

FY25 Year End Financial Report

BART Board of Directors October 9, 2025



Executive Summary

- BART finished FY25 requiring \$314.4M in emergency assistance
 - \$13.8M less than assumed in the adopted FY25 budget
- Both revenues and expense finished the year above budget
 - Positive revenue variance driven by passenger fares, investment income, and local assistance, partially offset by lower than budget state assistance and other operating income
 - Labor expense was above budget, driven by overtime and lower-than-expected capital reimbursements, partially offset by under budget non-labor spending
- While BART's operating outlook remains uncertain, BART has maintained a positive financial position with reserves and trusts
 - Continued progress paying down retirement-related liabilities
 - Cash and reserves remain robust



Agenda

Budget to actuals:

- FY25 operating budget to actuals and year-end projection
 - Sources
 - Uses
 - Net Result
- Emergency assistance to BART

Financial position:

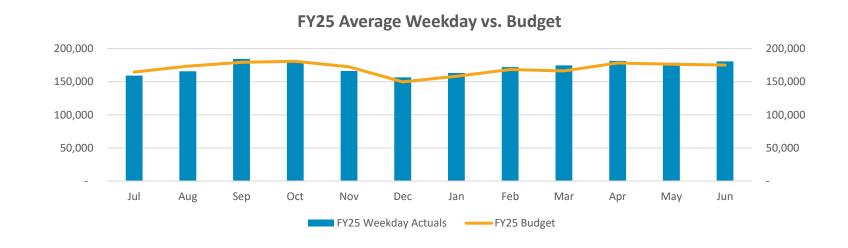
- Accounts receivable
- Cash and investments
- Outstanding bonds
- Operating and other reserves
- CalPERS pension funding progress: Miscellaneous and Safety plans
- Other Post-Employment Benefits (OPEB) funding progress of Retiree Health Benefits Trust (RHBT)



FY25 Ridership Review

FY25 Ridership Comparison										
	vs FY24 vs Budge									
Weekday	+5.9%	1.0%								
Saturday	+9.9%	4.8%								
Sunday	+9.5%	3.1%								
Total	+6.3%	1.9%								

- FY25 totaled 52.7M trips:
 - 6.3% higher than FY24
 - 1.9% above budget
- Ridership was particularly robust in the 2nd half of the fiscal year (Jan-June), at 8.3% above 2024 and 3.8% above budget
- Clipper START trips doubled between FY24 and FY25





FY25 Net Operating Sources

(\$ Millions)	Q4 Budget	Q4 Actuals	Q4 Variance	YTD Budget	YTD Actuals	YTD Variance	YTD Variance %	Q3 YE Forecast
Operating Revenue								
Net Passenger Revenue	63.9	67.7	3.8	235.7	243.9	8.2	3.5%	240.4
Parking Revenue	4.1	4.8	0.7	16.5	18.1	1.6	9.8%	17.9
Other Operating Revenue	6.0	5.1	(0.9)	21.9	20.5	(1.3)	-6.1%	22.6
Total Net Operating Revenue	73.9	77.6	3.6	274.1	282.5	8.5	3.1%	280.9
Non Operating Revenue - Investment Income	4.7	8.5	3.8	23.5	37.1	13.6	57.9%	33.2
Total Non Operating Revenue	4.7	8.5	3.8	23.5	37.1	13.6	57.9%	33.2
Total Revenue	78.6	86.1	7.5	297.5	319.6	22.1	7.4%	314.1
Financial Assistance								
Sales Tax	76.9	77.2	0.3	320.3	317.3	(3.0)	-0.9%	311.9
Property Tax	30.9	28.8	(2.1)	64.3	66.6	2.3	3.6%	66.9
State Transit Assistance	4.4	22.8	18.3	48.8	36.0	(12.7)	-26.1%	49.2
VTA Financial Assistance	8.8	18.8	10.0	35.2	46.1	11.0	31.2%	36.0
Other Assistance, Net of Emergency								
Assistance	5.2	12.9	7.7	31.8	46.2	14.4	45.4%	36.4
Total Financial Assistance	126.3	160.5	34.2	500.3	512.2	11.9	2.4%	500.3
Total Operating Sources	204.9	246.6	41.7	797.8	831.8	34.0	4.3%	814.4



FY25 Net Operating Uses

(\$ Millions)	Q4 Budget	Q4 Actuals	Q4 Variance	YTD Budget	YTD Actuals	YTD Variance	YTD Variance %	Q3 YE Forecast
Operating Expense								
Gross Wages, Fringe & Other Labor	212.6	206.5	6.1	874.9	861.1	13.8	1.6%	868.8
Capital Reimbursements - Labor & Fringe	(37.3)	(29.6)	(7.80	(151.3)	(125.2)	(26.1)	-17.2%	-135.8
Subtotal - Net Operating Labor & Fringe	175.3	177.0	(1.7)	723.6	735.9	(12.3)	-1.7%	733.0
Gross Overtime	19.3	22.8	(3.6)	77.0	89.4	(12.4)	-16.1%	88.3
Capital Reimbursements - Overtime	(5.0)	(7.1)	2.1	(20.0)	(23.3)	3.3	16.6%	-24.8
Subtotal - Net Operating Overtime	14.3	15.7	(1.4)	57.0	66.1	(9.1)	-15.9%	63.5
Total Operating Labor	189.5	192.7	(3.1)	780.6	802.0	(21.3)	-2.7%	796.5
Electric Power	15.1	13.4	1.8	61.6	53.7	7.9	12.9%	58.6
Purchased Transportation	7.8	7.6	0.1	31.1	30.1	1.0	3.3%	31.8
Other Non Labor	39.3	68.0	(28.7)	160.5	175.7	(15.2)	-9.5%	146.2
Total Non Labor	62.2	89.0	(26.8)	253.2	259.5	(6.3)	-2.5%	236.6
Total Operating Expense	251.8	281.7	(29.9)	1,033.9	1,061.5	(27.6)	-2.7%	1,033.1
Debt Service and Allocations								
Debt Service	15.0	15.0	0.0	60.2	60.2	0.0	0.0%	60.2
Capital and Other Allocations, Net of Emergency								
Assistance	8.0	4.2	3.8	32.0	24.6	7.4	23.2%	32.0
Total Debt Service and Allocations	23.0	19.3	3.8	92.2	84.8	7.4	8.1%	92.2
Total Operating Uses	274.8	301.0	(26.2)	1,126.1	1,146.3	(20.2)	-1.8%	1,125.3



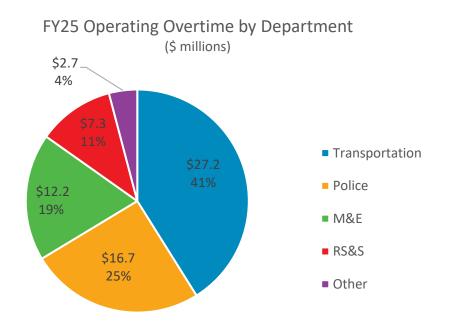
FY25 Net Operating Result

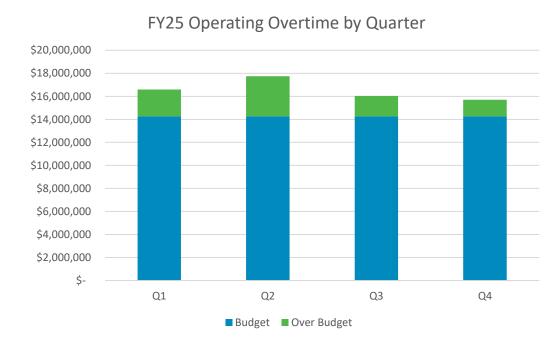
(\$ Millions)	Q4 Budget	Q4 Actuals	Q4 Variance	YTD Budget	YTD Actuals	YTD Variance	YTD Variance %	Q3 YE Forecast
Operating Revenue			•					
Total Operating Revenue	78.6	86.1	7.5	297.5	319.6	22.1	7.4%	314.1
Total Financial Assistance	126.3	160.5	34.2	500.3	512.2	11.9	2.4%	500.3
Total Operating Sources	204.9	246.6	41.7	797.8	831.8	34.0	4.3%	814.4
Operating Expense								
Total Operating Labor	189.5	192.7	(3.1)	780.6	802.0	(21.3)	-2.7%	796.5
Total Non Labor	62.2	89.0	(26.8)	253.2	259.5	(6.3)	-2.5%	236.6
Total Debt Service and Allocations	23.0	19.3	3.8	92.2	84.8	7.4	8.1%	92.2
Total Operating Uses	274.8	301.0	(26.2)	1,126.1	1,146.3	(20.2)	-1.8%	1,125.3
Net Operating Result Before Emergency Assistance	(69.9)	(54.4)	15.5	(328.2)	(314.4)	13.8	4.2%	(310.9)
Federal Emergency Assistance Applied	l 11.9	13.8	1.9	270.2	273.8	3.6	1.3%	270.2
SB125 Emergency Assistance Applied	58.0	40.6	(17.4)	58.0	40.6	(17.4)	-30.0%	40.7
Net Operating Result After Emergency Assistance	0.0	0.0	0.0	(0.0)	0.0	0.0	0.0%	0

- In FY25, BART used a total of \$314.4M in emergency assistance to make up the difference between operating revenues and expense, \$13.8M less than the \$328.2M assumed in the Adopted FY25 Operating Budget.
- The Adopted FY26 Operating Budget assumes an additional \$3.5M in emergency assistance would be carried forward.



FY25 Operating Overtime

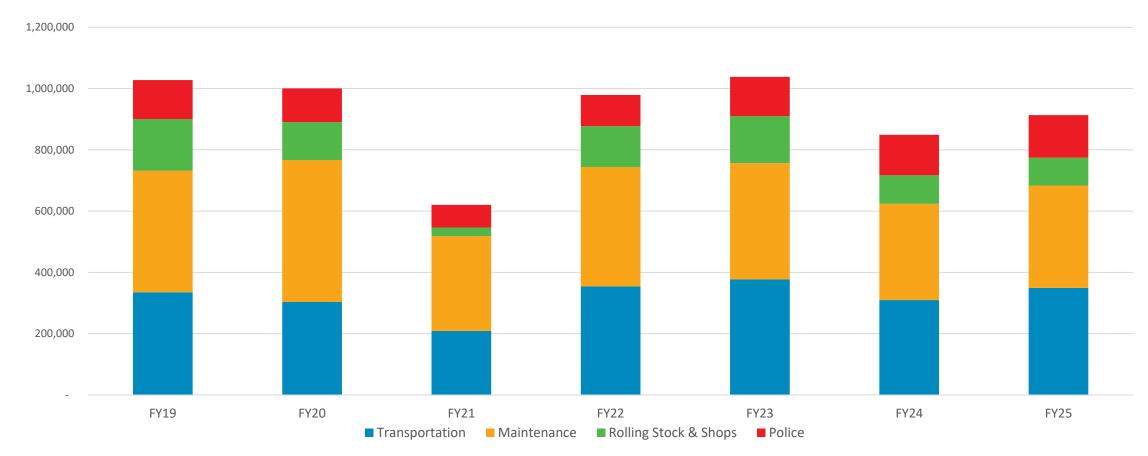




- Most of BART's overtime spending is generated within Transportation, Police, Maintenance, and Rolling Stock & Shops
- Q2 (October December) is historically the quarter with the highest overtime use
- Changes to State sick leave regulations (SB 616) effective January 1, 2024 may be driving increased sick leave utilization, resulting in additional shifts requiring overtime backfills



Gross Overtime Hours: FY19 through FY25



- Overtime dropped significantly during COVID when BART reduced service: April 2020 July 2021
- Highest use years were in FY20 before COVID (400+k passengers a day) and in late FY22 and FY23 when BART struggled to fill shifts due to lower staffing
- Hiring surge in Transportation reduced overtime in FY24, but hours were higher in FY25



Emergency Assistance Used by BART as of June 30, 2025

Expenditures (\$M) - applied to offset incurred expenses as of 6/30/25	FY20 Actual	FY21 Actual	FY22 Actual	FY23 Actual	FY24 Actual	FY25 Actual	Total Applied
CARES	120	257	0	0	0	0	377
CRRSAA	0	41	287	50	0	0	378
ARPA + Add'l Assistance	0	0	0	266	314	274	853
SB 125 State and Regional Assistance	0	0	0	0	0	41	41
Subtotal - all expenditures	120	298	287	316	314	314	1,649

Remaining emergency assistance for FY26:

311

BART received \$58M in SB 125 funds in FY25. An additional \$224M was received in July 2025; the remaining \$70M of the full \$352M in planned funding is expected by the end of FY26.

\$311M in emergency funding is available to BART in FY26; this number is \$3.8M less than assumed in the adopted FY26 operating budget.

<u>Federal emergency assistance glossary</u>:

CARES: Coronavirus Aid, Relief, and Economic Security Act of 2020

CRRSAA: Coronavirus Response and Relief Supplemental Appropriations Act of 2021

ARPA: American Recovery Plan Act of 2021



FY25 Capital Budget and Expenditure by Program

Category (\$M)	FY25 Planned	FY25 Q1 Actual	FY25 Q2 Actual	FY25 Q3 Actual	FY25 Q4 Actual	FY25 Actual	YTD %
System Reinvestment	251	69	75	78	62	283	113%
Service & Capacity Enhancement	961	99	169	209	272	749	78%
Safety & Security	4	1	1	2	2	7	191%
Resiliency	12	2	1	0	13	16	129%
System Development	16	2	3	3	1	8	52%
Total Expenditure	1,244	173	250	291	349	1,063	85%

- Actual capital expenditures in FY25 rose by roughly 10% over FY24 (\$1.1B vs. \$982M). By contrast, the FY25 capital budget was approx. 16% lower than in FY24 (\$1.2B vs. \$1.5B), due to more rigorous cost forecasting and cashflow management
- The variance between budget and actuals narrowed in FY25, underscoring effective cost management and alignment with project delivery targets



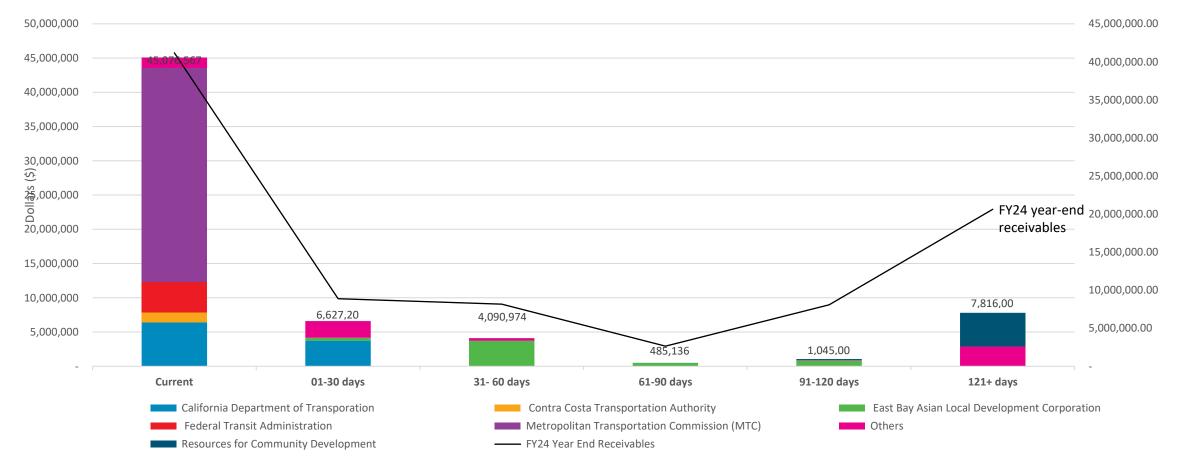


Financial Position



Outstanding Billed Accounts Receivable Grants

The status of receivables from BART's funding partners is shown in the chart below. The total amount outstanding was \$65.1M, of which amount \$20.1M (31%) was past due as of June 30, 2025.



• Prior year-end receivables for comparison:

FY23: \$142MFY24: \$41M



Summary of Outstanding Bonds

As of June 30, 2025

		Authorized	 Issued as of June 30, 2025	utstanding Balance March 31, 2025	Issuance	 Accretion (Payments)	0	utstanding Balance June 30, 2025	Annual Debt Service scal Year 2025	Property Tax Assessments Fiscal Year 2025**
Sales Tax Revenue Bonds *			\$ 984,260,000	\$ 554,055,000	\$ -	\$ -	\$	554,055,000	\$ 60,131,289	
TIFIA Loan***		\$ 544,642,843	\$ 150,000,000	\$ 151,695,945	\$ -	\$ 1,695,945	\$	153,391,890	\$ -	
Measure AA General Obligation Bonds		\$ 980,000,000	\$ 980,000,000	\$ 572,805,000	\$ -	\$ -	\$	572,805,000	\$ 54,655,294	\$4.70/\$100,000
Measure RR General Obligation Bonds		\$ 3,500,000,000	\$ 2,060,000,000	\$ 1,818,455,000	\$ -	\$ -	\$	1,818,455,000	\$ 98,537,675	\$10.10/\$100,000
	Total		\$ 4,174,260,000	\$ 3,097,010,945	\$ 	\$ 1,695,945	\$	3,098,706,890	\$ 213,324,258	



^{*} Sales Tax Revenue Bonds with outstanding balances.

^{**} Net of Cash Available for Debt Service collected from prior year's assessment.

^{***}Accretion refers to the increase in outstanding liability resulting from the capitalization of accrued interest.

Cash and Investments As of June 30, 2025

Investment allocation

	Amount	% Allocation
CD, Cash on hand and Cash In Bank	\$ 84,441,530	8.02%
Mutual Fund - Bond Fund	42,615,444	4.05%
Money Market	175,024,018	16.63%
US Government Securities	678,702,317	64.49%
Local Agency Investment Fund	71,669,405	6.81%
Total Cash & Investments	\$ 1,052,452,714	100.00%

Cash by fund and restriction

	 General Fund	 Capital	 Total Cash	
Restricted	\$ 16,941,706	\$ 53,344,760	\$ 70,286,466	
Unrestricted	 391,516,222	 590,650,026	 982,166,248	
	\$ 408,457,928	\$ 643,994,786	\$ 1,052,452,714	

BART's General Fund includes restricted and unrestricted funds. Restricted funds are generally limited by statute or regulation to specific uses and tracked separately from unrestricted funds, which can be used for general operating purposes.

Breakdown of US Government Securities

US Treasury	\$ 619,196,917
Federal Home Loan Bank	59,505,400
	\$ 678,702,317

Weighted average return on investments in U.S. Government Securities were 4.03%.



Operating and Other Reserves As of June 30, 2025

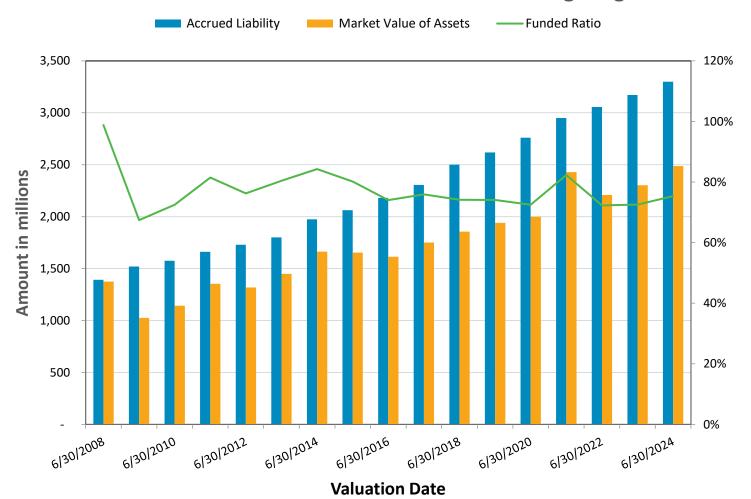
Quarterly Changes				 April - June	2025			
	-	M	arch 31, 2025	 Additions		Usage	Ju	ine 30, 2025
Operating Reserve	(1)	\$	53,708,182	\$ -	\$	-	\$	53,708,182
Insurance Calamity Reserve	(2)		9,000,000	-		-		9,000,000
Operating Reserve - Economic Uncertainty								
General Reserve for Economic Uncertainty	(3)		25,345,543	-		-		25,345,543
From Federal Assistance - ARP	(3)		13,776,120	-	(13,776,120)		-
From SB 125 State and Regional Assistance	(3)		58,211,496		(4	40,593,424)		17,618,072
Operating Reserve - Fiscal Stability - Pension	(4)		41,938,420	677,024				42,615,444
Operating Reserve - Low Carbon Fuel Standard Credits	(5)		18,498,668	-		-		18,498,668
Working Capital Reserve Fund			92,495,902	853,079				93,348,981
Operating Reserve - RHBT Contribution	(6)			 5,694,375		_		5,694,375
Total		\$	312,974,331	\$ 7,224,478	<u>\$ (5</u>	<u>54,369,544)</u>	\$	265,829,265

- (1) Cumulative balance of operating reserves per "Financial Stability Policy" approved by the Board.
- (2) This reserve was set aside in the 1986 to cover catastrophic losses associated with District property damage, public liability and workers' compensation claims.
- (3) Operating reserve set aside due to uncertain economic conditions.
- (4) Amount set aside in FY18, FY19, FY20, FY21, and FY22 for pension contribution or for prefunding of the District's pension obligation. A Section 115 Pension Trust has been created for this reserve.
- (5) Portion of proceeds from sale of Low Carbon Fuel Standard credits sold set aside to support operations per "Low Carbon Fuel Standard Policy" approved by the Board in July 2017.
- 6) Deferral of RHBT contribution starting May 15, 2025



CalPERS Pension Plan Funding Progress: Miscellaneous

CALPERS Miscellaneous Pension Plan Funding Progress



Miscellaneous plan covers all BART staff except sworn BART Police officers

FY25 budget contributions for Miscellaneous Plan:

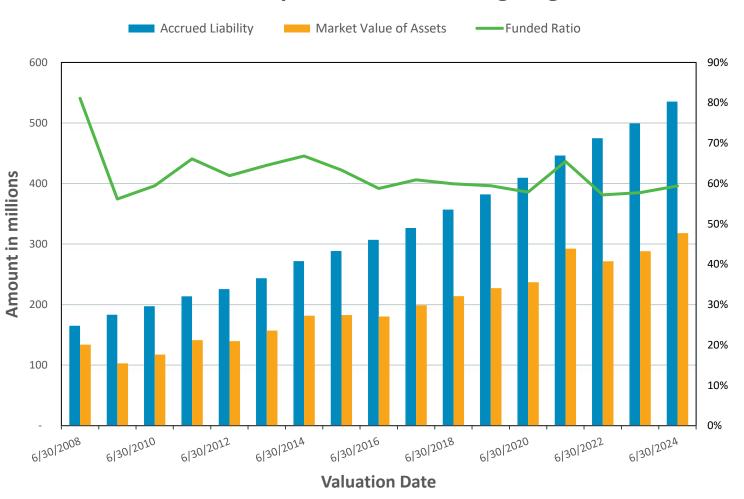
- Normal cost: \$47.2M
- Unfunded Actuarial Liability (UAL):
 \$73.1M
- Total: \$120.3M

CalPERS expected to release 6/30/25 funded status between July – September 2026



CalPERS Pension Plan Funding Progress: Safety

CALPERS Safety Pension Plan Funding Progress



Safety plan covers sworn BART Police officers

FY25 budget contributions for Safety Plan:

• Normal cost: \$10.7M

• UAL: \$15.8M

Total: \$26.5M

CalPERS expected to release 6/30/25 funded status between July – September 2026



Funding Progress Retiree Health Benefits Plan

Retiree Health Benefit Trust (RHBT) Funding Progress



- BART funds retiree medical costs via contributions to its Retiree Health Benefit Trust (RHBT)
- \$5.7M of FY25 budgeted and all of \$38.2M planned FY26 contributions diverted into a reserve to maintain cash flexibility in future fiscal years; funded ratio expected to decrease by FY26 year-end



Looking Ahead

Today:

• Resolution: Amend the adopted FY25 budget to align actual revenues and expenditures

November Board Meeting:

• FY27 update, including updated financial outlook

December Board Meeting:

- FY25 audited financials
- FY26 first quarter financial report





Discussion & Appendices



Post-Employment Benefits Summary

- The District currently provides benefits to employees which include, but are not limited to:
 - Retirement Pension Plan managed by the California Public Employee Retirement System (CalPERS) and funded by contributions from the District and its employees. CalPERS is the largest pension plan in the United States with assets of approximately \$507 billion.
 - ✓ The District established a Section 115 Trust for prefunding the District's pension obligation on February 5, 2020.
 - Retiree Medical Benefits coverage funded by a Trust established by the District in 2005.
 - a. Invested in a combination of stocks, bonds, REIT & cash,
 - b. Benchmark 6.5%,
 - c. Quarterly Report to the Unions
 - Survivor Benefits of active and retired employees funded by the employees (\$15/month).
 - ✓ The Trust was established on May 18, 2020.
 - Life Insurance for retired employees.
 - The District also accrues liabilities through Property & Casualty insurance and workers compensation claims and maintains the required reserves related to its self-funded insurance programs for worker's compensation and general liability based on an annual actuarial study.



Funding Status of Pension Obligations As of June 30, 2025

	Report Date	Ma	rket Value of Assets	 Total Liability		nfunded Liability	% Funded 06/30/2024	
Funds Managed by CALPERS								
Miscellaneous Employees	6/30/2024	\$	2,487,088,696	\$ 3,299,290,210	\$	812,201,514	75.4%	
Safety Employees	6/30/2024	\$	317,966,736	\$ 535,401,423	\$	217,434,687	59.4%	
Section 115 Pension Trust	6/30/2025	\$	42,615,444	\$ -	\$	(42,615,444)		
Total - Pension Benefit Obligations		\$	2,847,670,876	\$ 3,834,691,633	\$	987,020,757		



Funding Status of Other Post Employment Benefit Obligations As of June 30, 2025

Most Recent Valuation

	Report Date	Market Value of Assets			Total Liability	U	nfunded Liability	% Funded
Retiree Health Benefits	6/30/2024	\$	606,309,000	\$	816,045,000	\$	209,736,000	74.3%
Other Post Employment Benefits								
Life Insurance	6/30/2024	\$	-	\$	47,995,000	\$	47,995,000	0.0%
Survivors Benefits	6/30/2024	\$	12,978,000	\$	19,637,000	\$	6,659,000	66.1%



Trust Assets for Post Employment Benefits Held by the District As of June 30, 2025

Quarterly Change												Inception
	Net Assets March 31, 2025		Contributions		Expenses		Gain (Loss)		Net Assets June 30, 2025		Quarterly Return	to-date Return
Retiree Health Benefit Trust	\$	644,536,690	\$	7,201,375	\$	(9,826,818)	\$	48,069,053	\$	689,980,300	7.4%	7.6%
Section 115 Pension Trust		41,938,420		-		-		677,024		42,615,444	1.6%	1.1%
Survivors Benefit Trust		13,731,547		216,249		(121,056)		975,425		14,802,165	7.4%	9.0%
Total	\$	700,206,657	\$	7,417,624	\$	(9,947,874)	\$	49,721,502	\$	747,397,909		
Fiscal Year to Date Change												
		Net Assets June 30, 2024		Contributions		Expenses		Gain (Loss)		Net Assets June 30, 2025	Fiscal Year to Date Return	
Retiree Health Benefit Trust	\$	606,309,252	\$	45,888,625	\$	(36,776,559)	\$	74,558,982	\$	689,980,300	12.1%	
Section 115 Pension Trust		39,880,717		-		-		2,734,727		42,615,444	6.9%	
Survivors Benefit Trust		12,977,626		821,631		(521,520)		1,524,428		14,802,165	12.2%	
Total	\$	659,167,595	\$	46,710,256	\$	(37,298,079)	\$	78,818,137	\$	747,397,909		

