds in the amount of \$59,540,000 were refunded using other District funds and proceeds from the 2019 Series G Measure AA Green Bond Refunding GO Bonds. On June 30, 2022, the 2013C Measure AA GO Bonds consist of \$73,490,000 in serial bonds due from August 1, 2022 to August 1, 2033 with interest ranging from 3% to 5%.

#### NOTE 7 - LONG-TERM DEBT (Continued)

2015 Measure AA General Obligation Bonds Refunding Series D (the 2015D Measure AA Refunding GO Bonds): In October 2015, the District issued the 2015 Series D Measure AA Refunding General Obligation Bonds, with a principal amount of \$276,805,000 and a premium of \$42,300,000. The 2015D Measure AA Refunding GO Bonds are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged to the payment of the 2015D Measure AA Refunding GO Bonds. The purpose of the 2015D Measure AA Refunding GO Bonds is to apply the proceeds and refund \$34,680,000, principal amount of the District's 2005A Measure AA Refunding GO Bonds and to advance refund \$265,735,000 principal amount of the District's 2007B GO Bonds, and to pay costs of issuance of the 2015D Measure AA Refunding GO Bonds. The refunded bonds were issued to finance earthquake safety improvements to the District facilities, including aerial trackway structures, overhead and underground trackway structures, stations and administrative, maintenance, and operations facilities, and to finance additional retrofits to facilitate rapid return to service after an earthquake or other disasters.

On June 30, 2022, the 2015D Measure AA Refunding GO Bonds consist of \$264,155,000 in serial bonds due from August 1, 2022 to August 1, 2035 with interest ranging from 3% to 5%. The serial bonds maturing on or after August 1, 2026 are subject to redemption prior to their respective stated maturities, at the option of the District, from any source of available funds, as a whole or in part, on any date on or after August 1, 2025, at the principal amount of such 2015D Measure AA Refunding GO Bonds called for redemption, together with interest accrued thereon to the date fixed for redemption, without premium. If less than all of the 2015D Measure AA Refunding GO Bonds are called for redemption, the 2015D Measure AA Refunding GO Bonds of any given maturity are called for redemption, the portions of 2015D Measure AA Refunding GO Bonds of a given maturity shall be determined by lot.

2017 Measure AA General Obligation Bonds Refunding Series E (the 2017E Measure AA Refunding GO Bonds): In June 2017, the District issued the 2017 Series E Measure AA Refunding General Obligation Bonds, with a principal amount of \$84,735,000 and a premium of \$9,341,000. The 2017E Measure AA Refunding GO Bonds are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged to the payment of the 2017E Measure AA Refunding GO Bonds. The purpose of the 2017E Measure AA Refunding GO Bonds is to apply the proceeds, together with other District funds, to current refund \$93,780,000, principal amount of the District's 2007B Measure AA Refunding GO Bonds and to pay costs of issuance of the 2017E Measure AA Refunding GO Bonds. The refunded bonds were issued to finance earthquake safety improvements to the District facilities, including aerial trackway structures, overhead and underground trackway structures, stations and administrative, maintenance, and operations facilities, and to finance additional retrofits to facilitate rapid return to service after an earthquake or other disasters.

#### NOTE 7 - LONG-TERM DEBT (Continued)

On June 30, 2022, the 2017E Measure AA Refunding GO Bonds consist of \$68,935,000 in serial bonds due from August 1, 2036 to August 1, 2037 with interest ranging from 4% to 5%. The serial bonds maturing on or after August 1, 2036 are subject to redemption prior to their respective stated maturities, at the option of the District, from any source of available funds, as a whole or in part, on any date on or after August 1, 2027, at the principal amount of such 2017E Measure AA Refunding GO Bonds called for redemption, together with interest accrued thereon to the date fixed for redemption, without premium. If less than all of the 2017E Measure AA Refunding GO Bonds are called for redemption, the 2017E Measure AA Refunding GO Bonds of any given maturity are called for redemption, the portions of 2017E Measure AA Refunding GO Bonds of a given maturity shall be determined by lot.

2019 Measure AA General Obligation Bonds (Green Bonds) Series F-1 and Series F-2 (the 2019F-1 Measure AA GO Bonds and 2019F-2 Measure AA GO Bonds): In August 2019, the District issued the 2019 Measure AA General Obligation Bonds Series F-1 with a principal amount of \$205,100,000 and 2019 Measure AA General Obligation Series F-2 with a principal amount of \$34,900,000. The 2019 Measure AA GO Bonds Series F-1 and Series F-2 are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged to the payment of the 2019 Measure AA GO Bond Series F-1 and Series F-2. On June 30, 2022, the 2019F-1 Measure AA GO Bonds consist of \$205,100,000 in serial bonds due from August 1, 2022 to August 1, 2038 with interest ranging from 3% to 5%. The total outstanding balance of \$34,900,000 on the 2019F-2 Measure AA Go Bonds were fully paid in September 2019.

The 2019F-1 Measure AA GO Bonds and 2019F-2 Measure AA GO Bonds constitute the last issuance of general obligation bonds issued pursuant to the Measure AA authorization to provide financing for earthquake safety improvements to District facilities in the Three District Counties, including strengthening tunnels, bridges, overhead tracks, the underwater Transbay Tube and the Berkeley Hills Tunnel.

2019 Measure AA General Obligation Bonds Green Bond Refunding Series G (the 2019G Measure AA Refunding GO Bonds): In August 2019, the District issued the 2019 Measure AA Refunding Green Bond General Obligation Bonds Series G, with a principal amount of \$43,500,000. The 2019G Measure AA Refunding GO Bonds are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged to the payment of the 2019G Measure AA Refunding GO Bonds. The purpose of the 2019G Measure AA Refunding GO Bonds is to apply the proceeds, together with other District funds, to refund \$59,540,000, principal amount of the District's 2013C Measure AA GO Bonds and to pay costs of issuance. The refunded bonds were issued to finance earthquake safety improvements authorized under Measure AA and will be redeemed on August 1, 2023. At June 30, 2022, the 2019G Measure AA Refunding GO Bonds consist of \$36,745,000 in serial bonds due from August 1, 2029 to August 1, 2034 with interest ranging from 2.622% to 2.922% and term bonds in the amount of \$6,755,000, with interest of 3.145% due from August 1, 2035 to August 1, 2037.

#### NOTE 7 - LONG-TERM DEBT (Continued)

2017 Measure RR General Obligation Bonds (the 2017A Measure RR GO Bonds): In June 2017, the District issued the 2017 Series A Measure RR General Obligation Bonds with an aggregate principal amount of \$300,000,000 and a premium of \$35,641,000. The 2017A Measure RR GO Bonds were issued in 2 series, 2017A-1 Measure RR Bonds in the amount of \$271,600,000 and 2017A-2 Measure RR Bonds (Federally Taxable) in the amount of \$28,400,000. The 2017A Measure RR GO Bonds are part of a \$3,500,000,000 authorization approved at an election held on November 8, 2016 (Election of 2016), by over two-thirds of the qualified voters of the District voting on a ballot measure ("Measure RR") titled "BART Safety, Reliability and Traffic Relief" to keep BART safe; prevent accidents/breakdowns/delays; relieve overcrowding; reduce traffic congestion/pollution; and improve earthquake safety and access for seniors/disabled by replacing and upgrading 90 miles of severely worn tracks, tunnels damaged by water intrusion; 44-year old train control systems; and other acquisition or improvement of real property. The 2017A Measure RR GO Bonds constitute the first issue of general obligation bonds being issued pursuant to the Measure RR authorization. Proceeds from the 2017A Measure RR Bonds will be applied to (1) finance the projects described in Measure RR, and (2) pay a portion of the debt service on the 2017A Measure RR Bonds through February 1, 2018, including the debt service in full of the 2017A-2 Bonds.

The 2017A Measure RR GO Bonds are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged to the payment of the 2017A Measure RR GO Bonds.

At June 30, 2022, the 2017A-1 Measure RR GO Bonds consist of \$121,035,000 in serial bonds due from August 1, 2022 to August 1, 2037 with interest ranging from 2% to 5%, a \$58,500,000 term bond with interest of 4% maturing on August 1, 2042, and a \$72,620,000 term bond with interest of 5% maturing on August 1, 2047. The 2017A-1 serial bonds maturing on or after August 1, 2028 are subject to redemption prior to their respective stated maturities, at the option of the District, from any source of available funds, as a whole or in part, on any date on or after August 1, 2027, at the principal amount of such 2017A-1 Measure RR GO Bonds called for redemption, together with interest accrued thereon to the date fixed for redemption, without premium. If less than all of the 2017A-1 Measure RR GO Bonds are called for redemption, the 2017A-1 Measure RR GO Bonds of any given maturity are called for redemption, the portions of 2017A-1 Measure RR GO Bonds of a given maturity shall be determined by lot. The 2017A-1 Term Bonds maturing on August 1, 2042, and August 1, 2047 are subject to mandatory sinking fund redemption beginning August 1, 2038, at a redemption price equal to the principal amount to be redeemed (without premium), together with interest accrued thereon to the date fixed for redemption.

2019 Measure RR General Obligation Bonds (Green Bonds) Series B-1 and B-2 (the 2019B-1 Measure RR GO Bonds and 2019B-2 Measure RR GO Bonds): In August 2019, the District issued the 2019 Measure RR General Obligation Bonds Series B-1 with an aggregate principal amount of \$313,205,000 and 2019 Measure RR General Obligation Bonds Series B-2 with an aggregate principal amount of \$46,795,000. The 2019B-1 Measure RR GO Bonds and 2019B-2 Measure RR GO Bonds constitute the second issuance under authorization approved at an election held on November 8, 2016 (Election of 2016), by over two-thirds of the qualified voters of the District voting on a ballot measure ("Measure RR") titled "BART Safety, Reliability and Traffic Relief".

### NOTE 7 - LONG-TERM DEBT (Continued)

The 2019 Measure RR GO Bonds Series B-1 and Series B-2 are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged for debt service of these bonds. The full principal balance of \$46,795,000 pertaining to the 2019B-2 Measure RR GO Bonds were fully paid in September 2019. On June 30, 2022, the 2019B-1 Measure RR GO Bonds consist of \$154,670,000 in serial bonds due from August 1, 2022 to August 1, 2039 with interest ranging from 3% to 5%, a term bond with principal balance of \$37,750,000 due from August 1, 2040 to August 1, 2044 with 4% interest, and a term bond with principal balance of \$110,080,000 due from August 1, 2040 to August 1, 2049, with 3% interest.

2020 Measure RR General Obligation Bonds (Green Bonds) Series C-1 and C-2 (the 2020C-1 Measure RR GO Bonds and 2020C-2 Measure RR GO Bonds): On August 27, 2020, the District issued the 2020C Measure RR General Obligation Bonds, with an aggregate principal amount of \$700,000,000. The 2020C Measure RR GO Bonds were issued in 2 series, 2020 Series C-1 Green Bonds in the amount of \$625,005,000 and 2020 Series C-2 Federally Taxable Green Bonds in the amount of \$74,995,000. The 2020C-1 and 2020C-2 Measure RR GO Bonds constitute the third issuance under authorization approved at an election held on November 8, 2016 (Election of 2016), by over two-thirds of the qualified voters of the District voting on a ballot measure ("Measure RR") titled "BART Safety, Reliability and Traffic Relief". The 2020C-1 and 2020C-2 Measure RR GO Bonds are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged to the payment of the 2020C-1 and 2020C-2 Measure RR GO Bonds. Proceeds from the 2020C-1 and 2020C-2 Measure RR Bonds will be used to finance specific acquisition, construction and improvement projects for District facilities approved by the voters and to pay the costs of issuance. The full principal balance of \$74,995,000 pertaining to the 2020C-2 Measure RR GO Bonds were fully paid in September 2020. On June 30, 2022, the 2020C-1 Measure RR GO Bonds consist of \$305,365,000 in serial bonds due from August 1, 2024 to August 1, 2042 with interest ranging from 2% to 5%, serial bonds with a principal balance of \$31,125,000 with 2% interest, a term bond with principal balance of \$86,385,000 due from August 1, 2043 to August 1, 2045 with 4% interest, and a term bond with principal balance of \$202,130,000 due from August 1, 2047 to August 1, 2050, with 3% interest.

2022 Measure RR General Obligation Bonds (Green Bonds) Series D-1 and D-2 (the 2022D-1 Measure RR GO Bonds and 2022D-2 Measure RR GO Bonds): On May 25, 2022, the District issued the 2022D Measure RR General Obligation Bonds, with an aggregate principal amount of \$700,000,000. The 2022D Measure RR GO Bonds were issued in 2 series, 2022 Series D-1 Green Bonds in the amount of \$686,730,000 and 2022 Series D-2 Federally Taxable Green Bonds in the amount of \$13,270,000. The 2022D-1 and 2022D-2 Measure RR GO Bonds constitute the fourth issuance under authorization approved at an election held on November 8, 2016 (Election of 2016), by over two-thirds of the qualified voters of the District voting on a ballot measure ("Measure RR") titled "BART Safety, Reliability and Traffic Relief". The 2022D-1 and 2022D-2 Measure RR GO Bonds are general obligations of the District, payable from and secured solely by ad valorem taxes upon all property subject to taxation by the District, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates) levied in Alameda and Contra Costa Counties and the City and County of San Francisco. No other revenues of the District are pledged to the payment of the 2022D-1 and 2022D-2 Measure RR GO Bonds. Proceeds from the 2022D-1 and 2022D-2 Measure RR Bonds will be used to finance specific acquisition, construction and improvement projects for District facilities approved by the voters and to pay the costs of issuance. The full principal balance of \$13,270,000 pertaining to the 2022D-2 Measure RR GO Bonds were fully paid on June 15, 2022.

### NOTE 7 - LONG-TERM DEBT (Continued)

On June 30, 2022, the 2022D-1 Measure RR GO Bonds consist of \$190,590,000 in serial bonds due from August 1, 2024 to August 1, 2042 with interest ranging from 3% to 5%, a term bond with principal balance of \$75,000,000 due from August 1, 2043 to August 1, 2047 with 5.25% interest, a term bond with principal balance of \$80,570,000 due from August 1, 2043 to August 1, 2047 with 4% interest, a term bond with principal balance of \$20,000,000 due from August 1, 2048 to August 1, 2052 with 4.125% interest, and a term bond with a principal balance of \$320,570,000 due from August 1, 2048 to August 1, 2052, with 4.25% interest.

After the issuance of the 2022 Measure RR GO Bonds, Series D-1 and Series D-2, the remaining Measure RR General Obligation Bonds that can be issued by the District as authorized under Measure RR is \$1,440,000,000.

Measure RR proceeds, uses and balances are listed below (dollar amounts in thousands):

| 2017 RR GO Bond Series A-1 and A-2 proceeds                                                                     |                                                   | \$  | 300,000   |
|-----------------------------------------------------------------------------------------------------------------|---------------------------------------------------|-----|-----------|
| 2019 RR GO Bond Series B-1 and B-2 proceeds                                                                     |                                                   |     | 360,000   |
| 2020 RR GO Bond Series C-1 and C-2 proceeds                                                                     |                                                   |     | 700,000   |
| 2022 RR GO Bond Series D-1 and D-2 proceeds                                                                     |                                                   |     | 700,000   |
| Total bonds proceeds as of June 30, 2021                                                                        |                                                   |     | 2,060,000 |
| Project fund expenditures: Fiscal year 2017 Fiscal year 2018 Fiscal year 2019 Fiscal year 2020 Fiscal year 2021 | 17,892<br>87,435<br>229,156<br>309,032<br>407,274 | *   | 4 405 544 |
| Fiscal year 2022                                                                                                | 354,722                                           | * — | 1,405,511 |
| Balance of bond proceeds as of June 30, 2022                                                                    |                                                   | \$  | 654,489   |

<sup>\*</sup> Includes accrual of \$48,745

# NOTE 7 - LONG-TERM DEBT (Continued)

The following are the major projects and related expenses funded by proceeds from Measure RR GO Bonds issued through June 30, 2022 (dollar amounts in thousands):

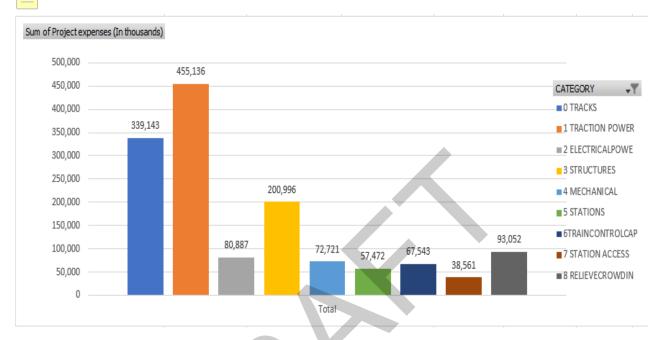
|                |                                           | Cumulative       |                 | Cumulative    |
|----------------|-------------------------------------------|------------------|-----------------|---------------|
|                |                                           | Expenses thru    | FY22 Project    | Expenses thru |
| <u>Project</u> | <u>Description</u>                        | <u>6/30/2021</u> | <u>Expenses</u> | 6/30/2022     |
| 15CQ002        | Rails, Ties, Fasteners Phase 3            | \$ 124,711       | \$ 10,879       | \$ 135,590    |
| 15EJ450        | M-Linw 34.5 KV Replace Phase 2            | 78,763           | 23,516          | 102,279       |
| 09AU000        | Transbay Tube Retrofit #1 (Underwater)    | 55,038           | 25,211          | 80,250        |
|                | A-Line 34.5kV AC Cable Replacement        | 34,045           | 35,454          | 69,499        |
|                | 34.5 KV AC Cable Replacement              | 59,821           | 9,331           | 69,152        |
| 09JA000        | Link21                                    | 28,813           | 36,120          | 64,933        |
| 15EKRR1        | TP-Switch Stations & Gap Break            | 58,600           | 3,733           | 62,334        |
|                | Emergency Generator for Transbay Tube     | 40,582           | 4,438           | 45,019        |
|                | Rail Relay                                | 35,252           | 8,159           | 43,410        |
| 15TC002        | Renewal of Tunnels & Structures           | 31,991           | 7,849           | 39,840        |
| 15EJRRR        | R-Line 34.kV AC Cable Replacement         | 7,569            | 20,817          | 28,386        |
| 15LK002        | San Francisco Escalator Replacement       | 21,535           | 4,858           | 26,394        |
| 49GH004        | CBTC - CIG                                | 9,742            | 16,334          | 26,076        |
| 15EK350        | Substation Replacement/Install Grp II     | 15,357           | 10,709          | 26,067        |
| 15TC007        | Aerial Fall Protection                    | 14,032           | 11,284          | 25,315        |
| 15CQ011        | A65/A75 Interlocking (Replacement)        | 23,091           | 538             | 23,629        |
| 49GH000        | Train Control Modernization - CENGR       | 19,594           | 543             | 20,137        |
| 15CQ005        | C35 Interlocking                          | 19,406           | -               | 19,406        |
| 15EJRRC        | C-Line 34.5kV AC Cable Replacement        | 9,488            | 9,668           | 19,155        |
| 49GH002        | TCMP- Enabling Work                       | 12,233           | 6,339           | 18,572        |
| 15CQ012        | A77 Interlocking Replacement              | 981              | 17,374          | 18,355        |
| 15ELRR1        | MPR Install & Rectifier Rehabilitation    | 13,102           | 4,932           | 18,033        |
| 15CQ017        | Rail Re-profiling                         | 10,486           | 6,079           | 16,564        |
| 15IIRR1        | Stations, Emergency Lighting              | 6,844            | 8,668           | 15,512        |
| 54RR004        | M&E Line Rail Equipment                   | 13,858           | 1,471           | 15,329        |
| 15EK600        | Substation for Core Capacity              | 5,939            | 7,476           | 13,415        |
| 15CQ006        | C25 Interlocking                          | 13,578           | (450)           | 13,128        |
| 09AF002        | Replace Cross Passenger Doors TBT Control | 12,005           | 7               | 12,011        |
| 15CQ008        | K Line Interlocks K23,K25,K33,C15         | 9,391            | 2,225           | 11,616        |
| 05HA001        | El Cerrito Del Norte Gateway              | 7,477            | 3,699           | 11,176        |
| 15EIRR1        | CWS Bulk Supply Transformer               | 5,756            | 4,408           | 10,163        |
| 15CQ007        | Oakland Yard Tracks Project               | 3,442            | 6,533           | 9,975         |
| 54RR270        | Fire Services Yards ORY                   | 6,626            | 3,318           | 9,944         |

# NOTE 7 - LONG-TERM DEBT (Continued)

| <u>Project</u> | <u>Description</u>                         | Ex | umulative<br>penses thru<br>6/30/2021 | F  | Y22 Project<br>Expenses | Ex | umulative<br>penses thru<br>6/30/2022 |
|----------------|--------------------------------------------|----|---------------------------------------|----|-------------------------|----|---------------------------------------|
| 15CQ016        | Direct Fixation Pads                       | \$ | 8,360                                 | \$ | 1,478                   | \$ | 9,838                                 |
| 05HA002        | El Cerrito Del Norte Station Modernization |    | 9,581                                 |    | 171                     |    | 9,752                                 |
| 15EJRRK        | K-Line 34.5kV AC Cable Replace             |    | 7,887                                 |    | 1,842                   |    | 9,729                                 |
| 11IA002        | Civic Center Platform Stairs               |    | 6,882                                 |    | 2,318                   |    | 9,200                                 |
| 15CQ004        | Track C55 Interlocking                     |    | 9,031                                 |    | -                       |    | 9,031                                 |
| 54RR610        | Facilities HVAC Replacement Phase 1 & 2    |    | 6,100                                 |    | 2,900                   |    | 9,000                                 |
| 15CQ014        | R65 Mainline interlocking                  |    | 7,970                                 |    | 538                     |    | 8,508                                 |
| 07EA011        | 19th St. Statn Modernization Construction  |    | 4,853                                 |    | 3,332                   |    | 8,185                                 |
| 01RQ100        | HMC Phase 2 Preliminary Engineering        |    | 7,927                                 |    | 47                      |    | 7,974                                 |
| 01VM001        | UC Intermodal Station Phase 2A             |    | 6,449                                 |    | 1,425                   |    | 7,874                                 |
| 15CQ001        | Rails, Ties, Fasteners Phase 2             |    | 7,735                                 |    | 68                      |    | 7,803                                 |
| 54RR250        | Fire Services Yards OCY                    |    | 7,374                                 |    | 85                      |    | 7,459                                 |
| 15TC023        | Fences Systemwide                          |    | 6,118                                 |    | 1,331                   |    | 7,449                                 |
| 15ELRR3        | Third Rail Replacement Phase 3             |    | 6,418                                 |    | 1                       |    | 6,419                                 |
| 15AARR1        | Tunnel LED Lighting Upgrade                |    | 6,182                                 |    | 63                      |    | 6,246                                 |
| 79NKRR1        | Train Control Room UPS System              |    | 4,871                                 |    | 862                     |    | 5,733                                 |
| 96DARR1        | FTA Core Capacity                          |    | 5,375                                 |    | -                       |    | 5,375                                 |
| 15TC011        | Platform Edge Structure Rehabilitation     |    | 4,992                                 |    | 14                      |    | 5,006                                 |
|                | Others                                     |    | 117,537                               |    | 26,728                  |    | 144,266                               |
|                |                                            |    |                                       |    |                         |    |                                       |
|                |                                            | \$ | 1,050,789                             | \$ | 354,722                 | \$ | 1,405,511                             |

### NOTE 7 - LONG-TERM DEBT (Continued)

Cumulative Measure RR Project Expenses per category are presented below (dollar amounts in thousands):



Of the total expended amount of \$1,405,511,000, \$1,306,446,000 was reimbursed by the Trustee from the bond proceeds as of June 30, 2022.

<u>Defeased Bonds</u>: On various dates, the District issued bonds to refund certain outstanding sales tax revenue bonds previously issued by the District. In fiscal year 2018, the 2017A Sales Tax Revenue Refunding Bonds and 2017B Sales Tax Revenue Refunding Bonds were issued in December 2017 to refund a portion of outstanding principal balance amounting to \$26,820,000 of the District's 2012 Series A Sales Tax Refunding Bonds, and refund a portion of outstanding principal balance amounting to \$86,025,000 of the District's 2012 Series B Sales Tax Revenue Bonds. In October 2019, the District refunded \$72,335,000 of the outstanding principal balance of the District's 2012A Sales Tax Revenue Bonds from the proceeds of the 2019B Refunding Sales Tax Revenue Bonds. During fiscal year 2020, the District issued in August 2019, Measure AA Refunding General Obligation Bonds Series G, and together with other District funds, refunded a portion of the outstanding principal balance amounting to \$59,540,000 of the District's 2013C Measure AA GO Bonds.

On the above-described defeasances, the District placed in irrevocable trusts, the required amounts to pay the future debt service payments on the defeased bonds. The advance refunding met the requirement of the in-substance debt defeasance, and the defeased bonds were removed from the District's long-term debt. Accordingly, the trust accounts assets and liabilities for the defeased bonds are not included in the District's financial statements.

#### NOTE 7 - LONG-TERM DEBT (Continued)

The outstanding principal balance of the defeased Sales Tax Revenue Bonds were \$185,180,000 as of June 30, 2022. Outstanding defeased bonds associated with Measure AA General Obligation Bonds on June 30, 2022 were \$59,540,000.

<u>Arbitrage Bonds</u>: The District is subject to certain bond covenants, including the rules set forth by IRS Code Section 148a, which requires that interest earned on the proceeds of a tax-exempt bond issuance does not exceed the interest expense related to those bonds, which qualifies those bonds as arbitrage bonds. Any excess interest income is subject to a 100% tax and is payable to the Federal Government. The District has recorded an estimated arbitrage liability with a balance amounting to \$4,000 in fiscal year 2022, which is included in accounts payable and other liabilities in the statement of net position.

<u>Pledge of Revenue to Repay Sales Tax Revenue Bonds</u>: The District issues sales tax revenue bonds primarily to finance a portion of its capital projects. The sales tax revenue bonds are special obligations of the District, payable from and secured by a pledge of sales tax revenues derived from a seventy-five percent (75.0%) portion of a transactions and use tax levied by the District in Alameda and Contra Costa Counties and the City and County of San Francisco in an amount equal to one-half of one percent (0.5%) of gross retail receipts.

The sales tax revenue bonds outstanding as of June 30, 2022 consist of the 2012A Refunding Bonds, the 2012B Bonds, 2015A Refunding Bonds, the 2016A Refunding Bonds, the 2017A Refunding Bonds, and the 2017B Refunding Bonds, the 2019A Bonds, and the 2019B Refunding Bonds. Interest on the sales tax revenue bonds is payable on January 1 and July 1 of each year, and the principal is payable on July 1 of the scheduled year until July1, 2044. The total principal and interest remaining on these sales tax revenue bonds is \$657,520,000 as of June 30, 2022, which is 7.2% of the total projected sales tax revenues of \$9,091,552,000 as of June 30, 2022 covering the period from fiscal year 2023 through fiscal year 2044 based on the last scheduled bond principal payment as of June 30, 2022.

The pledged sales tax revenues recognized in fiscal year 2022 was \$310,706,000 compared to total debt service payments of \$56,962,000 in fiscal year 2022.

Events of Default and Acceleration Clauses: The District is considered to be in default if the District fails to pay the principal or redemption price of or sinking fund installment for, or interest on, any outstanding bond, when and as the same will become due and payable, whether on the interest payment date, at maturity, by call redemption, or otherwise. If the District defaults on its obligations under the bond indenture, the Trust Agreements do not contain provision allowing for the accelerated provision in the event of a default in the payment of principal and interest on the GO Bonds and Sales Tax Revenue Bonds when due. In the event of a default by the District, each holder of the bonds will have the right to exercise the remedies, subject to the limitations thereon, set forth in the respective Trust Agreements.

<u>Debt Service Requirements - Sales Tax Revenue Bonds</u>: The following is a schedule of long-term debt principal and interest payments required for sales tax revenue bonds as of June 30, 2022 (dollar amounts in thousands):

# NOTE 7 - LONG-TERM DEBT (Continued)

<u>Debt Service Requirements – General Obligation Bonds</u>: The following is a schedule of long-term debt principal and interest payments required for general obligation bonds as of June 30, 2022 (dollar amounts in thousands):

| in thousands).             | 2012A Refu      | inding Bonds      | 2012B Bonds       |              | 2015A Refunding Bond |                  |  |
|----------------------------|-----------------|-------------------|-------------------|--------------|----------------------|------------------|--|
| Year ending June 30:       | Principal       | Interest          | Principal         | Interest     | Principal            | Interest         |  |
| 2023                       | \$ 4,175        | \$ 104            | \$ 2,845          | \$ 38        | \$ 2,795             | \$ 6,029         |  |
| 2024                       | φ 4,173         | φ 10 <del>4</del> | φ 2,045           | ф 36         | 2,793                | φ 0,029<br>5,886 |  |
| 2025                       | _               | _                 | _                 | _            | 16,215               | 5,407            |  |
| 2026                       | _               | _                 | _                 | _            | 17,090               | 4,574            |  |
| 2027                       | -               | -                 | -                 | -            | 17,090               | 3,700            |  |
|                            |                 |                   |                   |              |                      |                  |  |
| 2028 - 2032<br>2033 - 2037 | -               | -                 | -                 | _            | 50,810<br>14,260     | 7,693<br>1,093   |  |
| 2000 2007                  |                 |                   |                   |              | 11,200               | 1,000            |  |
|                            | <u>\$ 4,175</u> | <u>\$ 104</u>     | \$ 2,845          | \$ 38        | \$ 121,975           | \$ 34,382        |  |
|                            | 2016A Dof       | unding Danda      | 2017A Dofi        | nding Dondo  | 2017B Dofu           | nding Danda      |  |
|                            |                 | Inding Bonds      |                   | nding Bonds  |                      | nding Bonds      |  |
| Year ending June 30:       | Principal       | Interest          | <u>Principal</u>  | Interest     | <u>Principal</u>     | Interest         |  |
| 2023                       | \$ 3,640        | \$ 2,618          | \$ -              | \$ 5,652     | \$ 17,995            | \$ 623           |  |
| 2024                       | 3,835           | 2,431             | 9,185             | 5,423        | 15,060               | 197              |  |
| 2025                       | 4,030           | 2,235             | 12,065            | 4,892        | -                    | -                |  |
| 2026                       | 4,235           | 2,028             | 12,520            | 4,277        | -                    | -                |  |
| 2027                       | 4,450           | 1,833             | 13,105            | 3,636        |                      |                  |  |
| 2028 - 2032                | 24,835          | 6,740             | 50,310            | 9,320        | -                    | -                |  |
| 2033 - 2037                | 28,875          | 2,669             | 21,075            | 1,021        | -                    | -                |  |
| 2038- 2042                 | -               |                   |                   |              |                      |                  |  |
|                            | ¢ 70,000        | ф 00 FF4          | ф. 440.000        | Ф 04.004     | Φ 22.055             | Ф 000            |  |
|                            | \$ 73,900       | \$ 20,554         | <u>\$ 118,260</u> | \$ 34,221    | \$ 33,055            | <u>\$ 820</u>    |  |
|                            | 2019A Refu      | inding Bonds      | 2019B Refu        | nding Bonds  | Total Sales          | Tax Revenue      |  |
| Year ending June 30:       | Principal       | Interest          | Principal         | Interest     | Principal            | Interest         |  |
| 2023                       | \$ -            | \$ 7,999          | \$ -              | \$ 2,122     | \$ 31,450            | \$ 25,185        |  |
| 2024                       | · <u>-</u>      | 7,999             | 4,250             | 2,082        | 35,265               | 24,018           |  |
| 2025                       | -               | 7,999             | 4,440             | 1,998        | 36,750               | 22,531           |  |
| 2026                       | -               | 7,999             | 4,640             | 1,903        | 38,485               | 20,781           |  |
| 2027                       | -               | 7,999             | 4,870             | 1,795        | 40,295               | 18,963           |  |
| 2028 - 2032                | 9,965           | 39,258            | 30,210            | 6,883        | 166,130              | 69,894           |  |
| 2033 - 2037                | 46,265          | 34,139            | 31,880            | 2,276        | 142,355              | 41,198           |  |
| 2038 - 2042                | 99,135          | 18,678            | -                 | -            | 99,135               | 18,678           |  |
| 2043 - 2047                | 67,655          | 3,084             |                   | <del>-</del> | 67,655               | 3,084            |  |
|                            | \$ 223,020      | <u>\$ 135,154</u> | \$ 80,290         | \$ 19,059    | \$ 657,520           | \$ 244,332       |  |

NOTE 7 - LONG-TERM DEBT (Continued)

|                       |            | leasure AA<br>ligation Bonds | 2015D Measure AA<br>Refunding General<br>Obligation Bonds | 2017E Measure AA<br>General Obligation Bonds |                          |  |
|-----------------------|------------|------------------------------|-----------------------------------------------------------|----------------------------------------------|--------------------------|--|
| Year ending June 30:  | Principal  | Interest                     | Principal Interest                                        | Principal                                    | Interest                 |  |
|                       |            |                              |                                                           |                                              |                          |  |
| 2023                  | \$ 10,985  | \$ 3,292                     | \$ 9,235 \$ 11,897                                        | \$ -                                         | \$ 3,089                 |  |
| 2024                  | 10,825     | 2,771                        | 10,190 11,504                                             | -                                            | 3,089                    |  |
| 2025                  | 10,640     | 2,250                        | 11,405 11,021                                             | -                                            | 3,089                    |  |
| 2026                  | 10,420     | 1,755                        | 12,600 10,478                                             | -                                            | 3,088                    |  |
| 2027                  | 10,125     | 1,266                        | 14,000 9,813                                              |                                              | 3,088                    |  |
| 2028 - 2032           | 19,340     | 1,190                        | 94,645 36,371                                             | -                                            | 15,443                   |  |
| 2033 - 2037           | 1,155      | 69                           | 112,080 9,530                                             | 33,115                                       | 14,615                   |  |
| 2038 - 2042           |            |                              |                                                           | 35,820                                       | 716                      |  |
|                       |            |                              |                                                           |                                              |                          |  |
|                       | \$ 73,490  | \$ 12,593                    | <u>\$ 264,155</u> <u>\$ 100,614</u>                       | <u>\$ 68,935</u>                             | \$ 46,217                |  |
|                       | 00405 N    |                              | 00400 14                                                  | T. 114                                       |                          |  |
|                       |            | leasure AA<br>ligation Bonds | 2019G Measure AA Obligation Bonds                         |                                              | asure AA<br>gation Bonds |  |
| Year ending June 30:  | Principal  | Interest                     | Principal Interest                                        | Principal                                    | Interest                 |  |
| <u> </u>              |            |                              |                                                           |                                              |                          |  |
| 2023                  | \$ 6,095   | \$ 8,315                     | \$ - \$ 1,228                                             | \$ 26,315                                    | \$ 27,821                |  |
| 2024                  | 6,340      | 8,035                        | - 1,228                                                   | 27,355                                       | 26,627                   |  |
| 2025                  | 6,660      | 7,743                        | - 1,228                                                   | 28,705                                       | 25,331                   |  |
| 2026                  | 6,925      | 7,437                        | - 1,229                                                   | 29,945                                       | 23,987                   |  |
| 2027                  | 7,270      | 7,118                        | - 1,229                                                   | 31,395                                       | 22,514                   |  |
| 2028 - 2032           | 44,715     | 29,631                       | 22,470 5,205                                              | 181,170                                      | 87,840                   |  |
| 2033 - 2037           | 59,850     | 16,690                       | 19,860 1,440                                              | 226,060                                      | 42,344                   |  |
| 2038 - 2042           | 67,245     | 2,601                        | 1,170 18                                                  | 104,235                                      | 3,335                    |  |
|                       |            |                              |                                                           | · <del>-</del>                               |                          |  |
|                       | \$ 205,100 | \$ 87,570                    | <b>\$</b> 43,500 <b>\$</b> 12,805                         | \$ 655,180                                   | \$ 259,799               |  |
|                       |            |                              |                                                           |                                              |                          |  |
|                       |            |                              |                                                           |                                              |                          |  |
|                       |            | leasure RR                   | 2019B Measure RR                                          |                                              | easure RR                |  |
| Year ending June 30:  | Principal  | ligation Bonds<br>Interest   | General Obligation Bonds Principal Interest               | <u>General Obli</u><br>Principal             | gation Bonds<br>Interest |  |
| real ending Julie 30. | - Ппстраг  | Interest                     | Fillicipal liliterest                                     | - Гіпсіраі                                   | Interest                 |  |
| 2023                  | \$ 5,445   | \$ 11,271                    | \$ 5,525 \$ 11,795                                        | \$ -                                         | \$ 20,398                |  |
| 2024                  | 5,555      | 11,161                       | 5,800 11,511                                              | -                                            | 20,398                   |  |
| 2025                  | 5,665      | 10,964                       | 6,090 11,214                                              | 9,560                                        | 20,160                   |  |
| 2026                  | 5,950      | 10,673                       | 6,395 10,902                                              | 10,035                                       | 19,669                   |  |
| 2027                  | 6,250      | 10,369                       | 6,715 10,574                                              | 10,530                                       | 19,155                   |  |
| 2028 - 2032           | 36,255     | 46,706                       | 38,965 47,352                                             | 60,985                                       | 87,380                   |  |
| 2033 - 2037           | 45,630     | 37,274                       | 49,735 36,371                                             | 75,020                                       | 73,334                   |  |
| 2038 - 2042           | 56,150     | 26,533                       | 61,185 25,021                                             | 112,105                                      | 59,943                   |  |
| 2043 - 2047           | 69,280     | 12,916                       | 72,710 13,367                                             | 144,640                                      | 42,121                   |  |
| 2048 - 2052           | 15,975     | 399                          | 49,380 2,251                                              | 202,130                                      | 13,869                   |  |
|                       |            |                              |                                                           |                                              |                          |  |
|                       | \$ 252,155 | \$ 178,266                   | <u>\$ 302,500</u> <u>\$ 180,358</u>                       | \$ 625,005                                   | \$ 376,427               |  |

# NOTE 7 - LONG-TERM DEBT (Continued)

|                      |              | easure RR    | Total Meas         | ure RR       | Total Measure AA & RR    |              |  |  |
|----------------------|--------------|--------------|--------------------|--------------|--------------------------|--------------|--|--|
|                      | General Obli | gation Bonds | General Obligation | tion Bonds   | General Obligation Bonds |              |  |  |
| Year ending June 30: | Principal    | Interest     | Principal          | Interest     | Principal                | Interest     |  |  |
|                      |              |              |                    |              |                          |              |  |  |
| 2023                 | \$ -         | \$ 5,510     | \$ 10,970          | \$ 48,974    | \$ 37,285                | \$ 76,795    |  |  |
| 2024                 | -            | 30,053       | 11,355             | 73,123       | \$ 38,710                | \$ 99,750    |  |  |
| 2025                 | 4,295        | 30,053       | 25,610             | 72,391       | \$ 54,315                | \$ 97,722    |  |  |
| 2026                 | 4,515        | 29,838       | 26,895             | 71,082       | \$ 56,840                | \$ 95,069    |  |  |
| 2027                 | 4,740        | 29,612       | 28,235             | 69,710       | \$ 59,630                | \$ 92,224    |  |  |
| 2028 - 2032          | 27,505       | 144,261      | 163,710            | 325,699      | \$ 344,880               | \$ 413,539   |  |  |
| 2033 - 2037          | 35,090       | 136,663      | 205,475            | 283,642      | \$ 431,535               | \$ 325,986   |  |  |
| 2038 - 2042          | 86,890       | 125,563      | 316,330            | 237,060      | \$ 420,565               | \$ 240,395   |  |  |
| 2043 - 2047          | 149,150      | 100,799      | 435,780            | 169,203      | \$ 435,780               | \$ 169,203   |  |  |
| 2048 - 2052          | 257,480      | 64,507       | 524,965            | 81,026       | \$ 524,965               | \$ 81,026    |  |  |
| 2053 - 2057          | 117,065      | 4,967        | 117,065            | 4,967        | 117,065                  | 4,967        |  |  |
|                      |              |              |                    | Ì            |                          |              |  |  |
|                      | \$ 686,730   | \$ 701,826   | \$ 1,866,390       | \$ 1,436,877 | \$ 2,521,570             | \$ 1,696,676 |  |  |

#### **NOTE 8 - RISK MANAGEMENT**

The District faces numerous types of risks: Liabilities to patrons from District related activities, injuries to District's employees from work related hazards, damage to property and operating systems from fire, flood, explosion and earth movement, acts of terrorism which can cause either damage to our property, loss of operations, loss of revenues, or, injuries to our patrons caused by this peril, and errors and omissions made by the Board of Directors and/or executive management. The District manages its risks through a combination of self-insurance and risk transfer (traditional insurance). The District carry a large self-insured retention for workers' compensation, which is \$4,000,000 per accident with a \$10,000,000 limit of liability. The District's casualty and property programs carry a retention of \$5,000,000 for any one occurrence. Claims in excess of the self-insured retentions are covered up to a total of \$200,000,000 by insurance policies. There have been no settlement amounts during the past three years that have exceeded the District's insurance coverages.

The self-insurance programs are administered by independent claims adjustment firms. Claim expenses and liabilities are reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. Liabilities are discounted at a 3% rate, in part, upon the independent adjustment firms' estimate of reserves necessary for the settlement of outstanding claims and related administrative costs and include estimates of claims that have been incurred but not yet reported, including loss adjustment expenses. Such reserves are estimated by professional actuaries through June 30 and are subject to periodic adjustments as conditions warrant.

The estimated liability for insurance claims on June 30, 2022 is believed to be sufficient to cover any costs arising out of claims filed or to be filed for accidents occurring through that date. At June 30, 2022, the estimated amounts of these liabilities were \$71,720,000.

Changes in the reported liabilities since the beginning of the respective fiscal years are as follows (dollar amounts in thousands):

|                                              |    | <u>2022</u> |    | <u>2021</u> |
|----------------------------------------------|----|-------------|----|-------------|
| Liabilities at beginning of year             | \$ | 72,339      | \$ | 63,858      |
| Current year claims and changes in estimates |    | 20,087      |    | 24,864      |
| Payments of claims                           |    | (20,705)    |    | (16,383)    |
| Liabilities at the end of year               |    | 71,721      |    | 72,339      |
| Less current portion                         | _  | (21,897)    | _  | (20,934)    |
| ▼                                            |    |             |    |             |
| Net noncurrent portion                       | \$ | 49,824      | \$ | 51,405      |

## NOTE 9 - OPERATING FINANCIAL ASSISTANCE AND CAPITAL CONTRIBUTIONS

The District reports the following aggregated operating financial assistance and capital contributions in the statements of revenues, expenses, and changes in net position for the year ended June 30, 2022 (dollar amounts in thousands):

|                                             | F         | Operating<br>Financial<br>ssistance | <u>Capita</u> | al Contributions    |
|---------------------------------------------|-----------|-------------------------------------|---------------|---------------------|
| Federal<br>State                            | \$        | 448,674<br>53,797                   | \$            | 226,878<br>40,169   |
| Local<br>Other                              |           | 48,799<br>1,369                     |               | 65,274<br><u>-</u>  |
|                                             | <u>\$</u> | 552,639                             | <u>\$</u>     | 332,321             |
| OPERATING FINANCIAL ASSISTANCE  Local Other |           |                                     | CA            | PITAL CONTRIBUTIONS |
| State 10%  Federal 81%                      |           | State 12%                           | Egcal<br>20%  | Federal 68%         |

#### NOTE 9 - OPERATING FINANCIAL ASSISTANCE AND CAPITAL CONTRIBUTIONS (Continued)

#### **Federal Operating Financial Assistance and Capital Contributions**

The District is a recipient of grants from the Federal Transit Administration under the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) and Coronavirus Response and Relief Appropriation Act of 2021 (CRRSAA), and American Rescue Plan Act (ARPA). The grants specifically cover operating shortfall resulting from the effect of the pandemic and to cover additional expenses incurred associated with preventing the spread and dealing with and responding to issues brought by the coronavirus. Eligibility period starts on January 20, 2020, up to December 31, 2023. The District recognized from these relief grants a total of \$443,143,000 in operating financial assistance in fiscal year 2022 (dollar amounts in thousands).

|           | <u>Award</u>    | Earned in<br><u>Prior Year</u> | Earned<br>FY 2022 |
|-----------|-----------------|--------------------------------|-------------------|
| CARES Act | \$<br>377,053   | \$ 377,053                     | \$<br>_           |
| CRRSAA    | 378,138         | 210,852                        | 167,286           |
| ARPA      | <br>853,114     |                                | 275,857           |
|           |                 |                                |                   |
| Total     | \$<br>1,608,305 | \$ 587,905                     | \$<br>443,143     |

Federal capital contributions are grants received from the Federal Transit Administration (FTA) and other agencies of the U.S. Department of Transportation, U.S. Department of Homeland Security and U.S. Department of Justice to support a variety of projects. Among the major projects funded by federal grants in fiscal year 2022 were the Rail Car Replacement Program, Hayward Maintenance Complex, Fare Gate Renovations, Train Control Modernization Program, and FTA Core Capacity Project.

### **State Operating Financial Assistance and Capital Contributions**

Revenues provided by the State of California comes from the following sources (dollar amounts in thousands):

|                                                                                                                                                     |    | perating<br>nancial<br>sistance       | Capital<br>Contributions |                            |  |
|-----------------------------------------------------------------------------------------------------------------------------------------------------|----|---------------------------------------|--------------------------|----------------------------|--|
| State Transit Assistance Proposition 1B - PTMISEA Low Carbon Transit Operations Program Low Carbon Fuel Standard Program Revenue Other State Grants | \$ | 36,530<br>-<br>4,368<br>12,706<br>193 | \$                       | 18,792<br>-<br>-<br>21,377 |  |
|                                                                                                                                                     | \$ | 53,797                                | \$                       | 40,169                     |  |

#### NOTE 9 - OPERATING FINANCIAL ASSISTANCE AND CAPITAL CONTRIBUTIONS (Continued)

State Transit Assistance: The District is entitled to receive state operating and capital assistance from State Transit Assistance (STA). In fiscal year 2022, the District received total STA of \$28,520,000 for general operations. These funds are allocated by MTC based on the ratio of the District's transit operation revenue and local support to the revenue and local support of all state transit agencies. The District also received \$801,000 as part of the settlement agreement with San Mateo County Transit District (SamTrans) to fund the operating cost of the San Francisco International Airport Extension (SFO Extension). In addition, the District earned in fiscal year 2022 \$6,270,000 of STA revenue – State of Good Repair (SGR) grants funded from fiscal year 21-22 allocation for preventive maintenance projects, \$374,000 from STA Block Grant to support the elevator attendant program in San Francisco, \$505,000 in Alameda County STA Block Grant and \$60,000 Contra Costa County STA Block Grant to support transit operations.

<u>Proposition 1B PTMISEA Grants</u>: The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, approved by the voters as Proposition 1B on November 7, 2006, includes a program of funding in the amount of \$4,000,000,000 to be deposited in the Public Transportation Modernization, Improvement and Service Enhancement Account (PTMISEA). Of this amount, \$3,600,000,000 in the PTMISEA is available to project sponsors in California for allocation to eligible public transportation projects.

The District has cumulatively received a total grant amount of \$354,201,000 in PTMISEA grant funds to fund various BART capital projects. The grants received are in the form of cash for \$349,010,000 and reimbursement grants for \$5,191,000.

The following schedules show the changes in activities related to the PTMISEA grant funds during fiscal year 2022 (dollar amounts in thousands):

|                                    | Grant Fund<br>Balance,<br>Beginning<br>of Year | Grants<br>Received | Project<br>Costs<br>Incurred | Grant Fund<br>Balance,<br>End<br>of Year | Interest<br>Balance,<br>Beginning<br>of Year | Interest<br>Earned | Project Costs<br>Incurred | Interest<br>Balance,<br>End<br>of Year | Final<br>Grant Fund<br>Balance,<br>End<br>of Year |
|------------------------------------|------------------------------------------------|--------------------|------------------------------|------------------------------------------|----------------------------------------------|--------------------|---------------------------|----------------------------------------|---------------------------------------------------|
| eBART Extension                    | \$ -                                           | \$ -               | \$ -                         | \$ -                                     | \$ -                                         | \$ -               | \$ -                      | \$ -                                   | \$ -                                              |
| Ashby Elevator                     | -                                              | -                  | -                            | -                                        | -                                            | -                  | -                         | -                                      | -                                                 |
| Station Modernization <sup>1</sup> | 21,898                                         | (29)               | 17,827                       | 4,042                                    | 4,246                                        | 308                | 210                       | 4,344                                  | 8,386                                             |
| Seismic Retrofit                   | -                                              | -                  | -                            | -                                        | -                                            | -                  | -                         | -                                      | -                                                 |
| Oakland Airport Connector          | -                                              | -                  | -                            | -                                        | -                                            | -                  | -                         | -                                      | -                                                 |
| Warm Springs Extension             | _                                              | -                  | -                            | -                                        | -                                            | -                  | -                         | -                                      | -                                                 |
| Walnut Creek TOD                   | 33                                             | 29                 | 62                           | -                                        | 3                                            | -                  | -                         | 3                                      | 3                                                 |
| Balboa Park Eastside               | 163                                            | -                  | 2                            | 161                                      | 37                                           | -                  | -                         | 37                                     | 198                                               |
| Berkeley Station Entrance          | 200                                            | -                  | 96                           | 104                                      | 85                                           | -                  | -                         | 85                                     | 189                                               |
| Access Improvements                | 244                                            | -                  | 1                            | 243                                      | 101                                          | -                  | -                         | 101                                    | 344                                               |
| Station Signage                    | -                                              | -                  | -                            | -                                        | -                                            | -                  | -                         | -                                      | -                                                 |
| Train Control 1                    | 804                                            |                    | 804                          |                                          | 297                                          | (297)              |                           |                                        |                                                   |
|                                    | \$ 23,342                                      | <u> </u>           | \$ 18,792                    | \$ 4,550                                 | \$ 4,769                                     | <u>\$ 11</u>       | \$ 210                    | \$ 4,570                               | \$ 9,120                                          |

<sup>&</sup>lt;sup>1</sup> Interest earned was transferred from train control to station modernization

#### NOTE 9 - OPERATING FINANCIAL ASSISTANCE AND CAPITAL CONTRIBUTIONS (Continued)

During fiscal year 2022, the PTMISEA funds had earned interest income of \$11,000. On June 30, 2022, the unused portion of PTMISEA grant funds received in cash are shown on the statement of net position as a component of unearned revenues as follows (dollar amounts in thousands):

| Unearned Revenue, end of year | \$<br>4,550 |
|-------------------------------|-------------|
| Less noncurrent portion       | -           |
|                               | <br>        |
| Net current portion           | \$<br>4,550 |

Low Carbon Transit Operations Program: Beginning in fiscal year 2015, the District has applied and received an allocation from the Low Carbon Transit Operations Program (LCTOP). The LCTOP is one of several programs established by the California Legislature in 2014 through Senate Bills 862 (SB 862) and 852 (SB 852). The source of funds for LCTOP is from the state's Cap-and-Trade Program annual proceeds and was created to provide operating and capital assistance for transit agencies to reduce greenhouse gas emissions and improve mobility, with a priority on serving disadvantaged communities. Eligible projects and programs include new or expanded bus or rail services, expanded intermodal transit facilities, equipment acquisition, fueling, maintenance and other operating costs. In September 2021, the District received in cash the FY21 LCTOP funding from the State of California for \$4,368,203. This money was provided by the State to partially offset operating costs associated with the Antioch Extension in fiscal year 2022. The District fully utilized this allocation in fiscal year 2022, including the interest earned, which amounted to \$188.

Low Carbon Fuel Standard (LCFS) Program Revenue: The California Air Resources Board identified the Low Carbon Fuel Standard (LCFS) as one of the nine discrete early action measures to reduce California's greenhouse gas (GHG) emissions that cause climate change. The California LCFS requires fuel producers to reduce the carbon content of fuels to help the state meet its greenhouse gas (GHG) emission-reduction goals. The LCFS allows low and zero carbon fuel producers and transportation providers to generate credits and requires high carbon-intensity fuel providers to purchase credits while they work to reduce their carbon content. As a rail transportation agency which operates an electrified commuter rail system, BART generates LCFS credits and can translate these credits into revenues by selling it to high intensity fuel providers, such as oil refineries. In fiscal year 2022, the District generated \$12,706,000 from the LCFS program.

Other State Grants: The District receives other types of grants from the State of California for transit-related assets and improvements.

#### NOTE 9 - OPERATING FINANCIAL ASSISTANCE AND CAPITAL CONTRIBUTIONS (Continued)

## **Local Operating and Capital Financial Assistance**

Revenues from local funding sources were generated from the following sources (dollar amounts in thousands):

|                             | Operating |          |               |         |  |
|-----------------------------|-----------|----------|---------------|---------|--|
|                             | F         | inancial |               | Capital |  |
|                             | As        | sistance | Contributions |         |  |
| V/TA E'                     | •         | 00.404   | •             | 00.005  |  |
| VTA Financial Assistance    | \$        | 38,194   | \$            | 23,025  |  |
| ACTC Measure B              |           | 1,999    |               | 5,258   |  |
| ACTC Measure BB             |           | 4,595    |               | 5,650   |  |
| CCTA Measure J              |           | 120      |               | 1,461   |  |
| San Mateo Measure A/Prop 1B |           | 2,198    |               | -       |  |
| Rail Car Exchange Fund      |           | -        |               | 15,232  |  |
| SFMTA (MUNI)                |           | -        |               | 9,427   |  |
| Other Local Assistance      |           | 1,693    |               | 5,221   |  |
|                             | A         |          |               |         |  |
|                             | \$        | 48,799   | \$            | 65,274  |  |

<u>Valley Transportation Authority (VTA) Financial Assistance</u>: On June 13, 2020, the first phase of the Silicon Valley Berryessa Extension Project (SBVX) commenced revenue service. The Phase 1 extension extends the District's Warm Springs Station in Fremont to 2 new stations in the south bay, Milpitas and Berryessa. The Operations and Maintenance agreement requires VTA to be responsible for funding subsidies for the ongoing operating, maintenance and capital costs attributable to the extension including a share on costs associated with the District's core system, both operating and capital costs, and to provide dedicated funding for such cost. Total subsidy received from VTA in fiscal year 2022 are summarized below (dollar amount in thousands):

|                                                                                           | <u>Operating</u> |                             | <u>Capital</u> |                              | <u>Total</u> |                              |
|-------------------------------------------------------------------------------------------|------------------|-----------------------------|----------------|------------------------------|--------------|------------------------------|
| Unused subsidy balance, June 30, 2021<br>Cash received FY22<br>Recognized as revenue FY22 | \$               | 2,543<br>38,125<br>(38,194) | \$             | 12,556<br>21,563<br>(23,025) | \$           | 15,099<br>59,688<br>(61,219) |
| Unused subsidy balance June 30, 2022                                                      | \$               | 2,474                       | \$             | 11,094                       | \$           | 13,568                       |

On June 30, 2022, the unused subsidy balance of funds received from VTA are shown on the statement of net position as a component of current unearned revenues.

#### NOTE 9 - OPERATING FINANCIAL ASSISTANCE AND CAPITAL CONTRIBUTIONS (Continued)

Alameda County Transportation Commission Measure B and BB: The District receives Paratransit funds provided to cities and transit operators from Alameda County Transportation Commission (ACTC) Measure B funds to be used for services aimed at improving mobility for seniors and persons with disabilities. Beginning in April 2015, the ACTC also allocated to the District Measure BB funds to supplement the funding needed for the paratransit program. Additional Measure BB funds were also allocated to the District for transit operations, maintenance, and safety programs. ACTC is the administrator of both Measure B and BB funds. Revenues from Measure B to support paratransit programs in fiscal year 2022 amounted to \$1,999,000. Measure BB funds revenues for transit operations were \$1,149,000, and for paratransit operations, were \$3,446,000, in fiscal year 2022. The District also recognized grants revenue from Measure B capital fund in the amount of \$5,258,000 for the Warm Springs Irvington Station Project and Measure BB capital fund in the amount of \$5,650,000 for the 19th Street Station Modernization Project, in fiscal year 2022.

Rail Car Exchange Fund: The District's fleet replacement project consisting of construction for the A, B, C1 and C2 fleet replacement was formally launched in 2013. To set aside funding for this program, the District and MTC entered into the BART Car Replacement Funding Exchange Agreement on May 24, 2006. Under the agreement, MTC agrees to program federal funds to eligible BART projects that are ready to be delivered within the year of MTC's programming action. In exchange for MTC programming funds for ready-to-go BART projects, the District will deposit an equal amount of local unrestricted funds into a restricted account established to fund BART's car replacement program. MTC is the exclusive administrator of the restricted account and any withdrawal of funds from the account requires prior approval from the MTC Commission and the District's Board. In fiscal year 2022, the District utilized \$15,232,000 from this restricted account to cover costs incurred for the rail car replacement project. On June 30, 2022, the restricted account for BART's car replacement program held by MTC, which is excluded from the District's financial statements, reported a balance of \$356,619,000.

San Mateo Measure A/Prop 1B: This financial assistance relates to the recognition of the 2.0% San Mateo County half cent sales tax (Measure A) received by the District in the current year in the amount of \$2,198,000 from Measure A received from Sam Mateo County Transit District (Samtrans) to cover the operating shortfall of the BART San Francisco International Airport Extension (SFO Extension) in fiscal year 2022. On February 28, 2007, the District, San Mateo County Transit District (SamTrans), and MTC entered into a Tri-Party Agreement (Agreement) establishing the operational and financial arrangement regarding the BART San Francisco International Airport Extension. To fund the operating costs of the SFO Extension, the Agreement provided that (1) the District would receive up-front funding of \$24,000,000 from MTC and \$32,000,000 from SamTrans from their shares of Proposition 1B funds; (2) the District would also receive 2.0% of the San Mateo County half cent sales tax, Measure A, which was reauthorized by the voters of San Mateo County in 2004, for 25 years beginning in fiscal year 2009; this amount is currently equal to approximately \$1,600,000 per year; and (3) MTC shall allocate to the District additional STA revenue-based funds beginning in fiscal year 2009, which would otherwise be available for allocation to SamTrans as a result of the completion of the Traffic Congestion Relief Program projects, in an amount of \$801,000 annually. The above funds will be used first to cover any operating deficit on the SFO Extension and then to complete SamTrans' funding commitment of \$145,000,000 to the District's Warm Springs Extension Project. In December 2013, MTC adopted Resolution No. 4123, the Transit Core Capacity Challenge Grant Program, which re-directs the \$145,000,000 of SFO Net Operating Revenues to BART's New Railcar Procurement Program.

#### NOTE 9 - OPERATING FINANCIAL ASSISTANCE AND CAPITAL CONTRIBUTIONS (Continued)

The up-front funding of \$24,000,000 from MTC was allocated to the District in 2008 in the form of Regional Measure 2 (RM2) revenues as a local match to capital projects funded by the Transit Capital Priorities Program. For the purpose of the Tri-Party Agreement, the District made up-front deposits equivalent to the RM2 revenues in the reserve account and MTC reimbursed the District with RM2 revenues, as the funds were earned. The District has received the full amount from MTC in fiscal year 2018. SamTrans' \$32,000,000 contribution was funded with approximately \$22,500,000 in Proposition 1B funds and \$9,500,000 in a direct allocation.

As of June 30, 2022, due to extremely low ridership in the SFO extension over the last 2 years as consequence of the COVID-19 pandemic, the entire balance of the program reserves has been fully utilized in fiscal year 2022 as shown below (dollar amounts in thousands):

| Reserves, beginning of year   | \$ | 28,795 |
|-------------------------------|----|--------|
| Received/accrued Measure A    |    | 2 107  |
|                               |    | 2,197  |
| STA                           |    | 802    |
| Interest earnings             |    | 10     |
| Total                         | *  | 3,009  |
| Less amount used to cover SFO |    |        |
| extension operating shortfall |    | 31,804 |
| Reserves, end of year         | \$ |        |

### **NOTE 10 - EMPLOYEES' RETIREMENT BENEFITS**

<u>Plan Description</u>: All eligible employees participate in the Public Employees' Retirement Fund (the Fund) of CalPERS under the Miscellaneous Plan and the Safety Plan of the San Francisco Bay Area Rapid Transit District. The Fund is an agent multiple-employer defined benefit retirement plan that acts as a common investment and administrative agent for 3,093 local public agencies and school districts within the State of California. The Fund provides retirement, disability, and death benefits based on the employee's years of service, age and compensation. Most employees become eligible for benefits after five years of service and 50 years of age (age 52 for employees hired after January 1, 2013, see paragraph below.) These benefit provisions and all other requirements are established by State statute and District contractual agreements.

Pursuant to the California Public Employees' Pension Reform Act of 2013 (PEPRA), new members, defined as active members first hired on or after January 1, 2013, or who were hired after a break in service of more than six months, are required to contribute 50% of the "normal" pension cost. That amount is currently 13% of covered payroll for safety and 6.25% of covered payroll for miscellaneous. Represented employees were exempt from this provision; however, as a result of a court decision, they were determined to be covered effective December 30, 2014. There is currently a pending District Court case related to PEPRA's impact on represented employees which could alter the applicability of PEPRA to represented employees in the future.

Copies of CalPERS' annual financial report may be obtained from their Executive Office by writing or calling the Plan: California PERS, P.O. Box 942709, Sacramento, CA 94229-2709, (916) 326-3420. A separate report for the District's plan is not available.

### NOTE 10 - EMPLOYEES' RETIREMENT BENEFITS (Continued)

<u>Benefits Provided</u>: The District provides service retirement and disability retirements, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. The death benefit is as follows: The Basic Death Benefit for Miscellaneous employees and for Safety employees, it is the 4<sup>th</sup> level of 1959 Survivor Benefit.

The Plan's provisions and benefits in effect on June 30, 2022, are summarized as follows:

|                                   | <u>Miscellaneous Plan</u> |                  | <u>Safet</u>     | <u>y Plan</u>    |  |
|-----------------------------------|---------------------------|------------------|------------------|------------------|--|
|                                   | Prior to                  | On or After      | Prior to         | On or After      |  |
| Hire date                         | January 1, 2013           | January 1, 2013  | January 1, 2013  | January 1, 2013  |  |
| Benefit formula                   | 2.0% @ 55                 | 2.0% @ 62        | 3.0% @ 50        | 2.70% @ 57       |  |
| Benefit vesting schedule          | 5 years                   | 5 years          | 5 years          | 5 years          |  |
| Benefit payments                  | Monthly for life          | Monthly for life | Monthly for life | Monthly for life |  |
| Retirement age                    | 55                        | 62               | 50               | 57               |  |
| Monthly benefits, as a percentage | е                         |                  |                  |                  |  |
| of eligible compensation          | 2.0%                      | 2.0%             | 3.0%             | 2.7%             |  |
| Required employee contribution r  | rates 7.00%               | 7.00%            | 14.25%           | 14.25%           |  |
| Required employer contribution ra | ates 9.08%                | 9.08%            | 26.41%           | 26.41%           |  |

Starting in fiscal year 2019, in addition to the contributions noted above, employer contributions include additional unfunded liability payments, details of which are listed below (dollar amounts in thousands):

| Miscellaneous pla<br>Safety plan | n                                | \$ | 56,320<br>13,019 |
|----------------------------------|----------------------------------|----|------------------|
| Total                            | </td <td>\$</td> <td>69,339</td> | \$ | 69,339           |

On June 30, 2022, the following employees were covered by the benefit terms:

|                                                                                                                                | Miscellaneous<br>Plan | Safety<br>Plan |
|--------------------------------------------------------------------------------------------------------------------------------|-----------------------|----------------|
| Inactive employees or beneficiaries currently receiving benefits Inactive employees entitled to but not yet receiving benefits | 3,033<br>17           | 324<br>1       |
| Active employees                                                                                                               | 3,779                 | 182            |
| Total                                                                                                                          | 6,829                 | 507            |

### NOTE 10 - EMPLOYEES' RETIREMENT BENEFITS (Continued)

<u>Contributions</u>: Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan is determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For fiscal year 2022, the average employee contribution rate for the Miscellaneous Plan is 7.00% and for the Safety Plan is 14.25% of their annual covered payroll. For employer's contribution, beginning in fiscal year 2018, CalPERS collects the employer contribution toward the plan's unfunded liability as a dollar amount instead of the prior method, which is based on a contribution rate. The District's actuarially determined employer contribution rate to cover the normal cost in fiscal year 2022 was 9.08% and 26.41% for Miscellaneous and Safety Plans, respectively, of annual covered payroll for the District's employees. Annual covered payroll amounted to \$407,727,000 for the fiscal year ended June 30, 2022 for the District's employees. The District's total employer contribution in fiscal year 2022 amounted to \$111,709,000, consisting of \$42,370,000 for normal cost and \$69,339,000 for payment of unfunded liability.

<u>Net Pension Liability</u>: The District's net pension liability for the Plans is measured as the total pension liability, less the pension plan's fiduciary net position. A summary of principle assumptions and methods used to determine the net pension liability is shown below.

<u>Actuarial Assumptions</u>: The June 30, 2022 total pension liabilities were based on the following actuarial methods and assumptions:

|                                   | Miscellaneous                        | <u>Safety</u>                        |
|-----------------------------------|--------------------------------------|--------------------------------------|
| Reporting date                    | June 30, 2022                        | June 30, 2022                        |
| Measurement date                  | June 30, 2021                        | June 30, 2021                        |
| Valuation date                    | June 30, 2020                        | June 30, 2020                        |
| Actuarial cost method             | Entry Age Normal Cost                | Entry Age Normal Cost                |
| Actuarial assumptions:            |                                      |                                      |
| Discount rate                     | 7.15%                                | 7.15%                                |
| Inflation                         | 2.50%                                | 2.50%                                |
| Payroll growth                    | 2.75%                                | 2.75%                                |
| Investment rate of return         | 7.00%                                | 7.00%                                |
| Mortality rate table <sup>1</sup> | Derived using CalPERS'<br>Membership | Derived using CalPERS'<br>Membership |

The probabilities of mortality are based on 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of Actuaries.

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### NOTE 10 - EMPLOYEES' RETIREMENT BENEFITS (Continued)

<u>Long-Term Rate of Return</u>: The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The expected real rates of return by asset class are as follows:

| Asset Class <sup>1</sup> | Assumed Asset Allocation | Real Return<br>Years 1-10 <sup>2</sup> | Real Return years 11+3 |
|--------------------------|--------------------------|----------------------------------------|------------------------|
|                          |                          |                                        | - ,                    |
| Global Equity            | 50.00%                   | 4.80%                                  | 5.98%                  |
| Fixed Income             | 28.00                    | 1.00                                   | 2.62                   |
| Inflation assets         | 0.00                     | 0.77                                   | 1.81                   |
| Private equity           | 8.00                     | 6.30                                   | 7.23                   |
| Real assets              | 13.00                    | 3.75                                   | 4.93                   |
| Liquidity                | 1.00                     | 0.00                                   | -0.92                  |

<sup>&</sup>lt;sup>1</sup> In the System's ACFR, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-term Investments; Inflation Assets are included in bot Global Equity Securities and Global Debt Securities.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate: The following presents the net pension liability of the District as of the June 30, 2021 measurement date, calculated using the discount rate of 7.15%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.15%) or 1 percentage-point higher (8.15%) than the current rate (dollar amounts in thousands):

|                                                             | Discount<br>Rate - 1%<br><u>6.15%</u> | Current Discount<br>Rate<br><u>7.15%</u> | Discount<br>Rate + 1%<br><u>8.15%</u> |
|-------------------------------------------------------------|---------------------------------------|------------------------------------------|---------------------------------------|
| Miscellaneous Plan District's Net Pension Liability (Asset) | \$736,262                             | \$399,257                                | \$115,971                             |
| Safety Plan District's Net Pension Liability (Asset)        | \$182,736                             | \$126,959                                | \$81,308                              |

<sup>&</sup>lt;sup>2</sup> An expected inflation of 2.00% used for this period.

<sup>&</sup>lt;sup>3</sup> An expected inflation of 2.92% used for this period.

## NOTE 10- EMPLOYEES' RETIREMENT BENEFITS (Continued)

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report.

<u>Change in Net Pension Liability</u>: The following table shows the changes in the net pension liability for the Miscellaneous Plan for the fiscal year ended June 30, 2022, based on a measurement date of June 30, 2021 (dollar amounts in thousands):

|                                         |    | Increase (Decrease) |                |                   |  |  |
|-----------------------------------------|----|---------------------|----------------|-------------------|--|--|
|                                         | To | tal Pension         | Plan Fiduciary | Net Pension       |  |  |
| Miscellaneous Plan                      |    | Liability           | Net Position   | Liability (Asset) |  |  |
| Balance at June 30, 2021                | \$ | 2,682,189           | \$ 2,007,097   | 675,092           |  |  |
| Changes during the year                 |    |                     |                |                   |  |  |
| Service cost                            |    | 61,972              | -              | 61,972            |  |  |
| Interest on the total pension liability |    | 191,351             | -              | 191,351           |  |  |
| Differences between expected and        |    |                     |                |                   |  |  |
| actual experience                       |    | 33,648              | -              | 33,648            |  |  |
| Contributions from the employer         |    | -                   | 84,944         | (84,944)          |  |  |
| Contributions from the employees        |    |                     | 28,447         | (28,447)          |  |  |
| Net investment income                   |    | -                   | 451,420        | (451,420)         |  |  |
| Benefit payments, including refunds     |    |                     |                |                   |  |  |
| of employee contributions               |    | (141,156)           | (141,156)      | -                 |  |  |
| Administrative expense                  |    | -                   | (2,005)        | 2,005             |  |  |
| Other miscellaneous income              |    | <u>-</u>            |                |                   |  |  |
| Net changes                             |    | 145,815             | 421,650        | (275,835)         |  |  |
|                                         | _  |                     |                |                   |  |  |
| Balance at June 30, 2022                | \$ | 2,828,004           | \$ 2,428,747   | \$ 399,257        |  |  |

# NOTE 10 - EMPLOYEES' RETIREMENT BENEFITS (Continued)

The following table shows the changes in the net pension liability for Safety Plan for the fiscal year ended June 30, 2022, based on measurement date of June 30, 2022 (dollar amounts in thousands):

|                                         | Increase (Decrease) |            |                |          |             |              |
|-----------------------------------------|---------------------|------------|----------------|----------|-------------|--------------|
|                                         | Tota                | al Pension | Plan Fiduciary |          | Net Pension |              |
| Safety Plan                             | L                   | iability   | Net            | Position | Liabi       | lity (Asset) |
| Balance at June 30, 2021                | \$                  | 390,240    | \$             | 237,578  | \$          | 152,662      |
| Changes during the year                 |                     |            |                |          |             |              |
| Service cost                            |                     | 10,023     |                | -        |             | 10,023       |
| Interest on the total pension liability |                     | 28,352     |                | -        |             | 28,352       |
| Differences between expected and        |                     |            |                |          |             |              |
| actual experience                       |                     | 11,944     |                |          |             | 11,944       |
| Contributions from the employer         |                     | -          |                | 17,129   |             | (17,129)     |
| Contributions from the employees        |                     |            |                | 5,258    |             | (5,258)      |
| Net investment income                   |                     |            |                | 53,872   |             | (53,872)     |
| Benefit payments, including refunds     |                     |            |                |          |             |              |
| of employee contributions               |                     | (21,311)   |                | (21,311) |             | -            |
| Administrative expense                  |                     |            |                | (237)    |             | 237          |
| Other miscellaneous income              |                     | -          |                | <u> </u> |             |              |
| Net changes                             | V                   | 29,008     |                | 54,711   |             | (25,703)     |
|                                         |                     |            |                |          |             |              |
| Balance at June 30, 2022                | \$                  | 419,248    | \$             | 292,289  | \$          | 126,959      |

## NOTE 10 - EMPLOYEES' RETIREMENT BENEFITS (Continued)

The following table shows the changes in the net pension liability for the total of Miscellaneous and Safety Plans for the fiscal year ended June 30, 2022, based on measurement date of June 30, 2021 (dollar amounts in thousands):

|                                         | Increase (Decrease)    |           |             |             |           |               |
|-----------------------------------------|------------------------|-----------|-------------|-------------|-----------|---------------|
|                                         | Total Pension Plan Fig |           | n Fiduciary | Ne          | t Pension |               |
| Total Miscellaneous and Safety Plans    |                        | Liability | N           | et Position | Liab      | ility (Asset) |
| Balance at June 30, 2021                | \$                     | 3,072,429 | \$          | 2,244,675   | \$        | 827,754       |
| Changes during the year                 |                        |           |             |             |           |               |
| Service cost                            |                        | 71,995    |             | -           |           | 71,995        |
| Interest on the total pension liability |                        | 219,703   |             | -           |           | 219,703       |
| Differences between expected and        |                        |           |             |             |           |               |
| actual experience                       |                        | 45,592    |             | -           |           | 45,592        |
| Contributions from the employer         |                        | -         |             | 102,073     |           | (102,073)     |
| Contributions from the employees        |                        |           |             | 33,705      |           | (33,705)      |
| Net investment income                   |                        | -         |             | 505,292     |           | (505,292)     |
| Benefit payments, including refunds     |                        |           |             |             |           |               |
| of employee contributions               |                        | (162,467) |             | (162,467)   |           | -             |
| Administrative expense                  |                        | · .       |             | (2,242)     |           | 2,242         |
| Other miscellaneous income              | $\mathbf{M}$           | _         |             | <u>-</u>    |           | <u>-</u>      |
| Net changes                             | X                      | 174,823   |             | 476,361     |           | (301,538)     |
|                                         |                        |           |             |             |           |               |
| Balance at June 30, 2022                | \$                     | 3,247,252 | \$          | 2,721,036   | \$        | 526,216       |

<u>Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions</u>: For the fiscal year ended June 30, 2022, the District incurred a pension expense of \$48,959,000.

## NOTE 10 - EMPLOYEES' RETIREMENT BENEFITS (Continued)

On June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (dollar amounts in thousands):

|                                                                             | Ou | eferred<br>tflows of<br>sources | lı | Deferred<br>nflows of<br>esources |
|-----------------------------------------------------------------------------|----|---------------------------------|----|-----------------------------------|
| Miscellaneous Plan                                                          | •  | 04.000                          | •  |                                   |
| Pension contributions subsequent to measurement date Changes in assumptions | \$ | 91,293                          | \$ | (402)                             |
| Differences between actual and expected experience                          |    | 46,889                          |    | (402)                             |
| Net differences between projected and actual earnings                       |    | 10,000                          |    |                                   |
| on plan investments                                                         |    | _                               |    | (223,080)                         |
|                                                                             | -  |                                 |    |                                   |
| Total                                                                       | \$ | 138,182                         | \$ | (223,482)                         |
|                                                                             |    | <u> </u>                        |    |                                   |
| Safety Plan                                                                 |    |                                 |    |                                   |
| Pension contributions subsequent to measurement date                        | \$ | 20,416                          | \$ | -                                 |
| Changes in assumptions                                                      |    | -                               |    | -                                 |
| Differences between actual and expected experience                          |    | 12,338                          |    | -                                 |
| Net differences between projected and actual earnings                       |    |                                 |    |                                   |
| on plan investments                                                         |    | <u>-</u>                        |    | (26,734)                          |
|                                                                             |    |                                 |    |                                   |
| Total                                                                       | \$ | 32,754                          | \$ | (26,734)                          |
|                                                                             |    |                                 |    |                                   |
| Total Miscellaneous and Safety Plans                                        |    |                                 |    |                                   |
| Pension contributions subsequent to measurement date                        | \$ | 111,709                         | \$ | -                                 |
| Changes in assumptions                                                      |    | -                               |    | (402)                             |
| Differences between actual and expected experience                          |    | 59,227                          |    | -                                 |
| Net differences between projected and actual earnings                       |    | -                               |    |                                   |
| on plan investments                                                         |    |                                 |    | (249,814)                         |
|                                                                             | _  |                                 | _  |                                   |
| Total                                                                       | \$ | 170,936                         | \$ | (250,216)                         |

The \$111,709,000 deferred outflow of resources for pension contributions after the measurement date in fiscal year 2022 will be recognized as a reduction of net pension liability in fiscal year 2023.

### NOTE 10 - EMPLOYEES' RETIREMENT BENEFITS (Continued)

Other deferred inflows and deferred outflows of resources as of June 30, 2022 related to pensions will be recognized in future pension expense as follows (dollar amounts in thousands):

|                    | Miscellaneous<br>Plan | Safety<br>Plan     |  |
|--------------------|-----------------------|--------------------|--|
|                    | Deferred              | Deferred           |  |
|                    | Outflows /            | Outflows /         |  |
| Measurement period | (Inflows) of          | (Inflows) of       |  |
| ending June 30:    | Resources             | Resources          |  |
|                    |                       |                    |  |
| 2022               | \$ (37,915)           | \$ 460             |  |
| 2023               | (37,221)              | (2,776)            |  |
| 2024               | (44,649)              | (4,705)            |  |
| 2025               | (56,807)              | (7,376)            |  |
| 2026               |                       |                    |  |
|                    |                       |                    |  |
| Total              | <u>\$ (176,592)</u>   | <u>\$ (14,397)</u> |  |

#### **NOTE 11 - MONEY PURCHASE PENSION PLAN**

Most District employees participate in the Money Purchase Pension Plan (MPPP), which is a supplemental retirement defined contribution plan. Effective January 1981, the District's employees elected to withdraw from the Federal Social Security System (FICA) and established the Money Purchase Pension Plan. The District contributes an amount equal to 6.65% of eligible employees' annual compensation (up to \$29,700 after deducting the first \$133 paid during each month) up to a maximum annual contribution of \$1,868 for all employees except part-time SEIU employees pursuant to their labor agreement. An additional contribution to the MPPP equal to 1.627% of eligible compensation is provided to all employees except for part-time SEIU and employees in the CalPERS safety pension plan. Prior to 2013 payment of this additional contribution was suspended for all CalPERS eligible individuals, with various effective dates, pursuant to labor agreements and District policy as a cost saving measure. These payments resumed on July 1, 2013. However, starting in 2014 per the labor agreements with ATU, SEIU, and AFSCME, the District retained 0.0888% of the 1.627% contribution. The District also retained this same amount for non-represented employees. In addition, the District retained \$37 per month of the 1.627% for ATU, SEIU, and AFSCME employees who elected medical to pay for medical premiums.

The annual compensation limit subject to the additional contribution is established by the Internal Revenue Code Section 401(a) (17). Each employee's account is available for distribution upon such employee's termination.

The District's total expense and funded contribution for this Plan for the year ended June 30, 2022 was \$12,244,000. The MPPP assets at June 30, 2022 (excluded from the accompanying financial statements) per the plan administrator's unaudited reports were \$376,744,000. At June 30, 2022, there were approximately 195 participants receiving payments under this plan.

The Plan issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by writing or calling: BART Investments Plans Committee, 2150 Webster Street 4<sup>th</sup> Floor, Oakland, California 94612, (510) 464-6238.

#### **NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS**

In addition to the retirement benefits described in Notes 10 and 11, and specified in the District's contractual agreements, the District provides certain other postemployment benefits ("OPEB") to employees, which may include medical benefits to retirees and surviving spouses, retiree life insurance, survivor dental and vision benefits, and medical benefits to survivors of active employees. Most employees who retire directly from the District or their surviving spouses are eligible for medical benefits if the employee retires at or after age 50 with a minimum of 5 years of service with the District, elects to take an annuity from CalPERS and makes a timely election of retiree medical.

Retiree Health Benefit Plan: This is a single employer OPEB plan that covers the medical benefits of retirees. Eligible retirees covered under this plan only pay the designated premium rate and the balance is paid by the Retiree Health Benefit Trust (RHBT).

In compliance with GASB requirements, the District accounts for OPEB on an accrual basis and created the RHBT. The purpose of establishing the RHBT is to facilitate the provision of medical benefits and other health and welfare benefits ("retiree medical benefits") for the qualifying retirees of the District; to provide the means for financing the costs and expenses of operating and administering such benefits; to hold Trust assets for the sole and exclusive purpose of providing benefits to participants and beneficiaries; and to defray the reasonable expenses of administering the RHBT and designated plans. The RHBT covers the funding for the "retiree medical benefits", which include retiree medical benefits and medical benefits provided to widows and widowers of retirees. Assets placed into the RHBT cannot be used for any other purposes and are not available to satisfy general creditors of the District. Under California state law, the restrictions on the use of any proceeds from liquidation of the RHBT are significant enough to render the RHBT effectively irrevocable.

The RHBT is administered by one or more Trustees appointed by the District's Board of Directors. Currently, the Board has appointed the District's Controller-Treasurer as the Trustee. The RHBT issues a publicly available audited financial report that includes financial statements and required supplementary information. The financial report may be obtained by writing to Retiree Health Benefit Trust, San Francisco Bay Area Rapid Transit District, 2150 Webster Street, P.O. Box 12688, Oakland, California 94612.

Survivor Benefit Plan: This is a single-employer OPEB plan that enables eligible surviving dependents of participating employees to continue their BART-provided group health, dental or vision insurance on a financially favorable basis following the death of the participating employee. Subject to the following "benefits cap," the eligible surviving dependents will have their BART-provided group health insurance provided by BART or paid for by BART. BART's obligation to pay for or provide such medical insurance benefits is limited to the greater of the premium cost of (a) the greater Bay Area Blue Shield Access + (currently \$3,042 for family); or (b) the Bay Area Kaiser basic premium (currently \$2,115 for family) ("Premium Cap"), or the actual premium cost if less, less the \$15.00 per month participation fee. Special rules, premiums, and coverages apply to participants who are Medicare eligible.

### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Survivor Benefits is available to the "eligible dependents" of all full-time employees of BART, provided that certain requirements are met:

- a. All full-time employees are given a single opportunity to elect participation in the program. The election period lasts ninety (90) days from the date of full-time hire. The election must be in writing on a form provided by BART's HR department and must be accepted by the HR department within that time period.
- b. Because there is only one enrollment opportunity, all full-time employees must elect to participate within this time period even if they do not yet have a spouse or dependents. Failure to enroll and satisfy the other participation requirements will prevent any future dependents from receiving benefits.
- c. All participating employees and their benefitting survivors must pay a \$15.00 per month participation fee on a continuous basis. The \$15.00 fee applies to each family group regardless of size. Participating employees will have the fee deducted from their second paycheck of each month on a post-tax basis.
- d. If a participating employee or a benefitting survivor (group) discontinues participation, or stops payment of the monthly fee, they will lose eligibility for Survivor Benefits and will not be able to re-enroll in the program.

In May 2020, the BART Board of Directors approved the creation of the Survivor Benefit Trust of the San Francisco Bay Area Rapid Transit District (SBT) for the purpose of providing retiree survivor health and welfare benefits to survivors of eligible District retirees. The benefits will be available to survivors of employees and retirees who, at the time of hire, elected to contribute to a survivor health benefit program. Survivors of employees and retirees who elected this program and who continue to contribute are eligible for medical, dental and vision coverage at a cost of \$15 per month. The SBT is to be maintained in accordance with Government Code Sections 53206, 53620, 53622 et seq. The objective is to achieve consistent long-term growth for the SBT and maximize income consistent with the preservation of capital for the sole and exclusive purpose of providing benefits to beneficiaries and defraying reasonable expenses of administering the SBT. Assets placed into the SBT cannot be used for any other purposes and are not available to satisfy general creditors of the District. Under California state law, the restrictions on the use of any proceeds from liquidation of the SBT are significant enough to render the SBT effectively irrevocable.

The SBT is administered by one or more Trustees appointed by the District's Board of Directors. Currently, the Board has appointed the District's Controller-Treasurer as the Trustee. The SBT issues a publicly available audited financial report that includes financial statements and required supplementary information. The financial report may be obtained by writing to Survivor Benefit Trust of the San Francisco Bay Area Rapid Transit District, 2150 Webster St., P.O. Box 12688, Oakland, California 94612, (510) 464-6238.

Retiree Life Insurance Plan: This is a single-employer OPEB plan that provides life insurance to employees who retire from the District on either a service or a disability retirement as follows:

- 1. First year of retirement, fifty percent (50%) of the employee's annual base earnings rounded to the next higher even thousand dollars (\$1,000);
- 2. Second year of retirement, forty percent (40%) of the employee's annual base earnings rounded to the next higher even thousand dollars (\$1,000);
- 3. Third year of retirement, thirty percent (30%) of the employee's annual base earnings rounded to the next higher even thousand dollars (\$1,000);
- 4. Fourth and subsequent years of retirement, twenty percent (20%) of the employee's annual base earnings rounded to the next higher even thousand dollars (\$1,000).

### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

All represented and non represented employees are covered by the retiree life insurance plan except for BPOA and BPMA members. BPOA and BPMA retirees before January 1, 2019 and July 1, 2019, respectively, have retiree life insurance; and BPOA and BPMA employees who retire after the noted dates are not covered in the retiree life insurance.

There are no assets accumulated in trust for the Retiree Life Insurance Plan.

<u>Basis of Accounting</u>: The financial statements of the Trusts are prepared using the accrual basis of accounting. The RHBT recognizes contributions from the District in accordance with the provisions contained in the District collective bargaining agreements, as described briefly in the following discussion.

<u>Method Used to Value Investments</u>: Investments are reported at fair value as determined by the financial institutions, which have custody of the investments based on fair value measurements under GASB 72.

Funding Policy and Long-Term Contract for Contributions: The District's current collective bargaining agreements with its unions (CBA) describe the District's funding commitments to the RHBT. Beginning in fiscal year 2008, the District funded the Trust with a "ramp up" (increasing) percentage of the "full" actuarial determined required contribution (ADC) in addition to funding the pay-as-you-go amount every year for the following six years. Including fiscal years 2007 and 2008, this "ramp-up" contribution funded an eight-year period covering fiscal years 2006 through 2013. The CBAs include the baseline "ramp-up" percentages, which is the minimum amount that the District is committed to contribute to the Trust during the "ramp-up" period. The District commissions an actuarial study of the retiree medical insurance plan liabilities and funding needs, including the ADC, every year. The revised "ramp-up" percentage became the basis for the District's contribution to the Trust, except when it was less than the baseline "ramp-up" percentage. In addition, in fiscal year 2009 the District contributed into the Trust a lump sum makes up payment reflecting the amounts it would have contributed for fiscal years 2006 and 2007, which was actuarially calculated at \$14,629,000.

Beginning in fiscal year 2014, the District contributed to the RHBT each pay period an amount equal to the full GASB compliant ADC. Also, effective on July 1, 2013, retiree medical insurance premiums and related administration fees are paid by the Trust.

<u>Funding Policy</u>: Employer contributions to the retiree health benefits plan are actuarially determined and amounted to \$44,021,000 for fiscal year 2022 (including \$4,560,000 implied subsidy). The actuarial valuation for fiscal year 2020 was used to determine the actuarially determined contribution for fiscal year 2022. The District also paid in fiscal year 2022 life insurance premiums, on a pay as you go basis, amounting to \$1,181,000 (including \$1,021,031 implied subsidy). There were no employer contributions for the survivor benefit plan.

The District does not charge any administration cost to the RHBT. For calendar year 2021, most retirees paid \$153.85 per month for their share of the medical premium (\$164.93 for police) and for calendar year 2022, medical premium is \$157.35 for non-police and \$169.87 for police. The balance is paid by the District.

<u>Employer's Net OPEB Liability</u>: The Net OPEB liability is measured as the difference between the District's total OPEB liability and the plan's fiduciary net position (for Retiree Health Plan and Survivor Benefit), as of the measurement date.

# NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

The net OPEB liability as of June 30, 2022 for the Retiree Health Benefit, Survivor Benefit and Retiree Life Insurance totals \$281,718,000, detail of which is presented below (dollar amounts in thousands):

| Fiscal Year Ending Measurement Date Valuation Date                                | June | e 30, 2022<br>e 30, 2022<br>e 30, 2021 |
|-----------------------------------------------------------------------------------|------|----------------------------------------|
| Retiree Health Benefits  Total OPEB Liability (TOL)  Fiduciary Net Position (FNP) | \$   | 663,877<br>(450,028)                   |
| Net OPEB Liability                                                                | \$   | 213,849                                |
| Survivor Benefit Plan                                                             |      |                                        |
| Total OPEB Liability (TOL)                                                        | \$   | 34,025                                 |
| Fiduciary Net Position (FNP)                                                      | _    | (9,489)                                |
| Net OPEB Liability                                                                | \$   | 24,536                                 |
| Retiree Life Insurance                                                            |      |                                        |
| Total OPEB Liability (TOL)                                                        | \$   | 43,333                                 |
| Fiduciary Net Position (FNP)                                                      |      | <u>-</u>                               |
| Net OPEB Liability                                                                | \$   | 43,333                                 |
| Total                                                                             |      |                                        |
| Total OPEB Liability (TOL)                                                        | \$   | 741,235                                |
| Fiduciary Net Position (FNP)                                                      |      | (459,517)                              |
| Net OPEB Liability                                                                | \$   | 281,718                                |

#### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Significant Actuarial Assumptions Used in Calculating the Total OPEB Liability:

The total OPEB liability for retiree health benefits was determined by an actuarial valuation using the following actuarial assumptions:

Retiree Health Benefits

Measurement date June 30, 2022

Valuation date June 30, 2021, update procedures were used to roll

forward the total OPEB liability to June 30,2022

Actuarial cost method **Entry Age Normal Cost** 

Actuarial assumptions:

Discount rate 6.00%

Plan assets projected to be sufficient to pay all

benefits from the Trust

Long-term investment rate of return 6.00%

General inflation 2.50% per annum

Employer contributes full ADC Contribution Policy

Mortality, disability, termination, retirement CalPERS 1997-2015 Experience Study

Mortality projected fully generational with Scale MP-2021 Mortality improvement

Medical trend Non- Medicare-6.50% for 2023, decreasing to an

ultimate rate of 3.75% in 2076

Medicare (Non-Kaiser) 5.65% for 2023, decreasing to

an ultimate rate of 3.75% for 2076

Medicare (Kaiser) 4.60% for 2023, decreasing to an

ultimate rate of 3.75% for 2076

Healthcare participation for future retirees Medical coverage: 90% of safety and

> Miscellaneous future retirees elect coverage Retirees not eligible for BART Medical Subsidy: 60%

participate

Spouse Coverage: varies by bargaining unit, 56% to 81%

10% of waived retirees under age 65 on valuation

date assumed to elect coverage at 65

Assumptions based on study of recent retirees

Economic assumptions: Change of assumptions

> Inflation changed from 2.75% to 2.50% per annum Salary increases changed from 3.00% to 2.75%

annually

Retiree participation at retirement Spouse coverage at retirement

Mortality improvement scale was updated to Scale

MP-2021

### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

<u>Discount Rate</u>: The discount rate used to measure the total OPEB liability is 6.0% as of fiscal year 2022 and fiscal year 2021. The projection of cash flows used to determine the discount rate assumed that the Trust contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position is projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments is applied to all periods of projected benefit payments to determine the total OPEB liability.

<u>Long-Term Expected Rate of Return on Investments</u>: The long-term expected rate of return on investments used is 6.0%, net of investment expenses for fiscal year 2022. The table below reflects the long-term expected real rate of return by asset class. The geometric return method was used to calculate the rate of return. The target allocation for the valuation date was as follows:

| Asset class           | Strategic Allocation | Long Term Expected Real Rate of Return |
|-----------------------|----------------------|----------------------------------------|
|                       |                      |                                        |
| U.S Equity            | 58.00%               | 6.00%                                  |
| International Equity  | 0.80%                | 6.00%                                  |
| Fixed Income          | 30.70%               | 6.00%                                  |
| Non U.S. Fixed Income | 0.60%                | 6.00%                                  |
| Cash Equivalents      | 9.90%                | 6.00%                                  |
|                       |                      |                                        |
| Total                 | 100.00%              |                                        |
|                       |                      |                                        |

The total OPEB liability for survivor medical benefits was determined by an actuarial valuation as of June 30, 2022 using the following actuarial assumptions:

| Survivor Benefit Plan                          |                                                                                                    |
|------------------------------------------------|----------------------------------------------------------------------------------------------------|
| Measurement date                               | June 30, 2022                                                                                      |
| Valuation date                                 | June 30, 2021 update procedures were used to roll forward the total OPEB liability to June 30,2022 |
| Actuarial cost method                          | Entry Age Normal Cost                                                                              |
| Actuarial assumptions:                         |                                                                                                    |
| Discount rate                                  | 3.79% based on crossover test                                                                      |
| Long-term investment rate of return            | 6.00% at June 30, 2022                                                                             |
| Municipal bond rate                            | 3.54%;at June 30, 2022 (Bond Buyer 20-Bond GO Index)                                               |
|                                                | 2.16% at June 30, 2021 (Bond Buyer 20-Bond GO Index)                                               |
| General inflation                              | 2.50% per annum                                                                                    |
| Mortality, disability, termination, retirement | CalPERS 1997-2015 Experience Study                                                                 |
| Mortality Improvement                          | Mortality projected fully generational with Scale MP-2021                                          |

### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Crossover Test Administrative expenses = .47% of assets

Continued future participant contributions

No future employer contributions

Crossover in 2039

Salary increases Aggregate 2.75 annually%

Merit- CalPERS 1997-2015 Experience Study

Medical Trend Non-Medicare – 6.50% for 2023, decreasing to an

ultimate

rate of 3.75%% in 2076

Medicare (Non-Kaiser) - 5.65% for 2023, decreasing

to an ultimate rate of 3.75% in 2076

Medicare (Kaiser) – 4.60% for 2023, decreasing to an

ultimate rate of 3.75% in 2076

PEMHCA Minimum Increases 4.00% annually

Participation Current covered employees and retirees will continue

paying premium for coverage. Future retirees will elect to be covered by District retiree healthcare

benefits

Change of Assumptions

Discount rate was updated based on crossover test

**Economic Assumptions:** 

Inflation changed from 2.75% to 2.50%per annum Salary increases changed from 3.00% to 2.75%

annually

Mortality improvement was updated from Scale MP-

2020 to MP-2021

<u>Discount Rate</u>: The discount rate used to measure the total OPEB liability is 3.79% as of fiscal year 2022 based on the blending of the long-term expected return on assets of the plan and the municipal bond rate. Based on the assumptions listed above, the OPEB plan's fiduciary net position is projected to be available to make all projected OPEB payments for current active and inactive employees through 2039.

# NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

<u>Long-Term Expected Rate of Return on Investments</u>: The long-term expected rate of return on investments used is 6.0%, net of investment expenses for fiscal year 2022. The table below reflects the long-term expected real rate of return by asset class. The geometric return method was used to calculate the rate of return. The target allocation for the valuation date was as follows:

| Asset class      | Strategic Allocation | 10 Year Expected Rate of Return |
|------------------|----------------------|---------------------------------|
|                  |                      |                                 |
| U.S Equity       | 60.00%               | 6.00%                           |
| Fixed Income     | 35.00%               | 6.00%                           |
| Cash Equivalents | 5.00%                | 6.00%                           |
| Total            | 100.00%              |                                 |

The total OPEB liability for retiree life insurance was determined by an actuarial valuation as of June 30, 2022 using the following actuarial assumptions:

| Retiree Life Insurance                           |                                                                                                     |
|--------------------------------------------------|-----------------------------------------------------------------------------------------------------|
| Measurement date                                 | June 30, 2022                                                                                       |
| Valuation date                                   | June 30, 2021, update procedures were used to roll forward the total OPEB liability to June 30,2022 |
| Actuarial cost method                            | Entry Age Normal Cost                                                                               |
| Actuarial assumptions:                           |                                                                                                     |
| Discount rate                                    | 3.54% at June 30, 2022 (Bond Buyer 20- Bond Index)                                                  |
| Long -term investment rate of return             | N/A                                                                                                 |
| Municipal bond rate                              | 3.54% based on the Bond Buyer 20-year General Obligation Index as of June 30, 2022                  |
| General inflation                                | 2.50% annually                                                                                      |
| Mortality, disability, termination, retirement   | CalPERS 1997-2015 Experience Study                                                                  |
| Mortality improvement                            | Post-retirement mortality projected fully generational with Scale MP-2021                           |
| Trend                                            | N/A                                                                                                 |
| Life insurance participation for future retirees | 100%, except BPOA and BPMA                                                                          |
| Benefit valued                                   | Valuation based on death benefit payable, not premiums<br>No administrative expense included        |
| Changes of benefit terms                         | None                                                                                                |

### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Changes of assumptions Discount rate was updated based on municipal bond

rate as of the measurement date

**Economic Assumptions:** 

Inflation decreased from 2.75% to 2.50% annually Mortality improvement scale was updated to Scale

MP-2021

### Sensitivity of the Net OPEB Liability to Changes in Assumptions

Retiree Health Benefits: The following presents the net OPEB liability of the Retiree Health Benefits Plan as of the June 30, 2022 measurement date, calculated using the current discount rate and healthcare trend rate, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate (dollar amounts in thousands):

|                                    | 1% Decrease   | Current      | 1% Increase   |
|------------------------------------|---------------|--------------|---------------|
| Discount rate                      | <u>(5.0%)</u> | Rate (6.0%)  | <u>(7.0%)</u> |
|                                    |               |              |               |
| Net OPEB liability                 | \$ 298,336    | \$ 213,849   | \$ 143,688    |
|                                    |               |              |               |
| <u>Heath care costs trend rate</u> | 1% Decrease   | Current Rate | 1% Increase   |
|                                    |               |              |               |
| Net OPEB liability                 | \$ 126,514    | \$ 213,849   | \$ 320,622    |

<u>Survivor Benefit</u>: The following presents the net OPEB liability of the Survivor Benefit Plan as of the June 30, 2022 measurement date, calculated using the current discount rate and healthcare trend rate, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate (dollar amounts in thousands):

|                             | 1%         | Decrease        | C          | Current   | 1%         | Increase        |
|-----------------------------|------------|-----------------|------------|-----------|------------|-----------------|
| Discount rate               | <u>(</u> 2 | 2.79%)          | Rate       | e (3.79%) | <u>(</u> 4 | <u>1.79%)</u>   |
| Net OPEB liability          | \$         | 31,853          | \$         | 24,536    | \$         | 18,950          |
| Heath care costs trend rate | <u>1%</u>  | <u>Decrease</u> | <u>Cur</u> | rent Rate | <u>1%</u>  | <u>Increase</u> |
| Net OPEB liability          | \$         | 18,185          | \$         | 24,536    | \$         | 33,059          |

### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Retiree Life Insurance: The following presents the total OPEB liability of the Retiree Life Insurance Plan as of the June 30, 2022 measurement date, calculated using the current discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate. Healthcare trend rates are not applicable to the Retiree Life Insurance Plan (dollar amounts in thousands):

|                      | 1% Decrease | e Current    | 1% Increase    |
|----------------------|-------------|--------------|----------------|
| <u>Discount rate</u> | (2.54%)     | Rate (3.54%) | <u>(4.54%)</u> |
| Total OPEB liability | \$ 51.670   | \$ 43.333    | \$ 36.802      |

<u>OPEB Expense</u>: For the fiscal year ended June 30, 2022, the District recognized OPEB expense of \$27,010,000. The details of the OPEB expense were as follows (dollar amounts in thousands):

|              | Retiree    |          |           |           |
|--------------|------------|----------|-----------|-----------|
|              | Health     | Survivor | Life      |           |
|              | _Benefits_ | Benefit  | Insurance | Total     |
|              |            |          |           |           |
| OPEB expense | \$ 24,729  | \$ (983) | \$ 3,264  | \$ 27,010 |

<u>Employees Covered by Benefit Terms</u>: At June 30, 2022 reporting date, the following numbers of employees were covered by the benefit terms:

|                                                                          | Retiree<br>Health<br>Benefit | Survivor<br>Benefit | Retiree<br>Life<br>Insurance |
|--------------------------------------------------------------------------|------------------------------|---------------------|------------------------------|
| Inactives currently receiving benefits Inactives entitled to but not yet | 2,793                        | 256                 | -                            |
| receiving benefits                                                       | 445                          | 1,278               | 2,826                        |
| Active employees                                                         | 3,587                        | 3,175               | 2,942                        |
| Total                                                                    | 6,825                        | 4,709               | 5,768                        |

# NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

<u>Deferred Outflows/Inflows of Resources</u>: On June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (dollar amounts in thousands):

|                                                                                                                                                                        | Out | Deferred Outflows of Resources |    | Deferred<br>Inflows of<br>Resources |  |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|--------------------------------|----|-------------------------------------|--|
| Retiree Health Benefits  Differences between actual and expected experience Changes in assumptions Net difference between projected and actual earnings                | \$  | 7,118                          | \$ | 51,944<br>17,953                    |  |
| on plan investments<br>Total                                                                                                                                           |     | 32,765<br>39,883               |    | 69,897                              |  |
| Survivor Benefits  Differences between actual and expected experience Changes in assumptions  Net difference between projected and actual earnings on plan investments |     | 9,061<br>1,058<br>10,119       |    | 9,976<br>18,797<br>                 |  |
| Retiree Life Insurance Differences between actual and expected experience                                                                                              |     | 1,223                          |    | 1,084                               |  |
| Changes in assumptions Total                                                                                                                                           |     | 6,584<br>7,807                 |    | 10,534<br>11,618                    |  |
| Total                                                                                                                                                                  | \$  | 57,809                         | \$ | 110,288                             |  |

# NOTE 12- OTHER POSTEMPLOYMENT BENEFITS (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB as of June 30, 2022 will be recognized in future OPEB expense as follows (dollar amounts in thousands):

| Year Ending June 30      |    | rred Outflows<br>s) of Resources |
|--------------------------|----|----------------------------------|
| Retiree Medical Benefits |    |                                  |
| 2023                     | \$ | (11,968)                         |
| 2023                     | Ψ  | (11,743)                         |
| 2025                     |    | (5,988)                          |
| 2025                     |    | 9,213                            |
| 2020                     |    | (7,200)                          |
| Zuz /<br>Thereafter      |    | (2,328)                          |
| merealter                |    | (2,320)                          |
|                          |    |                                  |
| Total                    | \$ | (30,014)                         |
|                          |    |                                  |
| Survivor Benefits        |    |                                  |
| 2023                     | \$ | (4,270)                          |
| 2024                     |    | (3,623)                          |
| 2025                     |    | (2,654)                          |
| 2026                     |    | (1,366)                          |
| 2027                     |    | (1,966)                          |
| Thereafter               |    | (4,775)                          |
|                          |    | ,                                |
| Total                    | \$ | (18,654)                         |
| .014                     |    | (10,001)                         |
| Retiree Life Insurance   |    |                                  |
| 2023                     | \$ | 102                              |
| 2024                     | Ψ  | 163                              |
| 2025                     |    | (51)                             |
| 2026                     |    | (1,519)                          |
| 2027                     |    | (2,073)                          |
| Thereafter               |    | (433)                            |
| mercalter                |    | (+33)                            |
| Total                    | \$ | (3,811)                          |

# NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

<u>Net OPEB Liability/(Asset)</u>: The following tables shows the changes in the net OPEB liability on retiree health benefits for the fiscal year ended June 30, 2022 (dollar amounts in thousands):

|                                                   | Ind        | rease (Decreas | se)        |
|---------------------------------------------------|------------|----------------|------------|
|                                                   | Total OPEB | Fiduciary      | Net OPEB   |
|                                                   | Liability  | Net Position   | Liability  |
|                                                   |            |                |            |
| Balance at June 30, 2021 *                        | \$ 655,697 | \$ 501,321     | \$ 154,376 |
| Changes for the year                              |            |                |            |
| Changes for the year                              | 07 707     |                | 07 707     |
| Service cost                                      | 27,787     | -              | 27,787     |
| Interest                                          | 40,125     | -              | 40,125     |
| Changes of benefit terms                          | -          | -              | -          |
| Difference between expected and actual experience | (12,079)   | -              | (12,079)   |
| Change of assumptions                             | (18,173)   | -              | (18,173)   |
| Contributions from the employer                   | -          | 44,021         | (44,021)   |
| Net investment income                             |            | (65,581)       | 65,581     |
| Benefit payments, including refunds***            | (29,480)   | (29,480)       | -          |
| Administrative expense                            | -          | (253)          | 253        |
| Net changes                                       | 8,180      | (51,293)       | 59,473     |
| Balance at June 30, 2022 **                       | \$ 663,877 | \$ 450,028     | \$ 213,849 |

Measurement date June 30, 2021

<sup>\*\*</sup> Measurement date June 30, 2022

<sup>\*\*\*</sup> Includes \$4,560,000 implied subsidy benefit payments for fiscal year 2022

# NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

The following tables shows the changes in the net OPEB liability on survivor benefit for the fiscal year ended June 30, 2022 (dollar amounts in thousands):

|                                                   | Increase (Decrease) |           |     |          |    |          |  |  |  |  |
|---------------------------------------------------|---------------------|-----------|-----|----------|----|----------|--|--|--|--|
|                                                   | Tot                 | tal OPEB  | Fi  | duciary  | Ne | et OPEB  |  |  |  |  |
|                                                   | l                   | _iability | Net | Position |    | iability |  |  |  |  |
| D                                                 | •                   | 47.004    | •   | 10.151   | •  | 00.040   |  |  |  |  |
| Balance at June 30, 2021 *                        | \$                  | 47,064    | \$  | 10,451   | \$ | 36,613   |  |  |  |  |
| Changes for the year                              |                     |           |     |          |    |          |  |  |  |  |
| Service cost                                      |                     | 3,334     |     | -        |    | 3,334    |  |  |  |  |
| Interest                                          |                     | 1,236     |     | -        |    | 1,236    |  |  |  |  |
| Changes of benefit terms                          |                     | -         |     | -        |    | -        |  |  |  |  |
| Difference between expected and actual experience |                     | (4,901)   |     | -        |    | (4,901)  |  |  |  |  |
| Change of assumptions                             |                     | (12,368)  |     | -        |    | (12,368) |  |  |  |  |
| Contributions from the employee                   |                     | _         |     | 695      |    | (695)    |  |  |  |  |
| Net investment income                             |                     | -         |     | (1,268)  |    | 1,268    |  |  |  |  |
| Benefit payments, including refunds               |                     | (340)     |     | (340)    |    | -        |  |  |  |  |
| Administrative expense                            |                     | -         |     | (49)     |    | 49       |  |  |  |  |
| Net changes                                       |                     | (13,039)  |     | (962)    | _  | (12,077) |  |  |  |  |
|                                                   |                     |           |     |          |    |          |  |  |  |  |
| Balance at June 30, 2022 **                       | \$                  | 34,025    | \$  | 9,489    | \$ | 24,536   |  |  |  |  |

Measurement date June 30, 2021 Measurement date June 30, 2022

# NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

<u>Net OPEB Liability/(Asset) (Continued)</u>: The following tables shows the changes in the total OPEB liability on retiree life insurance for the fiscal year ended June 30, 2022 (dollar amounts in thousands):

|                                                   |          | tal OPEB<br>_iability |
|---------------------------------------------------|----------|-----------------------|
| Balance at June 30, 2021 *                        | \$       | 54,430                |
| Changes for the year                              |          |                       |
| Service cost                                      |          | 2,430                 |
| Interest                                          | <b>)</b> | 1,215                 |
| Changes of benefit terms                          |          | -                     |
| Difference between expected and actual experience |          | (1,133)               |
| Change of assumptions                             |          | (12,428)              |
| Contributions from the employer                   |          |                       |
| Benefit payments, including refunds***            |          | (1,181)               |
| Administrative expense                            |          | <u>-</u>              |
| Net changes                                       | _        | (11,097)              |
| Balance at June 30, 2022 **                       | \$       | 43,333                |

<sup>\*</sup> Measurement date June 30, 2021

#### **NOTE 13 - BOARD OF DIRECTORS' EXPENSES**

Total Directors' expenses, consisting of travel and other business-related expenses, for the fiscal year ended June 30, 2022 amounted to \$3,380.

# NOTE 14 - RELATED ORGANIZATIONS AND JOINT VENTURE PROJECTS

Capitol Corridor Joint Powers Authority: The Joint Exercise of Powers Agreement dated December 31, 1996, between the District and five other transportation authorities in surrounding counties (Agencies) provided for the creation of the Capitol Corridor Joint Powers Authority (CCJPA), a public instrumentality of the State of California. The CCJPA was formed for the purpose of administering and managing the operation of the Capitol Corridor Rail Service as part of the California intercity passenger rail system. The District is the managing agency of CCJPA and in that capacity, it provides all necessary administrative support to CCJPA. CCJPA entered into an Interagency Transfer Agreement with the State of California and assumed administration and operation commencing on July 1, 1998. The initial term of the Interagency Transfer Agreement was for three years beginning July 1, 1998 and was extended for three additional years effective July 1, 2001. In 2004, State legislation was enacted that eliminated the sunset date of the Interagency Transfer Agreement, which now exists indefinitely.

<sup>\*\*</sup>Measurement date June 30, 2022

<sup>\*\*\*</sup> Includes implied subsidy benefit payments of \$1,021,000 in fiscal year 2022

#### NOTE 14 - RELATED ORGANIZATIONS AND JOINT VENTURE PROJECTS (Continued)

The governing board of CCJPA consists of sixteen members, of which six members are from the District and two members are from each of the five other Agencies. Neither the District nor the other Agencies are responsible for any debt, liabilities and obligations of CCJPA and the District would not be entitled to any of CCJPA's net assets should it terminate.

The District charged the CCJPA a total of \$6,039,000 for marketing, administrative services and Link 21 related operating expenses during fiscal year 2022. In addition, CCJPA reimburses the District for its advances for capital project expenses, overhead and other operating expenses. Reimbursements for expenses incurred by the District on behalf of and in providing services to the CCJPA are netted against the corresponding expense in the statement of revenues, expenses and change in net position. Unreimbursed expenses and advances for capital project costs from CCJPA amount to \$1,941,000 as of June 30, 2022. All unreimbursed expenses and advances are included as current receivables and other assets in the statement of net position. As the District has no ownership involvement or ongoing financial interest or responsibility in CCJPA, its financial statements include only amounts related to the services and advances it provides to CCJPA.

<u>East Bay Paratransit Consortium</u>: In 1994, the District and the Alameda-Contra Costa Transit District (AC Transit) executed an agreement establishing the East Bay Paratransit Consortium (the Consortium). The purpose of the Consortium is to enable the District and AC Transit to jointly provide paratransit services in the overlapping service area of the District and AC Transit. Revenues and expenses for the Consortium are split 31.0% and 69.0% between the District and AC Transit, respectively, except for program coordinator's expenses, which are split 50/50 starting in 2011. The District's financial statements reflect its portion of revenues and expenses as operating activities. The District supported the project primarily through its own operating funds, with some financial assistance from Alameda County Measure B and BB funds and from the Contra Costa Transportation Authority Measure J funds (Note 9). The District has no equity interest in the Consortium.

Pleasant Hill BART Station Leasing Authority: In July 2004, the District, the County of Contra Costa (County) and the Contra Costa County Redevelopment Agency (Agency) entered into a Joint Exercise of Powers Agreement (JPA Agreement) to create the Pleasant Hill BART Station Leasing Authority (Pleasant Hill Authority). In 2012, the Agency was dissolved by California Assembly Bill ABX1 26, and the Pleasant Hill Authority now consists of the District and the County. The Pleasant Hill Authority was created as a means of accomplishing the cooperation and coordination among the agencies to provide for the development of a mixed-used transit village located at BART's Pleasant Hill/Contra Costa Centre Station, which includes rental residential, retail and a future office development. The original lease to the Pleasant Hill Authority was for a 99-year term expiring on May 14, 2105. All subsequent leases will be conterminous with the May 14, 2105 date.

On June 30, 2009, the District received as ground lease payments for the full term of the lease, a cash base rent of \$99 and a noncash base rent in the form of a newly constructed parking structure located at the Pleasant Hill BART station. The District accepted the completion of the new parking structure and became its new owner effective June 30, 2009. The replacement parking garage was recorded as a capital asset at a value of \$51,236,000, which is its final construction cost as reported by its developer. As a result of the Agency's funding of the replacement parking garage, future sublease revenue will be split between the County and BART at 75.0% and 25.0%, respectively, after defeasance of the Agency's final incremental contribution to the parking garage project.

#### NOTE 14 - RELATED ORGANIZATIONS AND JOINT VENTURE PROJECTS (Continued)

The District agreed that the rent on the 2nd Phase (Block C) of the Pleasant Hill/Contra Costa Centre Transit Village will be shared between the two JPA members, the County and BART. The agreement stipulates that the County will receive 100% of the rental proceeds from the project,up to \$4.5M net present value, after which the sharing of revenue will revert to the 75/25 split.

The Pleasant Hill Authority is a public entity separate from any member and as such, its debts, liabilities and obligations shall not be the debts, liabilities and obligation of any of the members. The governing body of the Pleasant Hill Authority is a Board of Directors consisting of four persons – two each from the County and the District.

Please refer to Note 6- Leases for further information.

Richmond Redevelopment Agency or Successor Agency: On April 11, 2002, the District entered into a Disposition and Development Agreement with Richmond Redevelopment Agency and Richmond Transit, LLC for the development of a mixed-use transit village on the property owned by the Redevelopment Agency, the City of Richmond, and BART.

The transit village will be developed in two phases. The first phase has been completed and consists of the development of the townhouses on the western side of the tracks, and a parking structure that includes retail space incorporated within the structure (the "Phase One Improvements").

The second phase will consist of the development of additional housing and the improvement of Nevin Avenue and the Nevin Avenue walkway on the eastern side of the Tracks (the "Phase Two Improvements").

The District had agreed to issue grant deeds to the developer pertaining to two parcels with approximate total size of 245,070 square feet in both the West side and the East side for the development projects. The agreement states that in exchange for the parcels, the Richmond Redevelopment Agency, at their expense, will construct a parking structure on the West side of BART's property, and transfer ownership of the garage to the District upon completion. The transfer of maintenance and responsibility to the District of the parking structure, which consisted of 750 parking spaces and approximately 9000 +/- square feet of commercial space, occurred in September 2014. As of June 30, 2021, only the parcel on the West side of the development project has been transferred by the District to the developer. The transfer of the parcel on the East side will occur upon the request of the City of Richmond and/or their designated developer once all prerequisites are met. Prerequisites include a fully entitled East Side development project. The transfer is expected to occur in fiscal year 2023.

The District allocated the value of the garage, which amounted to \$36,260,000, between the two parcels. The total cost of the structure was recorded as part of capital assets. A gain of \$6,012,000 was recognized in fiscal year 2015 pertaining to the value allocated to the West side parcel that was transferred to the developer, after deducting the cost. The allocated value pertaining to the East side parcel amounting to \$30,110,000 was recognized as unearned revenue, pending the transfer, and is shown as part of noncurrent unearned revenue.

<u>MacArthur Transit Village</u>: On July 29, 2010, the District entered into a Purchase and Lease Option agreement with MacArthur Transit Community Partners LLC (Developer) pertaining to the development of the MacArthur Transit Village, a mixed-use, transit-oriented project, including affordable and market rate housing, retail/commercial and community space and replacement parking adjacent to the MacArthur BART Station.

#### NOTE 14 - RELATED ORGANIZATIONS AND JOINT VENTURE PROJECTS (Continued)

The District owned a portion of the project's real property totaling approximately 7.76 acres that has been used to develop the project.

As a consideration for the purchase of parcels totaling 198,642 square feet and 99-year ground lease of a 34,404 square foot parcel, the Developer constructed a parking garage structure, funded in part by the Oakland Redevelopment Agency, with 450 BART parking spaces and approximately 5,200 square feet of retail spaces. The parking structure was completed and transferred to the District in September 2014. In addition to the parking structure, the project includes transit improvements to the BART station's plaza and frontage road. These improvements are also the responsibility of the Developer as part of the consideration for the land. The total value of the garage and the improvements amounted to \$27,596,000 and were recognized as part of depreciable capital assets. \$1,780,000 of the consideration was allocated to the 99-year term ground lease; and was recorded as deferred ground lease prior to 2017. The land transfers to the master developer's designated assignee developers have occurred on December 29, 2016 for Parcels A and C1 and on June 29, 2017 for Parcel B. The District recognized a gain from exchange of property of \$24,839,000 resulting from the completion of required land transfers.

Using the City of Oakland Redevelopment Agency funds, the project acquired two parcels under the District's name which were used for the construction of the BART garage structure. The total consideration paid by the City of Oakland for the two parcels was \$5,121,000. The costs of these parcels were recorded by the District as non-depreciable capital assets. The District also recognized a revenue (donated income) equivalent to the value of the land received.

South Hayward Transit Oriented Development: On June 18, 2012, the District and JMJ Development LLC (Developer) entered into an Option Agreement for a Transit Oriented Development (TOD). That agreement also includes the right to purchase approximately 1.65 acres of land from the District. The right to purchase was exercised in fiscal year 2014 for a total consideration of \$692,000. Grant deed for the transfer was issued on October 8, 2014. The District recognized a gain of \$620,000 from this sale. An Option Agreement between the District and the Developer provided further consideration to the District of a transfer benefit fee (TBF) which guarantees the District a perpetual revenue stream. The TBF amounts to a 1% assessment against successive transfers of each of the development units (i.e., unit sales) or a 1% annual assessment against Gross Annual Rental Revenue from rental of the units. A total of 206 market rate rental units were completed in 2017. The TBF commenced accrual in October 2019, the first anniversary of the project stabilization date.

<u>South Hayward BART Station Access Authority</u>: On September 1, 2011, the District entered into a Joint Exercise of Powers Agreement with the City of Hayward which provided for the creation of a public entity known as the South Hayward BART Station Access Authority (South Hayward JPA). The purpose of the South Hayward JPA is to manage and administer parking and access within the boundaries of the South Hayward JPA in an equitable and orderly fashion in order to promote transit-oriented development, support access to the station by District patrons, maximize BART ridership and protect the neighborhoods surrounding the South Hayward Station.

The governing board of the South Hayward JPA consists of four members, two each from the governing Board of the District and from the City of Hayward, appointed by the governing board of the District and the Hayward City Council, respectively. Neither the District nor the City of Hayward is responsible for any debt, liabilities and obligation of the South Hayward JPA.

#### NOTE 14 - RELATED ORGANIZATIONS AND JOINT VENTURE PROJECTS (Continued)

The parking fees and traffic citation fees collected by the District for the South Hayward Station are transferred to the South Hayward JPA to cover maintenance and other expenses. Parking fees collected in fiscal year 2022 amounts to \$104,000. No traffic citation fees were collected in fiscal year 2022. The District and the City of Hayward are entitled to reimbursement of operating and/or capital expenses incurred for the benefit of the South Hayward JPA. Net revenues will be used by the South Hayward JPA to implement parking and access projects in line with the objectives set forth in the Joint Exercise of Powers Agreement.

<u>Millbrae Transit Oriented Development</u>: On August 8, 2019, the District entered into a Lease Option Agreement with Republic Millbrae LLC to separately ground lease four parcels for the development of a transit oriented mixed-use project. Subject to modifications, the project is anticipated to consist of (1) approximately 300 market rate apartment units; (2) approximately 100 affordable apartment units (80 veterans preferred and 20 moderate income); (3) approximately 44,000 square feet of retail space; (4) approximately 150,000 square feet of office space; and (5) an approximately 160 room hotel. The ground lease term is for 99 years. The project is currently on the construction phase and is expected to be completed in three years. Please refer to Note 6 for further information.

Santa Clara Valley Transportation Authority: The BART Silicon Valley Extension (SVX) Program (formerly referred to as the Silicon Valley Rapid Transit, or SVRT Project) is a planned 16-mile extension of the regional BART system from BART's Warm Springs Station in Fremont, which opened in March 2017, to the cities of Milpitas, San Jose and Santa Clara in the County of Santa Clara. The SVX Program is being financed and implemented by Santa Clara Valley Transportation Authority (VTA) in coordination with BART per the VTA – BART Comprehensive Agreement executed on November 19, 2001. The Comprehensive Agreement outlines the roles and responsibilities of the two agencies concerning the design, construction, financing, operation and maintenance of this extension. BART and VTA's Operations and Maintenance Agreement describes their rights and responsibilities related to the operation of SVX.

The 16-mile extension is planned to include: six stations – one in Milpitas, four in San Jose and one in the city of Santa Clara; a five-mile tunnel in downtown San Jose and provision of a yard and shops at the end of the line in Santa Clara. The capital cost for the six-station extension is estimated at \$9.27 billion in Year-Of-Expenditure ("YOE") dollars. Construction of SVX is being implemented in phases.

The first phase, The Silicon Valley Berryessa Extension Project ("SVBX"), comprised of a 10-mile extension of BART service with two stations – one in Milpitas and one in San Jose at Berryessa Road. The first phase, with an estimated capital cost of \$2,420,000,000 in YOE dollars, was granted an FTA Full Funding Grant Agreement in March of 2012.

The second phase, the Silicon Valley Santa Clara Extension Project ("SVSX") will comprise six miles of the extension with four stations. Planning and environmental studies for the second phase have been completed. In June 2019, the FTA selected VTA as its first Expedited Project Delivery (EPD) pilot program, and in August 2018, the FTA allocated \$125 million to the second phase of the Silicon Valley Extension. The VTA received a notice of funding opportunity from FTA on July 28, 2020. VTA received a Letter of Intent (LOI) from the Federal Transit Administration (FTA) announcing the project was formally selected for funding through the EPD Pilot Program. The project funding plan includes 25% of the costs to be funded through the EPD Program and the remaining 75% from state and local sources. SVSX is forecasted to start revenue service by 2030.

#### NOTE 14 - RELATED ORGANIZATIONS AND JOINT VENTURE PROJECTS (Continued)

In order to accommodate the new extension, among other things, BART is constructing a revenue vehicle primary maintenance facility at BART's Hayward Yard, is adding 60 new cars to the revenue vehicle fleet and is enlarging its Transit Operations Facility. BART expects to procure additional revenue vehicles in connection with SVSX and make other improvements to the core BART system as needed to accommodate the extension. VTA has full financial responsibility for SVX project costs, including BART's costs, and the ongoing operating, maintenance and capital costs caused by operation of SVX, both those that occur within and/or outside Santa Clara County.

On June 13, 2020, the first phase of SVBX Project, specifically, the Milpitas and Berryessa/North San Jose stations officially commenced revenue service. The Operating and Maintenance agreement provides guidance on the financial, maintenance and operating responsibilities of each party, where VTA owns the extensions including the transit centers and the District operates the service and maintains the system. The Operations and Maintenance agreement, dated May 22, 2020, requires VTA to be responsible for funding subsidies for the ongoing operating, maintenance and capital costs attributable to the extension including a share of the District's core system, capital costs, and to provide dedicated funding for such costs.

Northern California Power Agency (NCPA): The operation of the BART system requires substantial electricity. Historically, the District's annual electric energy requirement is approximately 425,000 megawatt-hours (MWh), with peak electric demand of approximately 85 megawatts (MW); however, the District is currently operating at reduced service levels attributed to the COVID-19 global pandemic. With authorization granted under statute, the District currently procures its electric supply primarily from wholesale resources with support from the Northern California Power Agency (NCPA), a Joint Powers Authority comprised of 16 public entities, including BART. To support the price stability of the District's long-term electric supply planning and budgeting, the Board has also authorized the District's participation in funding the planning and development activities of NCPA's Lodi Energy Center (LEC), a gas-fired generator commissioned in 2012. The District has agreed to unconditionally provide for 6.6% share in operation and maintenance expenses and all capital improvement based on the Generation entitlement share (GES). The Lodi facility is operated according to the needs of the California Independent System Operator (CAISO), the entity responsible for grid operations and facilitation of wholesale electric markets in California.

The District pays operations, maintenance, and fuel costs for its share of the facility, and receives a proportionate share of the revenues from the energy, capacity and ancillary services sold into wholesale electric markets.

# **NOTE 15 - COMMITMENTS AND CONTINGENCIES**

<u>Litigation</u>: The District is involved in various lawsuits, claims and disputes, which for the most part are normal to the District's operations. It is the opinion of the District's management that the costs that might be incurred in the disposition of these matters, if any, would not materially affect the District's financial position.

Wholesale Electric Procurement: The District purchases electricity and other wholesale products to serve its electrical load requirements and satisfy various compliance obligations as a wholesale market participant. Existing contracts for electricity and other wholesale products currently extend as far as calendar year 2054 with a total remaining contract cost of approximately \$221,684,000 as of June 30, 2022. Contract values are determined by wholesale market pricing and are subject to change over time as the District proceeds with its ongoing electric procurement activities.

Included in the above cost obligations are the contracts with NCPA, which are in place through calendar year 2036, with a total remaining contract value of \$34,915,000 as of June 30, 2022.

# NOTE 15 - COMMITMENTS AND CONTINGENCIES (Continued)

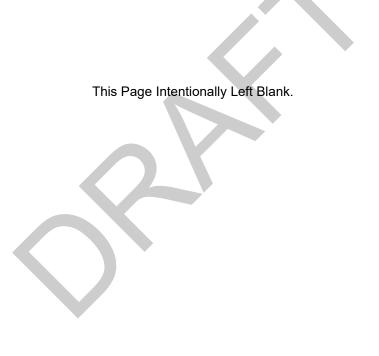
Operations and Maintenance Agreement for the Oakland International Airport Connector: On October 1, 2010, the District entered into an Operations and Maintenance Contract with Doppelmayr Cable Car, Inc., to operate and maintain the Oakland International Airport Connector (OAC) for an amount not to exceed \$4,907,000 (base service payment in 2009 dollars) annually for a period of twenty (20) years from revenue service date, subject to annual escalation based on Consumer Price Index. The OAC started revenue operations on November 22, 2014. Total operating expenses incurred under this agreement amounted to \$6,898,000 in fiscal year 2022. As part of the contract, the District is also required to deposit to a reserve account, an amount of \$768,000 annually, subject to escalation, for Capital Asset Replacement Program (CARP). The District allocated to the CARP reserve account \$1,081,000 in fiscal year 2022. The CARP will cover all major maintenance and rehabilitation expenses during the term of the Operations and Maintenance Contract.

<u>Fruitvale Development Corp.</u>: On October 1, 2001, the District entered into a ground lease agreement with Fruitvale Development Corporation (FDC) pertaining to 1.8 acres of land for the purpose of constructing thereon portions of a mixed-use development project commonly known as the Fruitvale Transit Village, which consists of approximately 250,000 square feet of commercial, community service and residential improvements. The lease agreement became effective December 9, 2003, and continues through January 31, 2077.

The terms of the lease require FDC to pay the District a Base Rent and a Percentage Rent. The Base Rent is a fixed amount determined at the inception of the lease subject to periodic CPI adjustments. Percentage Rent is calculated equal to 15.0% of annual net revenues, as defined in the ground lease agreement.

The District provided FDC a Rent Credit with an initial amount of \$7,247,000, to acknowledge its assistance in obtaining grants for the construction of a Replacement BART Commuter Parking Garage near the Fruitvale Transit Village. The initial Rent Credit earned interest on the outstanding balance at simple interest based on the prime rate and can only be applied to satisfy the Base Rent. In October 2010, there was a second amendment to the ground lease agreement, which recalculated the initial Rent Credit available to FDC as it relates to the replacement parking. The amount of the Replacement Parking Rent Credit was revised to \$4,642,000, after a payment of \$5,500,000 coming from the proceeds of the sale of land at the Fruitvale BART Station to the City of Oakland Redevelopment Agency. The second amendment also stated that no interest shall accrue on the revised Replacement Parking Rent Credit and that beginning on December 1, 2003, and continuing throughout the term of the ground lease, base rent and percentage rent shall be subtracted from the Replacement Parking Rent Credit balance, until there is no longer a positive Replacement Parking Rent Credit. The offset base rent for fiscal year 2022 amounted to \$0. There was no percentage rent offset for fiscal year 2022. The remaining balance in the Replacement Parking Rent Credit was \$1,792,000 as of June 30, 2022.

Based on the agreement, FDC shall not be under any obligation to make any cash payment to the District for base rent and percentage rent at any time that the Replacement Parking Rent Credit still has a positive balance.



# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

(Dollar amounts in thousands)
Last 10 Years\*

| Miscellaneous Plan                                 | 2022         |    | 2021      |    | 2020      |    | 2019      |    | 2018      |    | 2017      |    | 2016      |    | 2015      |
|----------------------------------------------------|--------------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|
| Total pension liability                            |              |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| Service cost                                       | \$ 61,971    | \$ | 57,054    | \$ | 52,659    | \$ | 48,382    | \$ | 45,264    | \$ | 37,959    | \$ | 36,151    | \$ | 36,182    |
| Interest on total pension liability                | 191,351      |    | 181,474   |    | 173,379   |    | 163,858   |    | 157,621   |    | 152,757   |    | 146,226   |    | 139,931   |
| Changes of assumptions                             | -            |    | -         |    | -         |    | (16,469)  |    | 120,524   |    | -         |    | (32,773)  |    | -         |
| Differences between expected and actual experience | 33,648       |    | 12,856    |    | 38,558    |    | 11,525    |    | (1,484)   |    | 1,193     |    | (4,807)   |    | -         |
| Benefit payments, including refunds of             |              |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| of employee contributions                          | (141,156)    |    | (131,807) |    | (123,955) |    | (115,594) |    | (108,947) |    | (102,543) |    | (95,653)  |    | (89,968)  |
| Net change in total pension liability              | 145,814      |    | 119,577   |    | 140,641   |    | 91,702    |    | 212,978   |    | 89,366    |    | 49,144    |    | 86,145    |
| Total pension liability - beginning                | 2,682,189    | _  | 2,562,612 | _  | 2,421,971 |    | 2,330,269 |    | 2,117,291 |    | 2,027,925 |    | 1,978,781 |    | 1,892,636 |
| Total pension liability - ending                   | \$ 2,828,003 | \$ | 2,682,189 | \$ | 2,562,612 | \$ | 2,421,971 | \$ | 2,330,269 | \$ | 2,117,291 | \$ | 2,027,925 | \$ | 1,978,781 |
|                                                    |              |    |           |    |           | 7  |           | -  |           |    |           |    |           | -  |           |
| Plan fiduciary net position                        |              |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| Contributions - Employer                           | \$ 84,944    | \$ | 76,895    | \$ | 65,138    | \$ | 52,106    | \$ | 47,272    | \$ | 38,283    | \$ | 32,466    | \$ | 28,276    |
| Contributions - Employee                           | 28,447       |    | 28,551    |    | 25,011    |    | 22,042    |    | 20,144    |    | 18,174    |    | 17,818    |    | 21,375    |
| Plan to Plan resource movement                     | -            |    | 525       |    | (17)      |    | (7)       |    | 12        |    | (1)       |    | (36)      |    | -         |
| Net investment income                              | 451,420      |    | 95,892    |    | 121,050   |    | 147,891   |    | 181,091   |    | 8,747     |    | 37,388    |    | 251,137   |
| Benefit payments, including refunds of             |              |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| of employee contributions                          | (141,156)    |    | (131,807) |    | (123,955) |    | (115,594) |    | (108,947) |    | (102,543) |    | (95,653)  |    | (89,968)  |
| Administrative expense                             | (2,005)      |    | (2,735)   |    | (1,323)   |    | (2,735)   |    | (2,389)   |    | (1,009)   |    | (1,865)   |    | -         |
| Other miscellaneous income / (expenses)            |              |    | -         |    | 4         |    | (5,195)   |    |           |    |           |    | <u> </u>  |    | <u> </u>  |
| Net change in fiduciary net position               | 421,650      |    | 67,321    |    | 85,908    |    | 98,508    |    | 137,183   |    | (38,349)  |    | (9,882)   |    | 210,820   |
| Plan fiduciary net position - beginning            | 2,007,097    |    | 1,939,776 |    | 1,853,868 |    | 1,755,360 |    | 1,618,177 |    | 1,656,526 |    | 1,666,408 |    | 1,455,588 |
| Plan fiduciary net position - ending               | \$ 2,428,747 | \$ | 2,007,097 | \$ | 1,939,776 | \$ | 1,853,868 | \$ | 1,755,360 | \$ | 1,618,177 | \$ | 1,656,526 | \$ | 1,666,408 |
|                                                    |              |    |           |    |           |    |           |    |           | _  |           | _  |           | -  |           |
| Plan net pension liability - ending                | \$ 399,256   | \$ | 675,092   | \$ | 622,836   | \$ | 568,103   | \$ | 574,909   | \$ | 499,114   | \$ | 371,399   | \$ | 312,373   |
| - C                                                |              |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| Plan fiduciary net position as a                   |              |    |           |    |           |    |           |    |           |    |           |    | /         |    |           |
| percentage of the total pension liability          | 85.88%       | Ť  | 74.83%    |    | 75.70%    | _  | 76.54%    |    | 75.33%    |    | 76.43%    |    | 81.69%    |    | 84.21%    |
| Covered payroll**                                  | \$ 402,936   | \$ | 366,202   | \$ | 331,836   | \$ | 307,661   | \$ | 285,848   | \$ | 264,024   | \$ | 246,901   | \$ | 240,171   |
| Plan net pension liability as a                    |              |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| percentage of covered payroll                      | 99.09%       |    | 184.35%   |    | 187.69%   |    | 184.65%   |    | 201.12%   |    | 189.04%   |    | 150.42%   |    | 130.06%   |
|                                                    |              |    |           |    |           |    |           |    |           |    |           |    |           |    |           |

<sup>\*</sup> Fiscal year ended June 30, 2015 was the first year of implementation of GASB 68, therefore only seven years of information is shown.

The amounts presented for each fiscal year were determined as of the year end that occurred one year prior.

<sup>\*\*</sup> Based on actuarial report

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

(Dollar amounts in thousands) Last 10 Years\*

| Safety Plan                                        |          | 2022         |    | 2021     |          | 2020     |          | 2019     |    | 2018        |    | 2017        |    | 2016        |    | 2015     |
|----------------------------------------------------|----------|--------------|----|----------|----------|----------|----------|----------|----|-------------|----|-------------|----|-------------|----|----------|
| Total pension liability                            |          |              |    |          |          |          |          |          |    |             |    |             |    |             |    |          |
| Service cost                                       | \$       | 10,023       | \$ | 8,160    | \$       | 7,751    | \$       | 7,563    | \$ | 7,416       | \$ | 6,491       | \$ | 5,935       | \$ | 5,790    |
| Interest on total pension liability                |          | 28,353       |    | 26,416   |          | 24,689   |          | 23,272   |    | 22,274      |    | 21,340      |    | 20,099      |    | 18,885   |
| Changes of assumptions                             |          |              |    |          |          | -        |          | (1,362)  |    | 18,632      |    | -           |    | (4,942)     |    | -        |
| Differences between expected and actual experience |          | 11,944       |    | 10,303   |          | 5,967    |          | 1,241    |    | 745         |    | 4,387       |    | 4,794       |    | -        |
| Benefit payments, including refunds of             |          |              |    |          |          |          |          |          |    |             |    |             |    |             |    |          |
| employee contributions                             |          | (21,311)     |    | (19,418) |          | (18,181) | <u> </u> | (15,962) |    | (15,408)    |    | (14,803)    |    | (14,140)    |    | (13,199) |
| Net change in total pension liability              |          | 29,009       |    | 25,461   |          | 20,226   |          | 14,752   |    | 33,659      |    | 17,415      |    | 11,746      | -  | 11,476   |
| Total pension liability - beginning                |          | 390,240      |    | 364,779  |          | 344,553  |          | 329,801  |    | 296,142     |    | 278,727     |    | 266,981     |    | 255,505  |
| Total pension liability - ending                   | \$       | 419,249      | \$ | 390,240  | \$       | 364,779  | \$       | 344,553  | \$ | 329,801     | \$ | 296,142     | \$ | 278,727     | \$ | 266,981  |
| · · · · · · · · · · · · · · · · · · ·              | <u> </u> |              | ÷  | ,        | <u> </u> |          | -        |          | Ť  | ,           | ÷  |             | ÷  |             | ÷  |          |
| Plan fiduciary net position                        |          |              |    |          |          |          |          |          |    |             |    |             |    |             |    |          |
| Contributions - Employer                           | \$       | 17,129       | \$ | 16,614   | \$       | 14,706   | \$       | 12,357   | \$ | 11,742      | \$ | 10,038      | \$ | 9,428       | \$ | 7,442    |
| Contributions - Employee                           | Ψ        | 5,258        | Ψ  | 2,938    | V        | 2,687    | Ψ        | 2,136    | Ψ  | 2,165       | Ψ  | 1,854       | Ψ  | 1,917       | Ψ  | 2,817    |
| Plan to Plan resource movement                     |          | -            |    | (525)    |          | 17       |          | 2,100    |    | (14)        |    | 1,004       |    | 1,517       |    | 2,017    |
| Net investment income                              |          | 53,872       |    | 11,338   |          | 14,093   |          | 16,940   |    | 20,183      |    | 924         |    | 4,015       |    | 27,150   |
| Benefit payments, including refunds of             |          | 00,012       |    | 11,000   |          | 7 1,000  |          | 10,010   |    | 20,100      |    | 021         |    | 1,010       |    | 27,100   |
| employee contributions                             |          | (21,311)     |    | (19,418) |          | (18,181) |          | (15,962) |    | (15,408)    |    | (14,803)    |    | (14,140)    |    | (13,199) |
| Administrative expense                             |          | (237)        |    | (319)    |          | (153)    |          | (311)    |    | (267)       |    | (112)       |    | (206)       |    | (10,100) |
| Other miscellaneous income / (expenses)            |          | (20.)        |    | (0.0)    |          | (1.00)   |          | ` ,      |    | (201)       |    | ( · · – /   |    | (200)       |    |          |
| ( ' ' '                                            |          | <del>-</del> | _  |          |          |          | _        | (590)    | _  | <del></del> | _  | <del></del> | _  | <del></del> | _  | <u> </u> |
| Net change in fiduciary net position               |          | 54,711       |    | 10,628   |          | 13,170   |          | 14,573   |    | 18,401      |    | (2,098)     |    | 1,015       |    | 24,210   |
| Plan fiduciary net position - beginning            | -4       | 237,578      | _  | 226,950  |          | 213,780  |          | 199,207  |    | 180,806     |    | 182,904     |    | 181,889     |    | 157,679  |
| Plan fiduciary net position - ending               |          | 292,289      | \$ | 237,578  | \$       | 226,950  | \$       | 213,780  | \$ | 199,207     | \$ | 180,806     | \$ | 182,904     | \$ | 181,889  |
|                                                    |          |              |    |          |          |          |          |          |    |             |    |             |    |             |    |          |
| Plan net pension liability - ending                | \$       | 126,960      | \$ | 152,662  | \$       | 137,829  | \$       | 130,773  | \$ | 130,594     | \$ | 115,336     | \$ | 95,823      | \$ | 85,092   |
|                                                    |          |              |    |          |          |          |          |          |    |             |    |             |    |             |    |          |
| Plan fiduciary net position as a                   |          |              |    |          |          |          |          |          |    |             |    |             |    |             |    |          |
| percentage of the total pension liability          |          | 69.72%       |    | 60.88%   |          | 62.22%   |          | 62.05%   |    | 60.40%      |    | 61.05%      |    | 65.62%      |    | 68.13%   |
| Covered payroll**                                  | \$       | 28,370       | \$ | 22,986   | \$       | 20,974   | \$       | 20,809   | \$ | 20,420      | \$ | 19,738      | \$ | 17,941      | \$ | 17,377   |
| Plan net pension liability as a                    |          |              |    |          |          |          |          |          |    |             |    |             |    |             |    |          |
| percentage of covered payroll                      |          | 447.51%      |    | 664.15%  |          | 657.14%  |          | 628.44%  |    | 639.54%     |    | 584.33%     |    | 534.10%     |    | 489.68%  |
|                                                    |          |              |    |          |          |          |          |          |    |             |    |             |    |             |    |          |

<sup>\*</sup> Fiscal year ended June 30, 2015 was the first year of implementation of GASB 68, therefore only eight years of information is show n.

The amounts presented for each fiscal year were determined as of the year end that occurred one year prior.

<sup>\*\*</sup> Based on actuarial report

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) NOTES TO SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS Last 10 Years\*

Benefit Changes: The figures above include any liability impact that may have resulted from plan changes which occurred on or before June 30, 2021, the measurement date, however, offers of two years additional service credit (a.k.a. Golden Handshakes) that occurred after the June 30, 2020 valuation date are not included in the figures above, unless the liability impact is deemed to be material by the plan actuary.

#### Changes in Assumptions:

On December 21, 2016, the CalPERS Board of Administration lowered the discount rate from 7.50 percent to 7.00 percent using a three-year phase-in beginning with the June 30, 2016 actuarial valuations. The decision to reduce the discount rate was primarily based on reduced capital market assumptions provided by external investment consultants and CalPERS investment staff. The specific decision adopted by the Board reflected recommendations from CalPERS staff and additional input from employer and employee stakeholder groups. Based on the investment allocation adopted by the Board and capital market assumptions, the reduced discount rate schedule provides a more realistic assumption for the long-term investment return of the fund.

The CalPERS Board of Administration adopted a new amortization policy effective with this actuarial valuation. The new policy shortens the period over which actuarial gains and losses are amortized from 30 years to 20 years with the payments computed as a level dollar amount. In addition, the new policy does not utilize a 5-year ramp-up and ramp-down on UAL bases attributable to assumption and method changes and non-investment gains/losses. The new policy also does not utilize a 5-year ramp-down on investment gains/losses. These changes will apply only to new UAL bases established on or after June 30, 2019.

For inactive employers, the new amortization policy imposes a maximum amortization period of 15 years for all unfunded accrued liabilities effective June 30, 2017. Furthermore, the plan actuary has the ability to shorten the amortization period on any valuation date based on the life expectancy of plan members and projected cash flow needs to the plan.

None in 2022, 2021 or 2020. In 2019, demographic assumptions and inflation rate were changed in accordance with CalPERS Experience Study and Review of Actual Assumptions December 2017. In 2018, the accounting discount rate was reduced from 7.65% to 7.15%. In 2017, there were no changes in assumptions. In 2016, amounts reported reflect an adjustment of the discount rate from 7.50% (net of administrative expense) to 7.65% (without a reduction for pension plan administrative expense).

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# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS

(Dollar amounts in thousands) Last 10 Years\*

|                                                                                                           | <br>2022      |                | 2021           |                | 2020           |                | 2019     |                | 2018           |                | 2017           |          | 2016           |                | 2015     |
|-----------------------------------------------------------------------------------------------------------|---------------|----------------|----------------|----------------|----------------|----------------|----------|----------------|----------------|----------------|----------------|----------|----------------|----------------|----------|
| Miscellaneous Plan Actuarially determined contribution                                                    | \$<br>90,735  | \$             | 85,108         | \$             | 77,622         | \$             | 64,169   | \$             | 56,040         | \$             | 46,709         | \$       | 39,768         | \$             | 32,756   |
| Contributions in relation to the actuarially determined contribution                                      | <br>(90,735)  |                | (85,108)       |                | (77,622)       |                | (64,169) | _              | (56,040)       | -              | (46,709)       |          | (39,768)       |                | (32,756) |
| Contribution deficiency (excess)                                                                          | \$<br>        | \$             | <del>-</del>   | <u>\$</u>      |                | \$             | -        | \$             |                | \$             |                | \$       | <u>-</u>       | \$             |          |
| Covered payroll **                                                                                        | \$<br>377,709 | \$             | 392,137        | \$             | 403,146        | \$             | 345,828  | \$             | 315,184        | \$             | 288,637        | \$       | 265,778        | \$             | 245,593  |
| Contribution as a percentage of covered payroll                                                           | 24.02%        |                | 21.70%         |                | 19.25%         |                | 18.56%   |                | 17.78%         |                | 16.18%         |          | 14.96%         |                | 13.34%   |
|                                                                                                           |               |                |                | 尹              |                |                |          |                |                |                |                |          |                |                |          |
|                                                                                                           | 2022          |                | 2021           |                | 2020           |                | 2019     |                | 2018           |                | 2017           |          | 2016           |                | 2015     |
| Safety Plan                                                                                               | <br>2022      | 1              | 2021           | _              | 2020           |                | 2019     |                | 2018           |                | 2017           |          | 2016           |                | 2015     |
| Safety Plan Actuarially determined contribution                                                           | \$<br>2022    | \$             | 2021<br>19,410 | \$             | 2020<br>16,391 | \$             |          | \$             | 2018<br>12,162 | \$             | 2017<br>11,677 | \$       | 2016<br>10,658 | \$             | 9,512    |
| •                                                                                                         |               | \$             |                | \$             |                | \$             |          | \$             |                | \$             |                | \$       |                | \$             |          |
| Actuarially determined contribution                                                                       | 20,974        | \$<br>         | 19,410         | \$<br>=<br>\$  | 16,391         | \$             | 13,046   | \$             | 12,162         | \$             | 11,677         | \$       | 10,658         | \$             | 9,512    |
| Actuarially determined contribution  Contributions in relation to the actuarially determined contribution | \$<br>20,974  | \$<br>\$<br>\$ | 19,410         | \$<br>\$<br>\$ | 16,391         | \$<br>\$<br>\$ | 13,046   | \$<br>\$<br>\$ | 12,162         | \$<br>\$<br>\$ | 11,677         | \$<br>\$ | 10,658         | \$<br>\$<br>\$ | 9,512    |

<sup>\*</sup> Fiscal year ended June 30, 2015 was the first year of implementation of GASB 68; therefore, only eight years of information is shown.

<sup>\*\*</sup> Based on actual payroll

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# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) NOTES TO SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS Last 10 Years\*

The actuarial methods and assumptions used to set the actuarially determined contributions for fiscal year 2022 were derived from the June 30, 2020 funding valuation reports, as presented below:

|                                             | <u>Miscellaneous</u>                                                                                              | <u>Safety</u>                                                                                                                 |
|---------------------------------------------|-------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|
| Actuarial cost method                       | Entry Age Normal Cost                                                                                             | Entry Age Normal Cost                                                                                                         |
| Amortization method/period                  | Level percentage of payroll                                                                                       | Level percentage of payroll                                                                                                   |
| Asset valuation method                      | Market Value of Assets                                                                                            | Market Value of Assets                                                                                                        |
| Inflation                                   | 2.50% compounded annually                                                                                         | 2.50% compounded annually                                                                                                     |
| Projected salary increase<br>Payroll growth | Varies by entry age 2.75% compounded annually                                                                     | Varies by entry age 2.75% compounded annually                                                                                 |
| Discount Rate                               | 7.15% compounded annually, net of Investment & Administrative Expenses; includes inflation Derived using CalPERS' | 7.15% compounded annually,<br>net of Investment &<br>Administrative Expenses;<br>includes inflation<br>Derived using CalPERS' |
|                                             | Membership                                                                                                        | Membership                                                                                                                    |
| Retirement age                              | Based on the 2017 CalPERS Experience Study                                                                        | Based on the 2017CalPERS<br>Experience Study                                                                                  |
| Mortality <sup>1</sup>                      | Based on the 2017 CalPERS Experience Study                                                                        | Based on the 2017CalPERS Experience Study                                                                                     |

<sup>&</sup>lt;sup>1</sup> Post-retirement mortality rates include 15 years of projected on-going mortality improvement using 90 percent of Scale MP 2016 published by the Society of Actuaries

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS

(Dollar amounts in thousands) Last 10 Years\*

| Retiree Health Benefits                                        |    | 2022     |    | 2021     |          | 2020      |    | 2019     |    | 2018     |    | 2017     |
|----------------------------------------------------------------|----|----------|----|----------|----------|-----------|----|----------|----|----------|----|----------|
| Total OPEB liability                                           |    |          |    |          |          |           | _  | 20.0     | _  | 20.0     |    |          |
| Service cost                                                   | \$ | 27,787   | \$ | 24,764   | \$       | 23,497    | \$ | 23,480   | \$ | 21,777   | \$ | 21,143   |
| Interest                                                       |    | 40,125   |    | 42,511   |          | 41,348    |    | 40,503   |    | 39,409   |    | 36,977   |
| Changes of benefit terms                                       |    | -        |    | (2,994)  |          | -         |    | (1,224)  |    | -        |    | -        |
| Difference between expected and                                |    |          |    |          |          |           |    |          |    |          |    |          |
| actual experience                                              |    | (12,079) |    | (29,719) |          | (17,434)  |    | (29,522) |    | (35,022) |    | -        |
| Change of assumptions                                          |    | (18,173) |    | 5,333    |          | (4,784)   |    | 4,337    |    | 35,015   |    | -        |
| Benefit payments, including refunds *                          |    | (29,480) |    | (26,890) |          | (25, 130) |    | (24,060) |    | (23,095) |    | (22,396) |
| Net changes in total OPEB liability                            |    | 8,180    |    | 13,005   |          | 17,497    |    | 13,514   |    | 38,084   |    | 35,724   |
| Total OPEB liability- beginning                                | _  | 655,697  | _  | 642,692  | _        | 625,195   |    | 611,681  |    | 573,597  |    | 537,873  |
| Total OPEB liability- ending                                   | \$ | 663,877  | \$ | 655,697  | \$       | 642,692   | \$ | 625,195  | \$ | 611,681  | \$ | 573,597  |
| Fiduciary net position                                         |    |          |    |          |          |           |    |          |    |          |    |          |
| Contributions from the employer                                | \$ | 44.021   | \$ | 45.978   | \$       | 41.832    | \$ | 39,511   | \$ | 35.569   | \$ | 28,912   |
| Net investment income                                          | Ψ  | (65,580) | Ψ  | 93,374   | Ψ        | 32,235    | Ψ  | 19,355   | Ψ  | 23,448   | Ψ  | 26,497   |
| Benefit payments, including refunds *                          |    | (29,480) |    | (26,890) |          | (25,130)  |    | (24,060) |    | (23,095) |    | (22,396) |
| Administrative expense                                         |    | (254)    |    | (269)    |          | (279)     |    | (186)    |    | (223)    |    | (266)    |
| Net changes in total fiduciary net position                    |    | (51,293) | _  | 112,193  |          | 48,658    |    | 34.620   |    | 35,699   |    | 32,747   |
| Total fiduciary net position- beginning                        |    | 501,321  |    | 389,128  |          | 340,470   |    | 305,850  |    | 270,151  |    | 237,404  |
| Total fiduciary net position- ending                           | \$ | 450,028  | \$ | 501,321  | \$       | 389,128   | \$ | 340,470  | \$ | 305,850  | \$ | 270,151  |
| Net OPEB liability                                             | \$ | 213,849  | •  | 154,376  | \$       | 253,564   | æ  | 284,725  | æ  | 305,831  | æ  | 303,446  |
| •                                                              | φ  | 213,049  | Ψ  | 134,370  | <u>φ</u> | 255,504   | φ  | 204,725  | φ  | 303,031  | φ  | 303,440  |
| Plan fiduciary net position as a                               |    | 07.700/  |    | 70.400/  |          | 00.550/   |    | E4 400/  |    | F0 000/  |    | 47.400/  |
| percentage of the total OPEB liability                         | Φ. | 67.79%   | Φ. | 76.46%   | •        | 60.55%    | Φ  | 54.46%   | Φ  | 50.00%   | Φ  | 47.10%   |
| Covered employee payroll                                       | \$ | 505,787  | ф  | 504,541  | \$       | 508,509   | Ъ  | 463,124  | Ъ  | 418,573  | \$ | 372,887  |
| Net OPEB liability as a percentage of covered employee payroll |    | 42.28%   |    | 30.60%   |          | 49.86%    |    | 61.48%   |    | 73.07%   |    | 81.38%   |
| . , . ,                                                        |    |          |    |          |          |           |    |          |    |          |    |          |

This schedule is intended to show information for the past ten years. Additional years will be displayed as they become available. become available.

#### Changes of benefit terms

- 2019-The additional \$44 monthly BPO & BPMA retiree contributions cease in 2035 (ceased in
- 2018 for previous measurement date)
- 2021-\$37/month retiree contributions extended to 2024

# Changes of assumptions

- 2018-Discount rate was changed from 6.75% at 6/30/2017 to 6.50% at 6/30/2018
   -General inflation was changed from 3.00% in 2017 to 2.75% in 2018
- 2019-Demographic assumptions were updated to CalPERS 1997-2015 Experience Study
- 2020-Mortality improvement scale was updated to Scale MP-2019
  - -Medical trend was changed from 7.50% for 2020 to 7.25% for 2021 for Non-Medicare, and from 6.50% for 2020 to 6.30% for 2021 for Medicare
- 2021-Discount rate was changed from 6.50% at 6/30/2020 to 6.00% at 6/30/2021
  - -Mortality improvement scale was updated to Scale MP-2020
  - -Claim cost was updated using age based claims
  - -Medical trend rate for Kaiser Senior Advantage Plans was decreased
- 2022-General inflation changed from 2.75% to 2.50% per annum
  - -Salary increases changed from 3.00% to 2.75% annually
  - -Mortality improvement scale was updated from Scale MP-2020 to Scale MP-2021
  - -Retiree participation at retirement, spouse coverage at retirement

<sup>\*</sup> Includes implied subsidy benefit payments of \$4,560,000, \$4,655,000, \$4,413,000, \$4,306,000, \$4,196,000 and \$3,900,000 in fiscal years 2022, 2021, 2020, 2019, 2018 and 2017, respectively.

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS

(Dollar amounts in thousands) Last 10 Years\*

| Survivor Benefit Plan                              | 2022          |                                       | 2021     |    | 2020     |    | 2019    |    | 2018    |    | 2017    |
|----------------------------------------------------|---------------|---------------------------------------|----------|----|----------|----|---------|----|---------|----|---------|
| Total OPEB liability                               |               |                                       |          |    |          |    |         |    |         |    |         |
| Service cost                                       | \$<br>3,334   | \$                                    | 3,527    | \$ | 2,011    | \$ | 1,901   | \$ | 2,071   | \$ | 2,559   |
| Interest                                           | 1,236         |                                       | 1,168    |    | 1,260    |    | 1,428   |    | 1,588   |    | 1,396   |
| Changes of benefit terms                           | -             |                                       | 142      |    | =        |    | 22      |    | -       |    | -       |
| Difference between expected and actual experience  | (4,901)       |                                       | (2,797)  |    | (971)    |    | (5,946) |    | (1,017) |    | -       |
| Change of assumptions                              | (12,368)      |                                       | (4, 132) |    | 13,366   |    | 1,935   |    | (9,676) |    | (7,743) |
| Benefit payments, including refunds                | <br>(340)     |                                       | (296)    |    | (434)    | _  | (213)   | _  | (329)   | _  | (346)   |
| Net changes in total OPEB liability                | (13,039)      |                                       | (2,388)  |    | 15,232   |    | (873)   |    | (7,363) |    | (4,134) |
| Total OPEB liability- beginning                    | 47,064        | _                                     | 49,452   | _  | 34,220   |    | 35,093  |    | 42,456  |    | 46,590  |
| Total OPEB liability- ending                       | \$<br>34,025  | \$                                    | 47,064   | \$ | 49,452   | \$ | 34,220  | \$ | 35,093  | \$ | 42,456  |
|                                                    |               |                                       |          |    |          | >  |         |    |         |    |         |
| Fiduciary net position                             |               |                                       |          |    |          |    |         |    |         |    |         |
| Contributions from the employee                    | \$<br>695     | \$                                    | 9,456    | \$ | 434      | \$ | 213     | \$ | 329     | \$ | 346     |
| Investment income                                  | (1,268)       |                                       | 1,309    |    | -        |    | -       |    | -       |    | -       |
| Administrative expenses                            | (49)          |                                       | (18)     |    | -        |    | -       |    | -       |    | -       |
| Benefit payments, including refunds                | (340)         | _                                     | (296)    | _  | (434)    |    | (213)   |    | (329)   |    | (346)   |
| Net changes in total fiduciary net position        | (962)         |                                       | 10,451   |    | -        |    | -       |    | -       |    | -       |
| Total fiduciary net position- beginning            | <br>10,451    |                                       |          | 42 | <u> </u> |    |         |    |         |    |         |
| Total fiduciary net position- ending               | \$<br>9,489   | \$                                    | 10,451   | \$ | _        | \$ | -       | \$ | -       | \$ | -       |
|                                                    |               |                                       |          | 7  |          |    |         |    |         |    |         |
| Net OPEB liability                                 | \$<br>24,536  | \$                                    | 36,613   | \$ | 49,452   | \$ | 34,220  | \$ | 35,093  | \$ | 42,456  |
| Plan fiduciary net position as a percentage of the | \             |                                       |          |    |          |    |         |    |         |    |         |
| total OPEB liability                               | 27.89%        |                                       | 22.21%   |    | 0.00%    |    | 0.00%   |    | 0.00%   |    | 0.00%   |
| Covered employee payroll                           | \$<br>505,787 | \$                                    | 504,541  | \$ | 508,509  | \$ | 463,124 | \$ | 418,573 | \$ | 372,887 |
| Net OPEB liability as a percentage of covered      |               | \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ |          |    |          |    |         |    |         |    |         |
| employee payroll                                   | 4.85%         |                                       | 7.26%    |    | 9.72%    |    | 7.39%   |    | 8.38%   |    | 11.39%  |
|                                                    |               |                                       |          |    |          |    |         |    |         |    |         |

<sup>\*</sup> This schedule is intended to show information for the past ten years. Additional years will be displayed as they become available.

# Changes of benefit terms

- 2019 The additional \$44 monthly BPOA & BPMA retiree contributions cease in 2035 (ceased in 2018 for previous measurement date)
- 2021 \$37/month retiree contributions reimbursed by Plan to survivors extended to 2024

# Changes of assumptions

- 2017 Discount rate changed from 2.85% in 2016 to 3.58% in 2017
- 2018 Discount rate changed from 3.58% in 2017 to 3.87% in 2018
- General Inflation changed from 3.0% in 2017 to 2.75% in 2018
- 2019 Demographic assumptions were updated to CalPERS 1997-2015 experience Study
- 2020 Discount rate was updated based on municipal bond rate as of measurement date
  - Mortality improvement scale was updated to Scale MP-2019
- 2021 Plan funding through a trust began
  - Discount rate based on crossover test
  - Decreased medical trend rate for Kaiser Senior Advantage plans
  - Mortality improvement scale was updated to Scale MP-2020
- 2022 Discount rate was updated from 2.46% to 3.79% based on crossover test
  - Economic Assumptions
    - General inflation changed from 2.75% to 2.50% per annum
    - Salary increases changed from 3.00% to 2.75% annually
  - -Mortality improvement scale was updated from Scale MP-2020 to MP-2021

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS

(Dollar amounts in thousands) Last 10 Years\*

| Retiree Life Insurance                                              | 2022          | 2021          |    | 2020    | 2019          |    | 2018    |    | 2017    |
|---------------------------------------------------------------------|---------------|---------------|----|---------|---------------|----|---------|----|---------|
| Total OPEB liability                                                |               |               |    |         |               |    |         |    |         |
| Service cost                                                        | \$<br>2,430   | \$<br>2,087   | \$ | 1,321   | \$<br>1,146   | \$ | 1,158   | \$ | 1,401   |
| Interest                                                            | 1,215         | 1,147         |    | 1,339   | 1,402         |    | 1,264   |    | 1,101   |
| Changes of benefit terms                                            | -             | -             |    | -       | (1,032)       |    | -       |    | -       |
| Difference between expected and actual experience                   | (1,133)       | 1,188         |    | 748     | (414)         |    | 167     |    | -       |
| Change of assumptions                                               | (12,428)      | 733           |    | 10,636  | 1,838         |    | (891)   |    | (4,915) |
| Benefit payments, including refunds **                              | (1,181)       | <br>(1,030)   | _  | (1,367) | (821)         | _  | (679)   | _  | (685)   |
| Net changes in total OPEB liability                                 | (11,097)      | 4,125         |    | 12,677  | 2,119         |    | 1,019   |    | (3,098) |
| Total OPEB liability- beginning                                     | <br>54,430    | <br>50,305    | _  | 37,628  | <br>35,509    | _  | 34,490  |    | 37,588  |
| Total OPEB liability- ending                                        | \$<br>43,333  | \$<br>54,430  | \$ | 50,305  | \$<br>37,628  | \$ | 35,509  | \$ | 34,490  |
| Covered employee payroll                                            | \$<br>453,877 | \$<br>456,619 | \$ | 508,509 | \$<br>463,124 | \$ | 418,573 | \$ | 372,887 |
| Total OPEB liability as a percentage of covered<br>employee payroll | 9.55%         | 11.92%        |    | 9.89%   | 8.12%         |    | 8.48%   |    | 9.25%   |

There are no assets accumulated in trust for the Retiree Life Insurance plan

#### Benefit Changes:

- 2019 the additional \$44 monthly BPOA & BPMA retiree contributions cease in 2035 (ceased in 2018 for previous measurement date)
- BPOA and BPMA members retiring on or after 1/1/19 do not have life insurance benefits provided by the District, nor would they be eligible to purchase life insurance through the District plan

#### Changes in Assumptions:

- 2017 Discount rate was updated based on municipal bond rate as of measurement date Mortality improvement scale was updated to Scale MP - 2017
- 2018 Discount rate was updated based on municipal bond rate as of measurement date, 3.87% for 2018 2019 Discount rate was updated based on municipal bond rate as of measurement date, 3.50% for 2019 CalPERS 1997-2015 Experience study was used
- 2020 Discount rate was updated based on municipal bond rate as of measurement date, 2.21% for 2020 Mortality improvement scale was updated to Scale MP- 2019
- 2021 Discount rate was updated based on municipal bond rate as of measurement date, 2.16% for 2021 Mortality improvement scale was updated to Scale MP 2020
- 2022 -Discount rate was updated based on municipal bond rate as of the measurement date
  - -Economic Assumptions
  - -Mortality Improvement scale was updated to Scale MP-2021

<sup>\*</sup> This schedule is intended to show information for the past ten years. Additional years will be displayed as they become

<sup>\*\*</sup> Includes implied subsidy benefit payments of \$1,021,000, \$892,000, \$1,210,000, \$679,000, \$547,000 and \$542,000 in fiscal years 2022, 2021, 2020, 2019, 2018 and 2017, respectively.

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF EMPLOYER OPEB CONTRIBUTIONS

(Dollar amounts in thousands) Last 10 Years\*

|                                                                                                                | 2022         | 2021      | 2020      | 2019      | 2018      | 2017      |
|----------------------------------------------------------------------------------------------------------------|--------------|-----------|-----------|-----------|-----------|-----------|
| Retiree Health Benefits Actuarially determined contribution (ADC) Contributions in relation to the actuarially | \$ 44,021    | \$ 45,978 | \$ 41,832 | \$ 39,511 | \$ 35,569 | \$ 28,912 |
| determined contribution                                                                                        | (44,021)     | (45,978)  | (41,832)  | (39,511)  | (35,569)  | (28,912)  |
| Contribution deficiency / (excess)                                                                             | <u> </u>     | \$ -      | \$ -      | <u>\$</u> | <u> </u>  | <u> </u>  |
| Covered employee payroll **                                                                                    | 505,787      | 504,541   | 508,509   | 463,124   | 418,573   | 372,887   |
| Contributions as a percentage of covered employee payroll                                                      | 8.70%        | 9.11%     | 8.23%     | 8.53%     | 8.50%     | 7.75%     |
|                                                                                                                |              |           |           |           |           |           |
|                                                                                                                | 2022         | 2021      | 2020      | 2019      | 2018      | 2017      |
| Survivor Benefit Plan                                                                                          |              |           |           |           |           |           |
| Actuarially determined contribution (ADC)                                                                      | \$ 2,913     | \$ 3,268  | \$ 3,019  | \$ 2,911  | \$ 2,672  | \$ 3,138  |
| Contributions in relation to the actuarially                                                                   |              |           |           |           |           |           |
| determined contribution                                                                                        | <del>-</del> |           |           |           |           | <u> </u>  |
| Contribution deficiency / (excess)                                                                             | \$ 2,913     | \$ 3,268  | \$ 3,019  | \$ 2,911  | \$ 2,672  | \$ 3,138  |
| Covered employee payroll **                                                                                    | -            | 504,541   | 508,509   | 463,124   | 418,573   | 372,887   |
| Contributions as a percentage of covered employee payroll                                                      | %            | 0.00%     | 0.00%     | 0.00%     | 0.00%     | 0.00%     |

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF EMPLOYER OPEB CONTRIBUTIONS

(Dollar amounts in thousands)
Last 10 Years\*

| Retiree Health Benefits                     |    | 2022      |    | 2021     |    | 2020      |    | 2019     |    | 2018     |    | 2017     |
|---------------------------------------------|----|-----------|----|----------|----|-----------|----|----------|----|----------|----|----------|
| Total OPEB liability                        |    |           |    |          |    |           |    |          |    |          |    |          |
| Service cost                                | \$ | 27,787    | \$ | 24,764   | \$ | 23,497    | \$ | 23,480   | \$ | 21,777   | \$ | 21,143   |
| Interest                                    |    | 40,125    |    | 42,511   |    | 41,348    |    | 40,503   |    | 39,409   |    | 36,977   |
| Changes of benefit terms                    |    | -         |    | (2,994)  |    | -         |    | (1,224)  |    |          |    | -        |
| Difference between expected and             |    |           |    |          |    |           |    |          |    |          |    |          |
| actual experience                           |    | (12,079)  |    | (29,719) |    | (17,434)  |    | (29,522) |    | (35,022) |    | -        |
| Change of assumptions                       |    | (18, 173) |    | 5,333    |    | (4,784)   |    | 4,337    |    | 35,015   |    | -        |
| Benefit payments, including refunds *       |    | (29,480)  |    | (26,890) |    | (25, 130) | _  | (24,060) |    | (23,095) |    | (22,396) |
| Net changes in total OPEB liability         |    | 8,180     |    | 13,005   |    | 17,497    |    | 13,514   |    | 38,084   |    | 35,724   |
| Total OPEB liability- beginning             |    | 655,697   |    | 642,692  |    | 625,195   |    | 611,681  |    | 573,597  |    | 537,873  |
| Total OPEB liability- ending                | \$ | 663,877   | \$ | 655,697  | \$ | 642,692   | \$ | 625,195  | \$ | 611,681  | \$ | 573,597  |
|                                             |    |           |    |          | -  |           | 7  |          |    |          | _  |          |
| Fiduciary net position                      |    |           |    |          |    |           |    |          |    |          |    |          |
| Contributions from the employer             | \$ | 44,021    | \$ | 45,978   | \$ | 41,832    | \$ | 39,511   | \$ | 35,569   | \$ | 28,912   |
| Net investment income                       |    | (65,580)  |    | 93,374   |    | 32,235    |    | 19,355   |    | 23,448   |    | 26,497   |
| Benefit payments, including refunds *       |    | (29,480)  |    | (26,890) |    | (25, 130) |    | (24,060) |    | (23,095) |    | (22,396) |
| Administrative expense                      |    | (254)     |    | (269)    |    | (279)     |    | (186)    |    | (223)    |    | (266)    |
| Net changes in total fiduciary net position |    | (51,293)  |    | 112,193  |    | 48,658    |    | 34,620   |    | 35,699   |    | 32,747   |
| Total fiduciary net position- beginning     |    | 501,321   |    | 389,128  |    | 340,470   |    | 305,850  |    | 270,151  |    | 237,404  |
| Total fiduciary net position- ending        | \$ | 450,028   | \$ | 501,321  | \$ | 389,128   | \$ | 340,470  | \$ | 305,850  | \$ | 270,151  |
|                                             | _  |           | 47 |          | 1  |           |    |          | -  |          |    |          |
| Net OPEB liability                          | \$ | 213,849   | \$ | 154,376  | \$ | 253,564   | \$ | 284,725  | \$ | 305,831  | \$ | 303,446  |
| Plan fiduciary net position as a            |    |           |    |          | 4  |           | _  |          |    |          |    |          |
| percentage of the total OPEB liability      |    | 67.79%    |    | 76.46%   |    | 60.55%    |    | 54.46%   |    | 50.00%   |    | 47.10%   |
| Covered employee payroll                    | \$ | 505,787   | \$ | 504,541  | \$ | 508,509   | \$ | 463,124  | \$ | 418,573  | \$ | 372,887  |
| Net OPEB liability as a percentage of       |    |           |    |          |    |           |    |          |    |          |    |          |
| covered employee payroll                    |    | 42.28%    |    | 30.60%   |    | 49.86%    |    | 61.48%   |    | 73.07%   |    | 81.38%   |
|                                             |    |           |    |          |    |           |    |          |    |          |    |          |

This schedule is intended to show information for the past ten years. Additional years will be displayed as they become available. become available.

<sup>\*</sup> Includes implied subsidy benefit payments of \$4,560,000, \$4,655,000, \$4,413,000, \$4,306,000, \$4,196,000 and \$3,900,000 in fiscal years 2022, 2021, 2020, 2019, 2018 and 2017, respectively.

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) NOTES TO SCHEDULE OF EMPLOYER OPEB CONTRIBUTIONS Last 10 Years\*

Methods and assumptions for the actuarially determined contribution for fiscal year 2022 are as follows:

Retiree Health Benefits

Valuation Date June 30, 2021

Actuarial Cost Method Entry Age, level percentage of payroll

Amortization Method Level percent of payroll

Amortization Period 13- year fixed period for 2020 valuation changes

Asset Valuation Method Market value of asset

Discount Rate and Long Term

Expected Rate of Return on Assets 6.00% General Inflation 2.75%

Medical Trend Non-Medicare- 7.00% for 2022 decreasing to an ultimate

rate of 4.00% in 2076

Medicare (Non-Kaiser)- 6.10% for 2022, decreasing to an

ultimate rate of 4.00% in 2076

Medicare (Kaiser)- 5.00% for 2022, decreasing to an

ultimate rate of 4.00% in 2076

Mortality CalPERS 1997-2015 Experience Study

Mortality Improvement Mortality projected fully generational Scale MP-2020

Survivor Benefits

Valuation Date

Cost Method

Amortization Method

June 30, 2021

Entry Age Normal

Level percent of payroll

Amortization Period 19-year fixed period beginning June 30, 2021

Valuation Assets Market value of assets

Discount Rate 3.79%
General Inflation 2.50%

Medical Trend Non-Medicare- 7.00% for 2022 decreasing to an ultimate

rate of 4.00% in 2076

Medicare- 6.1% for 2022, decreasing to an ultimate rate of

4.00% in 2076

Medicare (Kaiser)- 5% for 2022, decreasing to an ultimate

rate of 4.00% in 2076.

Mortality CalPERS 1997-2015 Experience Study

Mortality Improvement Mortality projected fully generational Scale MP-2021

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENTS – FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION

(Dollar amounts in thousands) June 30, 2022

| 400570                                                 |    | ree Health<br>nefit Trust | Survivor<br>Benefit Trust |       | Tota | al Fiduciary<br>Funds |
|--------------------------------------------------------|----|---------------------------|---------------------------|-------|------|-----------------------|
| ASSETS                                                 | ¢  | 26 671                    | ф                         | 1 221 | ¢.   | 27 002                |
| Cash and cash equivalents Receivables and other assets | \$ | 36,671                    | \$                        | 1,221 | \$   | 37,892                |
| Receivable from BART                                   |    | _                         |                           | 147   |      | 147                   |
| Interest and dividend receivables                      |    | 511                       |                           | 1     |      | 512                   |
| Pending trades receivables                             |    | 11,592                    |                           | · -   |      | 11,592                |
| Prepaid expenses                                       |    | 19                        |                           | _     |      | 19                    |
| Total receivables and other assets                     |    | 12,122                    | _                         | 148   | -    | 12,270                |
|                                                        |    | <u> </u>                  |                           |       |      | <u> </u>              |
| Investments                                            |    |                           |                           |       |      |                       |
| Domestic common stocks                                 |    | 45,666                    |                           | -     |      | 45,666                |
| Foreign stocks                                         |    | 3,107                     |                           | -     |      | 3,107                 |
| U.S. Treasury obligations                              |    | 27,776                    |                           | -     |      | 27,776                |
| Mortgage backed securities                             |    | 12,623                    |                           | -     |      | 12,623                |
| Mutual funds - equity                                  |    | 213,269                   |                           | 5,245 |      | 218,514               |
| Mutual funds - fixed income securities                 |    | 77,070                    |                           | 2,896 |      | 79,966                |
| Corporate obligations                                  |    | 42,263                    |                           | -     |      | 42,263                |
| Foreign obligations                                    |    | 2,600                     |                           | -     |      | 2,600                 |
| Total investments                                      |    | 424,374                   |                           | 8,141 |      | 432,515               |
| Total assets                                           |    | 473,167                   |                           | 9,510 |      | 482,677               |
| LIABILITIES                                            |    |                           |                           |       |      |                       |
| Accounts payable                                       |    | 172                       |                           | 21    |      | 193                   |
| Pending trades payable                                 |    | 22,967                    |                           |       |      | 22,967                |
| Total liabilities                                      |    | 23,139                    |                           | 21    |      | 23,160                |
|                                                        |    |                           | _                         |       |      | <u></u>               |
| Net position restricted for other postemployment       |    |                           |                           |       |      |                       |
| benefits                                               | \$ | 450,028                   | \$                        | 9,489 | \$   | 459,517               |
|                                                        |    | <del>-</del>              |                           | _     |      | -                     |

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENTS – FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

(Dollar amounts in thousands) Year Ended June 30, 2022

|                                                                              | Retiree Health<br>Benefit Trust |          | Survivor Benefit<br>Trust |         | Total Fiduciary<br>Funds |          |
|------------------------------------------------------------------------------|---------------------------------|----------|---------------------------|---------|--------------------------|----------|
| Additions                                                                    |                                 |          |                           |         |                          |          |
| Employer contributions                                                       | \$                              | 44,021   | \$                        | -       | \$                       | 44,021   |
| Employee and retiree contributions                                           |                                 | -        |                           | 695     |                          | 695      |
| Net investment income (expense):                                             |                                 |          |                           |         |                          |          |
| Interest income                                                              |                                 | 5,768    |                           | 146     |                          | 5,914    |
| Net realized and unrealized gains on investments                             |                                 | (70,855) |                           | (1,412) |                          | (72,267) |
| Investment expense                                                           |                                 | (493)    |                           | (13)    |                          | (506)    |
| Net investment income (expense)                                              |                                 | (65,580) | /_                        | (1,279) |                          | (66,859) |
| Total additions                                                              |                                 | (21,559) |                           | (584)   |                          | (22,143) |
| Deductions                                                                   |                                 |          |                           |         |                          |          |
| Benefit payments                                                             |                                 | 29,480   |                           | 340     |                          | 29,820   |
| Legal fees                                                                   |                                 | 10       |                           | 14      |                          | 24       |
| Audit fees                                                                   |                                 | 18       |                           | 19      |                          | 37       |
| Insurance expense                                                            |                                 | 24       |                           | -       |                          | 24       |
| Administrative fees                                                          |                                 | 202      |                           | 5       |                          | 207      |
| Total deductions                                                             | /_                              | 29,734   |                           | 378     |                          | 30,112   |
| Change in net position                                                       |                                 | (51,293) |                           | (962)   |                          | (52,255) |
| Net position restricted for other postemployment benefits, beginning of year | _                               | 501,321  |                           | 10,451  |                          | 511,772  |
| Net position restricted for other postemployment benefits, end of year       | \$                              | 450,028  | \$                        | 9,489   | \$                       | 459,517  |



# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE HEALTH BENEFIT TRUST

(A FIDUCIARY COMPONENT UNIT OF THE SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT)

# FINANCIAL STATEMENTS

For the Year Ended June 30, 2022

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE HEALTH BENEFIT TRUST

# FINANCIAL STATEMENTS For the Year Ended June 30, 2022

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
San Francisco Bay Area Rapid Transit District
Retiree Health Benefit Trust
Oakland, California

# Report on the Audit of the Financial Statements

# **Opinion**

We have audited the financial statements of the San Francisco Bay Area Rapid Transit District Retiree Health Benefit Trust ("Trust"), a component unit of the San Francisco Bay Area Rapid Transit District ("District"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Trust's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Trust, as of June 30, 2022, and the changes in fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Trust, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Trust's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Trust's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Trust's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in net OPEB liability and related ratios, the schedule of employer contributions, and the schedule of investment returns, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

San Francisco, California <>, 2022

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE HEALTH BENEFIT TRUST MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) June 30, 2022

The following discussion and analysis of the financial performance of the Retiree Health Benefit Trust (the "Trust") of the San Francisco Bay Area Rapid Transit District (the "District") provides an overview of its financial activities for the year ended June 30, 2022. Please read it in conjunction with the Trust's financial statements, which begin on page 6. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests solely with management of the Trust. To the best of our knowledge and belief, the financial statements, as presented, are accurate in all material respects.

# Financial Highlights

Net position held in trust for retiree health benefits totaled \$450,028,000 as of June 30, 2022.

#### Financial Statements

The financial report for the Trust includes management's discussion and analysis, statement of fiduciary net position, statement of changes in fiduciary net position, and notes to the financial statements. These financial statements are prepared on the accrual basis of accounting. The Trust is administered by one or more trustees appointed by the District's Board of Directors (the "Board"). Currently, the Board has appointed the District's Controller-Treasurer as the Trustee. The Trust's assets are held in trust by US Bank.

# Condensed Statements of Changes in Fiduciary Net Position

The following table indicates the changes in fiduciary net position for the years ended June 30, 2022 and 2021 (dollar amounts in thousands):

|                                  | <u>2022</u> | <u>2021</u> | Increase<br><u>Decrease</u> |
|----------------------------------|-------------|-------------|-----------------------------|
| Employer contributions           | \$ 44,021   | \$ 45,978   | \$ (1,957)                  |
| Net investment income (loss)     | (65,580)    | 93,374      | (158,954)                   |
| Total additions                  | (21,559)    | 139,352     | (160,911)                   |
| Benefit payments                 | 29,480      | 26,890      | 2,590                       |
| Other expenses                   | 254         | 269         | (15)                        |
| Total deductions                 | 29,734      | 27,159      | 2,575                       |
| Change in fiduciary net position | (51,293)    | 112,193     | (163,486)                   |
| Net position, beginning of year  | 501,321     | 389,128     | 112,193                     |
| Net position, end of year        | \$ 450,028  | \$ 501,321  | \$ (51,293)                 |

# **Employer Contributions**

Per the Collective Bargaining Agreement (CBA), effective July 1, 2013, the District was required to contribute to the Trust at a minimum the Actuarially Determined Contribution (ADC). The ADC for fiscal year 2022 is based on an actuarial valuation as of June 30, 2020. In fiscal year 2022, employer contributions decreased by \$1,957,000 compared to fiscal year 2021. The District's contribution rate for fiscal year 2022 was 9.4% of projected employee payroll of active miscellaneous and safety employees covered by the plan or \$44,021,000 compared to 11.2% in 2021 or \$45,978,000. The implied subsidy, which is part of the contributions made, amounted to \$4,560,000 in fiscal year 2022 compared to \$4,655,000 in fiscal year 2021.

#### Net Investment Income

In fiscal year 2022, net investment income decreased by \$158,954,000 compared to fiscal year 2021. The Trust had a negative rate of return of 12.8% in fiscal year 2022 compared to a 23.6% gain in the previous fiscal year. The return in the financial market fell significantly in the fourth quarter of the current fiscal year as the Federal Reserve started raising the Fed Funds rate to control high inflation exacerbated by the economy's pandemic related disruptions and the general lack of stability in global political climate.

# **Benefit Payments**

The CBA established that beginning July 1, 2013, the full ADC will be contributed to the Trust and that retiree medical benefits will be paid directly from the Trust. Medical insurance premiums paid by the Trust, including the implied subsidy, increased in fiscal year 2022 by \$2,590,000 mainly due to the increase in the number of retirees as a result of implementing in fiscal year 2021 the District's Retirement Incentive Program (DRIP) as part of management initiative to reduce labor costs to address the economic impact of the pandemic. The 287 employees who took the DRIP in March 2021 increased the number of retirees and survivors receiving benefits to 2,793 in fiscal year 2022 compared to 2,522 retirees and survivors in fiscal year 2021 prior to the implementation of the DRIP.

# Condensed Statements of Fiduciary Net Position

A comparison of the Trust's statements of fiduciary net position as of June 30, 2022 and 2021 is as follows (dollar amounts in thousands):

|              | 2022       | <u>2021</u> | Increase<br><u>Decrease</u> |
|--------------|------------|-------------|-----------------------------|
| Assets       | \$ 473,167 | \$ 501,511  | \$ (28,344)                 |
| Liabilities  | 23,139     | 190         | 22,949                      |
| Net position | \$ 450,028 | \$ 501,321  | \$ (51,293)                 |

Fiduciary net position decreased in fiscal year 2022 by \$51,293,000 primarily due to the net investment loss of \$65,580,000 in fiscal year 2022 offset by the \$14,287,000 excess in employer contributions over benefit payments and other expenses.

The increase of \$22,949,000 in liabilities between fiscal years 2022 and 2021 is mostly due to the timing in settlement of investment transactions traded near fiscal year-end.

#### Request for Information

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District's Controller-Treasurer, 2150 Webster Street, 10<sup>th</sup> Floor, P.O. Box 12688, Oakland, California 94612.

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# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE HEALTH BENEFIT TRUST STATEMENT OF FIDUCIARY NET POSITION June 30, 2022

(dollar amounts in thousands)

| Cash and cash equivalents                           | \$ 36,671  |
|-----------------------------------------------------|------------|
| Receivables and other assets                        |            |
| Interest & dividend receivables                     | 511        |
| Pending trades receivables                          | 11,592     |
| Prepaid expenses                                    | 19         |
| Total receivables and other assets                  | 12,122     |
| Investments:                                        |            |
| Domestic common stocks                              | 45,666     |
| Foreign stocks                                      | 3,107      |
| U.S. Treasury obligations                           | 27,776     |
| Mortgage backed securities                          | 12,623     |
| Mutual funds - equity                               | 213,269    |
| Mutual funds - fixed income securities              | 77,070     |
| Corporate obligations                               | 42,263     |
| Foreign obligations                                 | 2,600      |
| Total investments                                   | 424,374    |
| Total assets                                        | 473,167    |
| LIABILITIES                                         |            |
| Accounts payable                                    | 172        |
| Pending trades payable                              | 22,967     |
| Total liabilities                                   | 23,139     |
|                                                     |            |
| Net position restricted for retiree health benefits | \$ 450,028 |

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE HEALTH BENEFIT TRUST

# STATEMENT OF CHANGES IN FIDUCIARY NET POSTION

For the year ended June 30, 2022 (dollar amounts in thousands)

| Additions Employer contributions Investment income (expense): | \$<br>44,021  |
|---------------------------------------------------------------|---------------|
| Interest income                                               | 5,768         |
| Net realized and unrealized losses on investments             | (70,855)      |
| Investment expense                                            | <br>(493)     |
| Net investment expense                                        | <br>(65,580)  |
| Total additions                                               | (21,559)      |
|                                                               |               |
| Deductions                                                    |               |
| Benefit payments                                              | 29,480        |
| Legal fees                                                    | 10            |
| Audit fees                                                    | 18            |
| Insurance expense                                             | 24            |
| Administrative fees                                           | <br>202       |
| Total deductions                                              | <br>29,734    |
| Decrease in fiduciary net position                            | <br>(51,293)  |
| Net position restricted for retiree health benefits           |               |
| Beginning of year                                             | <br>501,321   |
| End of year                                                   | \$<br>450,028 |

#### NOTE 1 - DESCRIPTION OF THE PLAN

The following description of the San Francisco Bay Area Rapid Transit District Retiree Health Benefit Trust (the "Trust"), a fiduciary component unit of the San Francisco Bay Area Rapid Transit District (the "District" or "BART"), provides only general information. Participants should refer to the Agreement and Declaration of Trust of the San Francisco Bay Area Rapid Transit District Retiree Health Benefit Trust (the "Trust Agreement"), effective May 18, 2004, as amended effective July 1, 2005, for a more complete description of the Trust's provisions.

General: On May 18, 2004, the District created the Trust to account for certain benefits of the District's single-employer defined benefit other postemployment benefit plan (the "Plan"). The purpose of establishing the Trust is to facilitate the provision of medical benefits ("retiree medical benefits") and other health and welfare benefits for qualifying retirees and beneficiaries of the District; to provide the means for financing the costs and expenses of operating and administering such benefits; to hold Trust assets for the sole and exclusive purpose of providing benefits to participants and beneficiaries; and to defray the reasonable expenses of administering the Trust and designated plans. Assets placed into the Trust cannot be used for any other purposes and are not available to satisfy general creditors of the District. Under California state law, the restrictions on the use of any proceeds from liquidation of the Trust are significant enough to render the Trust effectively irrevocable. The Trust Agreement states that the Trust shall be administered by one or more Trustees appointed by the District's Board of Directors (the "Board"). As of June 30, 2022, the Board has appointed the District's Controller-Treasurer as the Trustee.

The Trust is considered to be a part of the District's financial reporting entity and is included in the District's financial statements as a fiduciary fund. The financial statements of the Trust are intended to present only the plan net position and changes in plan net position of the Trust. They do not purport to, and do not, present fairly the financial position of the District as of June 30, 2022, the changes in its financial position or its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America (GAAP).

As of June 30, 2022, the Trust includes the funding only for the "retiree medical benefits", which include retiree and survivor health medical benefits. It does not fund the additional "other postemployment benefits" ("OPEB"), which include retiree life insurance premiums and survivors dental and vision benefits.

On May 18, 2020, the retiree survivor benefits program trust was created specifically to handle survivor dental and vision benefits and to reimburse survivors the difference between the required medical premium contribution from the beneficiary and required contribution from survivors who are enrolled in the survivor benefits program. The financial data of the retiree survivor benefits program trust is reported separately and is not included in the financial statements of the Retiree Health Benefit Trust.

Health Care Benefits: Per the collective bargaining agreement (CBA), the District is required to provide postemployment health care benefits to employees. Most employees hired before December 31, 2013 who retire directly from the District, or their survivors are eligible to receive the benefits if the employee retires at or after age 50 with a minimum of 5 years of service with the District (15 years full eligibility for those hired after December 31, 2013), elects to take an annuity from the State of California's Public Employees' Retirement System ("CalPERS"), and makes a timely election of retiree medical benefits.

# NOTE 1 - DESCRIPTION OF THE PLAN (CONTINUED)

Membership in the Plan, per the CalPERS billing roster summary as of June 30, 2022, consisted of the following:

| Retirees and beneficiaries receiving benefits | 2,793 |
|-----------------------------------------------|-------|
| Active plan members                           | 3,587 |
|                                               |       |
| Total plan participants                       | 6,380 |

<u>Employer and Retiree Contributions</u>: Per CBA, the District is required to contribute to the OPEB trust based on the Actuarially Determined Contribution (ADC). The Trust received total cash contributions from the District of \$39,461,000 in fiscal year 2022. In addition, in fiscal year 2022, the District also contributed implied subsidy amounting to \$4,560,000.

Effective July 1, 2013, retiree and survivor medical insurance premiums were paid directly from the Trust. The Trust paid net retiree and survivor medical insurance premiums amounting to \$24,920,000 for 2,793 retirees and survivors in fiscal year 2022. For fiscal year 2022, implied subsidy amounting to \$4,560,000 was paid, bringing the total employer benefit payments to \$29,480,000.

Based on the health plan selected, retired plan members and survivors currently receiving benefits are required to contribute specified amounts monthly toward the cost of health insurance premiums. For calendar year 2022, the minimum amount is currently set at \$157.35 for non-represented retirees and for retirees represented by AFSCME, ATU or SEIU and is \$169.87 for Police retirees. CalPERS, the third-party administrator of the retiree medical benefit plan, collects the required member contributions directly from the retirees and survivors and bills the District only for the net medical premiums. For fiscal year ended June 30, 2022, plan members contributed \$5,200,000 or approximately 17% of total premiums paid (includes both employer and retiree share) for fiscal year 2022, which is not included in the financial statements of the Trust.

<u>Trust Termination</u>: The Trust Agreement provides that the District's Board of Directors has the right to discontinue or to terminate the Trust in whole or in part, subject to any duty to bargain in good faith with the District's unions over any such termination. The Trust Agreement further provides that, in the event of termination of the Trust, the assets then remaining shall be used for the purpose of providing for the expenses of the Trust and for the payment of benefits under any plan that is a health and welfare benefit program to be funded in whole or in part by the Trust and which comprises health benefits offered to District retirees, as designated at the discretion of the Board of Directors, until exhausted. The District's current collective bargaining agreements have the following language:

"The District may terminate the Trust subject to its duty to bargain in good faith to agreement or impasse over such termination with the union. If the District gives the Unions notice of the termination of the Trust, the Trust shall not terminate until the assets then remaining are exhausted. Such assets shall be used only as provided in paragraph 1 above."

Paragraph 1 of the District's current collective bargaining agreement includes the following language:

"Trust assets shall be held for the sole and exclusive purpose of providing health benefits to eligible BART retirees and to defray the reasonable expenses of administering the Trust."

#### **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES**

<u>Basis of Accounting</u>: The accompanying financial statements are presented on the accrual basis of accounting. Contributions are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. On an accrual basis, employer contributions refer to the District's cash contributions based on the ADC as determined by actuarial valuation.

<u>Cash Equivalents</u>: The District considers all highly liquid investments with a maturity of 90 days or less when purchased to be cash equivalents.

<u>Investments</u>: Investments are reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transactions between market participants at the measurement date. The Trust measures its investments at fair value and categorizes its fair value measurements within the fair value hierarchy established by GAAP. Securities and mutual funds traded on a national or international exchange are valued at the last reported sales price on the last business day of the fiscal year at current exchange rates. Purchases and sales of securities are reflected on the trade date. Investment income is recognized as earned.

Realized and Unrealized Gains (Losses) on Investments: Realized and unrealized gains (losses) on investments includes realized gains and losses on the sale of investments, as well as the net appreciation (decline) in fair value of investments. Unrealized gains and/or losses adjust investment carrying amounts to reflect current fair value.

<u>Administrative Costs</u>: The costs of administering the Trust are paid by the District, except costs that are directly related to the Trust's activities, such as investment manager fees, insurance premium, legal fees, and audit costs.

<u>Use of Estimates</u>: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

# NOTE 3 - CASH AND CASH EQUIVALENTS AND INVESTMENTS

Investment Policy – The investment objective of the Trust is to achieve consistent long-term growth for the Trust and to maximize income consistent with the preservation of capital for the sole and exclusive purpose of providing benefits to participants and their beneficiaries and defraying reasonable expenses of administering the Trust. The District's Board establishes the general investment policy and guidelines for the Trust. Allowable investments under the Trust investment guidelines include:

- Cash equivalents such as U.S. Treasury bills, money market mutual funds, short-term investment fund (STIF) trusts, commercial paper rated A1/P1, banker's acceptances, certificates of deposits, and repurchase agreements;
- Fixed income securities, which include U.S. agency and corporation bonds (including Yankees), preferred stock and Rule 144A issues, and mortgage or asset-backed securities; and

# NOTE 3 – CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

 Equity securities, including U.S. traded common, preferred stocks, and convertible stocks and bonds, including American Depository Receipts.

<u>Interest Rate Risk</u>: The Trust's investment policy mitigates exposure to changes in interest rates by requiring that the assets of the Trust be invested in accordance with the following asset allocation guidelines:

| Asset Class             | t Class Minimum |     | Preferred |  |
|-------------------------|-----------------|-----|-----------|--|
| Equity securities       | 45%             | 70% | 60%       |  |
| Fixed income securities | 25%             | 45% | 35%       |  |
| Cash equivalents        | 3%              | 10% | 5%        |  |

Fixed income securities have the following maturity restrictions: 1) maximum maturity for any single security is 40 years and 2) the weighted average portfolio maturity may not exceed 25 years.

A summary of investments by type of investments and by segmented time distribution as of June 30, 2022 is as follows (dollar amounts in thousands):

|                                                                                                |                                           | Investment maturities (in years) |                  |    |                             |    |                                   | s) |                                  |
|------------------------------------------------------------------------------------------------|-------------------------------------------|----------------------------------|------------------|----|-----------------------------|----|-----------------------------------|----|----------------------------------|
|                                                                                                |                                           |                                  |                  |    |                             |    |                                   | Мс | re than                          |
|                                                                                                | <u>Total</u>                              | Les                              | than 1           |    | 1 to 5                      | 6  | 6 to 10                           |    | <u>10</u>                        |
| U.S. Treasury obligations Mortgage backed securities Corporate obligations Foreign obligations | \$<br>27,776<br>12,623<br>42,263<br>2,600 | \$                               | 8,072<br>9<br>95 | \$ | 9,847<br>35<br>9,287<br>353 | \$ | 3,369<br>1,165<br>21,339<br>1,500 | \$ | 6,488<br>11,414<br>11,542<br>747 |
| Total investments subject to interest rate risk                                                | 85,262                                    | \$                               | 8,176            | \$ | 19,522                      | \$ | 27,373                            | \$ | 30,191                           |
| Domestic common stocks                                                                         | 45,666                                    |                                  |                  |    |                             |    |                                   |    |                                  |
| Foreign stocks                                                                                 | 3,107                                     |                                  |                  |    |                             |    |                                   |    |                                  |
| Mutual funds - equity                                                                          | 213,269                                   |                                  |                  |    |                             |    |                                   |    |                                  |
| Mutual funds - fixed income securities                                                         | 77,070                                    |                                  |                  |    |                             |    |                                   |    |                                  |
| Money market mutual funds & cash in banks                                                      | <br>36,671                                |                                  |                  |    |                             |    |                                   |    |                                  |
| Total cash and cash equivalents and investments                                                | \$<br>461,045                             |                                  |                  |    |                             |    |                                   |    |                                  |

<u>Credit Risk</u>: The Trust's credit risk policy is defined in its Statement of Investment Policy approved by the District's Board of Directors. The policy states that the Board recognizes that some risk is necessary to produce long-term investment results that are sufficient to meet the Trust's objectives and that the Trust's investment managers are expected to make reasonable efforts to control risk. The investment policy requires that all of the Trust's assets be invested in liquid securities, defined as securities that can be transacted quickly and efficiently for the Trust, with minimal impact on market prices. The investment policy also requires that no single investment shall exceed five percent of the total Trust assets, at fair value, except obligations of the U.S. Government, short-term money market mutual funds, index funds, and other diversified commingled accounts; and for actively managed equity accounts, where, for issues that comprise more than 4.0% of the account's stated benchmark, the limit shall be 125.0% of the weight of the common stock benchmark.

# NOTE 3 – CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

The following is a summary of the credit quality distribution for securities with credit exposure as rated by Standard & Poor's Financial Services and/or Moody's Investor Services as of June 30, 2022 (dollar amounts in thousands):

|                                                 |             |              | Credit ratings |            |    |           |    |          |    |            |    |         |
|-------------------------------------------------|-------------|--------------|----------------|------------|----|-----------|----|----------|----|------------|----|---------|
|                                                 |             | <u>Total</u> |                | <u>AAA</u> |    | <u>AA</u> |    | <u>A</u> |    | <u>BBB</u> | No | t rated |
| U.S. Treasury obligations                       | \$          | 27,776       | \$             | 27,776     | \$ | _         | \$ | -        | \$ | _          | \$ | -       |
| Mortgage backed securities                      |             | 12,623       |                | 12,623     |    | -         |    | -        |    | -          |    | -       |
| Corporate obligations                           |             | 42,263       |                | 7,890      |    | 771       |    | 12,242   |    | 21,360     |    | -       |
| Foreign obligations                             |             | 2,600        |                | -          |    | 236       |    | 901      |    | 1,463      |    | -       |
| Mutual funds - fixed income securities          |             | 77,070       | _              |            | _  |           | -  |          | _  |            |    | 77,070  |
| Total investments subject to credit risk        |             | 162,332      | \$             | 48,289     | \$ | 1,007     | \$ | 13,143   | \$ | 22,823     | \$ | 77,070  |
| Domestic common stocks                          |             | 45,666       |                |            |    |           |    |          |    |            |    |         |
| Foreign stocks                                  |             | 3,107        |                |            |    |           |    |          |    |            |    |         |
| Mutual funds - equity                           | :           | 213,269      |                |            |    |           |    |          |    |            |    |         |
| Money market mutual funds & cash in banks       |             | 36,671       |                |            |    |           |    |          |    |            |    |         |
| Takel and and and any indepts and investments   | ф.          | 104 045      |                |            |    |           |    |          |    |            |    |         |
| Total cash and cash equivalents and investments | <b>\$</b> ' | 461,045      |                |            |    |           |    |          |    |            |    |         |

Fair Value Hierarchy: The Trust categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and level 3 inputs are significant unobservable inputs.

The custodian bank relies on the pricing by nationally known vendors. In the event that a particular category is not priced by the primary pricing vendor, the custodian bank engages a secondary vendor or other sources.

The following is a summary of the fair value hierarchy of the fair value of investments of the Trust as of June 30, 2022 (dollar amounts in thousands):

# NOTE 3 – CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

|                                                 | Fair Value Hierarchy |                  |           |  |  |
|-------------------------------------------------|----------------------|------------------|-----------|--|--|
|                                                 | <u>Total</u>         | Level 1          | Level 2   |  |  |
| Domestic common stocks                          | \$ 45,666            | \$ 45,666        | \$ -      |  |  |
| Foreign stocks                                  | 3,107                |                  | -         |  |  |
| U.S. Treasury obligations                       | 27,776               | •                | 1,697     |  |  |
| Mortgage backed securities                      | 12,623               |                  | 12,623    |  |  |
| Mutual funds - equity                           | 213,269              |                  | ,<br>-    |  |  |
| Corporate obligations                           | 42,263               | -                | 42,263    |  |  |
| Foreign obligations                             | 2,600                | -                | 2,600     |  |  |
|                                                 |                      | ·                |           |  |  |
| Total investments at fair value                 | 347,304              | <u>\$288,121</u> | \$ 59,183 |  |  |
| love store and management of Net Asset Males    |                      |                  |           |  |  |
| Investment measured at Net Asset Value          | 77.070               |                  |           |  |  |
| Mutual funds - fixed income securities          | 77,070               | *                |           |  |  |
| Total investments                               | 424,374              |                  |           |  |  |
|                                                 |                      |                  |           |  |  |
| Money market mutual funds & cash in banks       | 36,671               |                  |           |  |  |
|                                                 |                      |                  |           |  |  |
| Total cash and cash equivalents and investments | <u>\$ 461,045</u>    |                  |           |  |  |

Investments classified in Level 1 of the fair value hierarchy valued at \$288,121,000 in fiscal year 2022 are valued using quoted prices in active markets.

Investments amounting to \$59,183,000 in fiscal year 2022 are classified under Level 2 of the fair value hierarchy and are valued using Matrix pricing, which is used to value securities based on the securities' relationship to benchmark quoted prices.

The fixed income commingled fund totaling \$77,070,000 as of June 30, 2022 is valued using the net asset value (NAV) methodology. The NAV is derived from the value of these investments, accrued income, anticipated cash flow (maturities) and other fund expenses. This fixed income strategy investment is similar to the mutual fund, but at a lower cost for institutional investors. The investment has daily liquidity and any interest earned in the fund is redeemable immediately after the acquisition. There is no restriction on the redemption frequency and the notice period is not currently in place although Western Asset does reserve the right to implement a 15-day notice period per the Confidential Offering Memorandum. The Trust do not have an unfunded commitment related to this investment type.

Concentration of Credit Risk: The Trust's investment policy mitigates exposure to concentration of credit risk by diversifying the portfolio and limiting investments in any one issuer to no more than 5.0% of the total portfolio with the following exceptions: obligations of the U.S. Government, diversified short term money market funds, index funds, other diversified comingled accounts and actively managed equity accounts. As of June 30, 2022, none of the investment exceeds 5% of total investment or 5% of the fiduciary net position except pooled investments.

# NOTE 3 – CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Custodial Credit Risk – Deposits</u>: For deposits, custodial credit risk is the risk that in the event of a bank failure, the Trust's deposits may not be returned. California Government Code Section 53652 requires California banks and savings and loan associations to secure governmental deposits by pledging government securities as collateral. The fair value of pledged securities must equal at least 110.0% of the Trust's deposits. California law also allows financial institutions to secure governmental deposits by pledging first trust deed mortgage notes having a value of 150% of the Trust's total deposits. Such collateral is considered to be held in the Trust's name.

<u>Custodial Credit Risk – Investments</u>: For investments, custodial credit risk is the risk that in the event of a failure of the counterparty, the Trust may not be able to recover the value of its investments. The exposure to the Trust is limited as the Trust's investments are in the custody of a third-party custodian that is separate from the counterparty.

Rate of Return: For the year ended June 30, 2022, the annual money-weighted rate of return on investments, net of investment expense, is -12.8%. The money-weighted rate of return expresses investment performance (net of investment expense) adjusted for the changing amounts invested monthly.

#### **NOTE 4 – OTHER POSTEMPLOYMENT BENEFITS**

The components of the net OPEB liability as of June 30, 2022 are presented below (dollar amounts in thousands):

| Total OPEB liability (TOL)   | \$<br>663,877 |
|------------------------------|---------------|
| Fiduciary net position (FNP) | <br>(450,028) |
| Net OPEB liability           | \$<br>213,849 |

Plan fiduciary net position as a percentage of the total OPEB liability

67.8%

The total OPEB liability as of June 30, 2022 was determined by actuarial valuations using the following actuarial assumptions:

Valuation Date

June 30, 2021, update procedures were used to roll forward

the total OPEB liability to June 30, 2022

Actuarial cost method Entry age normal cost Actuarial assumptions:

Discount rate 6.00% at June 30, 2022 and 2021

Plan assets projected to be sufficient to pay all benefits

from the Trust

Long-term investment rate of return on investments 6.00% at June 30, 2022 2021

General inflation 2.5% per annum

Crossover test assumptions Employer contributes full ADC

Mortality, disability, termination, retirement CalPERS 1997-2015 Experience Study

Morality improvement Mortality project fully generational with Scale MP-2021

#### **NOTE 4 – OTHER POSTEMPLOYMENT BENEFITS** (Continued)

| Salary increases                             | Aggregate – 2.75% annually                                                                                                                                                                                                                                                                                                                                                                         |
|----------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Healthcare costs trend rate                  | Non-Medicare – 6.50% for 2023, decreasing to an ultimate rate of 3.75% in 2076  Medicare (Non-Kaiser) – 5.65% for 2023, decreasing to an ultimate rate of 3.75% in 2076  Medicare (Kaiser) – 4.60% for 2023, decreasing to an ultimate rate of 3.75% in 2076                                                                                                                                       |
| Healthcare participation for future retirees | <ul> <li>Medical coverage: 90% of Safety and Miscellaneous future retirees elect coverage</li> <li>Retirees not eligible for BART medical subsidy: 60% participate</li> <li>Spouse coverage varies by bargaining unit, 56% to 81%</li> <li>10% of waived retirees under age 65 on valuation date assumed to elect coverage at 65</li> <li>Assumptions based on study of recent retirees</li> </ul> |
| Changes of Assumptions                       | <ul> <li>General inflation changed from 2.75% to 2.50% per annum</li> <li>Salary increases changed from 3.00% to 2.75% annually</li> <li>Mortality improvement scale was updated from Scale MP-2020 to MP-2021</li> </ul>                                                                                                                                                                          |

<u>Discount Rate</u>: The discount rate used to measure the total OPEB liability is 6.0% as of fiscal year 2022 and fiscal year 2021. The projection of cash flows used to determine the discount rate assumed that the Trust contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position is projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments is applied to all periods of projected benefit payments to determine the total OPEB liability.

<u>Long-Term Expected Rate of Return on Investments</u>: The long-term expected rate of return on investments used is 6.0%, net of investment expenses for fiscal year 2022. The table below reflects the long-term expected real rate of return by asset class. The geometric return method was used to calculate the rate of return. The target allocation for the valuation date was as follows:

| A                     | Strategic  | Long Term Expected  |
|-----------------------|------------|---------------------|
| Asset class           | Allocation | Real Rate of Return |
|                       |            |                     |
| U.S Equity            | 58.00%     | 6.00%               |
| International Equity  | 0.80%      | 6.00%               |
| Fixed Income          | 30.70%     | 6.00%               |
| Non U.S. Fixed Income | 0.60%      | 6.00%               |
| Cash Equivalents      | 9.90%      | 6.00%               |
|                       |            |                     |
| Total                 | 100.00%    |                     |

# NOTE 4 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

<u>Sensitivity of the Net OPEB Liability to Changes in Assumptions</u>: The following presents the net OPEB liability of the Plan as of the June 30, 2022 measurement date, calculated using the current discount rate and healthcare cost trend rate as well as what the net OPEB liability would be if it were calculated using a discount rate and healthcare cost trend rate that is 1% point lower or 1% point higher than the current rate (dollar amounts in thousands):

| Discount rate               |               |            |              |              |     |            |
|-----------------------------|---------------|------------|--------------|--------------|-----|------------|
|                             | 1.0%          | 6 Decrease | Cu           | Current Rate |     | % Increase |
|                             | (5.0%)        |            | (6.0%)       |              |     | (7.0%)     |
| Net OPEB liability          | \$            | 298,336    | \$           | 213,849      | \$  | 143,688    |
| Health care cost trend rate |               |            |              |              |     |            |
|                             | 1.0% Decrease |            | Current Rate |              | 1.0 | % Icrease  |
| Net OPEB liability          | \$            | 126,514    | \$           | 213,849      | \$  | 320,622    |

<u>The District's OPEB Expense for Fiscal Year</u>: For the fiscal year ended June 30, 2022, the District recognized OPEB expense of \$24,729,000.

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# Schedule of Changes in Net OPEB Liability and Related Ratios (Last 10 years)

The following tables show the changes in net OPEB liability and related ratios for measurement period ending June 30 (dollar amounts in thousands):

|                                                          |    | 2022      |    | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> |
|----------------------------------------------------------|----|-----------|----|-------------|-------------|-------------|-------------|-------------|
| Total OPEB liability                                     |    |           |    |             |             |             |             |             |
| Service cost                                             | \$ | 27,787    | \$ | 24,764      | \$ 23,497   | \$ 23,480   | \$ 21,777   | \$ 21,143   |
| Interest                                                 |    | 40,125    |    | 42,511      | 41,348      | 40,503      | 39,409      | 36,977      |
| Changes of benefit terms                                 |    | -         |    | (2,994)     | -           | (1,224)     | -           | -           |
| Difference between expected and actual experience        |    | (12,079)  |    | (29,719)    | (17,434)    | (29,522)    | (35,022)    | -           |
| Change of assumptions                                    |    | (18, 173) |    | 5,333       | (4,784)     | 4,337       | 35,015      | -           |
| Benefit payments, including refunds*                     | _  | (29,480)  | _  | (26,890)    | (25,130)    | (24,060)    | (23,095)    | (22,396)    |
| Net change in total OPEB liability                       |    | 8,180     |    | 13,005      | 17,497      | 13,51 4     | 38,084      | 35,724      |
| Total OPEB liability - beginning                         |    | 655,697   |    | 642,692     | 625,195     | 611,681     | 573,597     | 537,873     |
|                                                          |    |           |    |             |             |             |             |             |
| Total OPEB liability- ending                             | \$ | 663,877   | \$ | 655,697     | \$642,692   | \$625,195   | \$611,681   | \$573,597   |
|                                                          |    |           |    |             |             |             |             | -           |
| Fiduciary net position                                   |    |           |    |             |             |             |             |             |
| Contributions from employer                              | \$ | 44,021    | \$ | 45,978      | \$ 41,832   | \$ 39,511   | \$ 35,569   | \$ 28,912   |
| Net investment income                                    |    | (65,580)  |    | 93,374      | 32,235      | 19,355      | 23,448      | 26,497      |
| Benefit payments, including refunds*                     |    | (29,480)  |    | (26,890)    | (25,130)    | (24,060)    | (23,095)    | (22,396)    |
| Administrative expense                                   |    | (254)     |    | (269)       | (279)       | (186)       | (223)       | (266)       |
| Net change in total fiduciary net position               |    | (51,293)  |    | 112,193     | 48,658      | 34,620      | 35,699      | 32,747      |
| Total fiduciary net position - beginning                 |    | 501,321   |    | 389,128     | 340,470     | 305,850     | 270,151     | 237,404     |
| , , , , ,                                                |    |           | _  |             |             |             |             |             |
| Total fiduciary net position - ending                    | \$ | 450,028   | \$ | 501,321     | \$389,128   | \$340,470   | \$305,850   | \$270,151   |
| , .                                                      | _  |           |    |             | <del></del> | <del></del> | <del></del> |             |
| Net OPEB liability                                       | \$ | 213,849   | \$ | 154,376     | \$253,564   | \$284,725   | \$305,831   | \$303,446   |
| Plan fiduciary net position as a percentage of the total |    |           |    |             |             |             |             |             |
| OPEB liability                                           |    | 67.79%    |    | 76.46%      | 60.55%      | 54.46%      | 50.00%      | 47.10%      |
| Covered employee payroll                                 | \$ | 505,787   | \$ | 504,541     | \$508,509   | \$463,124   | \$418,573   | \$372,887   |
| Net OPEB liability as a percentage of                    |    |           |    |             |             |             |             |             |
| covered employee payroll                                 |    | 42.28%    |    | 30.60%      | 49.86%      | 61.48%      | 73.07%      | 81.38%      |
|                                                          |    |           |    |             |             |             |             |             |

This schedule is intended to show information for the past ten years. Additional years will be displayed as they become available.

#### Changes of benefit terms

- 2019-The additional \$44 monthly BPO & BPMA retiree contributions cease in 2035 (ceased in 2018 for previous measurement date)
- 2021-\$37/month retiree contributions extended to 2024

#### Changes of assumptions

- 2018-Discount rate was changed from 6.75% at 6/30/2017 to 6.50% at 6/30/2018
  - -General inflation was changed from 3.00% in 2017 to 2.75% in 2018
- 2019-Demographic assumptions were updated to CalPERS 1997-2015 Experience Study
- 2020-Mortality improvement scale was updated to Scale MP-2019
  - -Medical trend was changed from 7.50% for 2020 to 7.25% for 2021 for Non-Medicare, and from 6.50% for 2020 to 6.30% for 2021 for Medicare
- 2021-Discount rate was changed from 6.50% at 6/30/2020 to 6.00% at 6/30/2021
  - -Mortality improvement scale was updated to Scale MP-2020
  - -Claim cost was updated using age based claims curve
  - -Medical trend rate for Kaiser Senior Advantage Plans was decreased

<sup>\*</sup> Includes implied subsidy benefit payments of \$4,560,000, \$4,655,000, \$4,413,000, \$4,306,000, \$4,196,000 and \$3,900,000 in fiscal year 2022, 2021, 2020, 2019, 2018 and 2017, respectively.

- 2022-General inflation changed from 2.75% to 2.50% per annum
  - -Salary increases changed from 3.00% to 2.75% annually
  - -Mortality improvement scale was updated from Scale MP2020 to Scale MP- 2021
  - -Retiree participation at retirement
  - -Spouse coverage at retirement

# Schedule of Employer Contributions (Last 10 years \*)

The following tables show the employer contributions for the fiscal years ending June 30 (dollar amounts in thousands):

|                                                                                       | 2022        | <u>2021</u> | <u>2020</u> | 2019        | <u>2018</u> | <u>2017</u> |
|---------------------------------------------------------------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Actuarially determined contribution (ADC) Contribution in relation to the actuarially | \$ 44,021   | \$ 45,978   | \$ 41,832   | \$ 39,511   | \$ 35,369   | \$ 28,912   |
| determined contribution                                                               | (44,021)    | (45,978)    | (41,832)    | (39,511)    | (35,369)    | (28,912)    |
| Contribution deficiency / (excess)                                                    | <u>\$ -</u> | \$          | <u>\$</u>   | <u>\$ -</u> | <u>\$</u>   | <u>\$</u> - |
| Covered employee payroll*                                                             | \$ 505,787  | \$504,541   | \$ 508,509  | \$463,124   | \$418,573   | \$372,887   |
| Contribution as a percentage of covered employee payroll                              | 8.70%       | 9.11%       | 8.23%       | 8.53%       | 8.45%       | 7.75%       |

This schedule is intended to show information for the past ten years. Additional years will be displayed as they become available.

<sup>\*</sup> Based on actual payroll

# **Notes to Schedule of Employer Contributions**

Methods and assumptions for actuarially determined contribution for the 2021/2022 fiscal year follows:

Valuation date June 30, 2020

Actuary Bartel Associates, LLC

Actuarial cost method Entry age, level percentage of payroll

Amortization method Level percent of payroll

Amortization period 13-year fixed period for 2020 valuation changes

Asset valuation method Fair value of assets

Discount rate 6.50% General inflation 2.75%

Medical trend Increase from prior year

|           | Non         | Medic          | care        |
|-----------|-------------|----------------|-------------|
| Year      | Medicare    | Kaiser         | Others      |
| 2020      | Ad          | ctual premiums |             |
| 2021      | Ad          | ctual premiums |             |
| 2022      | 7.00%       | 5.00%          | 6.10%       |
| 2023      | 6.75%       | 4.85%          | 5.90%       |
| 2024      | 6.50%       | 4.70%          | 5.70%       |
| 2025      | 6.25%       | 4.60%          | 5.50%       |
| 2026      | 6.00%       | 4.50%          | 5.30%       |
| 2027      | 5.80%       | 4.45%          | 5.15%       |
| 2028      | 5.60%       | 4.40%          | 5.00%       |
| 2029      | 5.40%       | 4.35%          | 4.85%       |
| 2030      | 5.20%       | 4.30%          | 4.70%       |
| 2031-2075 | 5.05%-4.30% | 4.25%-4.05%    | 4.60%-4.20% |
| 2076+     | 4.00%       | 4.00%          | 4.00%       |

Mortality Mortality improvement CalPERS 1997-2015 Experience Study Post-retirement mortality projected fully generational Scale MP-2020

# **Schedule of Investment Returns**

| Year * | Annual money-weighted rate of return, net of investment expense |
|--------|-----------------------------------------------------------------|
| 0000   | 40.00/                                                          |
| 2022   | -12.8%                                                          |
| 2021   | 23.6%                                                           |
| 2020   | 9.3%                                                            |
| 2019   | 6.2%                                                            |
| 2018   | 8.6%                                                            |
| 2017   | 11.1%                                                           |

<sup>\*</sup> Historical information is required only for measurement periods for which GASB Statement No. 74 is applicable.

# **Notes to Required Supplementary Information**

According to GASB Statement No. 74, a single-employer defined benefit OPEB plan is required to disclose the OPEB liability based on benefit payments due to the plan members according to the benefit terms including accrued investment and administrative expenses. Net OPEB liability/asset is not recognized by the Trust but is instead presented in the financial statements of the District.

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# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE SURVIVOR BENEFITS PROGRAM TRUST (A FIDUCIARY COMPONENT UNIT OF THE SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT)

# FINANCIAL STATEMENTS

For the Year Ended June 30, 2022

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE SURVIVOR BENEFITS PROGRAM TRUST

# FINANCIAL STATEMENTS For the Year Ended June 30, 2022

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
San Francisco Bay Area Rapid Transit District
Retiree Survivor Benefits Program Trust
Oakland, California

# **Report on the Audit of the Financial Statements**

#### Opinion

We have audited the financial statements of the San Francisco Bay Area Rapid Transit District Retiree Survivor Benefits Program Trust ("Trust"), a component unit of the San Francisco Bay Area Rapid Transit District ("District"), as of and for the year ended June 30, 2022 and the related notes to the financial statements, which collectively comprise the Trust's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Trust, as of June 30, 2022, and the changes in fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Trust, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Trust's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Trust's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Trust's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in net OPEB liability and related ratios, the schedule of employer contributions, and the schedule of investment returns, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

San Francisco, California <>, 2022

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE SURVIVOR BENEFITS PROGRAM TRUST MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) June 30, 2022

The following discussion and analysis of the financial performance of the Retiree Survivor Benefits Program Trust (the "Trust") of the San Francisco Bay Area Rapid Transit District (the "District") provides an overview of its financial activities for the year ended June 30, 2022. Please read it in conjunction with the Trust's financial statements, which begin on page 6. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests solely with management of the Trust. To the best of our knowledge and belief, the financial statements, as presented, are accurate in all material respects.

# Financial Highlights

Net position held in trust for survivor benefits totaled \$9,489,000 as of June 30, 2022.

#### Financial Statements

The financial report for the Trust includes management's discussion and analysis, statement of fiduciary net position, statement of changes in fiduciary net position, and notes to the financial statements. These financial statements are prepared on the accrual basis of accounting. The Trust is administered by one or more trustees appointed by the District's Board of Directors (the "Board"). Currently, the Board has appointed the District's Controller-Treasurer as the Trustee. The Trust's assets are held in trust by US Bank.

# Condensed Statements of Changes in Fiduciary Net Position

The following table indicates the changes in fiduciary net position for the years ended June 30, 2022 and 2021 (dollar amounts in thousands):

|                                                                                   | <u>2</u> | 2022                      | :  | <u> 2021</u>               |
|-----------------------------------------------------------------------------------|----------|---------------------------|----|----------------------------|
| Employee & retiree contributions  Net investment income (loss)  Total additions   | \$       | 695<br>(1,279)<br>(584)   | \$ | 9,456<br>1,309<br>10,765   |
| Benefit payments Other expenses Total deductions Change in fiduciary net position |          | 340<br>38<br>378<br>(962) |    | 296<br>18<br>314<br>10,451 |
| Net position, beginning of year                                                   |          | 10,451                    |    |                            |
| Net position, end of year                                                         | \$       | 9,489                     | \$ | 10,451                     |

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE SURVIVOR BENEFITS PROGRAM TRUST MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) June 30, 2022

# **Employee Contributions**

Per the Collective Bargaining Agreement (CBA), subject to the restrictions, limitations and eligibility requirements of the applicable health plans, employees may elect a survivor benefit which would pay a portion of premiums or provide reimbursement for the enrollment of their previously eligible covered survivor(s) in the medical, dental, and vision care plans upon the death of the employee. The employee, retiree or survivor contribution for this program is fifteen dollars (\$15) per month. After the employee's death, the survivor must continue to contribute fifteen dollars (\$15) per month to receive the medical, dental, and vision coverage.

Employee and retiree contributions in fiscal year 2022 decreased by \$8,761,000 primarily from recognizing \$8,673,000, as additions to the Trust in fiscal year 2021, the net accumulated employee and retiree contributions since the inception of the Survivors Benefit Plan through June 30, 2021, that were contributed to the Trust in October 2020.

#### Net Investment Income

In fiscal year 2022, net investment loss amounted to \$1,279,000 or a -12.60% return on total investments as stocks and bonds fell significantly during the last quarter of the fiscal year due to pandemic related disruptions and as the Federal Reserve started raising the federal funds rate to curve inflation.

# **Benefit Payments**

The CBA established that the Plan will pay for portion of premiums or provide reimbursement for the enrollment of their previously eligible covered survivor(s) in the medical, dental, and vision care plans upon the death of the employee.

#### Condensed Statements of Fiduciary Net Position

A comparison of the Trust's statements of fiduciary net position as of June 30, 2022 and 2021 is as follows (dollar amounts in thousands):

|                       | 2         | <u>2021</u> |    |              |
|-----------------------|-----------|-------------|----|--------------|
| Assets<br>Liabilities | \$        | 9,510<br>21 | \$ | 10,469<br>18 |
| Net position          | <u>\$</u> | 9,489       | \$ | 10,451       |

Fiduciary net position in fiscal year 2022 decreased by \$962,000 resulting from negative returns in investments of \$1,279,000 offset by employee and retiree contributions recognized during the fiscal year which exceeded benefit payments and other administrative expenses.

# Request for Information

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District's Controller-Treasurer, 2150 Webster Street, 10<sup>th</sup> Floor, P.O. Box 12688, Oakland, California 94612.

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# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE SURVIVOR BENEFITS PROGRAM TRUST STATEMENT OF FIDUCIARY NET POSITION

June 30, 2022

(dollar amounts in thousands)

| ASSETS                                                |          |
|-------------------------------------------------------|----------|
| Cash and cash equivalents                             | \$ 1,221 |
| Receivable from BART                                  | 147      |
| Interest receivable                                   | 1        |
| Investments:                                          |          |
| Mutual funds - equity                                 | 5,245    |
| Mutual funds - fixed income securities                | 2,896    |
| Total investments                                     | 8,141    |
| Total assets                                          | 9,510    |
| LIABILITIES                                           |          |
| Accounts payable                                      | 21       |
| Net position restricted for survivor medical benefits | \$ 9,489 |

# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE SURVIVOR BENEFITS PROGRAM TRUST STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the year ended June 30, 2022 (dollar amounts in thousands)

| Additions                                                 |           |           |
|-----------------------------------------------------------|-----------|-----------|
| Employee contributions                                    | \$        | 531       |
| Retiree contributions                                     |           | 164       |
|                                                           |           | 695       |
| Investment income (expense):                              |           |           |
| Interest income                                           |           | 146       |
| Net realized and unrealized gains (losses) on investments |           | (1,412)   |
| Investment expense                                        |           | (13)      |
| Net investment income (expense)                           |           | (1,279)   |
| Total additions                                           |           | (584)     |
| Deductions  Benefit payments Legal fees                   |           | 340<br>14 |
| Audit fees                                                |           | 19        |
| Administrative fees                                       |           | 5         |
| Total deductions                                          |           | 378       |
| Change in fiduciary net position                          |           | (962)     |
| Net position restricted for survivor medical benefits     |           |           |
| Beginning of year                                         |           | 10,451    |
| End of year                                               | <u>\$</u> | 9,489     |

#### **NOTE 1 – DESCRIPTION OF THE PLAN**

The following description of the San Francisco Bay Area Rapid Transit District Retiree Survivor Benefits Program Trust (the "Trust"), a fiduciary component unit of the San Francisco Bay Area Rapid Transit District (the "District" or "BART"), provides only general information. Participants should refer to the Agreement and Declaration of Trust of the San Francisco Bay Area Rapid Transit District Retiree Survivor Benefits Program Trust (the "Trust Agreement"), effective May 18, 2020 for a more complete description of the Trust's provisions.

General: On May 18, 2020, the District created the Trust to account for certain benefits of the District's single-employer defined benefit other postemployment benefit plan (the "Plan"). The purpose of establishing the Trust is to facilitate the provision of survivor health and welfare benefits to survivors of eligible BART retirees; to provide the means for financing the costs and expenses of operating and administering such benefits; to hold Trust assets for the sole and exclusive purpose of providing such benefits; and to defray the reasonable expenses of administering the Trust and designated plans. Assets placed into the Trust cannot be used for any other purposes and are not available to satisfy general creditors of the District. Under California state law, the restrictions on the use of any proceeds from liquidation of the Trust are significant enough to render the Trust effectively irrevocable. The Trust Agreement states that the Trust shall be administered by one or more Trustees appointed by the District's Board of Directors (the "Board"). As of June 30, 2022, the Board has appointed the District's Controller-Treasurer as the Trustee.

The Trust is considered to be a part of the District's financial reporting entity and is included in the District's financial statements as a fiduciary fund. The financial statements of the Trust are intended to present only the fiduciary net position and changes in fiduciary net position of the Trust. They do not purport to, and do not, present fairly the financial position of the District as of June 30, 2022, the changes in its financial position or its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America (GAAP).

As of June 30, 2022, the Trust includes the funding of survivors dental and vision benefits, and the difference between the required medical contribution from the beneficiary and required contribution from survivors enrolled in the Plan. The Trust does not include funding for the retiree and survivor health medical benefits. Those are funded through the Retiree Health Benefit Trust.

The Survivor Benefits Plan enables eligible surviving dependents of participating employees and retirees to continue their BART-provided group health, dental or vision insurance on a financially favorable basis following the death of the participating employee or retiree. Subject to the following "benefits cap," the eligible surviving dependents will have their BART-provided group health insurance provided by BART or paid for by BART. BART's obligation to pay for or provide such medical insurance benefits is limited to the greater of the premium cost of (a) the greater Bay Area Blue Shield Access + (currently \$2,901.63 for family); or (b) the Bay Area Kaiser basic premium (currently \$2,228.36 for family) ("Premium Cap"), or the actual premium cost if less, less the \$15.00 per month participation fee. Special rules, premiums, and coverages apply to participants who are Medicare eligible.

# **NOTE 1 – DESCRIPTION OF THE PLAN** (Continued)

Survivor Benefits is available to the "eligible dependents" of all full-time employees of BART, provided that certain requirements are met:

- All full-time employees are given a single opportunity to elect participation in the program. The
  election period lasts ninety (90) days from the date of full-time hire. The election must be in
  writing on a form provided by BART's HR department and must be accepted by the HR
  department within that time period.
- Because there is only one enrollment opportunity, all full-time employees must elect to
  participate within this time period even if they do not yet have a spouse or dependents. Failure
  to enroll and satisfy the other participation requirements will prevent any future dependents
  from receiving benefits (except as noted below).
- All participating employees and their benefitting survivors must pay a \$15.00 per month
  participation fee on a continuous basis. The \$15.00 fee applies to each family group regardless
  of size. Participating employees will have the fee deducted from their second paycheck of each
  month on a post-tax basis. Failure to pay the required fifteen dollars (\$15) per month
  assessment by the due date established by the District shall permanently and irrevocably
  terminate eligibility for the Survivor Benefits Program.

If a participating employee or a benefitting survivor (group) discontinues participation, or stops payment of the monthly fee, they will lose eligibility for Survivor Benefits and will not be able to reenroll in the program.

Part-time employees (less than 40 hours per week) and employees who are ineligible for District health plan coverage, including, without limitation, limited term intermittent employees, are ineligible for the Survivor Benefits Program. In order for the survivor of an employee or retiree who dies after the effective date of this Survivor Benefits Program to be eligible for survivor benefits, the employee/retiree and survivor must have been covered by District medical benefits and enrolled in the Survivor Benefits Program at the time of death.

The earliest start date of the Plan is November 17, 1988, when the Board of Directors adopted Resolution 4209 that created the program for directors. There were later start dates for various bargaining groups.

Membership in the Plan, as of June 30, 2022, consisted of the following:

| Survivors receiving benefits Retired plan members Active plan members | 256<br>1,278<br><u>3,175</u> |
|-----------------------------------------------------------------------|------------------------------|
| Total plan participants                                               | <u>4,709</u>                 |

# **NOTE 1 – DESCRIPTION OF THE PLAN** (Continued)

Employee, Retiree and Survivor Contributions: Active and retired employees and survivors contribute \$15 per month to the Plan. Since inception of the Survivor Benefit Program back in 1988, all plan contributions and payments for benefits were tracked in a dedicated liability account in the District's financials. For fiscal year 2022, , the Trust recorded total contributions in the amount of \$695,000 from active employees, retirees, and survivors.

<u>Trust Termination</u>: The Trust Agreement provides that the District's Board of Directors has the right to discontinue or to terminate the Trust in whole or in part, subject to any duty to bargain in good faith with the District's unions over any such termination. The Trust Agreement further provides that, in the event of termination of the Trust, the assets then remaining shall be used for the purpose of providing for the expenses of the Trust and for the payment of benefits under any plan that is a health and welfare benefit program to be funded in whole or in part by the Trust and which comprises health benefits offered to District retirees, as designated at the discretion of the Board of Directors, until exhausted.

#### **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES**

<u>Basis of Accounting</u>: The accompanying financial statements are presented on the accrual basis of accounting. Contributions are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Plan member contributions refer to the required \$15 monthly contributions from active employees, retirees, and survivors, who participate in the plan.

<u>Cash Equivalents</u>: The Trust considers all highly liquid investments with a maturity of 90 days or less when purchased to be cash equivalents.

<u>Investments</u>: Investments are reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transactions between market participants at the measurement date. The Trust measures its investments at fair value and categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. Securities and mutual funds traded on a national or international exchange are valued at the last reported sales price on the last business day of the fiscal year at current exchange rates. Purchases and sales of securities are reflected on the trade date. Investment income is recognized as earned.

<u>Net Appreciation (Decline) in Fair Value of Investments</u>: Net appreciation (decline) in fair value of investments is comprised of unrealized and realized gains and losses. Unrealized gains and/or losses adjust investment carrying amounts to reflect current fair value.

<u>Administrative Costs</u>: The costs of administering the Trust are paid by the District, except costs that are directly related to the Trust's activities, such as investment manager fees, insurance premium, legal fees, and audit costs.

<u>Use of Estimates</u>: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

#### NOTE 3 - CASH AND CASH EQUIVALENTS AND INVESTMENTS

Investment Policy – The investment objective of the Trust is to achieve consistent long-term growth for the Trust and to maximize income consistent with the preservation of capital for the sole and exclusive purpose of providing benefits to participants and their beneficiaries and defraying reasonable expenses of administering the Trust. The District's Board establishes the general investment policy and guidelines for the Trust. Prior to adoption of a formal investment policy, the Trust has adopted the investment policy of the District's Retiree Health Benefit Trust, as its interim guidelines. Allowable investments under the Trust's interim guidelines include:

- Cash equivalents such as U.S. Treasury bills, money market mutual funds, short-term investment fund (STIF) trusts, commercial paper rated A1/P1, banker's acceptances, certificates of deposits, and repurchase agreements;
- Fixed income securities, which include U.S. agency and corporation bonds (including Yankees), preferred stock and Rule 144A issues, and mortgage or asset-backed securities; and
- Equity securities, including U.S. traded common, preferred stocks, and convertible stocks and bonds, including American Depository Receipts.

<u>Interest Rate Risk</u>: The Trust's interim guidelines mitigates exposure to changes in interest rates by requiring that the assets of the Trust be invested in accordance with the following asset allocation guidelines:

| Asset Class             | <u>Minimum</u> | Maximum | Preferred |
|-------------------------|----------------|---------|-----------|
|                         |                |         |           |
| Equity securities       | 45%            | 70%     | 60%       |
| Fixed income securities | 25%            | 45%     | 35%       |
| Cash equivalents        | 3%             | 10%     | 5%        |

Fixed income securities have the following maturity restrictions: 1) maximum maturity for any single security is 40 years and 2) the weighted average portfolio maturity may not exceed 25 years.

In fiscal year 2022, cash equivalents represent 13% of total cash and investments balance. This was due to the timing of cash coming in towards quarter end, which was eventually invested in fixed income securities.

For fiscal year 2022, the Trust does not have debt/fixed investments subject to interest rate risk.

# NOTE 3 – CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Credit Risk</u>: The Trust's interim credit risk policy is defined in the Retiree Health Benefit Trust's Statement of Investment Policy approved by the District's Board of Directors. The policy states that the Board recognizes that some risk is necessary to produce long-term investment results that are sufficient to meet the Trust's objectives and that the Trust's investment managers are expected to make reasonable efforts to control risk. The investment policy requires that all of the Trust's assets be invested in liquid securities, defined as securities that can be transacted quickly and efficiently for the Trust, with minimal impact on market prices. The investment policy also requires that no single investment shall exceed five percent of the total Trust assets, at fair value, except obligations of the U.S. Government, short-term money market mutual funds, index funds, and other diversified commingled accounts; and for actively managed equity accounts, where, for issues that comprise more than 4.0% of the account's stated benchmark, the limit shall be 125.0% of the weight of the common stock benchmark.

The following is a summary of the credit quality distribution for securities with credit exposure as rated by Standard & Poor's Financial Services and/or Moody's Investor Services as of June 30, 2022 (dollar amounts in thousands):

|                                                 |           |       | Credit ratings |     |    |    |    |          |    |          |
|-------------------------------------------------|-----------|-------|----------------|-----|----|----|----|----------|----|----------|
|                                                 |           | Total |                | AAA |    | AA |    | Α        | No | t rated_ |
| Mutual funds - fixed income securities          | \$        | 2,896 | \$             |     | \$ |    | \$ |          | \$ | 2,896    |
| Total Investment subject to credit risk         |           | 2,896 | \$             | -   | \$ |    | \$ | <u>-</u> | \$ | 2,896    |
| Mutual funds - equity                           |           | 5,245 |                |     |    |    |    |          |    |          |
| Money market mutual funds                       | _         | 1,221 |                |     |    |    |    |          |    |          |
| Total cash and cash equivalents and investments | <u>\$</u> | 9,362 |                |     |    |    |    |          |    |          |

<u>Fair Value Hierarchy</u>: The Trust categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and level 3 inputs are significant unobservable inputs.

The custodian bank relies on the pricing by nationally known vendors. In the event that a particular category is not priced by the primary pricing vendor, the custodian bank engages a secondary vendor or other sources.

# NOTE 3 – CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

The following is a summary of the fair value hierarchy of the fair value of investments of the Trust as of June 30, 2022 (dollar amounts in thousands):

|                                                 | Fair Value Hierarchy |       |           |       |     |      |  |  |
|-------------------------------------------------|----------------------|-------|-----------|-------|-----|------|--|--|
|                                                 | Total                |       | Level 1   |       | Lev | el 2 |  |  |
| Mutual funds - equity                           | \$                   | 5,245 | \$        | 5,245 | \$  | -    |  |  |
| Mutual funds - fixed income securities          |                      | 2,896 |           | 2,896 |     |      |  |  |
| Total investments at fair value                 |                      | 8,141 | <u>\$</u> | 8,141 | \$  |      |  |  |
| Money market mutual funds                       |                      | 1,221 |           |       |     | -    |  |  |
| Total cash and cash equivalents and investments | \$                   | 9,362 |           |       |     |      |  |  |

In fiscal year 2022, investments in equity and fixed income mutual funds amounting to \$8,141,000 are classified under Level 1 of fair value hierarchy and are valued using quoted prices in active markets.

<u>Concentration of Credit Risk</u>: The Trust's interim investment policy mitigates exposure to concentration of credit risk by diversifying the portfolio and limiting investments in any one issuer to no more than 5.0% of the total portfolio. As of June 30, 2022, there were no investments in individual issuers that exceeded 5.0% of the Trust's total investments and 5.0% of the Trust's fiduciary net position.

<u>Custodial Credit Risk – Deposits</u>: For deposits, custodial credit risk is the risk that in the event of a bank failure, the Trust's deposits may not be returned. California Government Code Section 53652 requires California banks and savings and loan associations to secure governmental deposits by pledging government securities as collateral. The fair value of pledged securities must equal at least 110.0% of the Trust's deposits. California law also allows financial institutions to secure governmental deposits by pledging first trust deed mortgage notes having a value of 150% of the Trust's total deposits. Such collateral is considered to be held in the Trust's name.

<u>Custodial Credit Risk – Investments</u>: For investments, custodial credit risk is the risk that in the event of a failure of the counterparty, the Trust may not be able to recover the value of its investments. The exposure to the Trust is limited as the Trust's investments are in the custody of a third-party custodian that is separate from the counterparty.

Rate of Return: For the year ended June 30, 2022, the annual money-weighted rate of return on investments, net of investment expense, is -12.60%. The money-weighted rate of return expresses investment performance (net of investment expense) adjusted for the changing amounts invested monthly.

#### **NOTE 4 – OTHER POSTEMPLOYMENT BENEFITS**

The components of the net OPEB liability as of June 30, 2022 are presented below (dollar amounts in thousands):

Total OPEB liability (TOL) \$ 34,025 Fiduciary net position (FNP) (9,489)

Net OPEB liability \$ 24,536

Plan fiduciary net position as a

percentage of the total OPEB liability 28%

The total OPEB liability as of June 30, 2022 was determined by actuarial valuations using the following actuarial assumptions:

Valuation Date June 30, 2021, update procedures were used to roll forward

the total OPEB liability to June 30, 2022

Actuarial cost method Entry are normal cost

Actuarial assumptions:

Discount rate 3.79% at June 30, 2022 based on crossover test

Long-term investment rate of return 6.00% on June 30, 2022

Municipal bond rate 3.54% as of June 30, 2022; Bond Buyer 20-Bond GO Index

General inflation 2.50% per annum

Mortality, disability, termination, retirement CalPERS 1997-2015 Experience Study

Morality improvement Mortality project fully generational with Scale MP-2021

Salary increases Aggregate – 2.75% annually

Merit- CalPERS 1997-2015 Experience Study

Crossover Test Administrative expenses = 0.47% of assets

Continued future participant contributions

No future employer contributions

Crossover in 2039

Medical Trend Non-Medicare – 6.50% for 2023, decreasing to an ultimate

rate of 3.75% in 2076

Medicare (Non-Kaiser) - 5.65% for 2023, decreasing to an

ultimate rate of 3.75% in 2076

Medicare (Kaiser) – 4.60% for 2023, decreasing to an ultimate

rate of 3.75% in 2076

PEMHCA Minimum Increases 4.00% annually

#### NOTE 4 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Participation Current covered employees and retirees will continue paying

premium for coverage. Future survivors will elect to be

covered by District retiree healthcare benefits

Changes of Assumptions Discount rate was updated from 2.46% to 3.79% based on

crossover test

**Economic Assumptions:** 

-General inflation changed from 2.75% to 2.50% per

annum

-Salary increases changed from 3.00% to 2.75% annually Mortality improvement scale was updated from Scale MP-

2020 to MP-2021

<u>Discount Rate</u>: The discount rate used to measure the total OPEB liability is 3.79% as of fiscal year 2022 based on the blending of the long-term expected return on assets of the plan and the municipal bond rate. Based on the assumptions listed above, the OPEB plan's fiduciary net position is projected to be available to make all projected OPEB payments for current active and inactive employees through 2039.

<u>Long-Term Expected Rate of Return on Investments</u>: The long-term expected rate of return on investments used is 6.0%, net of investment expenses for fiscal year 2022. The table below reflects the long-term expected real rate of return by asset class. The geometric return method was used to calculate the rate of return. The target allocation for the June 30, 2022 measurement date was as follows:

| Asset class      | Strategic Allocation | 10 Year Expected Rate of Return |
|------------------|----------------------|---------------------------------|
| U.S Equity       | 60.00%               | 6.00%                           |
| Fixed Income     | 35.00%               | 6.00%                           |
| Cash Equivalents | 5.00%                | 6.00%                           |
| Total            | 100.00%              |                                 |

# NOTE 4 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

<u>Sensitivity of the Net OPEB Liability to Changes in Assumptions</u>: The following presents the net OPEB liability of the Plan as of the June 30, 2022 measurement date, calculated using the discount rate and healthcare trend rate that are 1% lower or 1% higher than the current rate (dollar amounts in thousands):

| Discount rate               |                            |          |                         |           |      |                    |
|-----------------------------|----------------------------|----------|-------------------------|-----------|------|--------------------|
|                             | 1.0% Decrease (<br>(2.79%) |          | Current Rate<br>(3.79%) |           |      | Increase<br>1.79%) |
| Net OPEB liability          | \$                         | 31,853   | \$                      | 24,536    | \$   | 18,950             |
| Health care cost trend rate |                            |          |                         |           |      |                    |
|                             | 1.0%                       | Decrease | Cur                     | rent Rate | 1.0% | <u>Increase</u>    |
| Net OPEB liability          | \$                         | 18,185   | \$                      | 24,536    | \$   | 33,059             |

<u>The District's Survivor Benefit Plan Expense for Fiscal Year</u>: For the fiscal year ended June 30, 2022, the District recognized net OPEB expense of \$983,000.

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# Schedule of Changes in Net OPEB Liability and Related Ratios (Last 10 years)

The following tables show the changes in net OPEB liability and related ratios for measurement period ending June 30 (dollar amounts in thousands):

|                                                                | 2022       | 2021   |               | 2020       |     | <u>2019</u> |     | <u>2018</u> |      | <u>2017</u> |  |
|----------------------------------------------------------------|------------|--------|---------------|------------|-----|-------------|-----|-------------|------|-------------|--|
| Total OPEB liability                                           |            |        |               |            |     |             |     |             |      |             |  |
| Service cost                                                   | \$ 3,334   | \$ 3   | 3,527         | \$ 2,011   | \$  | 1,901       | \$  | 2,071       | \$   | 2,559       |  |
| Interest                                                       | 1,236      | 1      | ,168          | 1,260      |     | 1,428       |     | 1,588       |      | 1,396       |  |
| Changes of benefit terms                                       | -          |        | 142           | -          |     | 22          |     | -           |      | -           |  |
| Difference between expected and actual experience              | (4,901)    | (2     | 2,797)        | (971)      | )   | (5,946)     |     | (1,017)     |      | -           |  |
| Change of assumptions                                          | (12,368)   | (4     | 1,132)        | 13,366     |     | 1,935       |     | (9,676)     |      | (7,743)     |  |
| Benefit payments, including refunds                            | (340)      |        | (296)         | (434)      | ) _ | (213)       |     | (329)       |      | (346)       |  |
| Net change in total OPEB liability                             | (13,039)   | (2     | 2,388)        | 15,232     |     | (873)       |     | (7,363)     |      | (4,134)     |  |
| Total OPEB liability - beginning                               | 47,064     | 49     | 9,452         | 34,220     | _   | 35,093      |     | 42,456      | _    | 46,590      |  |
| Total OPEB liability- ending                                   | \$ 34,025  | \$ 47  | 7,064         | \$ 49,452  | \$  | 34,220      | \$  | 35,093      | \$   | 42,456      |  |
| Fiduciary net position                                         |            |        |               |            |     |             |     |             |      |             |  |
| Contributions from participants                                | \$ 695     | \$ 9   | ,456          | \$ 434     | \$  | 213         | \$  | 329         | \$   | 346         |  |
| Net investment income (loss)                                   | (1,279)    | 1      | ,309          | -          |     | -           |     | -           |      | -           |  |
| Benefit payments, including refunds                            | (340)      |        | (296)         | (434)      |     | (213)       |     | (329)       |      | (346)       |  |
| Administrative expense                                         | (38)       |        | (18)          |            | _   |             |     |             |      |             |  |
| Net change in total fiduciary net position                     | (962)      | 10     | ,451          | -          |     | -           |     | -           |      | -           |  |
| Total fiduciary net position - beginning                       | 10,451     |        |               |            | _   |             |     |             |      |             |  |
| Total fiduciary net position - ending                          | 9,489      | 10     | ),4 <u>51</u> |            | _   | -           |     |             |      |             |  |
| Net OPEB liability                                             | \$ 24,536  | \$ 36  | 6,613         | \$ 49,452  | \$  | 34,220      | \$  | 35,093      | \$   | 42,456      |  |
| Plan fiduciary net position as a percentage of the total       |            |        |               |            |     |             |     |             |      |             |  |
| OPEB liability                                                 | 27.89%     | 22     | 2.21%         | 0.00%      | )   | 0.00%       |     | 0.00%       |      | 0.00%       |  |
| Covered employee payroll                                       | \$ 505,787 | \$ 504 | 1,541         | \$ 508,509 | \$  | 463,124     | \$4 | 18,573      | \$ 3 | 372,887     |  |
| Net OPEB liability as a percentage of covered employee payroll | 4.85%      | 7      | 7.26%         | 9.72%      | )   | 7.39%       |     | 8.38%       |      | 11.39%      |  |

#### Changes of benefit terms

- 2022- None
- 2021-\$37/month retiree contributions reimbursed by Plan to survivors extended to 2024
- 2019- the additional \$44 monthly BPOA & BPMA retiree contributions cease in 2035 (ceased in 2018 for previous measurement date)

#### Changes of assumptions

- 2017- Discount rate changed from 2.85% in 2016 to 3.58% in 2017
- 2018- Discount rate changed from 3.58% in 2017 to 3.87% in 2018
  - General Inflation changed from 3.0% in 2017 to 2.75% in 2018
- 2019- Demographic assumptions were updated to CalPERS 1997-2015 experience Study
- 2020- Discount rate of 2.21% was updated based on Bond Buyer 20-year Bond Index as of measurement date
  - Mortality improvement scale was updated to Scale MP-2019
- 2021- Plan funding through a trust began
  - Trust was created on May 18, 2020 and initial funding was made in October 2020.
  - Discount rate of 2.46% based on crossover test
  - Decreased medical trend rate for Kaiser Senior Advantage plans
  - Mortality improvement scale was updated to Scale MP-2020
- 2022- Discount rate was updated based on crossover test
  - -Economic Assumptions
  - General inflation changed from 2.75% to 2.50% per annum
  - Salary increases changed from 3.00% to 2.75% annually
  - -Mortality improvement scale was updated to Scale MP-2021

This schedule is intended to show information for the past ten years. Additional years will be presented as they become available.

# Schedule of Employer Contributions (Last 10 years)

The following tables show the employer contributions for the fiscal years ending June 30 (dollar amounts in thousands):

|                                                                                                               | 2022            | <u>2021</u>  | <u>2020</u> | <u>2019</u>     | <u>2018</u> | <u>2017</u> |  |
|---------------------------------------------------------------------------------------------------------------|-----------------|--------------|-------------|-----------------|-------------|-------------|--|
| Actuarially determined contribution (ADC) Contribution in relation to the actuarially determined contribution | \$ 1,169<br>    | \$ 1,277<br> | \$ 3,019    | \$ 2,911        | \$ 2,672    | \$ 3,138    |  |
| Contribution deficiency / (excess)                                                                            | <u>\$ 1,169</u> | \$ 1,277     | \$ 3,019    | <u>\$ 2,911</u> | \$ 2,672    | \$ 3,138    |  |
| Covered employee payroll*                                                                                     | \$505,787       | \$504,541    | \$508,509   | \$463,124       | \$418,573   | \$372,887   |  |
| Contribution as a percentage of covered employee payroll                                                      | 0.00%           | 0.00%        | 0.00%       | 0.00%           | 0.00%       | 0.00%       |  |

<sup>\*</sup> Based on actual payroll

This schedule is intended to show information for the past ten years. Additional years will be presented as they become available.

# **Notes to Schedule of Employer Contributions**

Methods and assumptions for actuarially determined contribution for the 2021/2022 fiscal year follows:

Valuation date June 30, 2021

Actuary Bartel Associates, LLC

Actuarial cost method Entry age, level percentage of payroll

Amortization method Level percent of payroll

Amortization period 19-year fixed (closed) period beginning June 30, 2021

Asset valuation method Fair value of assets
Discount rate 6.00%for AAL and ADC.

General inflation 2.50%

Medical trend Non- Medicare - 7% for 2022, decreasing to an ultimate rate

rate of 4% in 2076

Medicare (non- Kaiser) - 6.1% for 2022, decreasing to an

ultimate rate of 4% in 2076

Medicare (Kaiser) - 5% for 2022, decreasing to an

ultimate rate of 4% in 2076

Mortality CalPERS 1997-2015 Experience Study

Mortality improvement Mortality projected fully generational with Scale MP-2021

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT RETIREE SURVIVOR BENEFITS PROGRAM TRUST REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) June 30, 2022

### **Schedule of Investment Returns**

| Annual Money-Weighted Rate of Re |                           |  |
|----------------------------------|---------------------------|--|
| Year *                           | Net of Investment Expense |  |
|                                  |                           |  |
| 2022                             | -12.60%                   |  |
| 2021                             | 18.9%                     |  |
| 2020                             | 0.0%                      |  |

<sup>\*</sup> The Survivors Benefit Trust was created on May 18, 2020 and was initially funded in October 2020. Historical information is required only for measurement periods for which GASB Statement No. 74 is applicable.

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## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

Oakland, California

### **SINGLE AUDIT REPORT**

June 30, 2022

## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT Oakland, California

June 30, 2022

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board of Directors San Francisco Bay Area Rapid Transit District Oakland, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and fiduciary activities of San Francisco Bay Area Rapid Transit District ("the District") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated <>, 2022.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

San Francisco, California <>, 2022



### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Members of the Board of Directors San Francisco Bay Area Rapid Transit District Oakland, California

### **Report on Compliance for Major Federal Program**

### Opinion on Major Federal Program

We have audited San Francisco Bay Area Rapid Transit District's ("the District") compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on the District's major federal program for the year ended June 30, 2022. The District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

### Basis for Opinion on Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the District's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

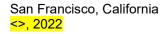
Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the business-type activities and the fiduciary activities of the District as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our report thereon dated <>>, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended June 30, 2022 (Amounts in thousands)

| Program/Grant Description                                                                                                        | Assistance<br>Listing<br>Number | Federal<br>Awards<br>Expended |
|----------------------------------------------------------------------------------------------------------------------------------|---------------------------------|-------------------------------|
| U.S. Department of Interior National Park Service                                                                                |                                 |                               |
| Direct Program:                                                                                                                  |                                 |                               |
| Preservation of Japanese American Confinement Sites                                                                              | 15.933                          |                               |
| P20AP00333 - Tanforan Assemby Center Exhibit                                                                                     |                                 | \$ 31                         |
| U.S. Department of Transportation:                                                                                               |                                 |                               |
| Federal Transit Administration (FTA):                                                                                            |                                 |                               |
| Direct programs:                                                                                                                 |                                 |                               |
| Federal Transit Cluster:                                                                                                         |                                 |                               |
| Federal Transit Capital Investment Grants:                                                                                       | 20.500                          |                               |
| CA-04-0212-00 - MacArthur Intermodal / Real Time Signage                                                                         |                                 | 143                           |
| CA-2020-047-03 - Transbay Corridor Core Capacity Project                                                                         |                                 | 48,705                        |
| CA-2021-223-00 - ARP Act Transbay Corridor Core Capacity Project -                                                               |                                 |                               |
| FTA Transbay Corridor TOD Implementation Strategies                                                                              |                                 |                               |
| Pilot Program for TOD Planning                                                                                                   |                                 | 24,556                        |
| CA-2020-222-00 - Pilot Program for Transit Oriented                                                                              |                                 | 559                           |
| Total Federal Transit Capital Investment Grants                                                                                  |                                 | 73,963                        |
| Federal Transit Formula Grants:                                                                                                  | 20.507                          |                               |
| CA-04-0043-00 - Various Projects in BART Service Area                                                                            |                                 | 7                             |
| CA-95-X145-00 - FY 11 - Flex Funds for 24th and WD                                                                               |                                 | 59                            |
| CA-95-X271-00 - Richmond/24th St and Car Repair                                                                                  |                                 | 13                            |
| CA-95-X301-00 - Track Extension/PM/Berkeley Improvements                                                                         |                                 | 180                           |
| CA-2017-029-00 - FY 16 - Formula and SOGR Capital Improvements                                                                   |                                 | 2,644                         |
| CA-2018-036-00 - Rail Cars (New and Modified), Fare Collection                                                                   |                                 |                               |
| Modernization and Concord Wheel Truing Facility                                                                                  |                                 | 835                           |
| CA-2018-084-00 - FY 17 - Formula and SOGR Capital Improvements                                                                   |                                 | 427                           |
| CA-2019-029-00 - Embarcadero Station New Platform Elevator                                                                       |                                 | 196                           |
| CA-2019-126-00 - FY 18 - Formula and SOGR Capital Improvements<br>CA-2020-086-00 - FY 19 - Formula and SOGR Capital Improvements |                                 | 1,324<br>2,260                |
| CA-2020-060-07 19 - Formula and SOGR Capital Improvements                                                                        |                                 | 3,804                         |
| CA-2020-247 00-11 201 official and doors Capital Improvements  CA-2020-268-00 - Transit Oriented Development Project             |                                 | 429                           |
| COVID-19 - CA-2021-020-01 - Coronavirus Response and Relief                                                                      |                                 | 420                           |
| Appropriations Act of 2021 (CRRSAA) Fund                                                                                         |                                 | 167,286                       |
| COVID-19 - CA-2021-068-00 - Coronavirus Response and Relief                                                                      |                                 | 1                             |
| Appropriations Act of 2021 (CRRSAA) Fund - Rail Car Procurement                                                                  |                                 | 5,530                         |
| CA-2021-189-01 - ARP Section 5307 BART Transit Operating                                                                         |                                 | 275,857                       |
| CA-2021-163-00 - FY 21 Formula Funds & SGR Capital Program                                                                       |                                 | 15,314                        |
| Total Federal Transit Formula Grants                                                                                             |                                 | 476,165                       |
| State of Good Repair Grants Program                                                                                              | 20.525                          |                               |
| CA-2017-029-00 - FY 16 - Formula and SOGR Capital Improvements                                                                   |                                 | 4,649                         |
| CA-2021-016-00 - FY 2020 Elevator Renovation Program                                                                             |                                 | 292                           |
| CA-2018-084-00 - FY 17 - Formula and SOGR Capital Improvements                                                                   |                                 | 9,788                         |
| CA-2019-126-00 - FY 18 - Formula and SOGR Capital Improvements                                                                   |                                 | 8,061                         |
| CA-2020-086-00 - FY 19 - Formula and SOGR Capital Improvements                                                                   |                                 | 4,469                         |
| CA-2020-247-00 - FY 20 Formula and SOGR Capital Improvements                                                                     |                                 | 11,261                        |
| CA-2021-163-00 - FY 21 Formula Funds & SGR Capital Program                                                                       |                                 | 80,301                        |
| Total State of Good Repair Grants Program Total Federal Transit Cluster                                                          |                                 | 118,821<br>668,949            |
| rotal redetal Hallsk Gluster                                                                                                     |                                 | 000,949                       |

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended June 30, 2022 (Amounts in thousands)

| Program/Grant Description                                                                                                | Assistance<br>Listing<br>Number | Federal<br>Awards<br>Expended |
|--------------------------------------------------------------------------------------------------------------------------|---------------------------------|-------------------------------|
| National Infrastructure Investments<br>CA-2018-013-00 - FY 2016 TIGER Grant - Gateway to Oakland Uptown                  | 20.933                          | \$ 2,615                      |
| Federal Highway Administration (FHWA)                                                                                    |                                 |                               |
| Highway Research and Development Program                                                                                 | 20.200                          |                               |
| Passed through Contra Costa Transportation Authority                                                                     |                                 |                               |
| Agreement No. 693JJ31950024 - Bay Area Mobility-On-Demand Project                                                        |                                 | 1,114                         |
| Metropolitan Transportation Planning and State and Non-Metropolitan Planning                                             |                                 |                               |
| and Research                                                                                                             | 20.505                          |                               |
| Passed through Metropolitan Transportation Commission (MTC)                                                              |                                 |                               |
| FTA 5304 - Strategic Partnerships Transit                                                                                |                                 | 354                           |
| Total U.S. Department of Transportation                                                                                  |                                 | 673,032                       |
| U.S. Department of Homeland Security:                                                                                    |                                 |                               |
| Federal Emergency Management Agency (FEMA):                                                                              |                                 |                               |
| Direct Program:                                                                                                          |                                 |                               |
| Rail and Transit Security Grant Program                                                                                  | 97.075                          |                               |
| FEMA - EMW-2016-RA-00009 - Transit Securiy Grant Program                                                                 |                                 | 1                             |
| FEMA - EMW-2018-RA-00008 - Mobile Radio/Critical Asset Patrol                                                            |                                 |                               |
| Teams/CCTV/Tunnel Hardening                                                                                              |                                 | 2,307                         |
| FEMA - EMW-2019-RA-00010-S01 - Critital Asset Patrol Teams                                                               |                                 | 538                           |
| FEMA - EMW-2020-RA-00026-S01 - Critital Asset Patrol Teams<br>FEMA - EMW-2021-RA-00027-S01 - Critical Asset Patrol Teams |                                 | 1,825<br>277                  |
| 70T020T9NNCP405 - TSA National Explosives Detection Canine Team Program                                                  |                                 | 208                           |
| Total Rail and Transit Security Grant Program                                                                            |                                 | 5,156                         |
| Total Nall and Transic Occarity Grant Togram                                                                             |                                 | 3,130                         |
| Passed thru California Governor's Office of Emergency Services                                                           | 97.039                          |                               |
| Hazard Mitigation Grant Program                                                                                          |                                 |                               |
| FEMA-4308-DR-CA, Project #PJ0307, FIPS #001-91000                                                                        |                                 | 308                           |
| Total U.S. Department of Homeland Security                                                                               |                                 | 5,464                         |
| Total Expenditures of Federal Awards                                                                                     |                                 | \$ 678,527                    |

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the year ended June 30, 2022

#### **NOTE 1 – BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (Schedule) presents the activity of all federally funded programs of the San Francisco Bay Area Rapid Transit District (the "District") for the year ended June 30, 2022. The reporting entity is defined in Note 1 in the District's basic financial statements. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

The accompanying Schedule is presented using the accrual basis of accounting as described in Note 1 in the District's basic financial statements. Expenditures of federal awards are reported in the District's basic financial statements as capital assets for capital expenditures and operating expenses for certain transit expenses. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

### NOTE 2 - GRANTS FROM GOVERNMENT AGENCIES

The District receives grants from the Federal Transit Administration ("FTA") and other agencies of the U.S. Department of Transportation, U.S. Department of Homeland Security, U.S. Department of Justice, State of California, and local transportation funds for the acquisition of transit-related assets, equipment, improvements, and reimbursement of certain transit-related expenses.

### **NOTE 3 - INDIRECT COSTS**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the year ended June 30, 2022

### SECTION I – SUMMARY OF AUDITORS' RESULTS

| Financial Statements:                                                                                                |                                                               |
|----------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------|
| Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: | Unmodified                                                    |
| Internal control over financial reporting: Material weakness(es) identified?                                         | Yes <u>X</u> No                                               |
| Significant deficiency(ies) identified?                                                                              | YesX None reported                                            |
| Noncompliance material to financial statements noted?                                                                | Yes <u>X</u> No                                               |
| Federal Awards:                                                                                                      |                                                               |
| Internal control over major federal programs:                                                                        |                                                               |
| Material weakness(es) identified?                                                                                    | Yes <u>X</u> No                                               |
| Significant deficiency(ies) identified?                                                                              | Yes X None reported                                           |
| Type of auditor's report issued on compliance for major federal programs:                                            | Unmodified                                                    |
| Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?                   | Yes <u>X</u> No                                               |
| Identification of major federal programs:                                                                            |                                                               |
| ALN: 20.500, 20.507, 20.525                                                                                          | Federal Transit Cluster<br>COVID-19 - Federal Transit Cluster |
| Dollar threshold used to distinguish type A and B programs:                                                          | \$ 3,000,000                                                  |
| Auditee qualified as low-risk auditee?                                                                               | X YesNo                                                       |
| SECTION II – FINANCIAL STATEMENT FINDINGS                                                                            |                                                               |
| None noted.                                                                                                          |                                                               |
| SECTION III – FEDERAL AWARD FINDINGS AND QUESTIO                                                                     | NED COSTS                                                     |
| None noted.                                                                                                          |                                                               |
|                                                                                                                      |                                                               |
|                                                                                                                      |                                                               |

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

MEASURE B PROGRAM June 30, 2022

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

### MEASURE B PROGRAM June 30, 2022

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Board of Directors
San Francisco Bay Area Rapid Transit District
Oakland, California

### **Report on Compliance for Measure B Program**

### Opinion on the Measure B Program

We have audited the San Francisco Bay Area Rapid Transit District's (the "District") compliance with the types of compliance requirements identified as subject to audit in the Alameda County 20-Year Transportation Expenditure Plan, issued by the Alameda County Transportation Commission ("Measure B Program") that could have a direct and material effect on the District's compliance with the Measure B Program for the year ended June 30, 2022.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Measure B Program for the year ended June 30, 2022.

### Basis for Opinion on the Measure B Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements specified in the Measure B Program. Our responsibilities under those standards and the Measure B Program are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the Measure B Program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's Measure B Program.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Measure B Program will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the Measure B Program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Measure B Program, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the District's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Measure B Program, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of the Measure B program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of the Measure B program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of the Measure B program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Measure B Program. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Net Position, Schedule of Revenues, Expenses, and Changes in Net Position and Schedule Of Cash Flows

We have audited the financial statements of the business-type activities and fiduciary activities of the District as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our report thereon dated <>, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of net position, schedule of revenues, expenses, and changes in net position and schedule of cash flows are presented for purposes of additional analysis as required by the Measure B Program and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of net position, schedule of revenues, expenses, and changes in net position and schedule of cash flows are fairly stated in all material respects in relation to the basic financial statements as a whole.

DRAFT

San Francisco, California <>, 2022

## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT MEASURE B PROGRAM SCHEDULE OF NET POSITION June 30, 2022

**ASSETS** 

Accounts receivable – Measure B sales tax \$ 28,505

**LIABILITIES** 

Due to BART (28,505)

**NET POSITION** 

Restricted for Measure B program \$



# SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT MEASURE B PROGRAM SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the year ended June 30, 2022

| OPERATING EXPENSES Paratransit services     | <u>\$ 1,999,286</u> |
|---------------------------------------------|---------------------|
| Operating loss                              | (1,999,286)         |
| NON OPERATING REVENUES  Measure B sales tax | 1,999,286           |
| Change in net position                      | -                   |
| NET POSITION Beginning                      |                     |
| Ending                                      | <u>\$</u>           |

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT MEASURE B PROGRAM SCHEDULE OF CASH FLOWS For the year ended June 30, 2022

| Cash flows from operating activities Cash payments to suppliers                                                                                                                                                                                    | \$ (2,452,620)              |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------|
| Cash flows from noncapital financing activities  Measure B sales tax receipts                                                                                                                                                                      | 2,452,620                   |
| Change in cash                                                                                                                                                                                                                                     |                             |
| Cash, beginning of year                                                                                                                                                                                                                            |                             |
| Cash, end of year                                                                                                                                                                                                                                  | <u>\$</u>                   |
| Reconciliation of operating loss to net cash from operating activities: Operating loss Adjustments to reconcile operating loss to net cash from operating activities: Net effect of changes in operating assets and liabilities Due to/(from) BART | \$ (1,999,286)<br>(453,334) |
| Net cash from operating activities                                                                                                                                                                                                                 | \$ (2,452,620)              |

## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT MEASURE B PROGRAM NOTES TO SCHEDULES For the year ended June 30, 2022

#### **NOTE 1 - BASIS OF PRESENTATION**

Under Measure B approved by the voters of Alameda County in November 2000, the San Francisco Bay Area Rapid Transit District (District) receives a share of the one-half percent sales tax to be used for local transportation-related expenses. The duration of the tax is 20 years from the initial year of collection, which began April 1, 2002 and expired on March 31, 2022.

The schedules are prepared from the accounts and financial transactions of the District for the Alameda County Transportation Commission for the Measure B Program. The accounts are used to accounts for the District's share of revenues earned and expenses incurred under the District's Measure B-funded paratransit operations.

The schedules do not purport to, and do not, present fairly the financial position of the District as of June 30, 2022, the changes in its financial position, or where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. The activities of the Measure B Program are reported within the District's enterprise fund. The projects funded by Measure B represent a portion of the activities of the District and, as such, are included in the District's financial statements.

## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

MEASURE BB PROGRAM June 30, 2022

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

### MEASURE BB PROGRAM June 30, 2022

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR MEASURE BB PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON COMBINING SCHEDULE OF NET POSITION, COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION AND COMBINING SCHEDULE OF CASH FLOWS

Board of Directors San Francisco Bay Area Rapid Transit District Oakland, California

### **Report on Compliance for Measure BB Program**

### Opinion on the Measure BB Program

We have audited the San Francisco Bay Area Rapid Transit District's (the "District") compliance with the types of compliance requirements identified as subject to audit in the 2014 Measure BB Transportation Expenditure Plan, as amended on September 24, 2020, issued by the Alameda County Transportation Commission ("Measure BB Program") that could have a direct and material effect on the District's Measure BB Program for the year ended June 30, 2022.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Measure BB Program for the year ended June 30, 2022.

### Basis for Opinion on the Measure BB Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements specified in the Measure BB Program. Our responsibilities under those standards and the Measure BB Program are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the Measure BB Program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's Measure BB Program.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Measure BB Program will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the Measure BB Program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Measure BB Program, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the District's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Measure BB Program, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of the Measure BB program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of the Measure BB program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of the Measure BB program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Measure BB Program. Accordingly, this report is not suitable for any other purpose.

### Report on Combining Schedule of Net Position, Combining Schedule of Revenues, Expenses, and Changes in Net Position and Combining Schedule Of Cash Flows

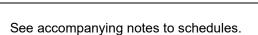
We have audited the financial statements of the business-type activities and fiduciary activities of the District as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our report thereon dated <>, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying combining schedule of net position, combining schedule of revenues, expenses, and changes in net position, and combining schedule of cash flows are presented for purposes of additional analysis as required by the Measure BB Program and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining schedule of net position, combining schedule of revenues, expenses, and changes in net position, and combining schedule of cash flows are fairly stated in all material respects in relation to the basic financial statements as a whole.

Crowe LLP

San Francisco, California

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT MEASURE BB PROGRAM COMBINING SCHEDULE OF NET POSITION June 30, 2022

|                                                   | <u>Paratransit</u>  | Mass Transit      | <u>Total</u> |
|---------------------------------------------------|---------------------|-------------------|--------------|
| ASSETS Accounts receivable - Measure BB sales tax | \$ 1,414,995        | \$ 471,665        | \$ 1,886,660 |
| LIABILITIES Due to BART                           | <u>(1,414,995</u> ) | <u>(471,665</u> ) | (1,886,660)  |
| NET POSITION Restricted for Measure BB program    | <u>\$</u>           | \$ <u>-</u>       | <u>\$</u> _  |



### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT MEASURE BB PROGRAM

## COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the year ended June 30, 2022

|                                                                 | <u>Paratransit</u> | Mass Transit | <u>Total</u>              |
|-----------------------------------------------------------------|--------------------|--------------|---------------------------|
| OPERATING EXPENSES  Paratransit services  Mass transit services | \$ 3,446,652<br>   | \$ -<br>     | \$ 3,446,652<br>1,148,884 |
| Total expenses                                                  | 3,446,652          | 1,148,884    | 4,595,536                 |
| Operating loss                                                  | (3,446,652)        | (1,148,884)  | (4,595,536)               |
| NONOPERATING REVENUES  Measure BB sales tax                     | 3,446,652          | 1,148,884    | 4,595,536                 |
| Change in net position                                          |                    | -            | -                         |
| NET POSITION Beginning                                          |                    |              |                           |
| Ending                                                          | <u>\$</u>          | \$ -         | <u>\$</u>                 |

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT MEASURE BB PROGRAM COMBINING SCHEDULE OF CASH FLOWS For the year ended June 30, 2022

|                                                                                                                                                                                                                    | Paratransit           | Mass Transit        | Total                  |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------|---------------------|------------------------|
|                                                                                                                                                                                                                    | <u>ı aratlarısıt</u>  | Mass Hallsit        | Total                  |
| Cash flows from operating activities Cash payments to suppliers                                                                                                                                                    | \$ (2,526,396)        | \$ (842,132)        | \$ (3,368,528)         |
| Cash flows from noncapital financing activities  Measure BB sales tax receipts                                                                                                                                     | 2,526,396             | 842,132             | 3,368,528              |
| Change in cash                                                                                                                                                                                                     | -                     | -                   | -                      |
| Cash, beginning of year                                                                                                                                                                                            | <del></del>           | <del>-</del>        |                        |
| Cash, end of year                                                                                                                                                                                                  | \$                    | <u>\$</u>           | <u>\$</u> _            |
| Reconciliation of operating loss to net cash from operating activities:  Operating loss  Adjustments to reconcile operating loss to net cash from operating activities:  Net effect of changes in operating assets | \$ (3,446,652)        | \$ (1,148,884)      | \$ (4,595,536)         |
| and liabilities:<br>Due to BART                                                                                                                                                                                    | 920,256               | 306,752             | 1,227,008              |
| Net cash from operating activities                                                                                                                                                                                 | <u>\$ (2,526,396)</u> | <u>\$ (842,132)</u> | <u>\$ (3,368,528</u> ) |

## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT MEASURE BB PROGRAM NOTES TO SCHEDULES For the year ended June 30, 2022

### **NOTE 1 - BASIS OF PRESENTATION**

Under Measure BB approved by the voters of Alameda County in November 2014, the San Francisco Bay Area Rapid Transit District (District) receives a share of the one-half percent sales tax to be used for local transportation-related expenses. The duration of the tax is 30 years from the initial year of collection, which began April 1, 2015 and will expire on March 31, 2045.

The schedules are prepared from the accounts and financial transactions of the District for the Alameda County Transportation Commission for the Measure BB Program. The accounts are used to accounts for the District's share of revenues earned and expenses incurred under the District's Measure BB-funded paratransit and mass transit operations.

The schedules do not purport to, and do not, present fairly the financial position of the District as of June 30, 2022, the changes in its financial position, or where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. The activities of the Measure BB Program are reported within the District's enterprise fund. The projects funded by Measure BB represent a portion of the activities of the District and, as such, are included in the District's financial statements.



## SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

Independent Auditor's Report on Compliance with the Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA) Guidelines; and Report on Schedule of PTMISEA Funds

For the year ended June 30, 2022

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE PUBLIC TRANSPORTATION MODERNIZATION, IMPROVEMENT, AND SERVICE ENHANCEMENT ACCOUNT GUIDELINES; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF PUBLIC TRANSPORTATION MODERNIZATION, IMPROVEMENT, AND SERVICE ENHANCEMENT ACCOUNT FUNDS

Board of Directors San Francisco Bay Area Rapid Transit District Oakland, California

Report on Compliance for the Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA) Guidelines

### Opinion on the PTMISEA Program

We have audited the San Francisco Bay Area Rapid Transit District's (District) compliance with the types of compliance requirements identified as subject to audit in the Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA) Guidelines published by the California Department of Transportation that could have a direct and material effect on the District's PTMISEA program for the year ended June 30, 2022.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the PTMISEA program for the year ended June 30, 2022.

### Basis for Opinion on the PTMISEA Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements specified in the PTMISEA Guidelines. Our responsibilities under those standards and PTMISEA program are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the PTMISEA program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the PTMISEA program.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the PTMISEA Guidelines will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the PTMISEA program.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the PTMISEA Guidelines, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the District's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the PTMISEA Guidelines, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of the PTMISEA program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of the PTMISEA program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of the PTMISEA program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the PTMISEA Guidelines. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Public Transportation Modernization, Improvement, And Service Enhancement Account Funds

We have audited the financial statements of the business-type activities and the fiduciary activities of the District as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our report thereon dated xx, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Public Transportation Modernization, Improvement, And Service Enhancement Account Funds is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Public Transportation Modernization, Improvement, And Service Enhancement Account Funds is fairly stated in all material respects in relation to the basic financial statements as a whole.

San Francisco, California xx, 2022

### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

### Schedule of Public Transportation Modernization, Improvement, and

### Service Enhancement Account Funds

For the year ended June 30, 2022 (Dollar amounts in thousands)

|                                           | Grant Balance                                  |       |                    |                              |       |                                          |          |                                              | Interest Balance |                     |       |                           |     |                                        |       |                                          | Total |  |
|-------------------------------------------|------------------------------------------------|-------|--------------------|------------------------------|-------|------------------------------------------|----------|----------------------------------------------|------------------|---------------------|-------|---------------------------|-----|----------------------------------------|-------|------------------------------------------|-------|--|
|                                           | Grant Fund<br>Balance,<br>Beginning<br>of Year |       | Grants<br>Received | Project<br>Costs<br>Incurred |       | Grant Fund<br>Balance,<br>End<br>of Year |          | Interest<br>Balance,<br>Beginning<br>of Year |                  | Interest<br>Earned* |       | Project Costs<br>Incurred |     | Interest<br>Balance,<br>End<br>of Year |       | Grant Fund<br>Balance,<br>End<br>of Year |       |  |
|                                           |                                                |       | received           |                              |       |                                          |          |                                              |                  |                     |       |                           |     |                                        |       |                                          |       |  |
| eBART Extension                           | \$                                             | _     | \$ -               | \$                           | -     | \$                                       | -        | \$                                           | -                | \$                  | -     | \$                        | -   | \$                                     | -     | \$                                       | -     |  |
| Ashby Elevator                            |                                                | -     | -                  |                              | -     |                                          | -        |                                              | -                |                     | -     |                           | -   |                                        | -     |                                          | -     |  |
| Station Modernization                     | 21                                             | ,898  | (29)               | 17                           | 7,827 |                                          | 4,042    |                                              | 4,246            |                     | 308   |                           | 210 |                                        | 4,344 |                                          | 8,386 |  |
| Seismic Retrofit                          |                                                | -     | -                  |                              | -     |                                          | -        |                                              | -                |                     | -     |                           | -   |                                        | -     |                                          | -     |  |
| Oakland Airport Connector                 |                                                | -     | -                  |                              | -     |                                          | <u>-</u> |                                              | -                |                     | -     |                           | -   |                                        | -     |                                          | -     |  |
| Warm Springs Extension                    |                                                | -     | -                  |                              | -     |                                          | -        |                                              | -                |                     | -     |                           | -   |                                        | -     |                                          | -     |  |
| Walnut Creek Transit Oriented Development |                                                | 33    | 29                 |                              | 61    |                                          | 1        |                                              | 3                |                     | -     |                           | -   |                                        | 3     |                                          | 4     |  |
| Balboa Park Eastside                      |                                                | 163   | -                  |                              | 2     |                                          | 161      |                                              | 37               |                     | -     |                           | -   |                                        | 37    |                                          | 198   |  |
| Berkeley Station Entrance                 |                                                | 200   | -                  |                              | 97    |                                          | 103      |                                              | 85               |                     | -     |                           | -   |                                        | 85    |                                          | 188   |  |
| Access Improvements                       |                                                | 244   | -                  |                              | 1     |                                          | 243      |                                              | 101              |                     | -     |                           | -   |                                        | 101   |                                          | 344   |  |
| Station Signage                           |                                                | -     | -                  |                              | -     |                                          | -        |                                              | -                |                     | -     |                           | -   |                                        | -     |                                          | -     |  |
| Train Control                             | -                                              | 804   |                    |                              | 804   | _                                        |          |                                              | 297              |                     | (297) |                           |     |                                        |       |                                          |       |  |
|                                           | <u>\$ 23</u>                                   | 3,342 | \$                 | \$ 18                        | 8,792 | \$                                       | 4,550    | \$                                           | 4,769            | \$                  | 11    | \$                        | 210 | \$                                     | 4,570 | \$                                       | 9,120 |  |

<sup>\*</sup> Interest earned was transferred from Train Control to Station Modernization during the year.

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE TRANSPORTATION DEVELOPMENT ACT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Board of Directors San Francisco Bay Area Rapid Transit District Oakland, California

#### Report on Compliance for the Transportation Development Act Program

#### Opinion on the Transportation Development Act Program

We have audited the San Francisco Bay Area Rapid Transit District's ("the District") compliance with the types of compliance requirements identified as subject to audit in the Transportation Development Act (TDA) Guidebook, the Low Carbon Transit Operations Program (LCTOP) Final Guidelines, and the State of Good Repair (SGR) Program Guidelines published by the State of California Department of Transportation (collectively "Transportation Development Act") that could have a direct and material effect on the District's Transportation Development Act program for the year ended June 30, 2022.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Transportation Development Act program for the year ended June 30, 2022.

#### Basis for Opinion on the Transportation Development Act Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements specified in the Transportation Development Act. Our responsibilities under those standards and the Transportation Development Act are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the Transportation Development Act program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Transportation Development Act program.

(Continued)

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Transportation Development Act will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the Transportation Development Act.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Transportation Development Act, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Transportation Development Act, but
  not for the purpose of expressing an opinion on the effectiveness of the District's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of the Transportation Development Act program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of the Transportation Development Act program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of the Transportation Development Act program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Transportation Development Act. Accordingly, this report is not suitable for any other purpose.

Crowe LLP San Francisco, California

xx, 2022

#### INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

Members of the Board of Directors San Francisco Bay Area Rapid Transit District Oakland, California

We have performed the procedures below, related to San Francisco Bay Area Rapid Transit District's ("District") compliance with the Rules of the Board of Directors, Chapter V Financial Provisions, Section 3 Reimbursable Expenses ("Reimbursable Expenses Policy") for the Board of Directors for the year ended June 30, 2022. The District is responsible for compliance with those requirements.

The District has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of assisting users in understanding compliance with the Reimbursable Expenses Policy for Director expenses. We make no representation regarding the appropriateness of the procedures either for the purpose for which this report has been requested or for any other purpose. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes. An agreed-upon procedures engagement involves performing specific procedures that the engaging party has agreed to and acknowledged to be appropriate for the intended purpose of the engagement and reporting on findings based on the procedures performed.

The procedures and the associated findings are as follows:

a. We obtained and read a copy of the Rules of the Board of Directors, Chapter V Financial Provisions, Section 3 Reimbursable Expenses ("Reimbursable Expenses Policy") and performed inquiries with management to gain an understanding of the District's policies and guidelines.

#### Procedure performed without exception.

b. We obtained from management the "Details of Directors' Expenses" for the year ended June 30, 2022 ("the Analysis"), which was summarized in a Schedule of Travel and Business Expenses. We compared and agreed the corresponding expense report for each expense in the Analysis to the related supporting receipts, vouchers, or other documentation. We also compared the business purpose of the expense to the Reimbursable Expenses Policy noted in Step a.

#### Procedure performed without exception.

c. We agreed the Analysis by category and in total to the general ledger for the year ended June 30, 2022.

Procedure performed without exception.

(Continued)

We were engaged by the District to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on compliance with specified requirements. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

This report is intended solely for the information and use of the District and the Board of Directors and is not intended to be, and should not be, used by anyone other than these specified parties.

Crowe LLP San Francisco, California

XX, 2022

#### SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT SCHEDULE OF TRAVEL AND BUSINESS EXPENSES For the year ended June 30, 2022

| DIRECTOR'S NAME   | TRAVEL EXPENSES<br>COVERED BY BOAR<br>RULE 5-3.2-a2 |        | TOTAL TRAVEL &  BUSINESS EXPENSES |
|-------------------|-----------------------------------------------------|--------|-----------------------------------|
| BEVAN DUFTY       | \$ -                                                | \$ -   | \$ -                              |
| DEBORA ALLEN      | -                                                   | -      | <u>-</u> '                        |
| ELIZABETH AMES    | -                                                   | -      | <del>-</del>                      |
| JANICE LI         | -                                                   | -      | <del>-</del>                      |
| JOHN L McPARTLAND | -                                                   | -      | <del>-</del>                      |
| LATEEFAH SIMON    | -                                                   | -      | -                                 |
| MARK FOLEY        | 3,08                                                | 1 -    | 3,081                             |
| REBECCA SALTZMAN  | -                                                   | -      | -                                 |
| ROBERT RABURN     | 29                                                  | 9      | 299                               |
|                   |                                                     |        |                                   |
| TOTAL             | \$ 3,38                                             | 0 \$ - | \$ 3,380                          |



Audit Committee San Francisco Bay Area Rapid Transit District Oakland, California

Professional standards require that we communicate certain matters to keep you adequately informed about matters related to the financial statement audit that are, in our professional judgment, significant and relevant to your responsibilities in overseeing the financial reporting process. We communicate such matters in this report.

# AUDITOR'S RESPONSIBILITY UNDER AUDITING STANDARDS GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA

Our responsibility is to form and express an opinion about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in conformity with accounting principles generally accepted in the United States of America. The audit of the financial statements does not relieve you of your responsibilities and does not relieve management of their responsibilities. Refer to our engagement letter with the San Francisco Bay Area Rapid Transit District (the "District") for further information on the responsibilities of management and of Crowe LLP.

#### **AUDITOR'S RESPONSIBILITY UNDER GOVERNMENT AUDITING STANDARDS**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts or disclosures. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### COMMUNICATIONS REGARDING OUR INDEPENDENCE FROM THE DISTRICT

Auditing standards generally accepted in the United States of America require independence for all audits, and we confirm that we are independent auditors with respect to the District under the independence requirements established by the American Institute of Certified Public Accountants.

Additionally, we wish to communicate that we have no relationships with the District that, in our professional judgment, may reasonably be thought to bear on our independence and that we gave significant consideration to in reaching the conclusion that our independence has not been impaired.

#### PLANNED SCOPE AND TIMING OF THE AUDIT

We are to communicate an overview of the planned scope and timing of the audit. Accordingly, the following matters regarding the planned scope and timing of the audit were discussed with you on May 17, 2022.

- How we proposed to address the significant risks of material misstatement, whether due to fraud or error.
- Our approach to internal control relevant to the audit.
- The concept of materiality in planning and executing the audit, focusing on the factors considered rather than on specific thresholds or amounts.
- The nature and extent of specialized skills or knowledge needed to plan and evaluate the results of the audit, including the use of an auditor's expert.
- Where the entity has an internal audit function, the extent to which the auditor will use the work of internal audit, and how the external and internal auditors can best work together.
- Your views and knowledge of matters you consider warrant our attention during the audit, as well as your views on:
  - The allocation of responsibilities between you and management.
  - The entity's objectives and strategies, and the related business risks that may result in material misstatements.
  - o Significant communications between the entity and regulators.
  - o Other matters you believe are relevant to the audit of the financial statements.

## SIGNIFICANT ACCOUNTING POLICIES AND MANAGEMENT JUDGMENTS AND ACCOUNTING ESTIMATES

Significant Accounting Policies: The Audit Committee should be informed of the initial selection of and changes in significant accounting policies or their application. Also, the Audit Committee should be aware of methods used to account for significant unusual transactions and the effect of significant accounting policies in controversial or emerging areas where there is a lack of authoritative consensus. We believe management has the primary responsibility to inform the Audit Committee about such matters. To assist the Audit Committee in its oversight role, we also provide the following.

| Accounting Standard                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Impact of Adoption                                                                                                                                                                                                                                                                                                                                  |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| GASB Statement No. 87, "Leases" This Statement was issued to improve accounting and financial reporting for leases by governments. It requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This Statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. A lessee will be required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor will be required to recognize a lease receivable and a deferred inflow of resources. Lessees and lessors should recognize short-term lease payments as outflows of resources and inflows of resources, respectively, based on the payment provisions of the lease contract. | Upon adoption of this Statement, the District recorded its lessee lease obligations as lease liabilities and right-to-use lease assets and its lessor lease arrangements as lease receivables and deferred inflows of resources. See Note 1 of the audited financial statements for more details on the impact of implementation of this Statement. |

| Accounting Standard                                                 | Impact of Adoption    |
|---------------------------------------------------------------------|-----------------------|
| Significant Unusual Transactions.                                   | No such matters noted |
| Significant Accounting Policies in Controversial or Emerging Areas. | No such matters noted |

Management Judgments and Accounting Estimates: Further, accounting estimates are an integral part of the financial statements prepared by management and are based upon management's current judgments. These judgments are based upon knowledge and experience about past and current events and assumptions about future events. Certain estimates are particularly sensitive because of their significance and because of the possibility that future events affecting them may differ markedly from management's current judgments and may be subject to significant change in the near term.

The following describes the significant accounting estimates reflected in the District's year-end financial statements, the process used by management in formulating these particularly sensitive accounting estimates and the primary basis for our conclusions regarding the reasonableness of those estimates.

| Significant Accounting Estimate                                            | Process Used by Management                                                                                                                                                                                                                                                                                                                                           | Basis for Our Conclusions                                                 |
|----------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------|
| Fair Values of Investment<br>Securities and Other<br>Financial Instruments | The disclosure of fair values of securities and other financial instruments requires management to use certain assumptions and estimates pertaining to the fair values of its financial assets and financial liabilities.                                                                                                                                            | We tested the propriety of information underlying management's estimates. |
| Pension and Postretirement Obligations                                     | Amounts reported for pension and postretirement obligations require management to use estimates that may be subject to significant change in the near term. These estimates are based on projection of the weighted average discount rate, rate of increase in future compensation levels, and weighted average expected long-term rate of return on pension assets. | We reviewed the reasonableness of these estimates and assumptions.        |

# AUDITOR'S JUDGMENTS ABOUT QUALITATIVE ASPECTS OF SIGNIFICANT ACCOUNTING PRACTICES

We are to discuss with you our comments about the following matters related to the District's accounting policies and financial statement disclosures. Accordingly, these matters will be discussed during our meeting with you.

- The appropriateness of the accounting policies to the particular circumstances of the entity, considering the need to balance the cost of providing information with the likely benefit to users of the entity's financial statements.
- The overall neutrality, consistency, and clarity of the disclosures in the financial statements.
- The effect of the timing of transactions in relation to the period in which they are recorded.
- The potential effect on the financial statements of significant risks and exposures, and uncertainties that are disclosed in the financial statements.

- The extent to which the financial statements are affected by unusual transactions including nonrecurring amounts recognized during the period, and the extent to which such transactions are separately disclosed in the financial statements.
- The issues involved, and related judgments made, in formulating particularly sensitive financial statement disclosures.
- The factors affecting asset and liability carrying values, including the entity's basis for determining useful lives assigned to tangible and intangible assets.
- The selective correction of misstatements, for example, correcting misstatements with the effect of increasing reported earnings, but not those that have the effect of decreasing reported earnings.

#### CORRECTED AND UNCORRECTED MISSTATEMENTS

<u>Corrected Misstatements</u>: We are to inform you of material corrected misstatements that were brought to the attention of management as a result of our audit procedures.

There were no such misstatements.

<u>Uncorrected Misstatements</u>: We are to inform you of uncorrected misstatements that were aggregated by us during the current engagement and pertaining to the latest and prior period(s) presented that were determined by management to be immaterial, both individually and in the aggregate, to the financial statements taken as a whole. For your consideration, we have distinguished misstatements between known misstatements and likely misstatements.

• One known uncorrected misstatement was identified to adjust recognition of sales tax revenue from the cash basis to the accrual basis of accounting. Please refer to the attached schedule.

#### **OTHER COMMUNICATIONS**

| Communication Item                                                                                                                                                                                                                                                                                                                                                                                                                                    | Results                                                                                                         |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------|
| Other Information Included in an Annual Report Information may be prepared by management that accompanies or includes the financial statements. To assist your consideration of this information, you should know that we are required by audit standards to read such information and consider whether a material inconsistency exists between the other information and the financial statements. We are also to remain alert for indications that: | We understand that management has not prepared other information to accompany the audited financial statements. |
| <ul> <li>Material inconsistency exists between the other information and the auditor's knowledge obtained in the audit; or</li> <li>A material misstatement of fact exists, or the other information is otherwise misleading.</li> <li>If we identify a material inconsistency between the other information and the financial statements, we are to seek a resolution of the matter.</li> </ul>                                                      |                                                                                                                 |

| Communication Item                                                                                                                                                                                                                                                                        | Results                                                                                                                                                                                                                                                                                |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Significant Difficulties Encountered During the Audit We are to inform you of any significant difficulties encountered in dealing with management related to the performance of the audit.                                                                                                | There were no significant difficulties encountered in dealing with management related to the performance of the audit.                                                                                                                                                                 |
| Disagreements with Management We are to discuss with you any disagreements with management, whether or not satisfactorily resolved, about matters that individually or in the aggregate could be significant to the District's financial statements or the auditor's report.              | During our audit, there were no such disagreements with management.                                                                                                                                                                                                                    |
| Difficulties or Contentious Matters We are required to discuss with the Those Charged with Governance any difficulties or contentious matters for which we consulted outside of the engagement team.                                                                                      | During the audit, there were no such issues for which we consulted outside the engagement team.                                                                                                                                                                                        |
| Circumstances that Affect the Form and Content of the Auditor's Report We are to discuss with you any circumstances that affect the form and content of the auditor's report, if any.                                                                                                     | There are no such circumstances that affect the form and content of the auditor's report.                                                                                                                                                                                              |
| Consultations with Other Accountants If management consulted with other accountants about auditing and accounting matters, we are to inform you of such consultation, if we are aware of it, and provide our views on the significant matters that were the subject of such consultation. | We are not aware of any instances where management consulted with other accountants about auditing or accounting matters since no other accountants contacted us, which they are required to do by Statement on Auditing Standards No. 50, before they provide written or oral advice. |
| Representations the Auditor Is Requesting from Management We are to provide you with a copy of management's requested written representations to us.                                                                                                                                      | We direct your attention to a copy of the letter of management's representation to us provided separately.                                                                                                                                                                             |
| Significant Issues Discussed, or Subject to Correspondence, With Management We are to communicate to you any significant issues that were discussed or were the subject of correspondence with management.                                                                                | There were no such significant issues discussed, or subject to correspondence, with management.                                                                                                                                                                                        |
| Significant Related Party Findings or Issues We are to communicate to you significant findings or issues arising during the audit in connection with the District's related parties.                                                                                                      | There were no such findings or issues that are, in our judgment, significant and relevant to you regarding your oversight of the financial reporting process.                                                                                                                          |
| Other Findings or Issues We Find Relevant or Significant We are to communicate to you other findings or issues, if any, arising during the audit that are, in our professional judgment, significant and relevant to you regarding your oversight of the financial reporting process.     | There were no such other findings or issues that are, in our judgment, significant and relevant to you regarding your oversight of the financial reporting process.                                                                                                                    |

We are pleased to serve the District as its independent auditors and look forward to our continued relationship. We provide the above information to assist you in performing your oversight responsibilities and would be pleased to discuss this letter or any matters further, should you desire. This letter is intended solely for the information and use of the Audit Committee, Board of Directors and, if appropriate, management, and is not intended to be and should not be used by anyone other than these specified parties.

Crowe LLP

San Francisco, California <>, 2022



# San Francisco Bay Area Rapid Transit District Schedule of Uncorrected Financial Statement Misstatements June 30, 2022

|                 |                  | Assets /                                       |                                                                                                                 |                                                                                                                                                                                            |                                                                                                                                                                                            |                                                                                                                                                                                                                                 |
|-----------------|------------------|------------------------------------------------|-----------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                 |                  | Deferred<br>Outflows                           | Liabilities /<br>Deferred<br>Inflows                                                                            | Net Position                                                                                                                                                                               | Revenues                                                                                                                                                                                   | Expenses                                                                                                                                                                                                                        |
| Debit           | Credit           |                                                |                                                                                                                 |                                                                                                                                                                                            |                                                                                                                                                                                            |                                                                                                                                                                                                                                 |
| \$ 61,420,000   |                  | \$ 61,420,000                                  |                                                                                                                 |                                                                                                                                                                                            |                                                                                                                                                                                            |                                                                                                                                                                                                                                 |
|                 | \$ 2,932,000     |                                                |                                                                                                                 |                                                                                                                                                                                            | \$ 2,932,000                                                                                                                                                                               |                                                                                                                                                                                                                                 |
|                 | \$ 58,488,000    |                                                |                                                                                                                 | \$ 58,488,000                                                                                                                                                                              |                                                                                                                                                                                            |                                                                                                                                                                                                                                 |
| ax revenue from | the cash basis t | o the accrual bas                              | sis of accountir                                                                                                | ng                                                                                                                                                                                         |                                                                                                                                                                                            |                                                                                                                                                                                                                                 |
|                 |                  |                                                |                                                                                                                 |                                                                                                                                                                                            | _                                                                                                                                                                                          | \$ 2,932,000                                                                                                                                                                                                                    |
| <del>-</del>    | \$ 61,420,000    | \$ 61,420,000<br>\$ 2,932,000<br>\$ 58,488,000 | Debit         Credit           \$ 61,420,000         \$ 61,420,000           \$ 2,932,000         \$ 58,488,000 | Debit         Credit           \$ 61,420,000         \$ 61,420,000           \$ 2,932,000         \$ 58,488,000           x revenue from the cash basis to the accrual basis of accounting | Debit         Credit           \$ 61,420,000         \$ 61,420,000           \$ 2,932,000         \$ 58,488,000           x revenue from the cash basis to the accrual basis of accounting | Debit         Credit           \$ 61,420,000         \$ 61,420,000           \$ 2,932,000         \$ 2,932,000           \$ 58,488,000         \$ 58,488,000   x revenue from the cash basis to the accrual basis of accounting |

Activities Report November 3, 2022

## **ACTIVITIES REPORT**

# July 2022 – September 2022

#### Office of the Inspector General

# Fraud, Waste, and Abuse Investigations

The OIG investigates indications of fraud, waste, or abuse regarding BART's programs, operations, and suppliers. Employees, contractors, and citizens are encouraged to report their observations.

Every individual, regardless of religion, race, immigration or documentation status, or national origin, is safe to obtain assistance from the OIG.

#### **Audits**

The OIG conducts performance audits that contribute to public accountability and transparency by providing independent and objective analysis of the efficiency and effectiveness of BART programs, operations, and activities.





### Message from the Inspector General

I am dismayed to share that California Governor Newsom vetoed Senate Bill 1488. The bill was intended to enact legislation for the BART OIG that models legislation governing other Offices of Inspector General and the California State Auditor. It would have ensured that the BART OIG has the authority it needs to conduct audits and investigations and clarified its requirement to follow professional standards as a means of providing independent oversight.

Unfortunately, the majority of the Board of Directors did not support SB 1488 and the Board President requested that the Governor veto it because it did not require the OIG to notify and engage unions in investigations where the employee is not the subject of the investigation. This seems to have influenced the Governor's decision. Such requirements would harm the confidentiality of and obstruct investigations. I do wish it was better understood that the need to maintain confidentiality is about protecting the integrity of investigations and in doing so, protecting BART's interests. It is also about protecting employees' whistleblower rights as required by law and allowing them the right to decide for themselves if they would like to notify their union.

Employees are always welcome to request union representation at any time. The disconnect with BART is that my office needs employees to make that request directly to us. This is consistent with law but not what BART wants. If an employee reasonably believes their interview could lead to disciplinary actions, then we will, of course, allow union representation during the interview. Despite false statements made to the contrary, we have always supported those rights and have, in fact, held interviews with union representatives present because the employee requested it. It is unfortunate that Governor Newsom did not understand this to be true.

Harriet Richardson

Activities Report – Page 2 November 3, 2022

## **Accomplishments & Efforts**



We continued with our commitment to do the work expected of an Office of Inspector General (OIG) and accomplish the goals we set for our office. This last quarter, we:



• Issued our audit of the organizational structure of BART's financial operations, completed by our consultant, <u>Sjoberg Evashenk Consulting</u>. The report is pending presentation to the Board of Directors. We will be requesting that they adopt a Chief Financial Officer (CFO) structure as recommended by the audit, and that they direct the Audit Committee or a newly created committee to assist with implementing a CFO structure.



• Continued work on 33 investigations, resolving 9 of them, and began work on 6 new allegations. We have several major investigations underway that require a great deal of our time and attention, which is slowing progress on some of our cases. However, we are close to wrapping up our work on some of those major investigations, which will free up our resources.



• Spoke at the <u>September 8, 2022</u>, Board of Directors meeting encouraging the Board to not accept BART management's response to the <u>Alameda Grand Jury Report</u> and, instead, request that management work with us to prepare a response that will help us comply with our mandates. The Board did not accept our request. We do wish the Board and management had been more open to working with us to ensure the success of the OIG.



• Completed an evaluation of our fraud, waste, or abuse allegations case load to determine how best to employ our resources and identify the cases that require immediate attention.



• Presented to the Audit Committee on <u>July 19, 2022</u>, and <u>September 13, 2022</u>. We discussed our most recently completed investigations and our financial structure audit.



Conducted follow up on our completed investigations to determine what action management
has taken to address our recommendations. We also followed up on the cases we forwarded
to management for issues outside of our purview to ensure that those complaints were
addressed to the extent possible.



 Established a <u>YouTube</u> channel to showcase our new animated videos that provide educational information about our office to BART employees and present our reports to all BART stakeholders, including the public.





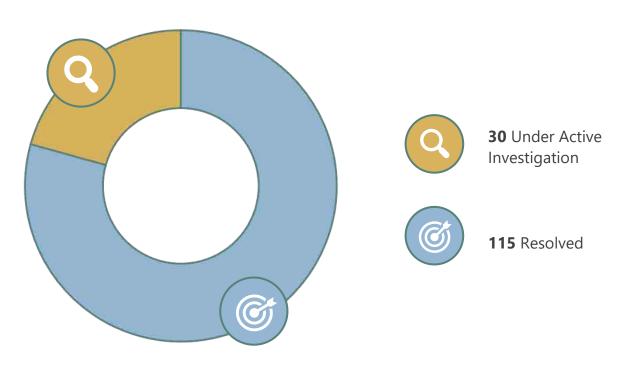
- Maintained our professional designations and compliance with our professional standards by obtaining continuing professional education credits.
- Received and evaluated 12 new allegations of fraud, waste, or abuse:
  - o 6 accepted as investigations: all under various stages of active investigation
  - $_{\circ}\;$  2 declined for being outside our scope of services or providing insufficient information
  - o 4 forwarded to BART management for investigation



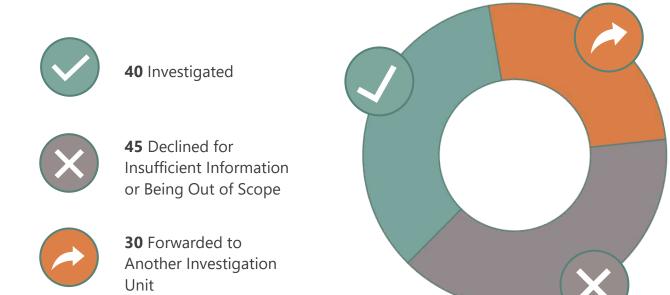
Activities Report – Page 3 November 3, 2022

# Investigations at a Glance

## **145 Total Complaints Received**



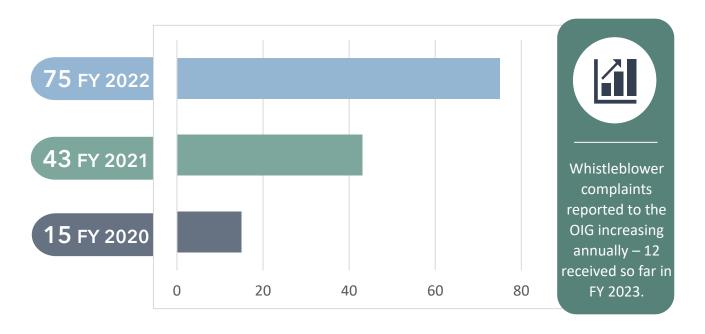
## 115 Total Cases Resolved



Activities Report – Page 4 November 3, 2022

## Investigations at a Glance

## **Total Annual Complaints Received - Prior Fiscal Years**



## **Most Common Allegations**

#### Fraud

We received **26** complaints alleging fraud or misappropriation.

Timesheet and contracting fraud are the most common suballegations.

# Unprofessional Conduct

We received **28** complaints alleging unprofessional conduct. Conflict of interest and harassment are the most common suballegations.

## **Compliance**

We received 32 complaints alleging noncompliance. Unfair competition, conflict of interest, and policy and procedural noncompliance are the most common suballegations.

Activities Report – Page 5 November 3, 2022

## **Major Activities**

#### **Investigations & Audits**

We were actively investigating 30 allegations of fraud, waste, or abuse as of September 30, 2022. We resolved nine cases last quarter and received twelve new allegations, six of which are among those currently under investigation. We completed our quarterly evaluation of our case load to ensure that we are addressing the most critical issues first and making the best use of our resources. We have several major investigations underway that require a great deal of our time and attention, which is slowing progress on some other cases. Fortunately, we were able to obtain outside consulting services to assist us with some of those investigations, which helped prevent a complete stalling of our case backlog. Because our cases are ongoing, we cannot provide details on the allegations or specifics on the work we have done to date. However, we can share that our cases address a range of allegations including conflicts of interest and contract fraud and noncompliance. We hope to wrap up seven investigations and report our results by December, which will free our staff



resources to begin focusing more on addressing our case backlog. However, because we never know what allegation(s) a new complaint may bring to us, we may need to shift our work around and delay the release of some of our reports.

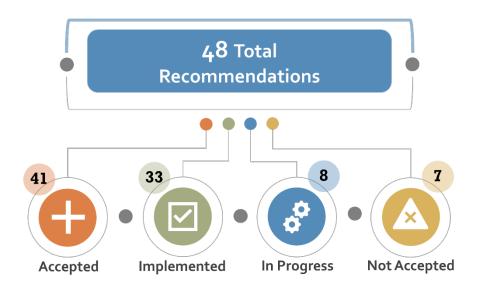
Our <u>audit</u> of the organizational structure of BART's financial operations was completed in August 2022. We contracted with <u>Sjoberg Evashenk</u>
<u>Consulting</u> (SEC) for the work and they presented

their report to the Audit Committee on <u>September 13, 2022</u>. SEC found that BART's organizational structure is unique among peer transit agencies in that it bifurcates financial management responsibilities between two independent Board appointees. They, therefore, recommended that BART modify its organizational structure to allow for the creation of a Chief Financial Officer (CFO) within the span of control of the General Manager. We are scheduled to present the report to the Board of Directors on November 17, 2022. We will be requesting that they accept SEC's recommendation and direct either the Audit Committee or a newly created committee to assist with implementation. It will take time to implement and see the effects of this major change. However, adopting a CFO structure now will assist BART with its continuous improvement efforts and better position the District to be more flexible and responsive to changes in transit and the economy, and making the most of its revenues.

Our resource constraints continued to force us to delay movement on our span of control audit. As we have shared before, we are an office of three with a continually growing caseload of fraud, waste, or abuse allegations. As we have also shared, our annual budget of \$1 million limits the amount of money we have available to contract for services. We have already committed funding this fiscal year to consulting services to assist with investigations, which has removed our ability to contract for services to assist with audits.

Activities Report – Page 6 November 3, 2022

## **Major Activities**



#### Follow-up Processes

We obtained updates from BART management on their progress toward implementing our recommendations. We are pleased to report that they continued to take action and moved forward with recommendations aimed at ensuring conflicts of interest are identified during the contracting process, improving how workplans are awarded under on-call contracts, helping District employees fulfill their fiduciary responsibilities, and improving transparency over timekeeping practices. <u>Appendix I</u> provides detail on management's progress on implementing open recommendations since June 30, 2022.

We also conducted work to follow up on the allegations we forward to management. Most of those allegations tend to be about unprofessional conduct, equal employment law violations, or service delivery and quality. The cases we forward about unprofessional conduct or equal employment law violations are often submitted to us anonymously with little to no specific information. This makes it challenging, if not impossible, to take action. However, we learned that management attempts to take some action even when complaints are anonymous, for example, by requiring employees to take training about communicating in the workplace. Therefore, we found management to be responsive in addressing them to the extent possible. To maintain confidentiality over investigations, the Office of Civil Rights (OCR) does not release information regarding their specific investigatory actions or case outcomes. However, we worked with the OCR to determine whether the equal employment law violation cases we forwarded were investigated or closed without investigation.

Our follow-up work allowed us to improve how we communicate with anonymous complainants regarding allegations we forward to the OCR. We learned that the OCR requires complainants to provide their name and contact information, which we do not, and to complete the OCR complaint form. We are able to communicate this to anonymous complainants via our case management system, which allows for anonymous communications, and encourage them to follow the OCR's procedures. We still forward the anonymous cases to the OCR so they have the information, particularly when subjects and potential victims of equal employment law violations are named in the anonymous complaint.

Activities Report – Page 7 November 3, 2022

## OIG Value & Looking Ahead

#### **OIG Connection to Riders & Taxpayers**



Members of the public are incredibly vital to the work we do. Their support is necessary for our success. For some BART riders, though, our connection to their BART experience is not so evident. We understand how it can be unclear. Therefore, we are taking this opportunity to make that distinction. Our work connects to the rider experience by protecting how their money is spent. Our job is to uncover fraud, waste, and abuse, and to find opportunities for efficiencies in BART's administration of its

programs and operations. That means we make sure that a rider's fare is spent appropriately and as intended. We do the same with tax dollars. Everyone who lives in or visits the Bay Area invests in BART as the District receives funding from property and sales taxes. Likewise, BART receives federal funding that also comes from tax dollars. One thing we do not do is investigate riders. That has been brought up as a concern and we want to be clear that investigating riders is not within our purview. Our goal is to ensure their fare revenue and tax dollars are not wasted or misused.

#### **OIG** Integrity

Our integrity was attacked recently. There is no value in rehashing what happened, but it is vital to stand up for who we are. We strive to maintain the highest level of trust and integrity, and we take an honest, fair, and balanced approach to our work. We value and protect our access to information and people recognizing that reputations, public confidence, and lives can be affected by our actions. We also treat those we investigate with respect and remain free from bias. Any comments to the contrary are untrue. Our value rests on our integrity, and our promise to all BART stakeholders is that the work we do is meant to better the District. We have no other agenda. We acknowledge that our work brings forward bad news. It is the nature of oversight. It is important to remember, however, that uncovering the bad allows for the good. Our recommendations fix problems and support a more efficient, effective, economical, ethical, and equitable BART system. We know that the BART Board of Directors, management, and labor partners want those things for the District. We hope that, in time, they see how we are an integral part of making that happen.

## **Expanding Educational Materials**

Some have questioned why we investigate allegations that they believe should be forwarded to other oversight functions because, to them, the allegations do not appear to meet the definition of fraud, waste, or abuse. We have decided, therefore, to create educational content that shares the definition of fraud, waste, or abuse as defined in <u>Government Code 53087.6.(f)(2)</u>. That definition says that fraud, waste, or abuse "means any activity by a local agency or employee that is undertaken in the performance of the employee's official duties, including activities deemed to be outside the scope of his or her employment, that is in violation of any local, state, or federal law or regulation relating to corruption, malfeasance, bribery, theft of government property, fraudulent claims, fraud, coercion, conversion, malicious prosecution, misuse of government property, or willful omission to perform duty, is economically wasteful, or involves gross misconduct."

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## OIG Value & Looking Ahead

All of our fraud, waste, or abuse investigations align with that definition. In developing new educational content, we will help make it clear to BART stakeholders how that alignment is true. We are in the early stages of assessing how to create this content, but we expect that we will develop both written and video materials.

#### California Senate Bill 1488

As mentioned above, Governor Newsom vetoed Senate Bill 1488 (SB 1488). In his letter to the California State Senate, he said that he could not sign the bill because, "there is one unresolved issue regarding the notification of all represented employees of their right to representation." That statement is not reflective of the language in the bill. Senate Bill 1488 specifically required notification of Weingarten rights, in other words, the bill included language requiring that the BART OIG notify represented employees of their right to representation. This is something we have always done, even before the introduction of SB 1488.

The unresolved issue was not notification of rights to representation. It was the position shared by the BART Board of Directors, management, and labor partners that SB 1488 should require the BART OIG to seek prior cooperation and assistance from the unions when we conduct investigations and have a union representative present at all investigatory interviews, even when an employee is not the subject of the investigation or does not request it. This would insert the unions in our work, thus removing our legally required independence and our ability to maintain control over the trajectory of our investigations.

It is perplexing that the Governor would veto legislation that models existing law for the State Auditor's Office and other inspectors general in California. None of those offices are expected to insert unions in their investigations in the manner being requested of the BART OIG. It is widely understood by inspectors general and auditors that inserting unions — or anyone outside of their offices — in investigatory processes would effectively make their offices powerless to fulfill in their responsibility to identify fraud and provide independent oversight. It is quite a disappointment that the BART OIG is being asked to do what other oversight functions within BART are not because it is untenable to the goal of independent oversight. We do not know what will happen to the BART OIG since SB 1488 was meant to help the office overcome limitations that prevented it from functioning with the necessary authority and independence. We can only hope that the future holds the changes that will allow the office to succeed. For now, we leave you with retired California State Auditor, Elaine Howle's comment to the Governor in her letter encouraging him to sign SB 1488:

"Requiring the BART IG to notify the union essentially deprives the employee the opportunity to determine whether he or she seeks representation. Furthermore, this could call into question the BART IG's independence and threaten the BART IG's credibility. To the extent that management permits the union to control or influence the outcome of the BART IG's work, such arrangement may constitute management interference and result in a scope limitation or external control mechanism, both of which pose significant, disclosable impairments to the BART IG's ability to function independently."

- Elaine M. Howle, California State Auditor-Retired

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Office of the Inspector General



Harriet Richardson Inspector General



510-464-6132



hrichar@bart.gov

Providing Independent
Oversight of the District's
Use of Revenue

Stop Fraud, Waste, and Abuse Report What You See to the OIG



24/7 Fraud, Waste, & Abuse Whistleblower Hotline



www.bart.gov/OIGhotline



510-464-6100



# Appendix I: Recommendation Follow Up

Please refer to Appendix II in the OIG FY22 Annual Report to the State Legislature for management's updates provided in the prior fiscal year: Report

| Recommendation                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | Original Management Response                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Status                   | Implementation<br>Dates           | Management<br>Updates                                                                                                                                                                                                                                                                                                                                                          |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------|-----------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Develop training and guidance to assist BART employees in fulfilling their fiduciary responsibility in reviewing and approving invoices. Include examples that demonstrate common invoice errors and methods by which vendors might attempt to or could submit false information. Require personnel to complete the training before they are inserted into the PeopleSoft invoice approval workflow. Training need not be in person and can be achieved through online tutorials and videos. | Management concurs with the recommendation. AP will coordinate with HR, OCIO, and IA to develop a training plan that will provide guidance and assistance to BART employees on how to conduct and perform a proper review of invoices. Currently OCIO conducts 'Purchase Requisitions and Receiving' and 'Creating and Approving Expense Reports' training on a quarterly and 'as needed/requested' basis, both including approval processes. Due to shelter-in-place, the frequency of training has diminished. OCIO will return to scheduled training as soon as possible. All the current training materials are also posted and available in Employee Connect.  Performance & Innovation (P&I) performed an Accounts Payable Improvement Initiative in FY21 that resulted in the development of invoice process desk guides for AP staff. Both the online and P&I training materials focus on the PeopleSoft process and not necessarily on fraud detection. IA will work with AP to conduct fraud awareness training, and training materials will be enhanced to include fraud awareness and prevention techniques to detect fraud and fraud red flags.  To prevent instances of inappropriate segregation of duties, the OCIO will check the system configuration in PeopleSoft to determine if there is a way to prevent or not allow subcontractors and contractors from being inserted as a fiscal approver of invoices. In cases where it is necessary to obtain concurrence from the contractor or subcontractor due to the nature of the work they were engaged to perform, the system will be configured to allow them to be inserted only as 'reviewer'. IA will also add a review of invoice approval policies and procedures to its master audit plan.  Approval by District staff knowledgeable about the charges being billed will always be required. It should be noted that BART AP staff would be required to adhere to existing procedures for fiscal approval, regardless of 3rd party | Partially<br>Implemented | 2) October 2022  3) November 2022 | 9/27/22 2) Fraud Awareness training materials are under review. Will likely distribute via Pathlore. 3) Awaiting meetings with OCIO to apply roles to similar job classifications.  OIG Note: Management identified three steps to address our recommendation. They have already successfully implemented step one; therefore, this update addresses only steps two and three. |

| POTENTIAL CONFLICT OF INTEREST MAY REQUIRE VOIDING A \$40 MILLION CONSTRUCTION MANAGEMENT CONTRACT AND NOT PAYING \$5.4 MILLION OF INVOICES (4/8/22)                                                                                                                                                                                                                                                   |                                                                                                                                                                                                                                                                                                                                                                                                       |                          |                         |                                                                                                                                                                                                                                                          |  |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------|-------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Recommendations                                                                                                                                                                                                                                                                                                                                                                                        | Original Management Response                                                                                                                                                                                                                                                                                                                                                                          | Status                   | Implementation<br>Dates | Management Updates                                                                                                                                                                                                                                       |  |
| Review and update the Contractor and Employee Codes of Conduct to ensure discussions of conflicts of interest are clear and consistent for both contractors and employees, including when and to whom to report them, and that they incorporate appropriate provisions of both federal and state conflict-of-interest prohibitions.                                                                    | Management is reviewing Contractor and Employee Codes of Conduct, Conflict of Interest Code (COIC), and procurement (RFP/bid/proposal evaluation) and contract documents to ensure that they reflect current federal and state conflict of interest rules/codes. Additionally, management will review to ensure that all BART codes and policies are internally consistent and align with each other. | Partially<br>Implemented | October 2022            | 9/27/22 Management is evaluating the various codes of conduct against recommendations from the FTA Triennial Review.                                                                                                                                     |  |
| Revise boilerplate language in RFP and other bid documents to consolidate information on conflict-of-interest prohibitions, appropriate federal and state references, BART's Contractor Code of Conduct reference, and reporting requirements in a single location.                                                                                                                                    | See Recommendation #3                                                                                                                                                                                                                                                                                                                                                                                 | Partially<br>Implemented | November 2022           | 9/27/22 Draft contract language is under review. Consolidation of information will be considered by Procurement and General Counsel. Management will work with BART's General Counsel's office to best determine how to implement these recommendations. |  |
| Create a template that contractors are required to use to disclose potential personal, financial, and contractual conflicts of interest. Include a preamble on the template that refers bidders to the consolidated conflict-of-interest information in the bid documents and a statement that bidders are required to sign indicating that they have read and understand the disclosure requirements. | BART will include a separate Conflict of Interest disclosure form in each contract for contractors to specifically disclose and attest to any potential conflict of interest.                                                                                                                                                                                                                         | Partially<br>Implemented | October 2022            | 9/27/22 Form is under review and will be inserted into the standard contract template.                                                                                                                                                                   |  |

| POTENTIAL CONFLICT OF INTEREST MAY REQUIRE VOIDING A \$40 MILLION CONSTRUCTION MANAGEMENT CONTRACT AND NOT PAYING \$5.4 MILLION OF INVOICES (4/8/22)                                                                                                                                                                                                                                                                                                        |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |                          |                         |                                                                                                                                                                                                                                                                                                                                                                                    |  |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------|-------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Recommendations                                                                                                                                                                                                                                                                                                                                                                                                                                             | Original Management Response                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | Status                   | Implementation<br>Dates | Management Updates                                                                                                                                                                                                                                                                                                                                                                 |  |
| Revise the Proposal Evaluation and Award Confidentiality and Conflict of Interest Certification as necessary to align it with the updated Employee Code of Conduct (see Recommendation 3) and expand its use of to include all staff who are involved in any way in the procurement and contract administration process for a project. The timing of when an employee signs the form should align with when their participation in the process is to begin. | See Recommendation #3. In addition, BART management will review, update, and enhance the existing internal Conflict of Interest Certification processes to include additional staff who are involved in procurement and contract administration. The design is currently underway to include an annual position-based certification and a project/agreement/contract-specific certification of conflict of interest. This new multi-layered system of certifications would provide BART with more robust controls surrounding Conflict of Interest certifications and achieve the required Federal-level standard (per FTA Circular 4220.1F) of including the administration of contracts. | Partially<br>Implemented | November 2022           | 9/27/22 Management is working with Administration (Procurement and Human Resources), General Counsel, Office of the Chief Information Officer, and Program Management to develop a comprehensive effective process that reflects the recommendations. Processes are in development and technology solutions are being discussed. Progress has been slowed by resource constraints. |  |

| SUMMARY OF THEFT OF TIME INVESTIGATION                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | TIONS (4/8/22)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |             |                         |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|-------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Recommendations                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Original Management Response                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Status      | Implementation<br>Dates | Management Updates                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| To allow for proper oversight of timekeeping, BART should require supervisors to enter the information that SEIU employees are required to provide when conducting union business - location, area of the activity, estimated time needed, and specific nature of the union business involved - into the timekeeping comment field, when they manually clock out SEIU union representatives who leave their worksites during their work shifts to conduct union business. This is in addition to ensuring supervisors enter the appropriate union code into the timekeeping system when they make time adjustments to account for union business time. | We are currently working with payroll to increase the input of information on fields explaining the nature of the business. The persons inputting time will be required to fill all applicable fields for a person to be paid Union Business. That pay code will require the inputter to fill in all fields with information for the payroll to be accepted by the system, if the required fields are not filled in properly the employee in question will have an error status. Which will trigger a secondary review of the persons payroll. | In Progress | December 2022           | P/27/22 Labor Relations, OCIO and TAAD (timekeeping) have met regarding the identifying and potential expanding the Union Business Time Reporting Codes (TRCs) to ensure that supervisors and managers use the correct Union Business code to identify the purpose of the Union Business time per the contract and then require a comment on the Union Business time code entry to identify further information as to the location or reason for the Union business. This will allow TAAD to accurately record the Union Business time pursuant to the contractual requirements. Labor Relations, OCIO and TAAD are in the process of developing an implementation plan for this transition. |
| To allow for proper oversight of timekeeping, BART should require utility workers assigned to graffiti car cleaning shifts to use the TCD machines to clock out of their shifts at the yards at which they are conducting the cleaning, regardless of which yard they are regularly assigned to work.                                                                                                                                                                                                                                                                                                                                                  | Assistant Chief Leo Pica has investigated this issue and the following direction in process will be reinforced. A worker should clock in at their headquartered location and clock out when their shift is completed, and they are released. If this cannot be accomplished due to travel or change of start location, the Foreworker in charge of graffiti remediation will manually enter the time of the crew.                                                                                                                              | In Progress | December 2022           | 9/27/22 Management and the labor unions are working together on a proposed zone system and rotating schedules so staff would not need to return to their bid location. Furthermore, management is reviewing policies and procedures, and planning to implement an inventory control and tracking system to better respond to train car graffiti issues.                                                                                                                                                                                                                                                                                                                                      |

| END OF SHIFT TIMEKEEPING REQUIRES CLARIFICATION & BETTER TRANSPARENCY (7/8/22)                                                                            |                                                                                                                                                                                                      |             |                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |  |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|-----------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Recommendations                                                                                                                                           | Original Management<br>Response                                                                                                                                                                      | Status      | Implementation<br>Dates                       | Management Update                                                                                                                                                                                                                                                                                                                                                                                                                                                            |  |
| To ensure the District uses its resources efficiently and effectively, BART should provide written guidance on                                            | Transportation Department is researching applicable and valid uses of the MKN (Make Whole) Time Reporting Code (TRC). CBA S.34.6 is not the only valid                                               | Implemented | September 16, 2022<br>and October 14,<br>2022 | 9/27/22 There are many valid uses of the MKN (Make Whole) Time Reporting Code (TRC), including numerous applicable and valid uses of the MKN TRC beyond S.34.6 of the ATU CBA. Use of S.34.6 should be rare for manual MKN adjustments, which we clarified in a memo to Transportation staff.                                                                                                                                                                                |  |
| the implementation of ATU Collective Bargaining                                                                                                           | use. After researching, guidance will be provided to employees authorized to use the TRC to delineate                                                                                                |             |                                               | The memo cited in the response to the timekeeping recommendation regarding Make Whole is also applicable to this recommendation as the memo was distributed to all Foreworkers.                                                                                                                                                                                                                                                                                              |  |
| Agreement Section 34.6 and the types of exceptions may allow for exceeding the 30 minute standard.                                                        | the situations in which the TRC can (and cannot) be used.                                                                                                                                            |             |                                               | Examples include making an employee whole when relieved from duty due to trauma. A broad example includes making an employee whole anytime the District requires the employee to return the next day and where the return would result in the employee not receiving the mandated rest period, including:                                                                                                                                                                    |  |
|                                                                                                                                                           |                                                                                                                                                                                                      |             |                                               | Joint Union/Management Business                                                                                                                                                                                                                                                                                                                                                                                                                                              |  |
|                                                                                                                                                           |                                                                                                                                                                                                      |             |                                               | Shift after training or back-to-back shifts (no 12 hour rest)                                                                                                                                                                                                                                                                                                                                                                                                                |  |
|                                                                                                                                                           |                                                                                                                                                                                                      |             |                                               | The first day after a bid/schedule change, and the employee's new scheduled start time is less than 12 hours from the old scheduled end time                                                                                                                                                                                                                                                                                                                                 |  |
|                                                                                                                                                           |                                                                                                                                                                                                      |             |                                               | An employee is called to be a witness in a disciplinary hearing with less than 12 hours rest since their shift end.                                                                                                                                                                                                                                                                                                                                                          |  |
|                                                                                                                                                           |                                                                                                                                                                                                      |             |                                               | Supervisors attempt to minimize the use of MKN, but the examples above could require that the employee be made whole up to their entire shift.                                                                                                                                                                                                                                                                                                                               |  |
| To allow for proper timekeeping oversight, BART should require Station Agent supervisors to enter clear descriptive information in the timekeeping system | A memo will be sent to supervisors to enter clear descriptive information in the timekeeping system comment field explaining why they manually applied Section 34.6 of the ATU Collective Bargaining | Implemented | September 16, 2022<br>and October 14,<br>2022 | 9/27/22 The Chief Transportation Officer issued Transportation Notices reminding employees to enter the proper descriptive reason in the comment field to support usage of the MKN (Make Whole) and other Time Reporting Codes (TRCs), and that S.34.6 of the ATU CBA should rarely be the reason for MKN adjustments that exceed 30 minutes.  September memo text: To ensure transparency and to provide users with adequate information to avoid payroll issues, please be |  |

| END OF SHIFT TIMEKEEPING REQUIRES CLARIFICATION & BETTER TRANSPARENCY (7/8/22)                                                               |                                             |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |  |  |  |  |
|----------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|--|--|
| comment field explaining why they manually applied Section 34.6 of the ATU Collective Bargaining Agreement for time that exceeds 30 minutes. | Agreement for time that exceeds 30 minutes. | reminded to enter bubble comments in reasonable detail to explain the reason for the manual entry. Comments are to be entered for all overtime (i.e. Missed lunch, missed breaks, extensions, early starts, drafts, etc) and for other manual entries such as MKN, VAC, time corrections, etc. Be sure to include your initials in case there are follow-up questions about the entry.  October memo text: A recent audit of Station Agent timesheets revealed that some "bubble comments" referenced the MEOS/MKN related to CBA Section 34.6 when the actual reason for the make-whole was not related to Section 34.6, and the make-whole time was unusually long, in many cases exceeding 1 hour.  While there are various acceptable reasons for making employees whole up to their entire shift, CBA Section 34.6 only pertains to the condition where the closing Agent is in fact leaving the station before the scheduled end of shift after the last revenue train and all patrons have left the station, and after properly securing and closing the station.  For purposes of transparency and accuracy of records, please be sure to only cite CBA Section 34.6 for the intended specific reason. Do not cite the section for other make-whole situations. Please make sure that all make-whole entries have bubble comments to explain in reasonable detail, the reason for the manual entry. Be sure to include your initials in case there are follow-up questions |  |  |  |  |  |
|                                                                                                                                              |                                             | explain in reasonable detail, the reason for the manual entry. Be                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |  |  |  |  |  |

| Workplan Selection Process Gives Appearance that Favored Firms Could Receive an Unfair Advantage (7/8/22)                                                                                                                                                                                                                                                                        |                                                                                                                                                                                                                                                                                                                                                                                                                                                     |                    |                         |                                                                          |  |  |  |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|-------------------------|--------------------------------------------------------------------------|--|--|--|
| Recommendation                                                                                                                                                                                                                                                                                                                                                                   | Original Management Response                                                                                                                                                                                                                                                                                                                                                                                                                        | Status             | Implementation<br>Dates | Management Updates                                                       |  |  |  |
| Recommendation  Implement written workplan selection guidelines that create more transparency and support accountability in how firms are chosen to perform work under their on-call contracts. Some options include a rotational basis that results in firms receiving work in a sequence, or having all firms with on call contracts submit workplan proposals for evaluation. | Original Management Response  While BART's workplan selection process is designed to ensure maximum transparency, support accountability, and provide financial value to BART, management will review and document the process by which workplan recipients are selected. The documented process will be reviewed by the District's Performance & Audit and Agreement Management teams, which will assess if opportunities for favoritism currently | Status In Progress | •                       | Management Updates  9/27/22  Workplan selection process is under review. |  |  |  |
| Regardless of the option chosen, the process should minimize the risk that favoritism is the driver or gives the appearance of being the driver behind the selection. The guidelines should include a requirement to consider overhead rates in the selection decision and to document the rationale for the selection for future reference.                                     | exist, identify where improvements to transparency can be made, and determine if other methods (including those identified by the OIG) are advantageous and appropriate for BART. In addition, the District will also commence posting a chart quarterly on its website summarizing the remaining capacity available on all on-call contracts.                                                                                                      |                    |                         |                                                                          |  |  |  |



# OFFICE OF THE INSPECTOR GENERAL ACTIVITIES REPORT JULY 2022 TO SEPTEMBER 2022

# **ACCOMPLISHMENTS & EFFORTS**

- Issued our financial structure audit recommending adoption of a CFO structure
- Continued work on 33 investigations, resolved 9, and started 6 new ones
- Requested Board of Directors not accept management's Alameda Grand Jury
   Report response and work with us to prepare a response that helps us succeed
- Completed an evaluation of our fraud, waste, or abuse allegations case load
- Presented our reports to the Audit Committee in July and September

# **ACCOMPLISHMENTS & EFFORTS**

- Conducted follow up on our completed investigations and allegations we forwarded to management
- Established a YouTube channel to showcase our new animated videos
- Evaluated our strategic plan for fiscal year 2023 and made changes to reflect our resource limitations
- Obtained CPE to maintain our professional designations and compliance with professional standards
- Received and evaluated 12 new fraud, waste, or abuse allegations

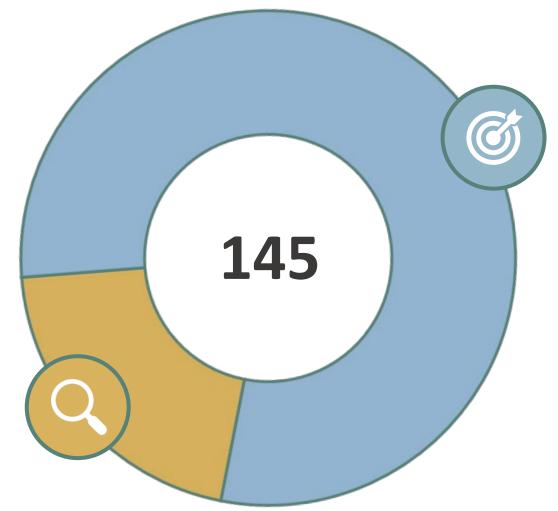
# **Total Complaints Received**



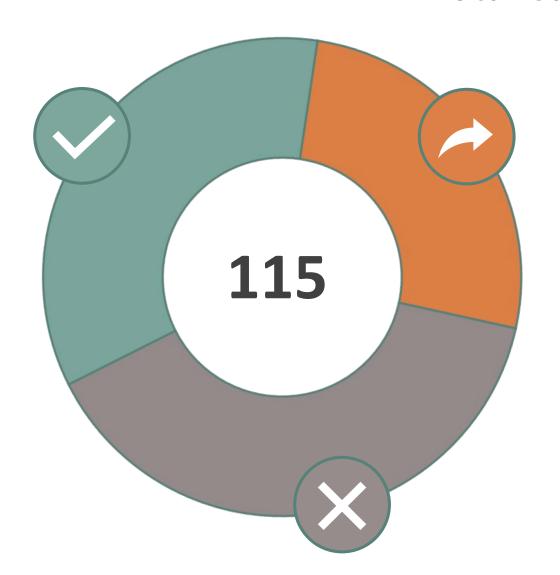
30 under active investigation



115 resolved



# **Total Cases Resolved**





40 investigated

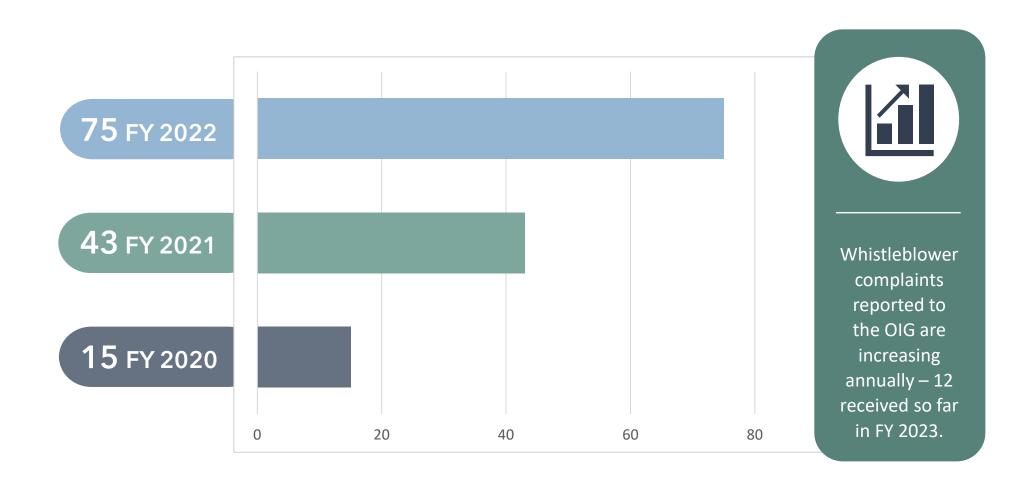


45 declined: insufficient information or out of scope



30 forwarded to other oversight function

# Total Annual Complaints Received – Prior Fiscal Years



# **Most Common Allegations**

## **Fraud**

We received **26**complaints alleging
fraud or
misappropriation.
Timesheet and
contracting fraud are
the most common
suballegations.

# **Unprofessional Conduct**

We received **28**complaints alleging
unprofessional
conduct. Conflict of
interest and
harassment are the
most common
suballegations.

# Compliance

We received **32**complaints alleging
noncompliance.
Unfair competition,
conflict of interest,
and policy and
procedural
noncompliance are
the most common
suballegations.

## MAJOR ACTIVITIES - AUDITS & INVESTIGATIONS

- Actively investigating 30 allegations of fraud, waste, or abuse, including 6 new cases
- Resolved 9 cases and received 12 new allegations
- Several major investigations underway requiring significant resources
- Hope to report 7 cases by December depends on new allegations we may receive
- Issued our financial structure audit recommending CFO structure waiting to present it to Board of Directors
- Resource constraints continue to delay span of control audit and removed our ability to contract for consulting services for audits this year

## Major Activities – Follow-up

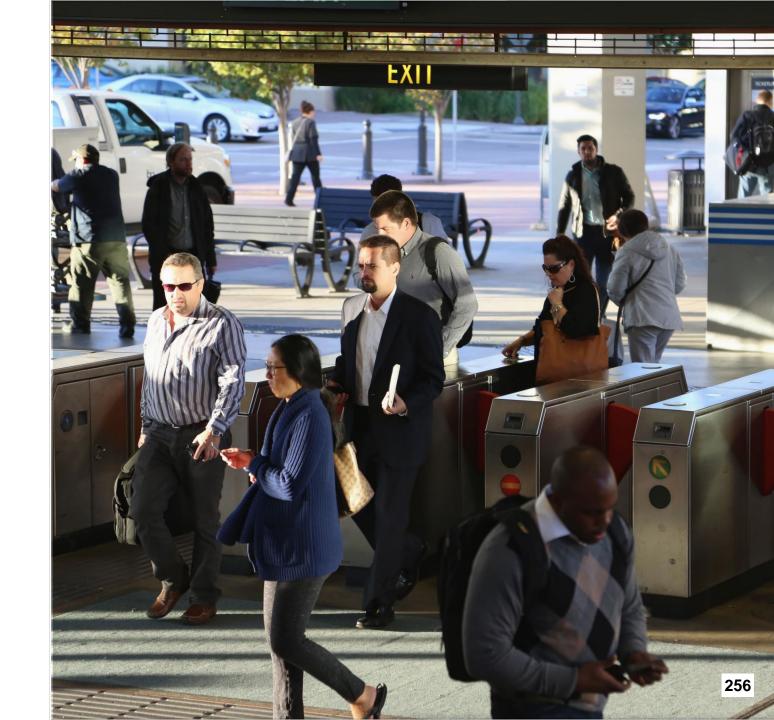


## Major Activities – Follow-up

- Followed up on allegations we forward to management most cases related to unprofessional conduct, equal employment law violations, or service delivery and quality
- Management responsive to addressing anonymous complaints even with little specifics for an investigation
- Learned OCR requires complainant name and contact information and completion of their form
  - Made improvements to our process to communicate this to complainants
  - Still forward cases since they relate to potential equal employment law violations

## OIG VALUE & LOOKING AHEAD

- OIG connected to riders & taxpayers
  - Ensure fare revenue & tax dollars not wasted or misused
  - Never investigate riders
- Recent attack on integrity
- Expanding educational materials
  - Providing Government Code definition of fraud, waste, or abuse



## OIG VALUE & LOOKING AHEAD

- SB 1488 Vetoed reasoning does not acknowledge language in the bill
- Unclear on the future of the OIG
- Confidentiality and independence vital to OIG success
- OIG does always has informed subjects of their rights
- Need to be asked directly for representation not via third party
- Hope future supports OIG success

"Requiring the BART IG to notify the union essentially deprives the employee the opportunity to determine whether he or she seeks representation. Furthermore, this could call into question the BART IG's independence and threaten the BART IG's credibility. To the extent that management permits the union to control or influence the outcome of the BART IG's work, such arrangement may constitute management interference and result in a scope limitation or external control mechanism, both of which pose significant, disclosable impairments to the BART IG's ability to function independently."

- Elaine M. Howle, California State Auditor-Retired





**Harriet Richardson, Inspector General** CPA, CIA, CGAP, CRMA (She/Her/Hers)

Email: hrichar@bart.gov

Phone: 510.464.6132

Mobile: 404.376.6413

## Fraud, Waste, & Abuse Investigation Results

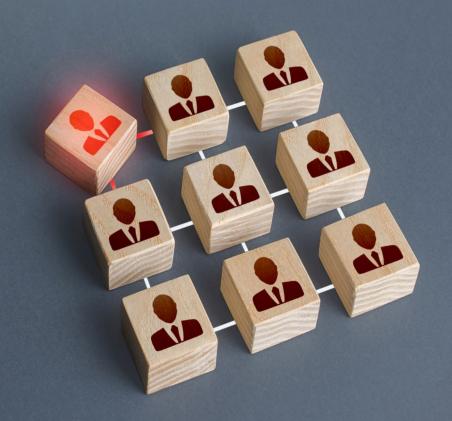
Office of the Inspector General



November 4, 2022

## Allegation: District inconsistent in administering employee discipline

- OIG has no authority over disciplinary actions
- Investigation focused on procedures for determining discipline
- No conclusions regarding District's consistency



# District Followed Procedure & Law in Imposing Discipline

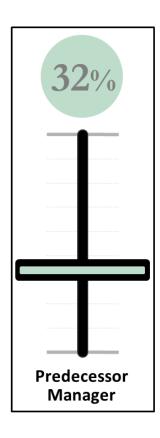
- Employee had "prediscipline" notice on file
- Mitigating or aggravating factors impact disciplinary decisions
- District disclosed required evidence to employee & union
- District held "Skelly" hearing as required
  - Allows employee to challenge discipline & present evidence or witnesses
- Employee removed from duty but kept on paid status & required to take training
  - Standard after safety incident & not considered formal discipline
- District rules require employees to follow safest course of action
  - Allows & requires employees to not follow directives that pose safety hazard
- Employers may consider contrition in their disciplinary decisions
- No recommendation associated with report

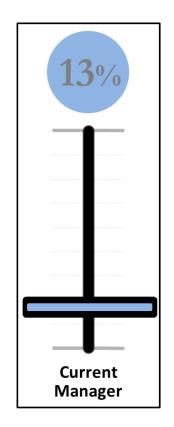
## Allegation: BART Manager Abused Use of Overtime

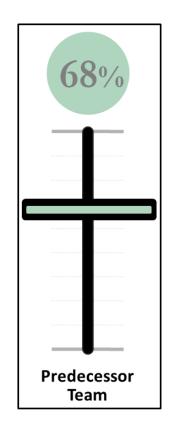
- Manager working overtime on work not permitted to perform
- Not assigning project overtime to their two staff members

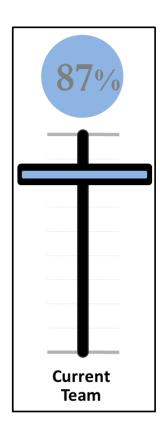


## BART Manager Did Not Commit Overtime Abuse









- Compared overtime data between accused manager and predecessor
  - Total overtime comparable: 273 hours vs. 271 hours
  - Current team receives more project overtime
  - No policy restricting supervisor overtime
- No recommendation associated with report





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Investigation November 4, 2022

## District Followed Procedure & Law in Imposing Discipline

#### Office of the Inspector General



#### **Investigation Results**

Differing mitigating or aggravating factors can lead to employees receiving different forms of discipline even when facts and circumstances leading to discipline are similar, including among employees involved in the same incident. Our office received an allegation that the District was inconsistent in how it administered employee discipline. We do not have authority over disciplinary actions, therefore, we focused our investigation entirely on whether the District followed proper procedure in determining discipline for an employee

named in the allegation and facing termination. For the discipline called into question, we determined that the employee had received a "prediscipline" notice for a failure to follow safety procedures. This notice was provided to the employee's union as required under the applicable collective bargaining agreement, and was a factor in the District's decision to terminate employment. It is permissible for the District to rely on prediscipline notices when imposing discipline. We also determined that the District followed California law in providing the employee their "Skelly" rights, which ensure an employee's due process in their employer's disciplinary decisions. We concluded the following:

- Disciplinary decisions may be made on a case-by-case basis and employers may apply factors such as the employee's personnel history, mitigating factors like unclear or unreasonable rules, and aggravating factors such as prior notices or adverse actions in their disciplinary decisions.
- The District provided to the employee and their union all evidence used to support the District's disciplinary decision as required by law and in compliance with the relevant collective bargaining agreement. This documentation identified the specific rules not followed by the employee. Not all documentation collected by the District during its investigation of employee misconduct must be presented to the employee or their union; only that which the District relies on to support the disciplinary decision.
- The District held a "Skelly" hearing giving the employee the opportunity to challenge the discipline and refute the allegations by presenting exculpatory evidence or witnesses.
- The employee was removed from duty but kept on paid status immediately following the incident leading to the discipline and was required to retrain on their job duties. This is standard after a safety incident and is not considered formal discipline; therefore, the employee was not disciplined twice for the incident.
- The District's Operations Rules and Procedures Section 2102, states, "In case of doubt in any situation, the safest course of action must be taken." This allows and requires an employee to not follow their manager's directives if those directives pose a safety hazard.
- Employers may consider contrition in the disciplinary decisions. Contrition allows an employer to make a determination as to whether the imposed discipline will lead to corrective action by the employee.

There are no recommendations with this report. As an investigation, our focus was on the circumstances surrounding the allegation. We did not examine a statistical sample of similar employee disciplines; therefore, we have no conclusions regarding the District's consistency in imposing employee discipline.



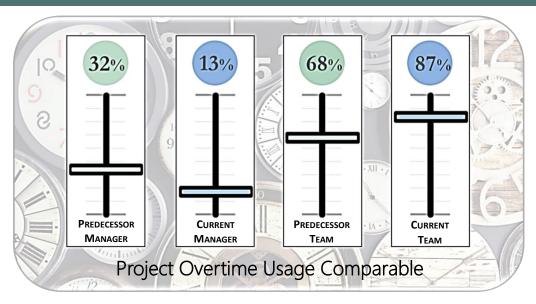
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Providing independent oversight of the District's use of revenue.

Investigation November 4, 2022

### **BART Manager Did Not Commit Overtime Abuse**

#### Office of the Inspector General



#### **Investigation Results**

A BART manager did not work unexplained or excessive overtime, nor did the manager take overtime projects away from their staff. Our office received an anonymous allegation that a BART manager was working overtime on work they were not permitted to perform and not assigning project overtime to their two staff members.

We reviewed the last five months of overtime paid to the accused BART manager's predecessor for project work, as well as the amount of project overtime paid to the two staff members under the predecessor for the time period of November 2019 to February 2020. In comparing the predecessor's project overtime rates with a similar five-month time period covering January through May 2022 for the accused BART manager, we determined the predecessor and their team had more overall project overtime than the accused manager and the current team. The predecessor manager personally worked 32% of their team's total project overtime as compared to the accused manager who worked 13%. In comparing total overtime for all work over a 12-month period, both managers worked almost identical rates: The current manager worked 273 hours vs the predecessor manager who worked 271 hours over a comparable time period. Concerning whether the managers should not be working project overtime at all, there is no policy making that restriction. The managers supervise a staff of two with potential around-the-clock and large-scale projects, thus it is not practical from a personnel availability perspective for just the two staff members to cover all the project overtime. Further, it is a best practice for District managers to be active and present during projects they supervise, even afterhours or on the weekends.

As the allegations are unsubstantiated, we have no recommendations for this report.



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