



MONTHLY REPORT

DECEMBER 2025

EXECUTIVE SUMMARY

During this reporting period, a total of 14 new cases were opened, consisting of three formal community complaints received by OIPA and 11 administrative investigations initiated by BPD. At the close of the month, 80 cases remained open, reflecting a modest increase from the prior reporting period. OIPA is actively conducting 12 investigations, monitoring five investigations, and managing three complainant-initiated appeals.

OIPA concluded three investigations during the reporting period. Two matters were administratively closed after review determined there were no policy violations, and one investigation resulted in findings of Exonerated and Not Sustained across multiple allegations, including detention, use of force, and bias-based policing. These determinations were supported by available evidence and investigative review by the BPCRB.

BPD concluded three cases during the month, including two administrative investigations and one formal complaint. One administrative investigation resulted in a sustained finding for Conduct Unbecoming, while the remaining matters were resolved through unfounded or not-sustained findings, with sustained violations related to misuse of records, performance of duty, and truthfulness in one case. During this reporting period, BPD issued disciplinary action in two cases, both resulting in Letters of Discussion.

In addition to case-related work, OIPA continued its engagement in oversight-related collaboration and professional development. OIPA participated in the BPD Early Intervention System (EIS) quarterly meeting and is continuing to work with BPD to refine future review and evaluation of early intervention data, alerts, and reports to assess potential patterns involving officer conduct or disciplinary concerns.

For December 2025, OIPA did not identify any matters requiring additional follow-up investigations by BPD. OIPA continues to await final determinations from the General Manager's Office regarding two cases previously appealed by the Chief of Police.

QUANTITATIVE REPORT

This report is filed pursuant to the BART Civilian Oversight Model (Model), Chapter 1-05 (B), which requires the Office of the Independent Police Auditor (OIPA) to submit reports to the BART Police Civilian Review Board (BPCRB). This report provides information for the period **December 1, 2025 through December 31, 2025**.¹ (*The Quantitative Report includes all complaints received and administrative investigations initiated by both OIPA and the BART Police Department (BPD) Internal Affairs Bureau (IA)*).

	Dec '24	Jan '25	Feb '25	Mar '25	Apr '25	May '25	Jun '25	Jul '25	Aug '25	Sep '25	Oct '25	Nov '25	Dec '25
Cases Filed	10	8	11	4	10	5	8	9	5	6	9	11	14
Open Cases²	119	118	114	107	107	90	89	83	71	69	69	72	80
Cases Closed	9	8	15	14	10	19	9	15	16	8	9	8	6
OIPA Cases Closed³	1	0	2	1	1	2	0	1	2	1	2	2	3
Appeals to OIPA⁴	0	0	0	1	0	1	0	0	0	0	0	0	0
Appeals by BPCRB⁵	0	0	0	0	0	0	0	0	0	0	0	0	0
Appeals by Chief of Police	0	0	0	0	0	0	0	0	0	2	0	0	0

In accordance with the Model, OIPA investigates certain complaints, conducts complainant-initiated appeals, and monitors and/or reviews complaint investigations conducted by BPD. Some complaint investigation reviews are completed informally, with any concerns being addressed through a conference with BPD's Internal Affairs investigators. Noting the various kinds of work that OIPA undertakes regarding complaints and investigations, the following chart includes some of the pending cases in which OIPA is involved as of the end of this reporting period.

	CURRENT TOTALS
OIPA Investigations Being Conducted	12
Complainant-Initiated Appeals to OIPA	0
Investigations Being Monitored by OIPA	0
Investigations Reviewed During Current Month by OIPA	16†

†This number does not include all OIPA reviews, as OIPA commonly looks at a variety of cases in the Internal Affairs database to obtain updates on both pending and completed investigations.

TYPES OF CASES FILED

Community Complaints (Formal)	3
Informal Complaints ⁶	0
Administrative Investigations	11
Inquiries ⁷	0
TOTAL	14

COMMUNITY COMPLAINTS RECEIVED PER DEPARTMENT⁸

OIPA	3
BART Police Department	0
TOTAL	3

COMPLAINTS/INVESTIGATIONS INITIATED DURING REPORTING PERIOD

During December 2025, OIPA received **3 Community Complaints (Formal)**:

OIPA # (IA Case #)	Nature of Complaint	Action Taken	Days Elapsed Since Complaint Filed
1 OIPA #25-60 (IA#2025-096)	Officers #1-3: • Improper Detention/Arrest • Unnecessary Use of Force • Search/Seizure • Biased-Based Policing	OIPA is investigating.	63

2 OIPA #25-61 (IA#2025-102)	Officer #1: <ul style="list-style-type: none"> • Improper Detention • Conduct Unbecoming an Officer Officer #2: <ul style="list-style-type: none"> • Conduct Unbecoming an Officer 	OIPA is investigating.	52
3 OIPA #25-62 (IA#2025-103)	Officer: <ul style="list-style-type: none"> • Conduct Unbecoming an Officer • Policy/Procedure 	OIPA is investigating.	40

During December 2025, BPD received **0 Community Complaints (Formal)**:

IA Case #	Nature of Complaint	Action Taken	Days Elapsed Since Complaint Filed
-	-	-	-

During December 2025, BPD initiated **11 Administrative Investigations**:

IA Case #	Nature of Complaint	Action Taken	Days Elapsed Since Complaint Filed
1 IA#2025-088	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	66
2 IA#2025-089	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	66

3 IA#2025-090	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	66
4 IA#2025-091	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	66
5 IA#2025-097	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	62
6 IA#2025-098	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	62
7 IA#2025-099	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty • 	BPD is investigating.	62

8 IA#2025-100	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	60
9 IA#2025-101	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	60
10 IA#2025-104	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	62
11 IA#2025-105	<ul style="list-style-type: none"> • Racial Animus • Bias-Based Policing • Conduct Unbecoming an Officer • Policy/Procedure • Workplace Discrimination/Harassment • Performance of Duty 	BPD is investigating.	62

COMPLAINTS/INVESTIGATIONS CONCLUDED DURING REPORTING PERIOD

During December 2025, OIPA resolved **3 Complaints**:

OIPA # (IA Case #)	Nature of Complaint	Disposition	Days Elapsed Since Complaint Filed	Days Taken to Complete Investigation

1 OIPA #25-16 (IA#2025-029)	<p>The complainant alleged that he was improperly detained and cited for fare evasion. He also alleged that officers racially-profiled him and used unnecessary force on him to place him in handcuffs during the detention.</p>	<p>Officer #1:</p> <ul style="list-style-type: none"> • Arrest / Detention – Exonerated • Unnecessary Use of Force – Exonerated • Biased-Based Policing – Not Sustained <p>Officer #2:</p> <ul style="list-style-type: none"> • Unnecessary Use of Force – Exonerated • Biased-Based Policing – Not Sustained 	310	243
2 OIPA#25-20 (IA#2025-033)	<p>The complaint alleged that BPD officers were unreasonably late in responding to a man screaming near the South San Francisco BART Station.</p> <p>The complainant also questioned the officers' decision to treat the matter as a medical issue rather than a public-nuisance enforcement action.</p>	<p>Administratively Closed - No policy violation</p>	307	230

3 OIPA#25-30 (IA#2025-056)	The complainant alleged that a BPD officer improperly refused to take a police report of an attempted infraction; the complainant questioned the hiring and training of the officer.	Administratively Closed - No policy violation	194	114
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During December 2025, BPD resolved **2 Administrative Investigations:**

IA Case #	Nature of Complaint	Disposition	Days Elapsed Since Complaint Filed	Days Taken to Complete Investigation
IA2025-042	Officers were involved in a traffic collision.	Case closed and the incident and any applicable finding will be handled through the Vehicle Collision Review Board.	245	186
IA2025-085	Crisis Intervention Specialist (CIS) drove at an unnecessary excessive speed.	CIS: • Conduct Unbecoming – Sustained	380	314

During December 2025, BPD resolved **1 Complaint**:

(IA Case #)	Nature of Complaint	Disposition	Days Elapsed Since Complaint Filed	Days Taken to Complete Investigation
1 IA#2025-052	Complainant alleged an officer accessed and used unauthorized records for personal use. Complainant also alleged that the officer has harassed and intimidated them over the course of several year.	Officer: <ul style="list-style-type: none">Conduct Unbecoming an Officer (Trespassing) – Not SustainedDetention – UnfoundedConduct Unbecoming an Officer (Following Court Order) - UnfoundedPolicy/ Procedure (Misuse of Records) – SustainedPerformance of Duty – SustainedTruthfulness – Sustained	210	144

STAFF UPDATES

On December 5, 2025, OIPA attended the Conference of Minority Transportation Officials (COMTO) Northern California's 40th Chapter Anniversary & 22nd Annual Scholarship & Awards Celebration held in Oakland, California.

On December 10, 2025, OIPA also attended the BPD Annual Award celebration held at BPD Headquarters.

On December 11, 2025, OIPA participated in the BPD Early Intervention System (EIS) quarterly meeting. OIPA is currently working with BPD on OIPA's future review and evaluation of data, alerts and reports to better assess whether there are conduct or disciplinary issues involving BPD generally or individual officers.

ISSUES DETECTED

The Model provides that OIPA shall have authority to require follow-up investigations into any community complaint or allegation that is handled by BPD.⁹ The OIPA Monthly Report will reflect information regarding monitored cases, investigations, and contacts with detail not to exceed that which is allowable under state law.

For the December 2025, OIPA has determined that BPD has no additional follow-up investigations required. However, OIPA is still waiting on the findings from the General Manager's Office for the two OIPA cases appealed by the Chief of Police.

¹ In addition to reporting on complaints received by the BART Police Department, the Civilian Oversight Model requires reporting on all complaints received by the "Civilian Board, Office of the District Secretary, and other District departments." As complaints received by the BART Police Civilian Review Board are customarily directed to OIPA for further action, such complaints are included in the Quantitative Report above; OIPA is also made aware of additional complaints about the BART Police Department by the Office of the District Secretary or other District departments.

² This number indicates all investigations that are open as of the end of the reporting period. It includes Community Complaints (regardless of whether the investigation is being conducted by OIPA, the BART Police Department, or both) and Administrative Investigations.

³ This number includes all cases completed by OIPA during the reporting period for which OIPA's findings are required by the BART Civilian Oversight Model to be submitted to the BART Police Civilian Review Board. It therefore includes independent investigations, as well as reviews of completed BART Police Department investigations initiated via appeal from a complainant. Unless otherwise noted, it does not include reviews of BART Police Department investigations initiated at the discretion of OIPA, which happen commonly and do not always generate a formal report; it also does not include reviews conducted by OIPA of complaint investigations where the complaint was filed with OIPA but did not fall under OIPA's investigative jurisdiction.

⁴ This number refers to appeals filed with OIPA by complainants who have been issued the findings of the BART Police Department's internal investigation into their complaint regarding on-duty incidents. OIPA has a responsibility to review such appeals pursuant to the BART Civilian Oversight Model, Chapter 1-04 (E).

⁵ This number refers to all appeals initiated by the BART Police Civilian Review Board after receiving and reviewing the findings issued by OIPA in each case. The routes of all such appeals are described in detail in the BART Civilian Oversight Model, Chapter 1-04 (B) (iv-v).

⁶ The BART Police Department defines an Informal Complaint as, "A comment on the actions of a Department employee, where the reporting party expressly states that he or she does not feel that the matter should be formally investigated with the understanding that an Informal Complaint does not hold the potential to result in disciplinary action against the employee." (BART Police Department Policy Manual, Policy 1020.1.1(d)).

⁷ BPD policy provides that if a person alleges or raises an issue that does not constitute a violation of Department policy, procedure, rules, regulations, or the law, the Department will classify the issue as an inquiry.

⁸ It is important to note that OIPA does not separate community complaints it receives into "Formal" and "Informal" classifications. This chart reflects all community complaints received by OIPA and all Formal Complaints received by the BART Police Department.

⁹ OIPA may submit recommendations to IA regarding minor clerical or record-keeping adjustments which are intended to maintain the integrity of the data collection and record-keeping processes at BPD. These are not considered by OIPA to be substantive recommendations requiring reporting herein.